

# **CITY OF CUPERTINO**

# AGENDA

## AUDIT COMMITTEE

This will be a teleconference meeting without a physical location. Monday, February 22, 2021 4:00 PM

Special Meeting

# TELECONFERENCE / PUBLIC PARTICIPATION INFORMATION TO HELP STOP THE SPREAD OF COVID-19

In accordance with Governor Newsom's Executive Order No-29-20, this will be a teleconference meeting without a physical location to help stop the spread of COVID-19.

Members of the public wishing comment on an item on the agenda may do so in the following ways:

1) E-mail comments by 3:00 p.m. on Monday, February 22 to the Audit Committee at AuditCommittee@cupertino.org. These e-mail comments will be received by the Audit Committee members before the meeting and posted to the City's website after the meeting.

2) E-mail comments during the times for public comment during the meeting to the Audit Committee at AuditCommittee@cupertino.org. The staff liaison will read the emails into the record, and display any attachments on the screen, for up to 3 minutes (subject to the Chair's discretion to shorten time for public comments). Members of the public that wish to share a document must email AuditCommittee@cupertino.org prior to speaking.

## 3) Teleconferencing Instructions

Members of the public may observe the teleconference meeting or provide oral public comments as follows:

Oral public comments will be accepted during the teleconference meeting. Comments may be made during "oral communications" for matters not on the agenda, and during the public comment period for each agenda item. To address the Audit Committee, click on the link below to register in advance and access the meeting:

Online

Audit Committee	Agenda	February 22, 2021
Register in advance for this webinar:		
https://cityofcupertino.zoom.us/webir	nar/register/WN_xr	nTKPwOKQXqm3HIxW-vGRA

Phone

Dial: (669) 900 6833 and enter Webinar ID: 928 7839 8891 (Type \*9 to raise hand to speak). Unregistered participants will be called on by the last four digits of their phone number.

Or an H.323/SIP room system: H.323: 162.255.37.11 (US West) 162.255.36.11 (US East) 213.19.144.110 (Amsterdam Netherlands) 213.244.140.110 (Germany) 103.122.166.55 (Australia) 69.174.57.160 (Canada) Meeting ID: 928 7839 8891 SIP: 94306353463@zoomcrc.com

After registering, you will receive a confirmation email containing information about joining the webinar.

Please read the following instructions carefully:

1. You can directly download the teleconference software or connect to the meeting in your internet browser. If you are using your browser, make sure you are using a current and up-to-date browser: Chrome 30+, Firefox 27+, Microsoft Edge 12+, Safari 7+. Certain functionality may be disabled in older browsers, including Internet Explorer.

2. You will be asked to enter an email address and a name, followed by an email with instructions on how to connect to the meeting. Your email address will not be disclosed to the public. If you wish to make an oral public comment but do not wish to provide your name, you may enter "Cupertino Resident" or similar designation.

3. When the Chair calls for the item on which you wish to speak, click on "raise hand." Speakers will be notified shortly before they are called to speak.

4. When called, please limit your remarks to the time allotted and the specific agenda topic.

In compliance with the Americans with Disabilities Act (ADA), anyone who is planning to attend this teleconference meeting who is visually or hearing impaired or has any disability that needs special assistance should call the City Clerk's Office at 408-777-3223, at least 48 hours in advance of the meeting to arrange for assistance. In addition, upon request, in

Audit Committee			Agenda			 February 22, 2021				

advance, by a person with a disability, meeting agendas and writings distributed for the meeting that are public records will be made available in the appropriate alternative format.

NOTICE AND CALL FOR A SPECIAL MEETING OF THE AUDIT COMMITTEE

NOTICE IS HEREBY GIVEN that a special meeting of the Audit Committee is hereby called for Monday, February 22, 2021, commencing at 4:00 p.m. In accordance with Governor Newsom's Executive Order No-29-20, this will be a teleconference meeting without a physical location. Said special meeting shall be for the purpose of conducting business on the subject matters listed below under the heading, "Special Meeting."

## ROLL CALL

## CEREMONIAL MATTERS AND PRESENTATIONS

 <u>Subject</u>: Oath of Office for newly-appointed Committee members: training on Commissioner Handbook approved by City Council on January 19, 2021 <u>Recommended Action</u>: 1.) Conduct Oath of Office for newly-appointed commission members; and 2.) conduct training on Commissioner Handbook <u>Commissioner Handbook</u>

#### **APPROVAL OF MINUTES**

<u>Subject</u>: Approve Minutes of Special Meeting on January 27, 2021.
 <u>Recommended Action</u>: Approve Minutes of Special Meeting on January 27, 2021.
 <u>Draft Minutes</u>

#### NEW BUSINESS

- 3. <u>Subject</u>: Budget Format Review
- Subject: Review of FY 2019-20 CAFR and Supplemental Reports Lai and Geerdes Recommended Action: Review of FY 2019-20 CAFR and Supplemental Reports

   A - FY 2019-20 CAFR Draft
   B - GAGAS Draft
   C - SAS 114 Draft
   D - Cupertino GANN AUP Draft
   E - Investment AUP Draft
   F - TDA Draft
- <u>Subject</u>: Internal Audit Report (Enterprise Risk Assessment) Moss Adams <u>Recommended Action</u>: Review Internal Audit Report (Enterprise Risk Assessment) and provide input.

Internal Audit Report (Enterprise Risk Assessment)

#### 6. <u>Subject</u>: Embezzlement Debrief

#### ORAL COMMUNICATIONS

This portion of the meeting is reserved for persons wishing to address the Committee on any matter within the jurisdiction of the Committee and not on the agenda. Speakers are limited to three (3) minutes. In most cases, State law will prohibit the Commission from making any decisions with respect to a matter not on the agenda.

#### **OLD BUSINESS**

#### POSTPONEMENTS

#### STAFF AND COMMITTEE REPORTS

#### FUTURE AGENDA SETTING

#### ADJOURNMENT

In compliance with the Americans with Disabilities Act (ADA), anyone who is planning to attend this teleconference meeting who is visually or hearing impaired or has any disability that needs special assistance should call the City Clerk's Office at 408-777-3223, at least 48 hours in advance of the meeting to arrange for assistance. In addition, upon request, in advance, by a person with a disability, meeting agendas and writings distributed for the meeting that are public records will be made available in the appropriate alternative format.

Any writings or documents provided to a majority of the members after publication of the agenda will be made available for public inspection. Please contact the City Clerk's Office in City Hall located at 10300 Torre Avenue during normal business hours.

IMPORTANT NOTICE: Please be advised that pursuant to Cupertino Municipal Code 2.08.100 written communications sent to the Cupertino City Council, Commissioners or City staff concerning a matter on the agenda are included as supplemental material to the agendized item. These written communications are accessible to the public through the City's website and kept in packet archives. You are hereby admonished not to include any personal or private information in written communications to the City that you do not wish to make public; doing so shall constitute a waiver of any privacy rights you may have on the information provided to the City.

Members of the public are entitled to address the members concerning any item that is described in the notice or agenda for this meeting, before or during consideration of that item. If you wish to address the members on any other item not on the agenda, you may do so during the public comment.





## Agenda Item

#### 21-8779

#### Agenda Date: 2/22/2021 Agenda #: 1.

<u>Subject</u>: Oath of Office for newly-appointed Committee members: training on Commissioner Handbook approved by City Council on January 19, 2021

1.) Conduct Oath of Office for newly-appointed commission members; and 2.) conduct training on Commissioner Handbook

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# COMMISSIONER'S HANDBOOK



2021

#### WELCOME AND ORIENTATION

Welcome and thank you for your willingness to serve as a member of a City of Cupertino Commission. Advisory bodies play an important role in City governance by assisting the City Council in addressing specific issues in detail and facilitating community decision-making.

The City of Cupertino has a number of advisory bodies, each with distinct responsibilities. As a new advisory body member, you should familiarize yourself with the documents governing your particular body including City ordinances, City Council resolutions, relevant element(s) of the General Plan, and other documents, all available from your staff liaison. Reviewing these documents will help you get a sense of your responsibilities.

This Handbook is designed to serve as a reference for the basic protocols that apply generally to all City advisory bodies. Orientation is necessarily an active process. As a new member you may want to meet with the Chair of your advisory body to get a better sense of your role and the business of the body, as well as with the staff liaison assigned to the body. Along with familiarizing yourself with your advisory body's foundational documents, you may want to review agendas and minutes from recent meetings to see what current issues have been under consideration, as well as the City Work Program to familiarize yourself with current goals.

Learning your role and developing an effective voice takes time and familiarity. We hope this Handbook will assist you towards a satisfying and productive experience. Your participation is deeply appreciated by the City Council, by city staff, and by your community. The vitality and strength of our community results from the willingness of people like you to serve.

Paul

Darcy Paul Mayor City of Cupertino

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#### THE STRUCTURE OF GOVERNMENT

#### A. FORM OF GOVERNMENT

The City of Cupertino operates as a general law city with a City Council-City Manager form of government where the City Council sets policy and the City Manager manages the implementation and administration of those policies.

#### B. CITY COUNCIL

The City Council is the governing legislative body of the City, consisting of five members elected in odd numbered years to staggered four-year terms. These councilmembers then elect the mayor and vice mayor to one-year terms. It sets goals and priorities and establishes policies. The Mayor is the presiding officer of the Council, and the official spokesperson and representative of the City.

#### C. CITY MANAGER AND STAFF

#### City Manager

The City Manager has complete responsibility and authority for the administration of the City's government. This individual is appointed by and serves at the pleasure of the Council and is the appointing authority for the City, selecting the department heads and other employees. The City Manager coordinates and directs the services of the City staff, and commissioners should not attempt to direct or prioritize work for departments or individual staff.

#### City Clerk

The City Clerk plays an important role for advisory bodies. The City Clerk accepts and maintains applications, processes appointments, updates membership rosters, bylaws, informational booklets, and yearly attendance records. The City Clerk is the filing officer for Statements of Economic Interests, and any other required filing as identified by the City Council and the State.

#### <u>Staff</u>

When assigned by the City Manager, staff assist and act in a technical advisory capacity to the commissions. It is not expected that every staff recommendation will be followed; however, because of the staff's technical knowledge, full consideration should be given to their recommendation. Staff are at liberty to make their recommendation to the City Council through the City Manager, even though the commission may have taken a different position. However, in these cases, the commission recommendation will be made clear to the City Council.

#### Staff Liaison

A staff liaison is assigned to each commission. Their main duties include facilitating meetings, preparing agendas, advising commissioners, and writing

meeting minutes. Commissioners should reach out to their liaison if they have any questions regarding matters of the commission or if they would like to contact other staff regarding official business.

#### D. COMMISSIONS

The primary purpose of the City's commissions is to serve as advisory bodies to Council by weighing public input and rendering recommendations to the City Council. There are times when the advisory body's recommendation will not be sustained or will be modified by the City Council. It is important to recognize this not as a rejection of the integrity of the recommendation, but as an inevitable part of the process of community decision-making. The Council has appointed commissioners as advisors to them. This underlying philosophy makes it improper for an individual commissioner, acting in their official capacity, to try to persuade the Council into the acceptance of a recommendation other than that voted by the majority of the commission. The role of a commission is to assist the City Council in the formation of policy, having been created for the purpose of advising. The scope of work, purpose, and other primary functions for each commission can be found in the City <u>Municipal Code Chapter 2</u>.

#### Chair and Vice Chair

Each year, every commission will elect from its membership a Chairperson (Chair) and a vice Chairperson (Vice Chair) who serve at the pleasure of the commission for a one-year term. The Vice Chair acts in this capacity when the Chair is not available.

The Chair should:

- Maintain order of the meeting, ensure respect for all opinions, protect commissioners, staff, and the public from personal attacks.
- Keep discussion focused on the issue at hand.
- Solicit opinions from commissioners. Encourage evaluation of new, tentative, or incomplete ideas. Discourage overly dominant commissioners from having disproportionate control over the discussion.
- Attempt to reach decisions expeditiously on action items. At those times when action would be premature, guide discussion toward a timeline or framework for responsible action.
- Set meeting rules early and make sure everyone abides by them without exception.
- Set an acceptable time limit for public testimony (generally three minutes per individual and 10 minutes per group) and stick to it. At the Chair's discretion, the public can interact with the members of the commission beyond the public-comment time limit in order to facilitate better communication of the agendized topic.
- Provide periodic written updates, approved by the full body, to Council regarding the status of their activities at least every six months.

#### COMMISSION MEMBERSHIP

#### A. QUORUM AND ATTENDANCE

A quorum consists of a majority of the members of the commission. A quorum is required to conduct business at any meeting whether it is a regular, adjourned, or special meeting. While it is expected that members be present at all meetings, the Chair should be notified if a member knows in advance that he/she will be absent. A member shall be considered removed from an advisory body under the following conditions:

- A member misses more than three consecutive meetings
- A member misses more than 25% of the advisory body's meetings in a calendar year (<u>Resolution 10-048</u>)

#### B. VACANCIES

Vacancies are filled by appointment by the Council. Appointments made in the middle of a term are for the unexpired portion of that term. Council-appointed Alternates will automatically fill a vacancy.

#### C. RESIGNATIONS AND REMOVALS

If a member is unable to continue serving because of health, business requirements or personal reasons, a letter of resignation should be submitted to the City Council.

The position of any member is automatically vacated when the member ceases to meet the qualifications for office, when Council accepts the member's resignation, or when the Council so declares.

#### MEETINGS

#### A. REGULAR MEETINGS

Commissions are required to hold regular meetings open to the public as provided by the enabling ordinance. The agenda for this meeting must be posted at least 72 hours prior to the meeting.

#### B. ADJOURNED MEETINGS

If the business to be considered at a regular meeting cannot be completed, the commission then may designate a time and date for an adjourned meeting.

#### C. SPECIAL MEETINGS

A special meeting may be called by the Chair or a majority of the members with coordination with the staff liaison.

#### D. SUBCOMMITTEES

The Chair may appoint special subcommittees of less than a quorum of the commission who then may meet at their convenience to carry out the purpose of the subcommittee. If the subcommittee has a continuing subject matter or a regularly scheduled meeting time, it may qualify as a <u>Brown Act</u> committee and public notice provisions will apply.

#### E. AGENDAS

Each commission has a staff liaison responsible for preparing agendas in consultation with the Chair. If a commissioner or staff member intends to bring up an item for discussion or action, the item must be included on the agenda in accordance with the Brown Act. For each meeting, a date should be scheduled for the Chair and staff liaison to set the agenda. Commissioners can propose agenda items within the purpose of the commission to the staff liaison prior to the agenda setting date.

#### Future Agenda Setting

The staff liaison will maintain a list of future agenda items that the commission plans to discuss. The Chair, the staff liaison, or any two commissioners can add an agenda item within their purpose to the future agenda item list and it will be scheduled at the discretion of the Chair and staff liaison. To provide commissioners an opportunity to discuss whether to add an item to the future agenda item list, each regularly-scheduled agenda will include a "Future Agenda Setting" item. Once an item is added to the future agenda item list, it cannot be removed until it is discussed for removal at a regularly scheduled meeting during the item for "Future Agenda Setting." In addition, the item will not be removed if the Chair or at least two commissioners wish for the item to remain on the future agenda item list.

#### Staff Updates and Commissioner Activity Report

Each regularly scheduled agenda will also include a "Staff Updates and Commissioner Activity Report" item for staff to report on updates and the members to report any activities they have taken part in related to the commission since the prior regularly scheduled meeting.

#### F. PREPARATION FOR MEETINGS

• Thoroughly review the agenda packet, including agenda reports, and any other materials *before* the meeting. Check if you may have a conflict of interest with any of the items due to property or monetary interests. If it is unclear, the commissioner

can explain the situation to the staff liaison who can seek legal counsel from the City Attorney. For more information on conflicts of interest, please review <u>the Fair</u> <u>Political Practices Commission (FPPC) Conflicts of Interest Rules.</u>

- Understand what action you are being called upon to take for each particular agenda item.
- Contact the Chair or your staff liaison before the meeting to clarify questions about the agenda or request further information.
- Understand the responsibilities of your commission. As a member of an advisory body you will be asked to provide recommendations to the City Council about specific issues. Keep in mind that your appointment does not empower you to supervise or direct City staff.

#### G. MINUTES

The approved minutes are placed on file by the City Clerk for public access. Commissions should strive to keep summary minutes as opposed to action minutes. If automatic transcription is made available to supplement official minutes, action minutes may be sufficient.

#### H. PROCEDURE

Commissions follow the guidelines on parliamentary procedure contained in <u>Rosenberg's Rules of Order</u> (Rules). These Rules outline how motions are made and the basic format for an agenda item discussion.

#### I. DECORUM AT MEETINGS

- Discourage outward signs of agreement or disagreement from the audience such as cheering or clapping. Such demonstrations can intimidate those wishing to express alternate views and delay the meeting. Also see Conduct of Members in the <u>Cupertino Ethics Policy</u>.
- Limit your own comments to the issues before the commission. Avoid the appearance of straying from the subject or "grandstanding".

#### J. BASIS FOR YOUR DECISION

Commission decisions should be based principally on the information presented to you in the open public meeting process. If you collect pertinent information outside of the public process through a meeting with stake holders or site visits, you should share that information with your fellow commissioners in the public meeting. This sharing of information will ensure that other commissioners and members of the public have a better understanding of the rationale for your decision.

Commissioners are free to meet or refuse to meet with residents, resident groups,

developers or prospective contractors or any persons outside of the public meeting process concerning issues before the commission. If you meet with any individuals outside of the public meeting you should disclose the content of that meeting in the public meeting to again ensure that everybody is aware of the facts and have similar information upon which to base their decision; this disclosure is required for quasi-judicial matters<sup>1</sup>.

All governmental procedures and process must follow due process and allow an affected party a right to be heard, and to present controverting fact or testimony on the question of right in the matter involved. Unfair determinations, such as bias, predetermination, refusal to hear, etc., may invalidate actions.

Keep an open mind. An objective, balanced, and receptive approach will help you assess the facets of a given issue and evaluate new ideas. When receiving written and oral public testimony it will be necessary to discern between fact and opinion, as well as between those concerns which are relevant and those which are secondary to the issue at hand. Keeping an open mind will make it easier for you to understand all sides of an issue before you make a judgment or take a position.

#### CITY WORK PROGRAM

The City Council approves an annual City Work Program to guide the work of the City. Prior to the first draft of the City Work Program each year, staff will reach out to the commissions to ask for recommendations of items to add. These recommendations will be provided to the City Council for consideration, but ultimately the City Council will determine the final items on the City Work Program. Commissions support City Work Program items within their scope by reviewing the items and making recommendations to City Council. Since the City Council sets the City Work Program to guide the priority efforts in the City, commission agendas should be aligned accordingly. By August 15, each commission should provide an annual report of all of the topics the commission has addressed in the prior year.

#### COMMUNICATIONS

#### A. STAYING INFORMED

Commissioners should sign up for City email notifications to stay informed of various community events and public meetings. Council encourages commissioners to attend at least two community meetings or meetings of other commissions each year.

The City uses social media outlets, surveys, email notifications, the Scene, and the City website to perform outreach for City business. For appropriate conduct on social media,

<sup>&</sup>lt;sup>1</sup> More information on quasi-judicial proceedings can be found in the Imposed Restraints document in the <u>Commission Resources folder</u>.

see the City's <u>Social Media Policy</u>. For questions about City outreach, speak with your staff liaison.

#### B. USE OF CITY EMAIL

All newly appointed City commissioners will be assigned a mandatory City email address after reviewing and signing the <u>Technology Use Policy</u>.

As noted under the Brown Act, care should be taken with regard to emails. Never select "Reply All" to an email to all commissioners or forward an email sent to you by one commissioner to another commissioner since that would constitute a quorum. All questions and concerns should be directed to the Chair and staff liaison.

All City emails are subject to the Public Records Act and you should use your City email only to conduct City business as a commissioner. Please do not forward or reply to a City email from your personal email address. Once your term on the commission is over, your City email will be terminated.

#### RESOURCES

Commissioners should familiarize themselves with the following resources:

City policies relating to ethics, social media, commissions, diversity, and technology, as well as the City organizational chart, a Rosenberg's Rules of Order cheat sheet, and guidance on imposed restraints, can be found online in the <u>Commission Resources folder</u>.

League of California Cities <u>Rosenberg's Rules of Order, Brown Act, Public Records Act, and other resources</u>

Institute for Local Government <u>Parliamentary Procedure Simplified</u> <u>Ethics and Transparency</u>



# CITY OF CUPERTINO

# Agenda Item

## 21-8777

Agenda Date: 2/22/2021 Agenda #: 2.

Subject: Approve Minutes of Special Meeting on January 27, 2021.

Approve Minutes of Special Meeting on January 27, 2021.

#### City of Cupertino Audit Committee Special Meeting Minutes January 27, 2021

#### **1. CALL TO ORDER**

At 4:31 p.m., Chairman Eno Schmidt called the Audit Committee meeting to order. This was a teleconference meeting with no physical location.

#### 2. ROLL CALL

Committee Members Present: Chair Eno Schmidt, Vice Mayor Chao,

Councilmember Moore, Vice Chair Daisy Liang, Committee Member Angela Chen <u>City Staff Present</u>: Deborah Feng, Kristina Alfaro, Zach Korach, Thomas Leung, Mariela Vargas <u>Absent</u>:

<u>Guests:</u> Chris McCarry and Carlos Oblites (Chandler), Rick Rosenthal, Carolyn Cox (US Bank), Mitch Barker (PARS), Mark Steranka, Emily Hayes, Tammy Lohr (Moss Adams), and Kathy Lai and Matt Geerdes (Crowe)

#### **1. APPROVAL OF MINUTES**

Chair Schmidt mentioned the minutes at the July 28, 2020 meeting were moved by Councilmember Paul subject to changes. Vice Chair Liang moved to approve October 27, 2020, regular meeting minutes and Committee Member Angela Chen seconded; motion passed unanimously.

#### **2. POSTPONEMENTS**

#### A. Budget Format Review – 30 minutes

Zach Korach provided a summary of the budget format review and recommended the Committee consider establishing a sub-committee to complete the budget format review for the FY 20-21 Budget. Councilmember Moore volunteered to participate on the sub-committee. The Committee agreed to defer the further selection of the sub-committee to a Special Meeting in February 2021 so that incoming members have an opportunity to participate.

#### **ORAL COMMUNICATIONS**

#### **OLD BUSINESS**

#### **NEW BUSINESS**

#### 2. Audit Committee Work Plan 2021 - 20 minutes

Chair Schmidt provided a history of the Audit Committee over his nine (9) year tenure. From his experiences, he provided recommendations for effectively managing the time, work load, and the meetings themselves. Zach Korach provided an overview of the proposed work plan and requested input from the Committee regarding additional projects the Committee would like to see added and brought to City Council for consideration to include in the FY 21-22 City Work Plan. Chair Schmidt, Vice Mayor Liang, and Councilmember Moore recommended the Audit Committee Work Plan be reformatted and organized.

**2. Treasurer's Investment Report for period ending December 31, 2020** – *30 minutes* Carlos Oblites began reviewing the portfolio and mentioned that the report complies with code. Carlos reviewed the portfolio statistics, sector, quality, duration distribution, and investment performance. Zach Korach provided information regarding the City's liquidity and cash flow coverage. Councilmember Moore inquired about the portfolio's duration and its changes since the portfolio's inception as well as the individual corporate issuances and whether the City invests in international companies. Carlos Oblites explained the reason for the changing duration since inception and that the portfolio currently does not hold corporate notes with international companies. Vice Mayor Chao inquired about divestment from fossil fuels to which Zach Korach provided a summary of the past efforts put forth to analyze a possible divestment in 2019.

#### 3. OPEB & Pension Section 115 Trust Performance Report - US Bank - 20 minutes

Rosenthal began reviewing the OPEB portfolio and period performance. Rosenthal provided an overview on the OPEB account balance and its growth since inception. Chair Schmidt inquired about the benchmark asset class ranges and recommended US Bank and City staff continue to have discussions on the matter. Zach Korach provided comparative strategy and performance information among jurisdictions also participating in PARS' Section 115 Trusts. Councilmember Moore inquired about the relationship between a "balanced" strategy and the various asset classifications in the Pension and OPEB trust investment portfolios. Zach Korach mentioned that both investment portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios follow a "balanced" strategy and the asset classifications in the portfolios align with the strategy.

#### 4. Review of FY 2019-20 CAFR and Supplemental Reports – Lai and Geerdes - 5 minutes

Kathy Lai provided an overview of the CAFR and supplemental reports stating that the audit was conducted in accordance with Governmental Auditing Standards and that the City's financials were in accordance with Generally Accepted Accounting Principles (GGAP) CAFR is anticipated to be issued with an "unmodified opinion." The Committee recommended this item be deferred to a Special Meeting in February 2021 to provide more opportunity for review and input on the item.

#### 5. Internal Audit Report - Moss Adams - 5 minutes

Mark Steranka informed the Committee that if the item was deferred to a Special Meeting in February 2021, a draft internal audit work plan could also be presented with the final risk assessment report. The Committee elected to defer the item.

#### 6. Embezzlement Debrief

This item was deferred to a Special Meeting in February 2021

#### **10. ADJOURNMENT**

The meeting adjourned at 6:30 p.m.



# CITY OF CUPERTINO

# Agenda Item

21-8778

Agenda Date: 2/22/2021 Agenda #: 3.

Subject: Budget Format Review



# CITY OF CUPERTINO

# Agenda Item

21-8780

Agenda Date: 2/22/2021 Agenda #: 4.

Subject: Review of FY 2019-20 CAFR and Supplemental Reports - Lai and Geerdes

Review of FY 2019-20 CAFR and Supplemental Reports



CUPERTINO

#### CITY OF CUPERTINO, CALIFORNIA COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2020

Prepared by the City of Cupertino Administrative Services Department Finance Division

#### CITY OF CUPERTINO, CALIFORNIA

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT For the year ended June 30, 2020

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#### CITY OF CUPERTINO, CALIFORNIA

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#### **COMMUNITY PROFILE**



#### CITY OF CUPERTINO

CITY HALL 10300 TORRE AVENUE • CUPERTINO, CA 95014-3202 (408) 777-CITY • WWW.CUPERTINO.ORG

To the Citizens of Cupertino, Honorable Mayor, Members of the City Council, and City Manager

It is our pleasure to submit the Comprehensive Annual Financial Report (CAFR) for the City of Cupertino (the City) for the fiscal year ended June 30, 2020. The report is prepared in accordance with generally accepted accounting principles (GAAP) set by the Governmental Accounting Standards Board (GASB). The report presents City information on an entity-wide basis and on a more detailed fund level basis. The fund-level reports emphasize the City's major funds. A Management Discussion and Analysis (MD&A) presents a comparative analysis of current and prior year results, changes in financial position, a comparison of actual versus budget, financial highlights, trends, and disclosure of any known significant events or decisions that affect the financial condition of the City. This transmittal letter is designed to complement the MD&A and should therefore be read in conjunction with it. The MD&A is required supplementary information and is found in the Financial Section of the CAFR.

The accuracy of the data presented and the completeness and fairness of the presentations, including all disclosures, are the responsibility of the management of the City. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed to protect the City's assets and provide sufficient, reliable information for the proper preparation of these financial statements. We believe the data is accurate in all material respects and is presented in a manner that fairly sets forth the City's financial position. Furthermore, we believe that all disclosures necessary to enable the reader to gain an understanding of the City's financial activity have been included.

#### **REPORTING ENTITY**

This CAFR includes all component units and funds of the City. It reports all activities for which the City is considered to be financially accountable. The general governmental funds support a full range of services, including law enforcement, community development, recreation, public works, public and environmental affairs, and general administration. Enterprise funds account for recreation and solid waste operations supported by user fees. This financial report incorporates data for the City of Cupertino and its component unit, the Cupertino Public Facilities Corporation.

The City operates under a Council-City Manager form of government. There are five council members, including the Mayor, who serve staggered four-year terms. The City Council appoints the City Manager who is responsible for the daily administration of City affairs. The City Council also appoints the City Attorney and the City Treasurer. All other employees are appointed by the City Manager.

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#### **ECONOMIC CONDITIONS**

The City of Cupertino is located in Santa Clara County at the southern end of the San Francisco Bay Peninsula. The City is comprised of 13-square miles and is bordered by the cities of San Jose, Saratoga, Sunnyvale, Santa Clara, and Los Altos. It has a residential population of 66,762 (based on 2020 Claritas estimated data).

Situated at the west end of Silicon Valley, Cupertino has earned the reputation of a balanced community with a healthy climate for business and well-maintained residential neighborhoods, community parks and public facilities. The excellent reputation of Cupertino's schools is a major attraction for families wishing to settle in close proximity to high paying jobs in Silicon Valley. The City recognizes the importance of quality school facilities and programs to all Cupertino residents, and works in partnership with the schools in many programs affecting education and youth. National surveys rank the City high in education levels, average household incomes, and registered patent numbers, as well as one of the best cities in which to live and raise a family.

Because Cupertino is a mature, 93% built-out city, the City of Cupertino focuses on business retention and revitalization. Cupertino is world renowned as the home of high-tech giants, such as Apple, Inc., and as a community with stellar public schools. De Anza College, one of the largest single-campus community colleges in the country, is another major employer and a magnet for attracting local and international students. The City's proactive economic development efforts have resulted in an innovative environment for start-ups and growing companies to thrive. The City strives to retain and attract local companies through active outreach and a responsive and customer-oriented entitlement process.

Cupertino is excited to have a number of new mixed-use development projects offering more retail and dining options, as well as provide additional housing opportunities to meet the needs of the growing community.

The Main Street and Nineteen800 mixed-use developments have created a vibrant downtown area for Cupertino, offering a large selection of restaurants and retailers, including Alexander's Steakhouse, Eureka!, Rootstock Wine Bar, Oren's Hummus, Lazy Dog, Ippudo, HaiDiLao Hot Pot Restaurant, Pressed Juicery, Orangetheory, 85 Degree Bakery, Somi Somi, Sul & Beans, Target Express, Kura Sushi, Vitality Bowls, Doppio Zero, Boiling Point and Jin Tea, Koja Kitchen, Bishops Cuts & Colors, Capezio, Howard's Shoes, Tan Cha, and Meet Fresh. Housing, office, and a new Residence Inn by Marriott are available to support the thriving area. Benihana, Bowlmor, and Ice Center Cupertino also serve as long-time anchors.

The construction of new retail and commercial development strengthens existing popular venues in Cupertino, including The Marketplace. The Marketplace has a variety of stores and restaurants popular with students, families, and working professionals. They include Galpao Gaucho, Daiso, Marukai Groceries, Harumi Sushi, La Patisserie Bakery, Beard Papa's, Legend's Pizza, Merlion Restaurant, Icicles, Kong's Tofu & BBQ, Rori Rice, One Pot Shabu Shabu, Olarn Thai, and Erik's DeliCafé to name a few.

Cupertino Village is undergoing renovations to upgrade existing buildings, construct new buildings, parking, and open-courtyard space. The shopping center is home to 99 Ranch Market, Duke of Edinburgh Pub & Restaurant, JSJ Street Kitchen, Kira Kira Beauty, MOD Pizza, Ten Ren Tea, Fantasia Coffee & Tea, Yoga Wave, Happy Lemon, Joy Luck Palace, Kee Wah Bakery, and many other Asian restaurants, bakeries, and shops.

Cupertino features many other retail opportunities, including TJ Maxx and Home Goods, Whole Foods, Target, Party City, and over 180 restaurants to serve residents and the local workforce. There are now seven hotels providing over 1,000 rooms, to serve the area: The Aloft Cupertino, Cupertino Hotel, Hilton Garden

Inn, Juniper Hotel operated by Curio, Marriott Courtyard, the Residence Inn by Marriott, and the newest addition is the Hyatt House.

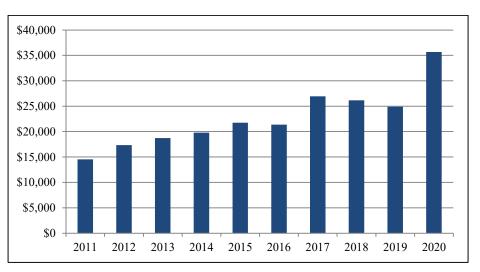
The redevelopment of the Homestead Square Shopping Center, located at Homestead Road and De Anza Boulevard, includes a 24-hour Safeway, Ulta Beauty, Ross Stores, Stein Mart, Pet Club, Michael's, Rite Aid, FedEx, and numerous restaurants, such as Fish's Wild, Pho Hoa Noodle Soup, Yayoi Teishoku Japanese Restaurant, Starbucks, and Chipotle.

Apple completed construction of its new corporate campus, Apple Park, which includes approximately 2.8 million square feet of office and R&D space north of Highway 280 between Wolfe Road and Tantau Avenue. A state-of-the-art Visitors Center, Observation Deck, flagship retail store and café are open to the public seven days a week.

According to the 2019-2020 Assessor's Annual Report for Santa Clara County, Cupertino's net assessment roll growth increased nearly \$831 million, or 3.3%, from the prior year. Approximately \$470 million and \$46 million of the increase was attributable to changes in ownership for single family housing and multifamily housing, respectively. Approximately \$58 million and \$19 million of the increase was attributable to changes in new construction for single family housing and multifamily housing, respectively. Additionally, commercial and industrial increased by \$20.9 million, or 0.3%, and \$56.9 million, or 7.6%, respectively.

The City's sales tax revenues are generated from five principal economic categories: business-to-business 73.0% (includes electronic equipment and software manufacturers and distributors), state and county pools 21%, restaurants and hotels 2%, general retail 2%, and fuel and service stations 2%.

Our two largest sales taxpayers in the business-to-business category represent a large part of that sector and therefore can significantly affect sales tax trends. The top taxpayers' corporate and business technology spending has driven growth in this sector. Sales tax activity has increased across most sectors with a decrease primarily in construction. This decrease is attributed to the winding down of construction projects in the City, particularly, the Apple Park campus development. Given these trends, the City's FY 2019-20 sales tax revenue is projected to show a more modest increase going forward.



**Sales Tax Trend** 

v.

Continued economic growth driven primarily by the business to business sector continued through FY 2014-15 until a slight \$400,000 decline in FY 2015-16 due to a one-time clean up payment from the previous year received in FY 2016-17. FY 2016-17 increased significantly with a \$3.5 million "triple-flip" close-out payment. There was a modest decrease in FY 2017-18 which was again attributable to the onetime "triple-flip" close-out payment from FY 2016-17 that was not received in FY 2017-18. Despite the fluctuation, the sales tax base experienced strong growth. FY 2018-19 experienced a slight decrease due to the tapering of localized sales tax dollars from construction and completion of Apple Campus 2 which further indicates a return to normalcy in respect to previous years. Additionally, the City received a onetime quarterly clean-up payment in FY 2017-18 of \$1.6 million that contributed to the comparative decrease in FY 2018-19. In FY 2019-20, the City's sales taxes experienced growth due to a one-time double payment from Apple. Additionally, a change in estimate in which the City adjusted its accrual practice to include the full remittance amounts from July and August 2020 contributed to approximately \$9.0 million of the increase over the previous fiscal year. This change in estimate will be applied prospectively and consistently moving forward. Though much uncertainty remains during the course of the pandemic, the City has seen positive sales tax trends into FY 2020-21 due to the telework transition and the state-wide need for additional electronic equipment and infrastructure.

With the economic recovery and easing of credit, commercial development activity picked up considerably in 2012-13 and 2013-14 led by plan reviews of the new Apple Campus 2. Plans for the redevelopment of the Marina shopping center into a mixed-use project, Marina Plaza, was approved in 2016. This project will include 23,000 SF of retail and restaurant use, a 122-room boutique hotel, and 188 residential units including 16 below market rate units. Construction of a five story, 148-room Hyatt House hotel was completed in April 2019 and includes a full-service restaurant and meeting rooms. Through the City's new General Plan Amendment (GPA) Authorization Process applications for two development projects were authorized by City Council during FY 2019-20 with the De Anza Hotel and the Cupertino Village Hotel.

The City's pension and retiree medical unfunded actuarial accrued liabilities are discussed in the Notes to the Basic Financial Statements. The City must pay CalPERS, the state's government pension system, annually to reduce its long-term liability for pensions. Cupertino's CalPERS actuarial valuation report as of June 30, 2019 reported a pension unfunded accrued liability of \$49.2 million with annual payments to CalPERS of 31.3% and 29.8% of projected payroll for 2021-22 and 2020-19, respectively, with ongoing increases after that because of actuarial assumption changes. To address long-term rising costs, Cupertino and state law has reduced pension benefits for new hires and increased employee contributions. As of the June 30, 2020 GASB 74/75 report, the City has a retiree medical unfunded liability of \$2 million with annual payments to a retiree health plan trust at 9.1% of payroll.

In fiscal year 2017-18, the City Council approved the establishment of a Section 115 trust as part of a pension rate stabilization program. An initial investment of \$8,000,000 was made in FY 2018-19 and an additional contribution of \$4 million was made in FY 2019-20.

Because the City contracts out police services to the County Sheriff and because fire protection is handled by a special district, the City avoids the high pension, capital, and operating costs of a City-operated public safety function. The City caps its contributions to employee health insurance premiums that benefit both the City and employees. A build-up of operating reserves from strong revenue years, such as 2013-14, along with a traditional under-spending of budgets, enables the City to withstand weak revenue years that occur periodically, such as in 2009-10.

#### **ECONOMIC INITIATIVES**

With the expanded Apple presence, the City's revenue base will remain concentrated among its top companies and top economic sector, the volatile business-to-business area. Past recessions and the historic departure of a major tax provider, Hewlett-Packard, demonstrates the need for diversification of the City's revenue base and a long-term balance of revenues and expenditures. The City desires other revenues to mitigate the fluctuating nature of sales taxes, hotel taxes, user fees, and state grabs of local taxes in times of budget distress.

COVID-19 has had significant adverse impacts on the City's transient occupancy taxes, charges for services, and is sure to have long-lasting impacts on its sales tax. While the City's revenues remained strong in FY 2019-20 and are currently on pace with projections in FY 2020-21, the City's strong, untapped reserves afford the City to continue actively mitigating the impacts of the pandemic on the community. Efforts to reduce operating costs, additional allocations for tenants at risk of eviction and homeless assistance, public facility and area sanitation enhancements, and small business grant assistance are all examples in FY 2019-20 and FY 2020-21 of the City's on-going ability and commitment to overcome these challenges.

#### ACCOUNTING AND BUDGETARY CONTROL

In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. The City's controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against losses from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability of assets. The concept of reasonable assurance recognizes that the costs of a control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits requires estimates and judgments by management.

The City's budget is a detailed operating plan that identifies estimated costs and results in relation to estimated revenues. The budget includes 1) the programs, projects, services and activities to be provided during the fiscal year; 2) estimated revenue and fund balance available to finance the operating plan; and 3) the estimated spending requirements of the operating plan. The budget represents a process through which policy decisions are made, implemented and controlled.

#### **INDEPENDENT AUDIT**

City ordinance requires an annual audit of the financial records by an independent certified public accounting firm selected by the City Council and its audit committee. Crowe LLP audited the City's Basic Financial Statements, and their opinion thereon is included in the Financial Section of this report.

#### FRAUD INVESTIGATION

On September 5, 2018 the Santa Clara County Sheriff's Office arrested former City of Cupertino employee Jennifer "Yuen-Cheng" Chang, Senior Accountant, for her role in the embezzlement of public funds. It is believed that Ms. Chang issued and cashed numerous fraudulent checks between 2000 and 2014 for a total of \$791,494.

The scheme ended in September 2014 right before the implementation of an upgraded financial system in December 2014 that tightened internal controls. Ms. Chang, who was hired by the City in 1997, retired in July 2015.

The checks were uncovered earlier by staff during a multi-year, detailed review of several accounts including payroll, bank reconciliations, and deposits—which began after the implementation of the new financial system in fiscal year 2014-2015. The checks were found debited against a liability account and deemed suspicious due to their nature, size, and lack of supporting documentation. The Santa Clara County Sheriff's Office submitted its case to the Santa Clara County District Attorney's Office for the issuance of a warrant for Ms. Chang. The California Attorney General has brought forward 68 criminal charges against Ms. Chang. The City of Cupertino is seeking full restitution from Ms. Chang through upcoming criminal and civil proceedings.

At the Preliminary Hearing on December 10, 2019, Judge Pennypacker ruled that Ms. Chang will have to stand trial on 53 felony counts. The counts include Grand Theft and Computer Intrusion for the period September 28, 2000 to September 5, 2014, and Embezzlement for the period July 22, 2011 to September 5, 2014. Because Ms. Chang's bank does not save documents from prior to 2011, the State cannot prove an element of the crime of embezzlement. Currently, the Judge set the case for an arraignment for further decision. It is the City's position to support prosecution to the fullest extent of the law, including full restitution and jail time if criminal liability is found.

Among other internal controls maintained by the City over its financial records, in addition to the upgraded financial system in December 2014 that tightened internal controls, the City also hired additional accounting staff to enhance segregation of duties as well as internal audit function that has been approved for implementation in fiscal year 2019-20. Lastly, the City has engaged Moss Adams, LLP to serve as its internal auditor.

#### **CERTIFICATE OF ACHIEVEMENT**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Cupertino for its CAFR for the year ended June 30, 2018. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that the current report continues to meet the Certificate of Achievement Program's requirements.

Respectfully submitted,

Zach Korach Finance Manager

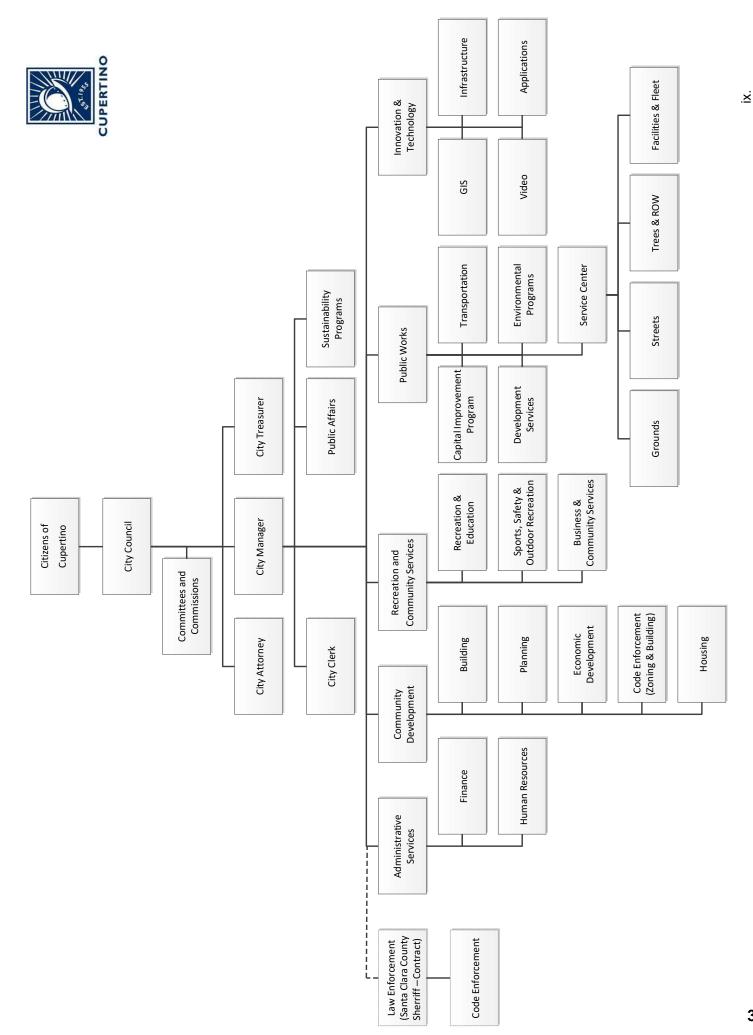
#### ACKNOWLEDGMENTS

I would like to express my appreciation to City employees, department heads, the City Manager, members of the Audit Committee, and members of City Council for their interest in conducting the financial operations of the City in a responsible manner. Special thanks go to, Thomas Leung, Zeng Wang, Min Zhao, Jumaini Judoprasetijo, Vi Tran, and Amber Chang of the Finance staff for their continued support and dedication. Special recognition to Beth Viajar, Richard Wong, Giang Dinh, and Mariela Vargas for their efforts in the preparation and production of this report.

Reviewed by,

Krist allano

Kristina Alfaro Director of Administrative Services



# CITY OF CUPERTINO, CALIFORNIA Fiscal Year 2019-20 CITY COUNCIL



Steven Scharf Mayor



Darcy Paul Vice Mayor



Liang Chao *Council member* 



Rod Sinks *Council member* 



Jon Willey Council member

## DIRECTORY OF CITY OFFICIALS

Deborah L. Feng – City Manager Dianne Thompson – Assistant City Manager Heather Minner – City Attorney (Contract) Bill Mitchell – Chief Technology Officer Kristina Alfaro – Director of Administrative Services Ben Fu – Director of Community Development Roger Lee – Director of Public Works Joanne Magrini – Director of Parks and Recreation

## CITY OF CUPERTINO, CALIFORNIA Fiscal Year 2019-20 COMMISSIONS AND COMMITTEES

#### BICYCLE PEDESTRIAN COMMISSION

Erik Lindskog Gerhard Eschelbeck Ilango Ganga Jennifer Shearin Muni Madhdhipatla

#### FINE ARTS COMMISSION

Diana Matley Janki Chokshi Rajeswari Mahalingam Sonia Dhami Sudha Kasamsetty

#### HOUSING COMMISSION

Connie Cunningham Sanjiv Kapil Siva Gandikota Sue Bose Tessa Parish

#### LIBRARY COMMISSION

Amando Wo Christie Wang Liana Crabtree Qin Pan Rahul Vasanth

# PARKS AND RECREATION COMMISSION

Carol Stanek Gopal Kumarappan Neesha Tambe Sashikala Begur Xiangchen Xu

#### PLANNING COMMISSION

Alan Takahashi David Fung Kitty Moore R "Ray" Wang Vikram Saxena

#### PUBLIC SAFETY COMMISSION

Eric Shan Hymanand Nellore Lakshminarasimha Ankireddipally Tiffany Wang Yvonne Chao

#### SUSTAINABILITY COMMISSION

Anna Weber Gary Latshaw Meera Ramanathan Ram Mohan Vignesh Swaminathan

#### TEEN COMMISSION

Alden Gu Anagaa Nathan Jay Yeung Kelly Tung Krithika Venkatasubramanian Nitya Devisetti Rushil Jayant Samikshaa Natarajan Tanvi Khot

#### TECHNOLOGY, INFORMATION & COMMUNICATIONS COMMISSION Eliza Du Mukesh Garg Naidu Bollineni Prabir Mohanty Rajaram Soundararajam

#### AUDIT COMMITTEE

Angela Chen Darcy Paul Eno Schmidt Mingming (Daisy) Liang Rod Sinks

**DESIGN REVIEW COMMITTEE** David Fung R "Ray" Wang

#### ENVIRONMENTAL REVIEW COMMITTEE Liang Chao Kitty Moore Dianne Thompson Ben Fu

Chad Mosley

LEGISLATIVE REVIEW COMMITTEE Liang Chao Steven Scharf

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Cupertino California

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2019

Christophen P. Morrill

Executive Director/CEO

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Cupertino, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cupertino, California (City) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, the Transportation Special Revenue Fund, and the Housing Development Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the required supplementary information section on pages **be** presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, other supplementary information section, statistical section and community profile are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information section is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary section is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section, statistical section and community profile has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated **Government Auditing Standards**, we have also issued our report dated **Government and Consideration** of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Costa Mesa, California

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This section describes the City of Cupertino's financial performance for the year. Readers are encouraged to consider the following information in conjunction with the accompanying Transmittal Letter and Basic Financial Statements.

## 2019-20 FINANCIAL HIGHLIGHTS

- The COVID-19 pandemic, and the ensuing lockdowns, has negatively affected economies not only in the region, but around the world. Sales tax, transient occupancy tax, and charges for services were both positively and negatively impacted as explained further below. However, while much uncertainty remains regarding the length and magnitude of these impacts, the City stands well positioned with robust fund balance reserves and has implemented budget reduction strategies for the upcoming fiscal year.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year 2020 by \$300.9 million (net position). Of this amount, \$74.6 million represents unrestricted net position, which may be used to meet the City's ongoing obligations to citizens and creditors.
- City revenues have increased in 2019-20 with base governmental revenues showing a \$16.4 million increase, or 17.1%, over 2018-19. The primary fluctuations include an increase in property and sales tax and program revenues that are offset by decreases in transient occupancy tax and other taxes. According to the 2019-2020 Assessor's Annual Report for Santa Clara County, Cupertino's net assessment roll growth increased nearly \$831 million, or 3.3%, from the prior year. Approximately \$470 million and \$46 million of the increase was attributable to changes in ownership for single family housing and multifamily housing, respectively. Approximately \$58 million and \$19 million of the increase was attributable to changes in new construction for single family housing and multifamily housing, respectively. Although sales tax declined slightly year over year in FY 2018-19, the City experienced an increase of approximately \$10.8 million, or 43.2% over the previous year. This is primarily due to a change in estimate in which the City adjusted its accrual practice to include the full remittance amounts from July and August 2020. This change in estimate will be applied prospectively and consistently moving forward. This increase is also due to a one-time double payment received by Apple. Additionally, the City experienced declines in many of the sectors including autos and transportation, building and construction, fuel and service stations, general consumer goods, and restaurants and hotels; however, these experiences were mitigated by a strong performance in the business and industry and county pool allocation. The COVID-19 pandemic has brought great uncertainty to the economy and although the business and industry sector experiences significant increases due to the telework conversion, the City continues to monitor and forecast these sectors conservatively. COVID-19 and shelter-in-place orders brought the City's transient occupancy taxes to a near halt beginning in March of 2020. As a result, the City's experienced a \$1.6 million, or 18.1%, decrease over the previous fiscal year.
- The City continued to make substantial investment into capital projects dedicated to street and transportation improvements, storm drain improvements, and maintenance of and improvements to City facilities, resulting in an increase in net capital assets of \$3.6 million, after depreciation.
- The City's change in net position was \$15.1 million for governmental activities and \$16.3 million in total, reflecting the continued growth of revenues and modest departmental spending.
- The City's Net Pension Liability for June 30, 2020, was \$46.1 million, up \$5.2 million from June 30, 2019, or 12.7%. The Plan Fiduciary Net Position as a Percentage of the Total Pension Liability for the City's pension plan with CalPERS decreased from 69.6% to 68.3%. During fiscal year 2019-20, the City Council approved an additional \$4 million contribution to the City's recently established pension rate stabilization program (Section 115 Trust). Annual contributions to this trust will

continue on an annual basis and as part of the City's budget process. In accordance with guidance under GASB 67/68, the assets in the Section 115 Trust are reported as restricted cash and investments in the City's General Fund. While the Section 115 Trust qualifies as a "trust," the assets in the Section 115 Trust are not used to directly pay benefits to beneficiaries; rather, they are used to pay CalPERS via the CERBT Trust and as a result, the activities are not required to be reported in a fiduciary fund. The Trust's ending balance as of June 30, 2020 was \$12.7 million.

- Business-type activities contributed \$6.6 million to citywide revenues totaling \$109.9 million, while the same activities contributed over \$8.9 million to citywide expenses of \$93.7 million.
- The City implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during the fiscal year 2017-18. This statement requires governments to report a liability on the face of the financial statements for the OPEB provided by the City. During FY 2019-20, the City's reduced the discount rate from 7.0% to 6.5% which consequently increased the Total OPEB Liability. As of June 30, 2020, the City reported a Net OPEB Liability of \$2.0 million, Deferred Outflows of Resources of \$2.7 million, and Deferred Inflows of Resources of \$1.1 million. As of June 30, 2020, the City's OPEB plan had a funding ratio or funded ratio or status of 93.7%.
- On September 29, 2020, the City of Cupertino's 2020A Certificates of Participation (2020 COPs) were successfully sold in order to refund the City's 2012 Certificates of Participation for debt service savings. The 2020 COPs were very well received by investors due in large part to the well-regarded Cupertino name, the top-notch AA+ rating, the sizable annual principal amounts and short maturity, and favorable supply and demand dynamics in the California municipal market. The refunding generated net present value savings of approximately \$3.14 million, 11.61% of refunded par and a True Interest Cost of 0.72%. Savings to the City's General Fund amounts to approximately \$494,000 per year for the next 10 years, or almost \$5 million in total savings.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the City's Basic Financial Statements. The Basic Financial Statements are comprised of the City-wide Financial Statements, the Fund Financial Statements, and the notes to the Basic Financial Statements. These two sets of financial statements provide two different views of the City's financial activities and positions.

<u>The City-Wide Financial Statements</u> provide a long-term view of the City's activities as a whole, and comprise the Statement of Net Position and the Statement of Activities. These statements are prepared on the accrual basis, which means they measure the flow of all economic resources of the City as a whole. The accrual basis of accounting is similar to the accounting used by most private sector companies. The Statement of Net Position provides information about the financial position of the City as a whole, including all its capital assets and long-term liabilities. The Statement of Activities provides information about all the City's revenues and expenses, with the emphasis on measuring net revenues and expenses for each of the City's programs. The Statement of Activities explains in detail the change in net position for the year. Over time, increases or decreases in net position can be indicators of whether the financial condition of the City is improving or deteriorating.

All of the City's activities are grouped into Governmental activities and Business-type activities, as explained below. The Statement of Net Position and the Statement of Activities provide a summary of these two types of activities for the City as a whole.

• *Governmental activities*—Most of the City's basic services are considered to be governmental activities, including public works, law enforcement, community development, recreation, public & environmental affairs, and general administration. These services are supported by general City revenues such as property, sales and other taxes, and by specific program revenues such as developer fees and grants.

The City's governmental activities include the activities of a separate legal entity, the Cupertino Public Facilities Corporation (the "Corporation"), because the City is considered to be financially accountable for the Corporation. The City leases its major facilities from the Corporation, which then uses the lease payments to pay principal and interest on the Corporation's long-term debt.

• **Business-type activities**—All of the City's enterprises are reported here, including solid waste management and most of the City's recreational operations. Unlike governmental services, these services are supported by charges paid by users based on the amount of services used.

<u>The Fund Financial Statements</u> report the City's operations in more detail than the City-wide Financial Statements and focus primarily on the short-term activities of the City's General Fund and other major funds. The Fund Financial Statements measure only current revenues, expenditures, assets, liabilities, and deferred inflows and outflows of resources; they exclude long-term assets and liabilities. Because these statements focus on the near-term inflows and outflows of spendable resources, such information may be useful in evaluating near-term financing requirements.

The Fund Financial Statements provide detailed information about each of the City's most significant funds, called *major funds*. Cupertino's Fund Financial Statements include governmental, enterprise and internal service funds as discussed below. Each major fund is presented individually, with all non-major funds summarized and presented only in a single column. Subordinate schedules, which follow the Notes to Basic Financial Statements, present the detail of these non-major funds. Major funds present the significant activities of the City for the year, and may change from year to year as a result of changes in the pattern of City's activities and public interest. For example, the Capital Improvement Projects Fund may or may not appear as a major fund depending on the volume of construction activity in a certain year.

*Governmental Fund* financial statements are prepared on the modified accrual basis, which means they measure only current financial resources and uses. They present essentially the same functions reported as governmental activities in the city-wide financial statements. However, capital assets and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund financial statements. Reconciliations are provided to facilitate a comparison between governmental funds and governmental activity statements to allow a better understanding of the long-term impact of the government's near-term financial decisions.

Comparisons of budget and actual financial information are included in the Basic Financial Statements for the General Fund and other major Special Revenue Funds. For other nonmajor funds, budgetary comparison schedules for these funds are included in this document as supplemental information only.

*Enterprise and Internal Service Fund* financial statements are prepared on the full accrual basis and include current and long-term assets and liabilities and deferred outflows and inflows of resources. Enterprise funds are used to report the same functions presented as business-type activities in the City-wide Financial Statements, and in more detail in the Fund Financial Statements.

Since the City's Internal Service funds provide goods and services only to the City's governmental and business-type activities, their activities are reported only in total at the fund level. Internal Service funds may not be major funds because their revenues are derived from other City funds. These revenues are eliminated in the City-wide financial statements and any related profits or losses are returned to the activities which created them, along with any residual net position of the Internal Service funds. For this City, internal service activities predominantly benefit governmental rather than business-type functions, and are therefore included within governmental activities in the City-wide Financial Statements.

*Fiduciary Fund* financial statements are prepared on the full accrual basis and include current and longterm assets and liabilities and deferred outflows and inflows of resources. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds activities

are excluded from the City's government-wide financial statements because the City cannot use these assets to finance its own operations.

The City maintains an OPEB Pension Trust Fund that is used to account for the assets and liabilities held in trust for the retirees' post-employment health benefits.

<u>The Notes to Basic Financial Statements</u> provide important additional detail that is essential to a full understanding of the data reported in the City-wide and Fund Financial Statements.

## **CITY-WIDE FINANCIAL ACTIVITIES**

This analysis focuses on the net position and changes in net position of the City's Governmental Activities (Tables 1 and 2) and Business-Type Activities (Tables 3 and 4) as presented in the City-wide Statement of Net Position and the Statement of Activities.

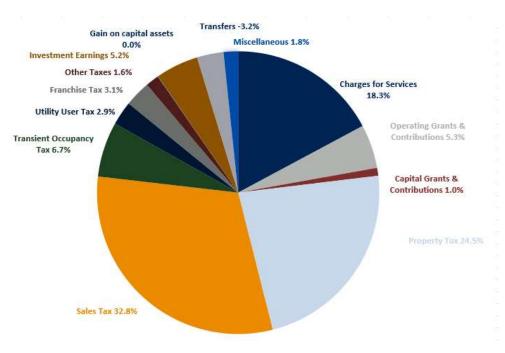
#### **Governmental** Activities

## Table 1Condensed Statement of Net Position at June 30(in thousands)

· · · · · · · · · · · · · · · · · · ·	,	
	Governmen	tal Activities
	2020	2019
Assets:		
Cash and investments	\$ 147,608	\$ 132,532
Restricted cash and		
investments	17,088	12,412
Other assets	17,150	9,851
Capital assets	199,776	195,971
Total assets	381,622	350,766
<b>Deferred Outflows of Resources:</b>		
Related to Pension (Note 10)	9,050	8,088
Related to OPEB (Note 11)	2,590	
Total deferred outflows of		
resources	11,640	8,088
Liabilities:		
Long term debt	27,010	29,300
Other liabilities	72,819	59,662
<b>Total liabilities</b>	99,829	88,962
<b>Deferred Inflows of Resources:</b>		
Related to Pension (Note 10)	774	638
Related to OPEB (Note 11)	1,032	1,685
Total deferred inflows of		
resources	1,806	2,323
Net Position:		
Net Investment in capital assets	177,128	170,974
Restricted	48,006	45,405
Unrestricted	66,493	51,190
Total net position	291,627	267,569

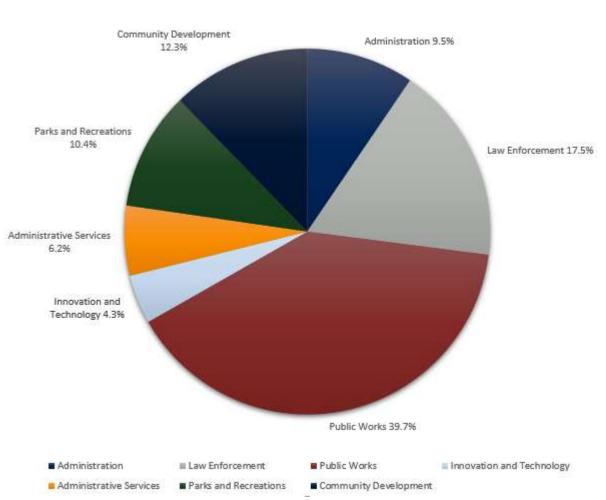
The City's change in net position from governmental activities was \$24.1 million. The following significant changes within assets, liability, and net position categories occurred:

- The City made an additional \$4 million contribution to its Section 115 Trust as part of the City's pension rate stabilization program. Cash held by fiscal agents for debt service is also included in the \$17.1 million of restricted cash and investments. In accordance with guidance under GASB 67/68, the assets in the Section 115 Trust are reported as restricted cash and investments in the City's General Fund. While the Section 115 Trust qualifies as a "trust," the assets in the Section 115 Trust are not used to directly pay benefits to beneficiaries; rather, they are used to pay CalPERS via the CERBT Trust and as a result, the activities are not required to be reported in a fiduciary fund.
- Other assets increased by approximately \$7.3 million, primarily due to the actuarily-derived Net OPEB Liability of \$2.0 million. In FY 2018-19, the City reported a Net OPEB Asset of \$1.1 million; however, during FY 2019-20, the City reduced the discount rate from 7.0% to 6.5% which resulted in an increase to the Net OPEB Liability. Additionally, the City made a change in estimate for its sales tax accrual. Accruing the full remittance in July and August 2020 contributed to \$9.0 million of the increase.
- Capital assets increased approximately \$3.8 million. This consisted of continued significant capital investment into capital projects dedicated to street and transportation improvements, storm drain improvements, and maintenance of and improvements to City facilities that was offset with current year depreciation expense.
- Other liabilities increased by approximately \$13.2 million, primarily due to a \$5 million increase in deposit liability balance resulting from an agreement with San Jose Water Company to complete infrastructure upgrades. Additionally, the City's Net Pension Liability and Net OPEB Liability increased approximately \$7.9 million over the previous fiscal year.
- Deferred Outflows Related to Pension and OPEB increased \$3.6 million primarily due to actuarial changes of assumptions. Deferred Inflows of Resources Related to Pension and OPEB decreased approximately \$517,000 primarily due to actuarial changes of assumptions.



## Sources of Revenue, Governmental Activities 2019-20

In 2019-20, the City experienced continued trends toward a return to normalcy, until COVID-19 began in March of 2020. While program revenues experienced immediate declines in the final quarter, the City's general tax revenues remained strong. Revenues decreased \$0.1 million from the prior year, primarily due to decreases in functional program revenues offset with increases in general revenues.



## Functional Expenses, Governmental Activities 2019-20

The Statement of Activities presents program revenues, expenses, general revenues, and the resulting change in net position as summarized in the next table.

## Table 2Condensed Statement of Activities for the Year Ended June 30<br/>(in thousands)

	<b>Governmental Activities</b>					
Expenses	<u>2020</u>	<u>2019</u>				
Administration	\$7,975	\$ 6,849				
Law enforcement	14,698	13,381				
Innovation & technology	3,637	3,210				
Administrative services	5,176	4,290				
Recreation and community services	8,763	7,390				
Community development	10,286	10,471				
Public works	33,339	31,872				
Interest on long-term debt	883	949				
Total expenses	84,757	78,412				
Revenues						
Program revenues:						
Charges for services	19,911	18,861				
Operating grants and contributions	5,794	2,557				
Capital grants and contributions	1,047	1,082				
Total program revenues	26,752	22,500				
General revenues:						
Taxes:						
Property tax	18,117	17,082				
Property tax in-lieu of motor vehicle fee	8,490	8,219				
Sales tax	35,657	24,902				
Transient occupancy tax	7,286	8,901				
Utility user tax	3,182	3,090				
Franchise tax	3,419	3,445				
Other taxes	1,774	3,300				
Intergovernmental, unrestricted:						
Motor vehicle license fee	47	29				
Investment earnings	5,691	3,259				
Gain on sale of capital assets	-	4				
Miscellaneous	1,922	1,187				
Total general revenues	85,586	73,418				
Total revenues	112,338	95,918				
Excess of revenues over expenses,						
before transfers	27,581	17,506				
Transfers (Note 4)	(3,523)	(75)				
Change in net position	24,058	17,431				
Beginning net position	267,569	250,138				
Ending net position	\$ 291,627	\$ 267,569				

## City-wide Governmental Activities Revenues

Table 2 shows that revenues from governmental activities increased \$16.4 million or 17.1% from last year, finishing at \$112.3 million. The increases in functional program revenues are most attributable to \$2.8 million receives from Apple Inc. for Bicycle Transportation Plan projects. General revenues also experienced a net increase namely, property tax, sales tax, transient occupancy tax, and investment earnings as further discussed below.

Increases in the City's general revenues are attributable to a \$1.3 million increase in property tax over the prior year. According to the 2019-2020 Assessor's Annual Report for Santa Clara County, Cupertino's net assessment roll growth increased nearly \$831 million, or 3.3%, from the prior year. Approximately \$470 million and \$46 million of the increase was attributable to changes in ownership for single family housing and multifamily housing, respectively. Approximately \$58 million and \$19 million of the increase was attributable to changes in new construction for single family housing and multifamily housing in new construction for single family housing and multifamily housing in new construction for single family housing and multifamily housing.

Although sales tax declined slightly year over year in FY 2018-19, the City experienced an increase of approximately \$10.8 million, or 43.2% over the previous year. This is attributable to a \$9.0 million change in estimate for sales tax accruals, and also due to a one-time double payment received by Apple. Additionally, the City experienced declines in many of the sectors including autos and transportation, building and construction, fuel and service stations, general consumer goods, and restaurants and hotels; however, these experiences were mitigated by a strong performance in the business and industry and county pool allocation. The COVID-19 pandemic has brought great uncertainty to the economy and although the business and industry sector experiences significant increases due to the telework conversion, the City continues to monitor and forecast these sectors conservatively.

Transient occupancy tax has decreased \$1.6 million, or 18.1%, over the prior year due to the COVID-19 and related shelter in place orders. Although the declines in this category are significant, the City has experienced significant growth in the sales tax category from the pandemic as the State has transitioned to a work-from-home telecommuting environment. These declines have been incorporated into the City's FY 2020-21 Budget and forecast and staff will continue to monitor the activities throughout the course of the pandemic.

Investment earnings saw an increase of \$2.4 million, or 74.6%, over the prior year. This was due to the City's portfolio's total rate of return of 5.52% (net of fee) for the fiscal year.

Program revenues showed an increase of \$4.3 million, or 19%, and is primarily attributable to \$2.8 million received in project funding donations from Apple Inc. for the Bicycle Transportation Plan projects.

## City-wide Governmental Activities Expenses

City-wide governmental activities expenses increased by \$6.3 million, or 8%. The City's cost allocation plan created fluctuations from one department to the next and special project and capital outlay spending fluctuated as well; however, base expenses remained relatively consistent over the prior year with increases predominantly related to negotiated salary and benefits.

#### Change in Net Position

The City-wide governmental net position increase of \$15.1 million was slightly down compared to the increase of \$17.4 million in 2018-19 and can be best explained by continued relative stabilization in general revenues paired with consistent and conservative spending.

## **Business Type Activities**

Business-type activities in the City-wide Financial Statements include the City's four enterprise funds. Enterprise funds are used to account for recreational and solid waste management operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing services and facilities to the general public on a continuing basis be financed or recovered primarily through user fees. The major proprietary funds section of this report provides more information on business-type results.

As shown in Table 3 and Table 4, the business-type net position totaled \$9.3 million at June 30, 2020, an increase of \$1.2 million, or 14.9%, from the prior year with unrestricted net position increasing \$1.4 million and the net investment in capital assets decreasing by \$200,000. Business-type activities transferred in (net) \$3.5 million, an increase of \$3.4 million over the prior year, which contributed to the increase in net position. Few capital asset additions offset with \$275,000 in depreciation expense resulted in a net decrease of \$200,000 over the prior year. Enterprise activities experienced an overall increase in assets due primarily to investment income which increases in accounts payable, OPEB liability and net pension liability which were offset by decreases in unearned revenue.

In Table 4, revenues for all business-type activities decreased \$97,000 and operating expenses increased by \$562,000, primarily attributable to the restructuring of the City's waste recovery contract which eliminated pass-through costs for the entire fiscal year.

# Table 3Condensed Statement of Net Position at June 30(in thousands)

	Business	Type Activities
	2020	2019
Assets:		
Cash and investments	\$ 11,524	\$ 10,396
Other assets	348	407
Capital assets	1,119	1,319
Total assets	12,991	12,122
<b>Deferred Outflows of Resources:</b>		
Related to pension	598	539
Related to OPEB	156	-
Total deferred outflows of		
resources	754	539
Other Liabilities:	4,365	4,447
Total liabilities	4,365	4,447
Deferred Inflows of Resources:		
Related to pension	51	43
Related to OPEB	75	114
Total deferred inflows of resources	126	157
Net Position:		
Net Investment in capital assets	1,119	1,319
Unrestricted	8,135	6,738
Total net position	\$ 9,254	\$ 8,057

# Table 4Condensed Statement of Activities for the Year Ended June 30(in thousands)

	<b>Business</b> T	Sype A	<u>ctivities</u>
Expenses	<u>2020</u>		<u>2019</u>
Resource recovery	\$ 2,213	\$	1,736
Blackberry farm	664		645
Cupertino sports center	2,884		3,036
Recreation programs	 3,141		2,923
Total expenses	 8,902		8,340
Revenues			
Program revenues:			
Charges for services	6,114		6,403
General revenues:			
Investment earnings	 462		270
<b>Total revenues</b>	 6,576		6,673
Excess of revenues over expenses, before extraordinary item and transfers	(2,326)		(1,667)
Transfers	 3,523		75
Change in net position	1,197		(1,592)
Beginning net position	 8,057		9,649
Ending net position	\$ 9,254	\$	8,057

## MAJOR GOVERNMENTAL FUNDS

## **General Fund**

## General Fund Revenues

General Fund actual revenues of \$101.1 million ended \$13.9 million, or 16.0%, above the original budget and \$10.6 million, or 11.9%, above the final budget. Actual revenues were up \$12.3 million or 14% when compared to 2018-19 actuals. Table 5 displays the variations in actual revenues, while Table 6 shows budgeted revenues compared to actuals.

Property taxes increased \$1.3 million, or 5%, over the prior year due to continued roll-growth. According to the 2019-2020 Assessor's Annual Report for Santa Clara County, Cupertino's net assessment roll growth increased nearly \$831 million, or 3.3%, from the prior year.

Sales tax increased \$10.8 million, or 43%, over the prior year due to strong business and industry and county pool allocation growth. \$9.0 million of the increase was also attributable to a change in estimate in which the full remittances for July and August 2020 were accrued.

Transient occupancy tax decreased \$1.6 million, or 18%, due to the COVID-19 and the related shelterin-place orders which brought transient occupancy tax revenues to a near halt beginning in March 2020.

Charges for services remained relatively consistent in total, decreasing by \$210,000 over the previous year. Decreases in refundable deposit revenues of \$1.2 million and planning fees of \$976,000 were offset by increases in engineering fees of \$220,000 and cost allocation charges of \$2.1 million.

Licenses and permits increased \$590,000, or 14%, due to increased construction plan check services that were offset by slight decreases in building inspection and general building licenses and permits.

## Table 5 Revenue Changes General Fund, Fiscal 2020 vs. 2019 (in thousands)

			Increase/(	Decrease)			
	Fisca	1 2020	From Fiscal 2019				
Revenue by Source	Amount	% of Total	Amount	Percent			
Taxes:							
Property	\$ 26,607	26%	\$ 1,306	5%			
Sales	35,657	35%	10,755	43%			
Transient occupancy	7,286	7%	(1,615)	-18%			
Utility user	3,182	3%	92	3%			
Franchise	3,419	3%	(26)	-1%			
Other	1,402	2%	(258)	-16%			
Use of money & property	4,078	4%	1,424	54%			
Intergovernmental	748	1%	274	58%			
Licenses and permits	4,693	5%	590	14%			
Charges for services	12,435	12%	(210)	-2%			
Fines and forfeitures	328	0%	(183)	-36%			
Other	1,218	1%	116	11%			
Total revenues	\$ 101,053	100%	\$ 12,265	14%			
Other financing sources:							
Transfers in	\$ 10,012	100%	\$ 10,008	250200%			
Proceeds from sale of land	\$ -	0%	\$ (10)	-100%			
Total other financing sources	\$ 10,012	100%	\$ 9,998	71414%			
Total other infancing sources	\$ 10,012	10070	\$ 9,990				

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## Table 6 Revenue, Budget and Actual Comparisons General Fund 2019-20

(in thousands)

	(III tilousailus)		
Budgeted	l Amounts		Over/(Under)
Original	Final	Actual	Final
\$ 24,703	\$ 24,703	\$ 26,607	\$ 1,904
25,637	25,637	35,657	10,020
9,666	9,666	7,286	(2,380)
3,199	3,199	3,182	(17)
3,162	3,162	3,419	257
1,181	1,181	1,402	221
1,333	1,333	4,078	2,745
355	355	748	393
2,524	2,524	4,693	2,169
13,826	16,560	12,435	(4,125)
615	615	328	(287)
882	1,474	1,218	(256)
\$ 87,083	\$ 90,409	\$ 101,053	\$ 10,644
\$ 12	\$ 10,012	\$ 10,012	\$ -
	Original           \$ 24,703           25,637           9,666           3,199           3,162           1,181           1,333           355           2,524           13,826           615           882           \$ 87,083	Budgeted Amounts           Original         Final           \$ 24,703         \$ 24,703           25,637         25,637           9,666         9,666           3,199         3,199           3,162         3,162           1,181         1,181           1,333         1,333           355         355           2,524         2,524           13,826         16,560           615         615           882         1,474           \$ 87,083         \$ 90,409	Budgeted AmountsOriginalFinalActual\$ 24,703\$ 24,703\$ 26,607 $25,637$ $25,637$ $35,657$ $9,666$ $9,666$ $7,286$ $3,199$ $3,199$ $3,182$ $3,162$ $3,162$ $3,419$ $1,181$ $1,181$ $1,402$ $1,333$ $1,333$ $4,078$ $355$ $355$ $748$ $2,524$ $2,524$ $4,693$ $13,826$ $16,560$ $12,435$ $615$ $615$ $328$ $882$ $1,474$ $1,218$ \$ 87,083\$ 90,409\$ 101,053

## General Fund Expenditures

Fiscal 2019-20 overall expenditures, at \$64.6 million, were \$1.6 million higher than last year. This result came in 16.7% or \$13.0 million under the final budget. Year-over-year and budget-versus-actual results for General Fund programs are described below and in Tables 7 and 8.

Administration increased \$657,000, or 10%, from 2018-19 and is primarily due to the contracting out of the Economic Development function, increases in City Attorney contract services, and negotiated salary and benefit increases.

Law Enforcement was higher by approximately \$1.0 million, or 8%, which was the automatic increase in the existing contract with the Santa Clara County Sheriff's Office triggered by increases in the lease and CalPERS costs.

Innovation & Technology remained relatively consistent from 2018-19 to 2019-20. Some notable special projects that commenced included, but were not limited to, ProjectDox Upgrade, Legistar and Vision Integration, City Facility Security and Video, Laserfiche Data Replication, and Plotter and Scanner Replacement.

Administrative Services' expenditures increased approximately \$420,000, or 10%, over the prior year due to negotiated increases in salary and benefits. This increase also reflected the addition of a full-time benefitted employee.

Parks & Recreation General Fund expenditures experienced a 15% decrease, or \$1.3 million, across its programs. The majority of this decrease was due to COVID-19 and the inability to hold related program activities and events in the final quarter of FY 2019-20.

Community Development expenditures in the General Fund decreased \$131,000 or 2% due to the reorganization of the Economic Development Division to the City Manager's Office.

Public Works expenditures increased approximately \$1.2 million or 7%. This is primarily represented by an increase in compensation and benefits. While various divisions and programs fluctuated over the prior year, the notable special projects and fluctuations include, but are not limited to, Shuttle Bus Pilot Program, office reconfigurations, field maintenance, and streetlight LED upgrades.

Transfers out of the General Fund increased from \$19.4 million in 2018-19 to \$30.9 million. This increase represented a \$10 million net transfer of excess fund balance to the Capital Reserve.

## Table 7 Expenditure Changes General Fund, Fiscal 2020 vs. 2019 (in thousands)

In anaga /(Daanaga)

					ecrease)				
	_	Fiscal 20	)20	From Fiscal 2019					
Function/Program	A	mount	% of Total		Amount	Percent			
Administration	\$	6,950	11%	\$	657	10%			
Law enforcement		14,151	22%		1,042	8%			
Innovation and technology		3,223	5%		379	13%			
Administrative services		4,618	7%		420	10%			
Parks and recreation		7,689	12%		(1,306)	-15%			
Community development		8,423	13%		(131)	-2%			
Public works		18,829	29%		1,162	7%			
Capital outlay		705	1%		(649)	-48%			
Total expenditures	\$	64,588	100%	\$	1,574	2%			
Transfers out	\$	30,892	100%	\$	11,516	59%			

## Table 8 Expenditure Changes General Fund 2019-20 (in thousands)

		Budgeted	l Amoı	ints				0	ver/(Under)
	0	riginal		Final			Actual		Final
Administration	\$	7,548	\$	8,010		\$ 6,950		\$	1,060
Law enforcement		14,078		14,081			14,151		(70)
Innovation and technology		3,231		3,512			3,223		289
Administrative services		4,790		5,085	4,618		467		
Parks and recreation		8,574		8,753			7,689		1,064
Community development		9,605		9,032			8,423		609
Public works		21,513		24,444			18,829		5,615
Capital outlay		221		4,646	_		705		3,941
Total expenditures	\$	69,560	\$	77,563	_	\$	64,588	\$	12,975
Transfers out	\$	10,540	\$	\$ 30,892			30,892	\$	-

## General Fund - Fund Balance

The General Fund carried a June 30, 2020, ending fund balance of \$74.5 million, up 26.4% or \$15.6 million from beginning of the fiscal year. Loan receivables totaled \$449,341 of non-spendable fund balance. The City committed \$19.0 million for general economic uncertainty and \$127,891 for sustainability. The City assigned \$3,176,882 for encumbrances. \$1,368,789 was restricted for public access television purposes, \$13,193 for CASp certification training, \$217,551 for Public safety power shutoff, and \$12,725,224 for the pension rate stabilization program (Section 115 Trust). \$34,526,942 was classified as unassigned.

## Transportation

The Transportation Special Revenue Fund carried a June 30, 2020, ending fund balance of \$5,174,514, down 48.3%, or \$4.8 million from the beginning of the fiscal year. In recent years this fund has accumulated fund balance year over year. In an effort to reduce the amount of accumulated non-discretion balance, the City reduced the operating subsidy for FY 2019-20 relied on existing fund balance and current year non-discretionary revenues to fund the various transportation projects.

## **Housing Development**

The Housing Development Special Revenue Fund carried a June 30, 2020, ending fund balance of \$8.5 million, 2%, or \$176,000 from the beginning of the fiscal year. The activities in this fund remained relatively consistent with the previous fiscal year.

## **Public Facilities Corporation**

A transfer of \$3,172,838 was made from the General Fund to the Public Facilities Corporation Debt Service Fund to cover principal and interest on the 2012 Certificates of Participation lease payments. See Notes 4 and 6 to the Basic Financial Statements and the Debt Administration section of this analysis for more information.

## **Capital Improvement Projects**

The Capital Improvement Projects Capital Projects Fund carried a June 30, 2020, ending fund balance of \$40,354,087, up 22.2%, or \$7.3 million from the beginning of the fiscal year. During fiscal year 2019-20, a \$10 million transfer in from the General Fund was received for purposes of fund capital-related projects. The following capital projects incurred the highest expenditures: Library Expansion, McClellan West Parking Lot Improvements, and 2016 Bike Plan Implementation.

## MAJOR PROPRIETARY FUNDS

## **Resource Recovery**

The City has a solid waste franchise agreement with Recology that shares collection, landfill disposal, and recycling revenues and costs. This fund receives revenues from Recology with the funds going toward landfill costs, regulatory fees, and staffing costs that the City incurs to manage its solid waste, recycling, and household hazardous waste programs. Total operating revenue increased from \$1.75 million last year to \$1.82 million this year, while expenses increased by approximately \$478,000 due to increased contractual costs as well as the Waste Characterization Study and Franchise Agreement Request for Proposal special projects on the City Work Program. Net position decreased by approximately \$152,000. The fund ended the year with a \$5.3 million in net position.

## **Recreation Programs**

This enterprise operates the Quinlan Community Center, Monta Vista Recreation Center, McClellan Ranch, Creekside Park building, eight school sites, and various parks. While the economy and enhanced marketing helped cultural events, youth and teen programs, sports, dance and fitness classes generate increasing revenues in recent years, fiscal year 2019-20 saw a slight decline. These programs generated approximately \$1.6 million in revenues that were \$398,000, or 20% lower than last year. Ongoing program expenses of approximately \$3.1 million included full-time administrative and programming staff, part-time activity leaders, and class instructors on contract. This resulted in a net operating loss of \$1.5 million as compared to an operating loss of \$869,000 a year ago. After the \$690,000 transfer, the fund ended up with a decrease in net position of \$783,000. The fund ended the year with a net position of \$1.1 million.

## **Cupertino Sports Center**

Tennis lesson, membership, fitness class and rent revenues of \$2.4 million and increased by \$16,000 or 0.7% over last year, remaining relatively stagnant over the previous year. In addition, expenses decreased by \$152,134 or 5%, due to decreased activities in the final quarter because of COVID-19 and

shelter-in-place orders resulting in a net operating loss of \$518,000. In 2018-19, net operating income was (\$648,000). This fund's net position was \$2.6 million as of June 30, 2020 and increased significant due to a \$948,000 operating subsidy from the General Fund as well as a \$1.28 million transfer from the Capital Reserve to fund its capital improvement program capital project.

## NONMAJOR PROPRIETARY FUNDS

## **Blackberry Farm**

City employees, with a teaching professional contractor, staff the City-owned Blackberry Farm golf course and pro shop. Operating revenues increased 7% in 2019-20 from \$317,000 to \$338,000. Operating expenses decreased by \$18,000, or 2.8%, to \$664,000 this year. The golf course's operating loss decreased from \$328,000 last year to \$325,000 this year. After a transfer in from the General Fund of \$610,000, net position increased \$307,000. As of June 30, 2020, this fund's net position was \$291,098.

## **CAPITAL ASSETS**

At June 30, 2020, the City had \$200.9 million, net of depreciation, invested in a broad range of capital assets used in governmental and business-type activities, as shown in Table 9 and in Note 5 to the Basic Financial Statements. This reflects the City's continued investment into capital projects dedicated to street and transportation improvements, storm drain improvements, and maintenance of and improvements to City facilities, resulting in an increase in net capital assets of \$3.6 million, after depreciation.

2020		2019
\$ 62,046	\$	62,046
19,615		19,615
5,530		3,566
16,015		17,723
17,483		18,912
4,793		4,912
67,713		62,171
1,589		1,489
4,263		4,695
 729		842
 199,776		195,971
574		634
437		628
 108		56
 1,119		1,319
\$ 200,895	\$	197,290
	19,615 5,530 16,015 17,483 4,793 67,713 1,589 4,263 729 199,776 574 437 108 1,119	\$ 62,046 \$ 19,615 5,530 16,015 17,483 4,793 67,713 1,589 4,263 729 199,776 574 437 108 1,119

## Table 9Capital Assets, Net of Depreciation, at June 30(in thousands)

## **DEBT ADMINISTRATION**

The City's only long-term debt liability at June 30, 2020, comes from \$43,940,000 in Certificates of Participation (COPs) issued in May 2012 by the Cupertino Public Facilities Corporation. The certificates refunded previously issued COPs that financed Wilson Park, Blackberry Farm, and Creekside Park purchases, the Memorial Park expansion, the Quinlan Community Center construction, the City Hall remodel, and the new library opened in 2004. The serial fixed rate debt ranging from 0.35% to 3.125% requires annual debt payments of approximately \$3,170,379 that are covered by the General Fund. The June 30, 2020, outstanding principal of \$27,010,000 is due to be paid off by July 1, 2030. More information can be found in Note 6 to the Basic Financial Statements and in the Public Facilities Corporation discussion earlier in this analysis.

On September 29, 2020, the City of Cupertino's 2020A Certificates of Participation (2020 COPs) were successfully sold in order to refund the City's 2012 Certificates of Participation for debt service savings. The 2020 COPs were very well received by investors due in large part to the well-regarded Cupertino name, the top-notch AA+ rating, the sizable annual principal amounts and short maturity, and favorable supply and demand dynamics in the California municipal market. The refunding generated net present value savings of approximately \$3.14 million, 11.61% of refunded par and a True Interest Cost of 0.72%. Savings to the City's General Fund amounts to approximately \$494,000 per year for the next 10 years, or almost \$5 million in total savings.

## **CURRENTLY KNOWN FACTS AND CONDITIONS**

The COVID-19 pandemic has had significant impacts on the City, both financially as well as operationally. Although revenues in transient occupancy tax, charges for services, and sales tax are projected to decline in FY 2020-21, the City has put forth efforts to reduce its operating costs to mitigate the future impacts. Additionally, preliminary sales tax data indicate for FY 2020-21 indicate a much more positive experience than originally expected and will also assist in the mitigation. The City's reserves remain intact and the City does not anticipate requiring the use of these Committed and Restricted funds. Lastly, and as discussed above, the COPs refinancing is anticipated to have approximately \$494,000 in annual savings to the General Fund

Aside from the pandemic and subsequent year refinancing, the City is unaware of any other facts or conditions or decisions that are expected to have a significant effect on net position or results of operations.

## CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This Comprehensive Annual Financial Report is intended to provide a general overview of the City's finances. Further information can be provided by the City of Cupertino Finance Department, 10300 Torre Avenue, Cupertino CA 95014, phone (408) 777-3280, or by the City website at www.cupertino.org.

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The Statement of Net Position and the Statement of Activities summarize the entire City's financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all the City's assets and all its liabilities, as well as all its revenues and expenses. This is known as the full accrual basis - the effect of all the City's transactions is taken into account, regardless of whether or when cash changes hands, but all material internal transactions between City funds have been eliminated.

The Statement of Net Position reports the difference between the City's total assets and deferred outflows and the City's total liabilities and deferred inflows, including all the City's capital assets and all its long term debt.

The Statement of Net Position summarizes the financial position of all the City's Governmental Activities in a single column, and the financial position of all the City's Business-Type Activities in a single column; these columns are followed by a Total column which presents the financial position of the entire City.

The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects and Debt Service Funds. Since the City's Internal Service Funds service these Funds, their activities are consolidated with Governmental Activities, after eliminating inter-fund transactions and balances. The City's Business Type Activities include all of its Enterprise Fund activities.

The Statement of Activities reports increases and decreases in the City's net position. It is also prepared on the full accrual basis, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The format of the Statement of Activities presents the City's expenses first, listed by program, and follows these with the expenses of its business-type activities. Program revenues, that are revenues which are generated directly by these programs, are then deducted from program expenses to arrive at the net expense of each governmental and business-type program. The City's general revenues are then listed in the Governmental Activities or Business-type Activities column, as appropriate, and the Change in Net Position is computed and reconciled with the Statement of Net Position.

Both these Statements include the financial activities of the City and the Cupertino Public Facilities Corporation, which is a legally separate component unit of the City because it is controlled by and financially accountable to the City.

#### CITY OF CUPERTINO, CALIFORNIA STATEMENT OF NET POSITION June 30, 2020

	G	overnmental <u>Activities</u>	Βι	isiness-Type <u>Activities</u>	<u>Total</u>
ASSETS	•				
Cash and cash investments (Note 2)	\$	147,607,536	\$	11,523,616	\$ 159,131,152
Restricted cash and investments (Note 2)		17,087,541		-	17,087,541
Receivables					
Accounts		12,375,945		348,347	12,724,292
Interest		70,264		-	70,264
Loans (Note 3)		4,701,781		-	4,701,781
Prepaid expenses and other assets		3,884		-	3,884
Capital assets (Note 5):					
Non-depreciable		87,190,844		-	87,190,844
Depreciable, net of					
accumulated depreciation		112,584,973		1,118,882	 113,703,855
Total assets		381,622,768		12,990,845	 394,613,613
DEFERRED OUTFLOWS OF RESOURCES					
		0 040 909		507 701	0 647 610
Related to pension (Note 10) Related to OPEB (Note 11)		9,049,898		597,721 156,328	9,647,619
		2,589,672			 2,746,000
Total deferred outflows of resources		11,639,570		754,049	 12,393,619
LIABILITIES					
Accounts payable and accruals		7,849,740		506,751	8,356,491
Accrued payroll and benefits		1,405,342		289	1,405,631
Deposits		11,605,717		-	11,605,717
Unearned revenue		174,811		536,599	711,410
Compensated absences (Note 1):		,		,	,
Due in one year		531,203		52,043	583,246
Due in more than one year		4,616,589		311,475	4,928,064
Claims payable (Note 9):				·	
Due in one year		274,000		-	274,000
Due in more than one year		1,253,000		-	1,253,000
Long-term debt (Note 6):					
Due in one year		2,355,000		-	2,355,000
Due in more than one year		24,655,000		-	24,655,000
Net pension liability (Note 10)		43,246,621		2,851,909	46,098,530
Net OPEB liability (Note 11)		1,861,871		106,129	1,968,000
Total liabilities		99,828,894		4,365,195	 104,194,089
				.,000,100	 ,
DEFERRED INFLOWS OF RESOURCES				54.040	005 0 17
Related to pension (Note 10)		773,701		51,346	825,047
Related to OPEB (Note 11)		1,032,473		74,527	 1,107,000
Total deferred inflows of resources		1,806,174		125,873	 1,932,047
NET POSITION (Note 7)					
Net investment in capital assets		177,128,134		1,118,882	178,247,016
Restricted for:		, -, -		, -,	 
Special revenue projects		37,860,800		_	37,860,800
Affordable housing		8,459,128		_	8,459,128
Debt service		1,685,872		_	1,685,872
		48,005,800			 48,005,800
Total restricted net position				-	 
Unrestricted		66,493,336		8,134,944	 74,628,280
Total net position	\$	291,627,270	\$	9,253,826	\$ 300,881,096

#### CITY OF CUPERTINO, CALIFORNIA STATEMENT OF ACTIVITIES For the year ended June 30, 2020

			Program Revenues							Net (Expense Changes in				
						Operating						Business-		
Functions (Descreption	,		(	Charges for		Frants and		Grants and	C	Governmental		Type		Tatal
Functions/Programs	<u>t</u>	Expenses		<u>Services</u>		ontributions	<u>c</u>	Contributions		<u>Activities</u>	:	Activities		<u>Total</u>
Governmental activities:	<u>^</u>	7 074 500	•	0.004.044	•		•		•	(5.000.700)	•		•	(5.000.700)
Administration	\$	7,974,520	\$	2,091,811	\$	-	\$	-	\$	(5,882,709)	\$	-	\$	(5,882,709)
Law enforcement		14,698,130		1,102,888		155,948		-		(13,439,294)		-		(13,439,294)
Public and environmental affairs		3,637,354		-		-		-		(3,637,354)		-		(3,637,354)
Administrative services		5,175,596		3,889,180		-		-		(1,286,416)		-		(1,286,416)
Recreation services		8,763,194		1,309,906		-		-		(7,453,288)		-		(7,453,288)
Community development		10,286,317		5,859,847		417,650		-		(4,008,820)		-		(4,008,820)
Public works		33,339,191		5,657,315		5,220,845		1,046,756		(21,414,275)		-		(21,414,275)
Interest on long - term debt		882,837		-				-		(882,837)		-		(882,837)
Total governmental activities		84,757,139		19,910,947		5,794,443		1,046,756		(58,004,993)				(58,004,993)
Business-type activities:														
Resource recovery		2,213,404		1,821,677		-		-		-		(391,727)		(391,727)
Blackberry farm		663,663		338,212		-		-		-		(325,451)		(325,451)
Cupertino sports center		2,883,903		2,365,667		-		-		-		(518,236)		(518,236)
Recreation programs		3,141,225		1,588,576		_		-				(1,552,649)		(1,552,649)
Total business-type activities		8,902,195		6,114,132		-		-		_		(2,788,063)		(2,788,063)
Total	\$	93,659,334	\$	26,025,079	\$	5,794,443	\$	1,046,756		(58,004,993)		(2,788,063)		(60,793,056)
General revenues:														
Taxes:														
Property taxes										18,117,304		-		18,117,304
Property tax in lieu of motor vehicle fee										8,489,541		-		8,489,541
Sales taxes										35,657,214		-		35,657,214
Transient occupancy tax										7,286,083		-		7,286,083
Utility user tax										3,182,086		-		3,182,086
Franchise tax										3,418,908		-		3,418,908
Other taxes										1,774,235		-		1,774,235
Intergovernmental, unrestricted:														
Motor vehicle license fee										47,391		-		47,391
Investment earnings										5,690,723		462,387		6,153,110
Miscellaneous										1,922,356		-		1,922,356
Transfers (Note 4)										(3,523,000)		3,523,000		-
Total general revenues and transfers										82,062,841		3,985,387		86,048,228
Change in Net Position										24,057,848		1,197,324		25,255,172
Net Position, beginning of year										267,569,422		8,056,502		275,625,924
Net Position, end of year									\$	291,627,270	\$	9,253,826	\$	300,881,096

In the Fund Financial Statements only individual major funds are presented, while non-major funds are combined in a single column. Major funds are defined generally as having significant activities or balances in the current year.

The funds described below were determined to be Major Funds by the City for fiscal 2019-20. Individual non-major funds may be found in the Supplementary section.

<u>General Fund</u>: The general fund is the general operating fund of the City. It is used to account for all financial resources except those that are required to be accounted for in another fund.

<u>Transportation Special Revenue Fund</u>: Accounts for the City's gas tax, vehicle registration fees and grant revenues and expenditures related to the maintenance and construction of City streets. All revenue in this fund is restricted exclusively for street and road purposes including related engineering and administrative expenditures.

<u>Housing Development Special Revenue Fund</u>: Accounts for the Federal Housing and Community Development Grant Program activities administered through the County. Monies collected from developers that mitigate the impact of housing needs are also included. Monies in this fund are governed by the program's rules.

<u>Public Facilities Corporation Debt Service Fund</u>: This fund accounts for the payments of principal and interest on certificates of participation issued to provide for the financing of the Civic Center, Library, Wilson Park, Memorial Park, and other City facilities.

<u>Capital Improvement Projects Capital Projects Fund</u>: This fund accounts for activities related to the acquisition or construction of major capital facilities.

#### CITY OF CUPERTINO, CALIFORNIA GOVERNMENTAL FUNDS BALANCE SHEET June 30, 2020

			Special Revenue Funds Housing					Public Facilities Corporation Debt	l	Capital mprovement Projects Capital	Nonmajor Governmental		C	Total Governmental
	Genera	<u> </u>	Tr	ansportation		)evelopment		Service Fund	<u>P</u>	rojects Fund		Funds		Funds
ASSETS														
Cash and investments (Note 2) Restricted cash and investments (Note 2) Receivables:	+,	76,565 25,224	\$	5,169,837 -	\$	7,953,120 -	\$	54,974 4,362,317	\$	43,497,586 -	\$	18,517,883 -	\$	138,369,965 17,087,541
Accounts Interest	7	52,435 70,264		191,575 -		175,586 -		-		-		49,349 -		12,368,945 70,264
Loans (Note 3) Due from other funds (Note 4)	53	19,341 39,204		-		4,252,440 -		-		-		-		4,701,781 539,204
Advances to other funds (Note 4) Other assets	3,00	0,000 3,884		-				-		- -		- -		3,000,000 3,884
Total assets	<u>\$</u> 91,97	6,917	\$	5,361,412	\$	12,381,146	\$	4,417,291	\$	43,497,586	\$	18,567,232	\$	176,141,584
LIABILITIES Accounts payable and accruals	, ,	25,306	\$	186,898	\$	209,898	\$	2,731,419	\$	143,499	\$	8,659	\$	7,505,679
Accrued payroll and benefits Advances from other funds (Note 4) Deposits		)5,270 - )5,717		-		-		-		3,000,000		-		1,405,270 3,000,000 11,605,717
Unearned revenue		74,811		-		-		-		-		-		174,811
Total liabilities	17,41	1,104	_	186,898		209,898	_	2,731,419		3,143,499	_	8,659		23,691,477
DEFERRED INFLOWS OF RESOURCES														
Unavailable revenue - Ioans		-		-		3,712,120		-		-		-		3,712,120
Total deferred inflows of resources		-		-		3,712,120		-		-		-		3,712,120
FUND BALANCES (Note 7)														
Nonspendable Restricted		19,341 24,757		- 5,174,514		- 8,459,128		- 1,685,872		-		- 18,361,529		3,449,341 48,005,800
Committed		27,891		-		-		-		-		-		19,127,891
Assigned		76,882		-		-		-		40,354,087		197,044		43,728,013
Unassigned		26,942		-				1 605 070		-		-		34,426,942
Total fund balances	74,50	05,813		5,174,514		8,459,128		1,685,872		40,354,087		18,558,573		148,737,987
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 91,91</u>	6,917	\$	5,361,412	\$	12,381,146	\$	4,417,291	\$	43,497,586	\$	18,567,232	\$	176,141,584

#### CITY OF CUPERTINO, CALIFORNIA RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION June 30, 2020

Total fund balances reported on the governmental funds balance sheet	\$ 148,737,987
Amounts reported for governmental activities in the statement of net position are different from those reported in the governmental funds because of the following:	
Capital assets used in governmental activities are not current assets or financial resources and therefore are not reported in the governmental funds.	196,120,886
Internal service funds are used by management to charge the costs of activities such as information technology, insurance, equipment acquisition and maintenance, and certain employee benefits to governmental funds. The assets and liabilities of the internal service funds are therefore included in the governmental activities of the	
statement of net position.	7,959,447
Certain receivables are not available to pay for current period expenditures and therefore are deferred in the governmental funds.	3,712,120
The liabilities, deferred inflows of resources and deferred outflows of resources are not related to the current period and therefore are not reported in the governmental funds:	
Long-term debt	(27,010,000)
Net pension liability	(40,488,773)
Net OPEB liability	(1,730,132)
Pension-related deferred outflows of resources	8,478,140
Pension-related deferred inflows of resources	(721,803)
OPEB-related deferred outflows of resources	2,403,803
OPEB-related deferred inflows of resources	(972,787)
Compensated absences	(4,861,618)
Net position for governmental activities	<u>\$ 291,627,270</u>

#### CITY OF CUPERTINO, CALIFORNIA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the year ended June 30, 2020

				Public Facilities	Capital Improvement		
		Special Rev	Special Revenue Funds		Projects	Nonmajor	Total
	<u>General</u>	Transportation	Housing Development	Debt <u>Service Fund</u>	Capital <u>Projects Fund</u>	Governmental <u>Funds</u>	Governmental <u>Funds</u>
Revenues							
Taxes	\$ 77,553,138	\$-	\$ 39,000	\$-	\$-	\$ 333,233	\$ 77,925,371
Use of money and property	4,077,882	243,244	311,905	26,612	903,753	695,946	6,259,342
Intergovernmental	747,941	2,938,672	357,527	-	2,844,450	-	6,888,590
Licenses and permits	4,692,847	-	-	-	-	-	4,692,847
Charges for services	12,435,382	61,900	1,443	-	-	1,439,225	13,937,950
Fines and forfeitures	327,833	-	-	-	-	16,175	344,008
Other revenue	1,217,623	703,218	1,515	<u> </u>			1,922,356
Total revenues	101,052,646	3,947,034	711,390	26,612	3,748,203	2,484,579	111,970,464
Expenditures							
Current:							
Administration	6,950,041	-	-	1,500	-	-	6,951,541
Law enforcement	14,151,413	-	-	-	-	-	14,151,413
Public and environmental affairs	3,223,185	-	-	-	-	-	3,223,185
Administrative services	4,617,787	-	-	-	-	-	4,617,787
Recreation services	7,688,935	-	-	-	-	-	7,688,935
Community development	8,423,300	-	887,527	-	-	-	9,310,827
Public works	18,829,328	2,841,815	-	-	-	774,805	22,445,948
Capital outlay	705,153	6,165,631	-	-	5,709,314	64,275	12,644,373
Debt service:							
Principal	-	-	-	2,290,000	-	-	2,290,000
Interest and fiscal charges				882,837			882,837
Total expenditures	64,589,142	9,007,446	887,527	3,174,337	5,709,314	839,080	84,206,846
Excess (deficiency) of revenues							
over expenditures	36,463,504	(5,060,412)	(176,137)	(3,147,725)	(1,961,111)	1,645,499	27,763,618
Other financing sources (uses)							
Transfers in (Note 4)	10,012,000	221,000	-	3,172,838	20,705,438	1,097,000	35,208,276
Transfers (out) (Note 4)	(30,892,276)	-		-	(11,400,000)	(12,000)	(42,304,276)
Total other financing sources (uses)	(20,880,276)	221,000		3,172,838	9,305,438	1,085,000	(7,096,000)
Net change in fund balances	15,583,228	(4,839,412)	(176,137)	25,113	7,344,327	2,730,499	20,667,618
Beginning fund balances	58,922,585	10,013,926	8,635,265	1,660,759	33,009,760	15,828,074	128,070,369
Ending fund balances	\$ 74,505,813	\$ 5,174,514	\$ 8,459,128	\$ 1,685,872	\$ 40,354,087	\$ 18,558,573	\$ 148,737,987

#### CITY OF CUPERTINO, CALIFORNIA GOVERNMENTAL FUNDS RECONCILIATION OF NET CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the year ended June 30, 2020

The schedule below reconciles the net changes in fund balances reported on the governmental funds statement of revenues, expenditures and changes in fund balances, which measures only changes in current assets and current liabilities on the modified accrual basis, with the change in net position of governmental activities reported in the statement of activities, which is prepared on the full accrual basis.

Total net changes in fund balances reported on the governmental funds balance sheet	\$20,667,618
Amounts reported for governmental activities in the statement of activities are different from those reported in the governmental funds because of the following:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are capitalized and depreciated over their estimated useful lives, which is reported as depreciation expense. Expenditures for capital assets reported as: Capital outlay Depreciation expense Net retirements	11,317,866 (7,472,456) (12,380)
Long term debt principal payments are reported as expenditures in the governmental funds but are not reported as expenses in the statement of activities.	2,290,000
The changes in the amounts below do not provide or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds:	
Compensated absences	(316,029)
Net pension liability	(4,579,619)
Net OPEB liability (asset)	(2,725,069)
Pension-related deferred outflows of resources Pension-related deferred inflows of resources	895,881
OPEB-related deferred outflows of resources	(126,805) 2,403,803
OPEB-related deferred inflows of resources	605,768
Internal service funds are used by management to charge the costs of activities such as information technology, insurance, equipment acquisition and maintenance, and certain employee benefits to governmental funds. The portion of the net expense of these internal service funds arising out of their transactions with governmental funds is reported with governmental activities because they service those	
activities.	1,109,270
Change in net position of governmental activities	\$24,057,848

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#### CITY OF CUPERTINO, CALIFORNIA GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

				Variance with Final Budget
	Budgeted		Actual	Positive
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>(Negative)</u>
Revenues				
Taxes	\$ 67,548,518	\$ 67,548,518	\$77,553,138	\$ 10,004,620
Use of money and property	1,333,079	1,333,079	4,077,882	2,744,803
Intergovernmental	354,547	354,547	747,941	393,394
Licenses and permits	2,524,000	2,524,000	4,692,847	2,168,847
Charges for services	13,825,725	16,559,545	12,435,382	(4,124,163)
Fines and forfeitures	615,000	615,000	327,833	(287,167)
Other revenue	882,283	1,474,015	1,217,623	(256,392)
Amounts available for				
appropriation	87,083,152	90,408,704	101,052,646	10,643,942
Charges for appropriation (outflows): Current				
Administration	7,547,520	8,009,767	6,950,041	1,059,726
Law enforcement	14,077,937	14,080,543	14,151,413	(70,870)
Public and environmental affairs	3,230,880	3,512,186	3,223,185	289,001
Administrative services	4,790,420	5,085,300	4,617,787	467,513
Recreation services	8,574,403	8,753,432	7,688,935	1,064,497
Community development	9,604,789	9,031,527	8,423,300	608,227
Public works	21,512,912	24,443,890	18,829,328	5,614,562
Capital outlay	221,050	4,646,388	705,153	3,941,235
Total charges for appropriations	69,559,911	77,563,033	64,589,142	12,973,891
Excess of revenues				
over expenditures	17,523,241	12,845,671	36,463,504	23,617,833
Other financing sources (uses)				
Transfers in	12,000	10,012,000	10,012,000	-
Transfers (out)	(10,539,557)	(30,892,276)	(30,892,276)	-
Total other financing	<u>()))))</u>	<u>(,,,,,,,,,,,,,</u> )	<u>(;;;;;;;;;</u> )	
sources (uses)	(10,527,557)	(20,880,276)	(20,880,276)	
sources (uses)	(10,327,337)	(20,000,270)	(20,000,270)	<u> </u>
Net change in fund balance	<u>\$ 6,995,684</u>	<u>\$ (8,034,605</u> )	15,583,228	<u>\$ 23,617,833</u>
Beginning fund balance			58,922,585	
Ending fund balance			<u>\$ 74,505,813</u>	

#### CITY OF CUPERTINO, CALIFORNIA TRANSPORTATION SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

	Budgetec	I Amounts	Actual	Variance with Final Budget Positive
	Original	Final	<u>Amounts</u>	<u>(Negative)</u>
Revenues				
Use of money and property	\$	\$ -	\$ 243,244	\$ 243,244
Intergovernmental	7,192,936	6,423,936	2,938,672	(3,485,264)
Charges for services	-	-	61,900	61,900
Other revenue	2,198,521	841,855	703,218	(138,637)
Amounts available for				
appropriation	9,391,457	7,265,791	3,947,034	(3,318,757)
Charges for appropriation (outflows): Current				
Public works	3,002,883	2,992,268	2,841,815	150,453
Capital outlay	5,035,000	6,197,940	6,165,631	32,309
Total charges for appropriations	8,037,883	9,190,208	9,007,446	182,762
Deficiency of revenues		<i>(,</i> ,	(=)	
under expenditures	1,353,574	(1,924,417)	(5,060,412)	(3,135,995)
Other financing sources (uses) Transfers in	224.000	001 000	221.000	
	221,000	221,000	221,000	
Total other financing sources (uses)	221,000	221,000	221,000	
Net change in fund balance	<u>\$ 1,574,574</u>	<u>\$ (1,703,417</u> )	(4,839,412)	<u>\$ (3,135,995</u> )
Beginning fund balance			10,013,926	
Ending fund balance			<u>\$ 5,174,514</u>	

#### CITY OF CUPERTINO, CALIFORNIA HOUSING DEVELOPMENT SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

	Budgeted Original	d Amounts <u>Final</u>	Actual <u>Amounts</u>	Variance with Final Budget Positive <u>(Negative)</u>
Revenues				
Taxes	\$ 3,000	\$ 3,000	\$ 39,000	\$ 36,000
Use of money and property	14,800	14,800	311,905	297,105
Intergovernmental	361,597	361,597	357,527	(4,070)
Charges for services	-	-	1,443	1,443
Other revenue			1,515	1,515
Amounts available for				
appropriation	379,397	379,397	711,390	331,993
Charges for appropriation (outflows): Current				
Community development	1,044,216	986,694	887,527	99,167
Total charges for appropriations	1,044,216	986,694	887,527	99,167
Net change in fund balance	<u>\$ (664,819</u> )	<u>\$ (607,297</u> )	(176,137)	<u>\$ 431,160</u>
Beginning fund balance			8,635,265	
Ending fund balance			<u>\$ 8,459,128</u>	

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges.

The City has identified the funds below as major proprietary funds for fiscal 2019 - 20.

<u>Resources Recovery Fund</u>: This fund accounts for activity related to the collection, disposal, and recycling of solid waste. A private company has been issued an exclusive franchise to perform these services.

<u>Recreation Programs Fund</u>: This fund accounts for activities of the City's community centers and park facilities.

<u>Cupertino Sports Center Fund</u>: This fund accounts for the operation and maintenance of the Cupertino Sports Center.

#### CITY OF CUPERTINO, CALIFORNIA PROPRIETARY FUNDS STATEMENT OF NET POSITION June 30, 2020

	Business-type Activities - Enterprise Funds										
			Cupertino	Nonmajor							
	Resources	Recreation	Sports	Enterprise		Internal Service					
	<u>Recovery</u>	Programs	<u>Center</u>	<u>Fund</u>	<u>Totals</u>	<u>Funds</u>					
ASSETS											
Current assets											
Cash and cash investments (Note 2)	\$ 6,184,319	\$ 1,796,544	\$ 3,000,252	\$ 542,501	\$ 11,523,616	\$ 9,237,571					
Accounts receivable	348,287		60		348,347	7,000					
Total current assets	6,532,606	1,796,544	3,000,312	542,501	11,871,963	9,244,571					
Noncurrent assets											
Capital assets (Note 5):											
Nondepreciable	-	-	-	-	-	214,666					
Depreciable, net of				-							
accumulated depreciation	7,141	664,745	420,459	26,537	1,118,882	3,440,265					
Total noncurrent assets	7,141	664,745	420,459	26,537	1,118,882	3,654,931					
Total assets	6,539,747	2,461,289	3,420,771	569,038	12,990,845	12,899,502					
DEFERRED OUTFLOWS OF RESOURCES											
Related to pension (Note 10)	223,874	186,269	127,822	59,756	597,721	571,758					
Related to OPEB (Note 11)	58,740	41,283	48,184	8,121	156,328	185,869					
Total deferred outflows of resources	282,614	227,552	176,006	67,877	754,049	757,627					
LIABILITIES											
Current liabilities											
Accounts payable and accruals	168,295	299,334	9,420	29,702	506,751	344,061					
Accrued payroll and benefits	289	-	-	-	289	72					
Due to other funds (Note 4)	-	-	-	-	-	539,204					
Compensated absences (Note 1):	22,630	20,661	8,348	404	52,043	29,530					
Claims payable (Note 9)	-	-	-	-	-	274,000					
Unearned revenue		234,845	278,669	23,085	536,599						
Total current liabilities	191,214	554,840	296,437	53,191	1,095,682	1,186,867					
Noncurrent liabilities											
Compensated absences (Note 1)	135,436	123,656	49,963	2,420	311,475	256,644					
Claims payable (Note 9)	-	-	-	-	-	1,253,000					
Net pension liability (Note 10)	1,074,514	889,060	612,730	275,605	2,851,909	2,757,848					
Net OPEB liability (Note 11)	35,777	29,586	36,031	4,735	106,129	131,739					
Total noncurrent liabilities	1,245,727	1,042,302	698,724	282,760	3,269,513	4,399,231					
Total liabilities	1,436,941	1,597,142	995,161	335,951	4,365,195	5,586,098					
DEFERRED INFLOWS OF RESOURCES											
Related to pension (Note 10)	19,154	15,159	11,863	5,170	51,346	51,898					
Related to OPEB (Note 11)	32,598	20,677	16,556	4,696	74,527	59,686					
Total deferred inflows of resources	51,752	35,836	28,419	9,866	125,873	111,584					
NET POSITION (Note 7)											
Net investment in capital assets	7,141	664,745	420,459	26,537	1,118,882	3,654,931					
Unrestricted	5,326,527	391,118	2,152,738	264,561	8,134,944	4,304,516					
Total Net Position	<u>\$     5,333,668</u>	<u>\$ 1,055,863</u>	<u>\$ 2,573,197</u>	<u>\$ 291,098</u>	\$ 9,253,826	\$ 7,959,447					

#### CITY OF CUPERTINO, CALIFORNIA PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION For the year ended June 30, 2020

		Governmental				
			Activities -			
	Resources	Recreation	Sports	Enterprise		Internal Service
	<u>Recovery</u>	<u>Programs</u>	<u>Center</u>	<u>Fund</u>	<u>Totals</u>	<u>Funds</u>
Operating revenues						
Charges for services	\$ 1,796,908	\$ 1,525,850	\$ 2,099,163	\$ 305,525 \$	5,727,446	\$ 4,495,541
Other	24,769	62,726	266,504	32,687	386,686	
Total operating revenue	1,821,677	1,588,576	2,365,667	338,212	6,114,132	4,495,541
Operating expenses						
Salaries and benefits	746,414	896,130	641,910	159,143	2,443,597	3,543,748
Materials and supplies	225,510	1,150,435	433,912	172,317	1,982,174	1,913,950
Contractual services	1,238,166	883,232	1,753,699	326,168	4,201,265	274,224
Insurance and claims and premium	-	-	-	-	-	702,266
Depreciation (Note 5)	3,314	211,428	54,382	6,035	275,159	969,469
Total operating expenses	2,213,404	3,141,225	2,883,903	663,663	8,902,195	7,403,657
Operating income (loss)	(391,727)	(1,552,649)	(518,236)	(325,451)	(2,788,063)	(2,908,116)
Nonoperating revenues						
Investment Income	239,701	79,759	120,087	22,840	462,387	367,523
Gain on sale of capital assets				<u> </u>	-	76,863
Total nonoperating revenues	239,701	79,759	120,087	22,840	462,387	444,386
Income (loss) before transfers	(152,026)	(1,472,890)	(398,149)	(302,611)	(2,325,676)	(2,463,730)
Transfers in (Note 4)		690,000	2,223,000	610,000	3,523,000	3,573,000
Changes in net position	(152,026)	(782,890)	1,824,851	307,389	1,197,324	1,109,270
Net position - beginning of year	5,485,694	1,838,753	748,346	(16,291)	8,056,502	6,850,177
Net position - end of year	<u> </u>	<u> </u>	\$ 2,573,197	<u>\$                                    </u>	9,253,826	\$ 7,959,447

#### CITY OF CUPERTINO, CALIFORNIA PROPRIETARY FUNDS STATEMENT CASH FLOWS For the year ended June 30, 2020

	Business-type Activities - Enterprise Funds								Go	overnmental		
						Cupertino	Nonmajor				A	Activities -
	F	Resources	F	Recreation		Sports	E	Enterprise			Inte	ernal Service
		Recovery		Programs		Center		Fund		<u>Totals</u>		Funds
Cash flows from operating activities												
Cash received from customers	\$	1,713,201	\$	1,177,069	\$	2,240,151	\$	345,135	\$	5,475,556	\$	4,488,541
Cash payments to suppliers for												
goods and services		(1,305,571)		(1,857,210)		(2,401,221)		(481,458)		(6,045,460)		(2,079,815)
Cash payments to employees for salaries												
and benefits		(636,988)		(808,137)		(581,640)		(185,719)		(2,212,484)		(3,203,921)
Cash payments for judgment and claims		-		-				-		-		(728,543)
Net cash provided (used) by operating activities		(229,358)		(1,488,278)		(742,710)		(322,042)		(2,782,388)		(1,523,738)
Cash flows from noncapital financing activities												
Transfers in		-		690,000		2,223,000		610,000		3,523,000		3,701,660
Cash flows from noncapital financing activities				690,000		2,223,000		610,000		3,523,000		3,701,660
Cash flows from capital and related financing activitie	s											
Acquisition of capital assets		-		-		(75,297)		-		(75,297)		(941,206)
Sale of capital assets				_				_				76,863
Cash flows from capital and related		-		-		(75,297)				(75,297)		(864,343)
financing activities												
Cash Flows from investing activities												
Interest received		239,701		79,759		120,087		22,840		462,387		367,523
Cash flows from investing activities		239,701		79,759		120,087		22,840		462,387		367,523
Net cash flows		10,343		(718,519)		1,525,080		310,798		1,127,702		1,681,102
Cash and investments at beginning of year		6,173,976		2,515,063		1,475,172		231,703		10,395,914		7,556,469
Cash and investments at end of year	\$	6,184,319	\$	1,796,544	\$	3,000,252	\$	542,501	\$	11,523,616	\$	9,237,571
Reconciliation of operating income (loss) to												
to net cash provided by operating activities:												
Operating income (loss)	\$	(391,727)	\$	(1,552,649)	\$	(518,236)	\$	(325,451)	\$	(2,788,063)	\$	(2,908,116)
Adjustments to reconcile operating income to			•	()		(		(		(),,	·	()/
net cash provided by operating activities:												
Depreciation		3,314		211,428		54,382		6,035		275,159	\$	969,469
Change in assets, deferred outflows of												
resources, liabilities and deferred inflows												
of resources												
Accounts receivable		(108,476)		95,858		-		-		(12,618)		(7,000)
Due to retirement system		87,751		83,519		58,727		21,431		251,428		280,530
Due to OPEB system		(6,952)		(4,886)		(5,703)		(961)		(18,502)		(21,996)
Accounts payable and accruals		158,105		176,457		(213,610)		17,027		137,979		108,359
Unearned revenue		-		(507,365)		(125,516)		6,923		(625,958)		-
Compensated absences		28,627		9,360		7,246		(47,046)		(1,813)		81,293
Claims payable				_				-		-		(26,277)
Net cash provided (used) by operating												
activities	\$	(229,358)	\$	(1,488,278)	\$	(742,710)	\$	(322,042)	\$	(2,782,388)	\$	(1,523,738)
	_				_	·					_	

Fiduciary funds account for activities where the City holds related resources in trust for specific purposes but cannot claim the resources with those that belong to the City.

<u>Other Post-Employment Benefits Trust Fund</u>: This fund accounts for activity related the City's OPEB plan administered through a qualified trust.

#### CITY OF CUPERTINO, CALIFORNIA FIDUCIARY FUND STATEMENT OF FIDUCIARY NET POSITION June 30, 2020

ASSETS	Err E	ther Post- nployment Benefits rust Fund
Cash and equivalents	\$	910,970
Investments:	Ψ	510,570
Mutual funds:		
Fixed income	1	18,088,348
Equity		9,519,169
Real estate		851,762
Total assets	2	29,370,249
LIABILITIES		<u> </u>
<b>NET POSITION</b> Restricted for post-employment benefits other than pensions	<u>\$ 2</u>	29,370,249

See accompanying notes to financial statements.

#### CITY OF CUPERTINO, CALIFORNIA FIDUCIARY FUND STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the year ended June 30, 2020

	E	Other Post- mployment Benefits <u>Frust Fund</u>
ADDITIONS		
Employer contributions	\$	1,140,063
Investment income:		
Net decrease in fair value of investments		(410,344)
Interest and dividends		683,065
Less investment expense		(53,326)
Total additions		1,359,458
DEDUCTIONS		
Benefit payments		1,140,063
Administrative expense		67,381
Total deductions	_	1,207,444
Change in net position		152,014
Net position - beginning of year	_	29,218,235
Net position - end of year	\$	29,370,249

See accompanying notes to financial statements.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Reporting Entity</u>: The City of Cupertino, California (the City) was incorporated on October 3, 1955, under the laws of the State of California. The City operates under a Council - City Manager form of government and provides services through the following departments: Administrative Services, Community Development, City Manager, Parks and Recreation, Public and Environmental Affairs, and Public Works. Fire services are provided by the Santa Clara County Fire District, and the City contracts with the Santa Clara County Sheriff's Department for police services, and with Recology for garbage and recycling services.

The accompanying basic financial statements include all funds and boards and commissions that are controlled by the City Council. The basic financial statements include the City's blended component unit entity for which the City is considered to be financially accountable. A blended component unit, although a legally separate entity, is in substance, part of the City's operations and so data from this unit is combined with the City.

<u>Blended Component Unit</u>: The Cupertino Public Facilities Corporation (the Corporation) was incorporated in May 1986, under the Nonprofit Public Benefit Corporation Law of the State of California. The Corporation was organized as a nonprofit corporation solely for the purpose of assisting the City in the acquisition, construction, and financing of public improvements which are of public benefit to the City. The Corporation, after acquiring certain properties from the City, leases these back to the City. The lease money provides the funds for the debt service for the Certificates of Participation issued by the Corporation to acquire the properties. The Corporation does not issue separate financial statements, since it is reported separately in the City's basic financial statements.

<u>Fiduciary Component Unit</u>: The City participates in the Public Agency Retirement System (PARS) Public Agencies Post Retirement Health Care Plan Trust Program (PARS Trust), an agent-multiple employer irrevocable trust established to fund other postemployment benefits. The PARS Trust functions for the benefit of the employees. The City funds all PARS Trust costs based on actuarial valuations for its specific portion of the PARS Trust as opposed to the PARS Trust as a whole.

Effective July 1, 2016, the City reported in its fiduciary fund financial statements the PARS Trust that pertains to the City as well as OPEB benefit payments of the Plan initiated by the City but reimbursed to the PARS Trust are required to be recognized under applicable standards due to a change in the reporting entity. With the implementation of GASB Statement 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, the City reviewed the PARS Trust separately issued financial statements and determined that inclusion of the City OPEB Plan component unit financial statements and related disclosures as a City trust fund were necessary as omission would have been misleading.

<u>Measurement Focus, Basis of Accounting and Basis of Presentation</u>: The City's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States. The Government Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States.

<u>Government-wide Statements</u>: The Statement of Net Position and the Statement of Activities display information about the primary government (the City) and its component units. These statements include the financial activities of the overall City government and distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Statement of Activities presents a comparison between expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Expenses include direct and indirect types. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses such as depreciation, information technology, insurance and equipment replacement are included in expenses for individual activities and functions. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital needs of a particular program. Revenues that are not classified as program revenues, including taxes, are presented as general revenues. Program revenues and direct expenses related to interfund services are included and indirect expenses funded by interfund transfers are excluded from the Statement of Activities. The Statement of Net Position eliminates interfund balances between governmental funds and interfund balances between proprietary funds.

<u>Fund Financial Statements</u>: The fund financial statements provide information about the City's funds, including fiduciary funds and blended component units. Separate statements for each fund category — governmental, proprietary, and fiduciary — are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

<u>Major Funds</u>: The City's major governmental and enterprise funds are identified and presented separately in the fund financial statements. All other funds, called nonmajor funds, are combined and reported in a single column, regardless of their fund type.

Major funds are defined as funds, which have either assets (plus deferred outflows), liabilities (plus deferred inflows), revenues or expenditures in excess of 10 percent of their fund-type total and five percent of the aggregate total for both governmental funds and enterprise funds. The General Fund is always a major fund. The City may select other funds it believes should be presented as major funds.

The City reported the following major governmental funds in the accompanying financial statements:

- *The General Fund* is the general operating fund of the City. It is used to account for all financial resources except those that are required to be accounted for in another fund.
- The Transportation Special Revenue Fund accounts for the City's gas tax, vehicle registration fees and grant revenues and expenditures related to the maintenance and construction of City streets. All revenue in this fund is restricted exclusively for street and road purposes including related engineering and administrative expenses. Management considers this fund qualitatively major and has elected to present this fund as such, even if mathematically it does not qualify per applicable GASB requirements.
- The Housing Development Special Revenue Fund accounts for the Federal Housing and Community Development Grant Program activities administered through the County. Monies collected from developers that mitigate the impact of housing needs are also included. Monies in this fund are governed by the program's rules.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- The Public Facilities Corporation Debt Service Fund accounts for the payments of principal and interest on certificates of participation issued to provide for the financing of City Hall, Library, Wilson Park, Memorial Park, and other City facilities.
- Capital Improvement Projects Capital Projects Fund Accounts for activities related to the acquisition or construction of major capital facilities.

The City reports the following enterprise funds as major funds in the accompanying financial statements:

- The Resources Recovery Fund accounts for activity related to the collection, disposal, and recycling of solid waste. A private company has been issued an exclusive franchise to perform these services.
- The Recreation Programs Fund accounts for activities of the City's community centers and park facilities.
- The Cupertino Sports Center Fund accounts for activities of the City's sports center facility.

The City also reports the following fund types:

- Internal Service Funds. These funds account for workers' compensation, management information systems maintenance and replacement, equipment maintenance and replacement, retiree health costs, accrued leave payouts, and long-term disability coverage which are provided to other departments on a cost-reimbursement basis.
- *Fiduciary Fund.* The City's Other Post-Employment Benefits (OPEB) Trust fund is established in accordance with GASB Statement No. 74 for the defined benefit OPEB plan administered though trusts that meet the specified criteria.

<u>Basis of Accounting</u>: The government-wide, proprietary and fiduciary financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt which are recognized as expenditures to the extent the City has provided financial resources to a debt service fund for payment of these liabilities that mature early in the following year. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and acquisitions under capital leases are reported as other financing sources.

Unearned revenues are considered on a full accrual basis, while unavailable revenues are based on the modified accrual measure.

Property taxes, transient occupancy taxes, utility taxes, franchise taxes, interest and special assessments are susceptible to accrual. Other receipts and taxes are recognized as revenue when the cash is received. Sales taxes collected and held by the state at year end on behalf of the City are also recognized as revenue. Sales tax consultant payments which are contingent on revenues collected are netted against the related revenues.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Under the terms of grant agreements, the City may fund certain programs with a combination of cost reimbursement grants, categorical block grants, and general revenue. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary. Grant revenues are recognized after eligibility and billing occurs, but may be a deferred inflow if not received within sixty days of year-end. Because of the cost-reimbursement and recognition nature of some grants, certain capital project funds may carry deficit fund balances until billing and receipt of grants. The City may also front the capital outlays with cash advances from other funds.

Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied or assessed. Revenue from grants is recognized as described above. Entitlement and donation revenues are recognized when cash is received.

<u>Budgetary Practices</u>: The budget of the City is a detailed operating plan which identifies estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, projects, services and activities to be provided during the fiscal year; (2) estimated revenue available to finance the operating plan; and (3) the estimated spending requirements of the operating plan. The budget represents a process through which policy decisions are made, implemented and controlled. The City prohibits expending funds for which there is no legal appropriation. Operating appropriations lapse at fiscal year end.

In May of each year, the City Manager submits to the City Council a proposed budget for the fiscal year beginning July 1. Public hearings on the proposed budget are held during the month of June and the budgets for all fund types are legally adopted by Resolution prior to June 30. Original budget amounts are presented on the accompanying budgetary statements include these legally adopted amounts.

The City's legal level of budgetary control is at the functional level for the general fund and at the fund level for other funds. The City Manager is responsible for controlling the City's expenditures in accordance with the adopted budget. The City Manager is authorized to administer and transfer appropriations between budget accounts within the operating budget when in his opinion such transfers become necessary for administrative purposes. Any revision which increases total appropriations must be approved by the City Council. Requests for additional personnel or capital outlay also require the approval of the City Council.

Budgets for governmental funds are adopted on a basis consistent with generally accepted accounting principles. Budget information is presented for the general, special revenue and debt service funds only. Capital projects funds are budgeted on a long-term project-by-project basis and, hence, budgets for these funds are not presented in the basic financial statements. The Traffic Impact Fund does not have a legally adopted budget. During the fiscal year, expenditures exceeded appropriations as follows:

	Excess of
	Expenditures
Fund/Department	Over Appropriations
Public Facilities Corporation Debt Service Fund	\$ 1.499

<u>Cash and Investments</u>: The City pools its cash resources, consisting of cash and investments, of all funds for investment except for restricted funds generally held by an outside fiscal agent. Cash amounts are reported net of outstanding warrants. Investments are stated at fair value, except for money market mutual funds which are reported at amortized cost.

(Continued)

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Capital Assets</u>: Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated acquisition value on the date donated. Public domain (infrastructure) capital assets consisting of roads, bridges, curbs, gutters, medians, sidewalks, drainage and lighting systems have been capitalized and depreciated. Capital assets are defined as assets with an initial individual cost of more than \$5,000 for general capital assets and \$100,000 for intangible assets.

Depreciation is recorded using the straight-line method over the following useful lives:

Buildings	15 – 25 years
Improvements	10 – 15 years
Vehicles	4 – 10 years
Street equipment	3 – 20 years
Water equipment	3 – 50 years
Office equipment	3 – 5 years
Road, curbs, gutters, sidewalks, medians and bridges	30 – 40 years
Streetlights	20 years
Storm drain structure and mains	40 years
Traffic signals	20 years

Major outlays for capital assets and improvements are capitalized as projects are constructed. For enterprise funds, interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period. Some capital assets may be acquired using federal and state grant funds, or they may be contributed by developers or other governments. These contributions are accounted for as revenues at the time the capital assets are contributed.

<u>Claims and Judgment Payable</u>: Claims and judgments payable are accrued when the liability is incurred and the amount can be reasonably estimated. Claims and judgments payable are recorded in an internal service fund for workers' compensation and long-term disability, and other claims and judgments are recorded in the General Fund or enterprise funds, as appropriate.

<u>Compensated Absences</u>: Compensated absences comprise vested accumulated vacation and sick leave. The City's liability for compensated absences is recorded in governmental or business-type activities as appropriate. The liability for compensated absences is determined annually. For all governmental funds, amounts expected to be "permanently liquidated," such as what is due to be paid because of a realized employment action, are recorded as fund liabilities; the long-term portion is recorded in the Statement of Net Position.

Compensated absences are liquidated by the fund that has recorded the liability. The long-term portion of governmental activities compensated absences are liquidated primarily by the General Fund, using the Compensated Absences and Long-Term Disability internal service fund to account for termination payouts.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The changes in compensated absences for the year ended June 30, 2020 were as follows:

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total
Beginning balance Additions Reductions	\$ 4,750,470 982,983 (585,661)	\$ 365,331 45,758 <u>(47,571</u> )	\$ 5,115,801 1,028,741 (633,232)
Ending balance	<u>\$    5,147,792</u>	<u>\$ 363,518</u>	<u>\$    5,511,310</u>
Current portion	<u>\$    531,203</u>	<u>\$                                    </u>	<u>\$ 583,246</u>
Non-current portion	<u>\$ 4,616,589</u>	<u>\$ 311,475</u>	<u>\$ 4,928,064</u>

<u>Deferred Outflows/Inflows of Resources</u>: In addition to assets, the statement of financial position or balance sheet reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports differences between expected and actual experience, changes in pension and OPEB assumptions, loss on pension and OPEB investments, and contributions made subsequent to the measurement date as well. Differences between expected and actual experience and changes in pension and OPEB plan assumptions are deferred and amortized over the average of the expected remaining service lives of employees who are provided with benefits through the pension and OPEB plans. Loss on pension and OPEB investments are deferred and amortized over five years. Employer contributions made subsequent to the measurement date and change in proportionate share are deferred and recognized as a reduction of the net pension and net OPEB liability in the subsequent reporting year.

In addition to liabilities, the statement of financial position or balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Under the accrual basis of accounting differences between expected and actual experience are deferred and amortized over the average of the expected remaining service lives of all employees who are provided with benefits through the pension and OPEB plans.

<u>Property Tax Calendar</u>: All property taxes are levied and collected by the County of Santa Clara. Secured taxes are levied on July 1, are due in two installments on November 1 and February 1 and become delinquent after December 10 and April 10. Unsecured taxes are levied on July 1 and become delinquent on August 31. The lien date for secured and unsecured property taxes is January 1.

The City, in fiscal year 1993-94, adopted an alternative method of property tax distribution (the "Teeter Plan"). Under this method, the City receives 100 percent of its secured property tax levied in exchange for foregoing any interest and penalties collected on delinquent taxes. The City receives remittances as a series of advances made by the County during the year.

<u>Interfund Transactions</u>: Transactions constituting reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Statement of Cash Flows</u>: For purposes of reporting cash flows for the City's proprietary funds, pooled cash and investments are considered cash equivalents as the proprietary funds can access pooled cash and investments in a manner similar to a demand deposit account.

<u>Prepaid Items</u>: Prepaid items are reported under the consumption method, which recognizes the expenditures/expense in the period associated with the service rendered or goods consumed.

<u>Use of Estimates</u>: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

<u>Implementation of Governmental Accounting Standards Board (GASB) Pronouncements</u>: Management adopted the provisions of the following Governmental Accounting Standards Board (GASB) Statements, which became effective during the year ended June 30, 2018.

In May 2020, the GASB issued Statement 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. This Statement postpones the effective date of certain pending GASB pronouncements and implementation guides due to the impacts of the COVID-19 pandemic. The requirements of this Statement are effective immediately. As such, the City has implemented this standard for its fiscal year ended June 30, 2020, and has postponed the implementation of certain future standards to comply with this standard.

<u>Fair Value Measurements</u>: Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market:

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs — other than quoted prices included within level 1 — that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

#### NOTE 2 – CASH AND INVESTMENTS

<u>Primary Government</u>: The City's pooled idle funds are invested pursuant to investment policy guidelines adopted by the City Council. The objectives of the policy are to invest funds to the fullest extent possible and to invest in accordance with the provisions of the California Government Code with the priority of safety, liquidity and yield. The policy addresses the safekeeping of securities, types of investment instruments, diversification, maturities, reporting requirements, and internal control. The City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the Statement of Net Position and the balance sheet as "cash and investments."

<u>Policies</u>: California Law requires banks and savings and loan institutions to pledge government securities with a market value of 110 percent of the City's cash on deposit, or first trust deed mortgage notes with a market value of 150 percent of the deposit, as collateral for these deposits. Under California Law, this collateral is held in a separate investment pool by another institution in the City's name and places the City ahead of general creditors of the institution.

The City and its fiscal agents invest in individual investments and in investment pools. Individual investments are evidenced by specific identifiable securities instruments, or by an electronic entry registering the owner in the records of the institution issuing the security, called the book entry system. Security instruments owned by the City are held in safekeeping by a third party custodian acting as agent for the City under the terms of a custody agreement.

The City's investments are carried at fair value with the exception of money market mutual funds, which are carried at amortized cost. The City adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in investment income for that fiscal year.

<u>Classification</u>: The City's total cash and investments, at fair value, are presented on the financial statements in the following allocation:

	Primary Government
Cash and investments	\$ 159,131,152
Restricted cash and investments:	
Held by fiscal agent for pension	12,725,224
Held by fiscal agent for bond repayments	4,362,317
Total cash and investments	<u>\$ 176,218,693</u>

<u>Authorized Investments by the City</u>: The City's Investment Policy and the California Government Code allow the City to invest its pooled idle funds in the following, under limits and provisions that address interest rate risk, credit risk, and concentration of credit risk. This does not include the City's investments of debt proceeds held by fiscal agents that are governed by the provisions of debt agreements of the City.

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
<u>rtanonzoa myööänönä rypö</u>	matarity	duality		
U.S. Treasury Obligations	5 years	N/A	None	None
U.S. Agency Securities *	5 years	N/A	None	None
California Local Agency Investment				
Fund (LAIF)	N/A	N/A	Up to \$65 million	None
Non-negotiable Certificates of Deposits (time deposits)	5 years	N/A	30%***	10% of portfolio;
Deposits (time deposits)	o years	D//7	5070	5% of issuer's net worth **
State of California registered state				
warrants, treasury notes, or bonds	5 years	N/A	None	None
California local agency bonds, notes,				
warrants, or other obligations	5 years	N/A	None	None
Bond issued by the local agency	5 years	N/A	None	None
Bankers' Acceptances	180 days	N/A	40%	None
Commercial Paper	270 days	A-1+P-1	25%	10% of portfolio; 5% of issuer's net worth; 10% of outstanding paper of Issuer. **
Negotiable Certificates of Deposit	5 years	N/A	30%	10% of portfolio; 5% of issuer's net worth. **
Repurchase Agreements	1 year	N/A	None	10% of portfolio; 5% of issuer's net worth. **
Medium Term Corporate Notes	5 years	A or better	30%	10% of portfolio; 5% of issuer's net worth. **
Money market mutual funds investing in U.S. Treasury, Government Agency securities or repurchase agreements collateralized by U.S. Treasury or				
Government Agency securities	5 years	Aaa/AAA	20%	None
Supranationals	5 years	AA or better	30%	10% of portfolio

\* Securities issued by agencies of the federal government such as the Government National Mortgage Association (GNMA), the Federal Farm Credit System (FFCB), the Federal Home Loan Bank (FHLB), the Federal National Mortgage Association (FNMA), the Student Loan Marketing Association (SLMA), and the Federal Home Loan Mortgage Association (FHLMC).

\*\* Represents restriction in which the City's investment policy is more restrictive than the California Government Code.

\*\*\* 30% maximum percent of portfolio if using a private sector entity to assist in the placement of the time deposits. No maximum for others.

<u>Authorized Investments by Debt Agreements</u>: The City must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City ordinances, bond indentures or State statutes. The City's Investment Policy allows investments of bond proceeds to be governed by provisions of the related bond indentures. The following identifies the investment types that are authorized for investments held by fiscal agents under the terms of the bond indentures of the related debt issue:

	Maximum	Minimum Credit	Maximum Percentage of
Authorized Investment Type	Maturity	Quality	Portfolio
Cash or obligations of the U.S. including U.S. Treasury obligations Federal agencies obligations which represent	N/A	N/A	None
full faith and credit of the U.S. Direct federal agencies obligations which are not	N/A	N/A	None
fully guaranteed by the full faith and credit of the U.S. U.S. dollar denominated deposit accounts, federal funds and	N/A	N/A	None
bankers' acceptances with domestic commercial banks	360 days	P-1, A-1+, A-1	None
Commercial Paper	270 days	P-1, A-1	None
Money market funds	N/A	Aaam or AAAm-G	None
Pre-refunded municipal obligations that are not callable prior to maturity or as to which irrevocable instructions have been		Highest	
given to call on the date specified in the notice	N/A	rating category	None
Municipal obligations or General obligations of states	N/A	Aaa, AAA, A2, A	None
California Local Agency Investment Fund (LAIF) Shares in a California common law trust established pursuant to Title 1, Division 7, Chapter 5 of the California Government Code which invests exclusively in investments permitted by Section 53635 of Title 5, Division 2, Chapter of the California	N/A	N/A	Up to \$65 million
Government Code, as it may be amended.	N/A	N/A	None

<u>Interest Rate Risk</u>: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity or earliest call date:

	12 Months		12 Months 13 to More than		n	
Investment Type	<u>or le</u>	SS	24 Months	24 Month	<u>15</u>	<u>Total</u>
U.S. Treasury Securities	\$ 2,4	18,852 \$	8,202,760	\$ 17,421	,510 \$	28,043,122
U.S. Agency Notes						
Federal Home Loan Mortgage Corporation		-	1,550,010	6,140	,693	7,690,703
Federal National Mortgage Association	2,2	11,506	-	11,717	,112	13,928,618
Federal Home Loan Banks		-	2,049,600	7,034	,330	9,083,930
Federal Farm Credit Banks		-	1,370,527	4,334	,280	5,704,807
Corporate Notes	2,8	91,546	2,047,960	23,953	,184	28,892,690
Local Agency Investment Fund	20,8	24,714	-		-	20,824,714
Municipal Bonds		-	-	805	,487	805,487
Asset Backed Securities		-	-	10,358	,047	10,358,047
Collateralized Mortgage Obligations		-	-	3,237	,400	3,237,400
Money Market Mutual Funds	6,6	30,849			<u> </u>	6,630,849
Total investments	<u>\$ 34,9</u>	77,467 \$	5 15,220,857	<u>\$ 85,002</u>	,043	135,200,367
Cash in banks and on hand						28,293,102
Restricted for Pension (PARS)						12,725,224
Total cash and investments					\$	176,218,693

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The Local Investment Advisory Board (Board) has oversight responsibility for LAIF. The Board consists of five members as designated by State Statute. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are U.S. Treasuries, Federal Agency obligations, time deposits, negotiable certificates of deposits, commercial paper, corporate bonds, and security loans. These investments had weighted average maturity of 191 days.

Money market mutual funds are available for withdrawal on demand. At June 30, 2020, money market mutual funds, used for pooled investment and held by fiscal agent purposes, had a weighted average maturity of 46 days or less.

<u>Fair Value Hierarchy</u>: The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2020:

Investments by Fair Value Level	Lev	el 1	Level 2	<u>Total</u>
U.S. Treasury Securities	\$	-	\$ 28,043,122	\$ 28,043,122
U.S. Agency Notes				
Federal Home Loan Mortgage Corporation		-	7,690,703	7,690,703
Federal National Mortgage Association		-	13,928,618	13,928,618
Federal Home Loan Banks		-	9,083,930	9,083,930
Federal Farm Credit Banks		-	5,704,807	5,704,807
Corporate Notes		-	28,892,690	28,892,690
Municipal Bonds		-	805,487	805,487
Asset Backed Securities		-	10,358,047	10,358,047
Collateralized Mortgage Obligations		_	 3,237,400	 3,237,400
Total investments	\$		\$ 107,744,804	107,744,804
Investments Measured at Amortized Cost: Money Market Mutual Funds				6,630,849
Investments Exempt from Fair Value Hierarchy:				
Local Agency Investment Fund				20,824,714
Cash in banks and on hand				28,293,102
Investments Held in Trust:				
Restricted for Pension (PARS)				12,725,224
Total cash and investments				\$ 176,218,693

Investments classified in Level 1 of the fair value hierarchy include securities valued using quoted prices in active markets. Federal Agency Securities and other U.S. Treasury Securities, classified in Level 2 of the fair value hierarchy are valued using matrix pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the custodian bank. The California Local Agency Investment Fund (LAIF) is valued using factors provided in the Pooled Money Investment Account (PMIA) Performance Report by the State Treasurer's Office. Money market funds and negotiable certificates of deposit are exempt from fair value measurement and are reported at amortized cost.

<u>Credit Risk</u>: Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of June 30, 2020 for each investment type, including those with fiscal agents, as provided by Moody's ratings:

Investment Type	<u>Ratings</u>	<u>Total</u>
Money Market Mutual Funds	Aaa	\$ 6,630,849
Corporate Notes	A1	28,892,690
U.S. Agency Notes		
Federal Home Loan Mortgage Corporation	Aaa	7,690,703
Federal National Mortgage Association	Aaa	13,928,618
Federal Home Loan Banks	Aaa	9,083,930
Federal Farm Credit Banks	Aaa	5,704,807
Municipal Bonds	Aa2	805,487
Asset Backed Securities	Aaa	10,358,047
Collateralized Mortgage Obligations	Aaa	3,237,400
U.S. Treasury Securities	Aaa	28,043,122
Not rated:		
Local Agency Investment Fund	Not Rated	20,824,714
Total investments		<u>\$135,200,367</u>

<u>Concentration of Credit Risk</u>: The City's investment policy contains certain limitations on the amount that can be invested in any one issuer. In certain categories, these limitations are more restrictive than those required by California Government Code Sections 53600 et seq. Excluding those issued or explicitly guaranteed by the U.S. government and investments in the local agency investment fund and mutual funds, the City had the following investments that represent five percent or more of total City-wide investments:

Issuer	Investment Type	<u>Amount</u>
Federal Home Loan Mortgage Corporation (FHLMC)	U.S. Agency Notes	\$    7,690,703
Federal Home Loan Banks (FHLB)	U.S. Agency Notes	9,083,930
Federal National Mortgage Association (FNMA)	U.S. Agency Notes	13,928,618

<u>OPEB Trust</u>: The OPEB Trust's pooled idle funds are invested pursuant to investment policy guidelines adopted by the Plan. The objectives of the policy are to invest funds to the fullest extent possible and to invest in accordance with the provisions of the California Government Code with the priority of safety, liquidity and yield. The policy addresses the safekeeping of securities, types of investment instruments, diversification, maturities, reporting requirements, and internal control. The Plan maintains a cash and investment pool that is available for use only by the plan and not any other City funds.

<u>Policies</u>: California Law requires banks and savings and loan institutions to pledge government securities with a market value of 110 percent of the Plan's cash on deposit, or first trust deed mortgage notes with a market value of 150 percent of the deposit, as collateral for these deposits. Under California Law, this collateral is held in a separate investment pool by another institution in the Plans name and places the Plan ahead of general creditors of the institution.

The Plan and its fiscal agent invest in individual investments and in investment pools. Individual investments are evidenced by specific identifiable securities instruments, or by an electronic entry registering the owner in the records of the institution issuing the security, called the book entry system. Security instruments owned by the Plan are held in safekeeping by a third party custodian acting as agent for the City under the terms of a custody agreement.

The Plan's investments are carried at fair value with the exception of money market mutual funds which are carried at amortized cost. The Plan adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in investment income for that fiscal year.

<u>Classification</u>: The Plan's total cash and investments, at fair value, are presented on the fiduciary fund financial statements.

<u>Authorized Investments</u>: The Plan's Investment Policy and the California Government Code allow the Plan to invest its pooled idle funds in the following, under limits and provisions that address interest rate risk, credit risk, and concentration of credit risk. Specifics of the policy are:

*Fixed Income Assets* - The fixed income investments are to maintain intermediate-term average weighted duration, between three-seven years. At the time of purchase, no single fixed income issuer shall exceed two percent of the total market value of the Portfolio, with the exception of U.S. Treasury or Agency obligations. The direct high-yield portion shall constitute no more than 10 percent of the total market value of the Portfolio.

*Equity & Growth Assets* - The domestic equity investments are expected to be diversified at all times by size, industry, sector, and style (Large Cap, Mid Cap, and Small Cap). At the time of purchase, no individual equity security shall exceed two percent of the total market value of the Portfolio. The international equity investments (including emerging markets) shall constitute no more than 20 percent of the total market value of the Portfolio. The real estate investments shall be captured through the use of diversified mutual funds or ETFs investing in REITs; and shall constitute no more than 15 percent of the total market value of the Portfolio. The commodities investments shall be captured through the use of diversified mutual funds or ETFs; and shall constitute no more than 10 percent of the total market value of the Portfolio.

#### Permitted Asset Classes and Security Types

- Fixed Income & Cash Equivalent Investments:
  - Domestic Certificates of Deposit (rated A-1/P-1 or better)
  - Domestic Commercial Paper (rated A-1/P-1 or better)
  - Floating Rate Notes
  - Money Market Mutual Funds
  - U.S. Treasury Bonds, Bills and Notes
  - U.S. Agency (and Instrumentality) Discount Notes, Notes, and Bonds
  - Treasury Inflation-Protected Securities (TIPS)
  - Municipal Bonds and Notes
  - Corporate Bonds
  - Mortgage-Backed Bonds (MBS)
  - Asset-Backed Bonds (ABS)
  - High-Yield Bonds (rated B-/B3 or better)
  - Dollar denominated Foreign Bonds and Notes
  - Bond Mutual Funds
- Equity Investments:
  - Common & Preferred Stocks
  - American Depository Receipts (ADRs)
  - Domestic and International Equity Mutual Funds (Open and Closed)
  - Emerging Market Equity Funds or Exchange Traded Funds (ETFs)
- Alternative Investments:
  - Commodities Mutual Funds or Exchange Traded Notes (ETNs)
  - REIT Investment or Pooled Strategy or Fund of REITs
  - Registered Hedge Funds or Hedge Fund of Funds

<u>Interest Rate Risk</u>: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. All of the Plan's investments are held in mutual fund securities with a maturity of less than 12 months.

Money market mutual funds are available for withdrawal on demand. At June 30, 2020, money market mutual funds, used for investment and held by fiscal agent purposes, had a weighted average maturity of 43 days or less.

<u>Fair Value Hierarchy</u>: The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Plan's investments in mutual funds are valued at fair value and are considered Level 1 investments.

<u>Credit Risk</u>: Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As the Plan is invested in mutual funds, there are no available credit risk ratings.

<u>Concentration of Credit Risk</u>: The Plan's investment policy contains certain limitations on the amount that can be invested in any one issuer. In certain categories, these limitations are more restrictive than those required by California Government Code Sections 53600 et seq. Excluding those issued or explicitly guaranteed by the U.S. government and investments in the local agency investment fund and mutual funds, the Plan did not have investments that represent five percent or more of total Plan investments.

#### NOTE 3 – LOANS RECEIVABLE

<u>Housing Program Loans</u>: On June 30, 1995, the City loaned \$821,000 to Community Housing Developers, a California nonprofit public benefit corporation. The note bears interest at three percent per annum, compounded annually, payable to the extent of surplus cash, and all unpaid principal and interest due June 30, 2035. At June 30, 2020, the balance remaining on the loan was \$821,000. The loan was issued using resources in the Housing Development Fund and is considered governmental activities.

On June 6, 1996, the City loaned \$320,000 to Cupertino Community Services, a California nonprofit public benefit corporation. The note bears interest at three percent per annum and due on July 14, 2026. At June 30, 2020, the balance on the loan was \$168,661. The loan was issued using resources in the Housing Development Fund and is considered governmental activities.

On September 11, 2017 the City loaned \$3,672,000 to Stevens Creek, L.P., a California limited partnership. The note bears interest at three percent per annum for 55 years. After the completion of construction of the development, no later than April 30<sup>th</sup> of each calendar year, the Developer shall make repayments of the loan in an amount equal to the City loan percentage of the lenders' share of residual receipts. The payments shall be credited first against accrued interest and then against outstanding principal of the loan, and shall be accompanied by the developer's report of residual receipts. At June 30, 2020, the balance remaining on the loan was \$3,672,000. The loan was issued using resources in the Housing Development Fund and is considered governmental activities.

In addition to these loans, the City has \$40,120 in housing and other loans receivable at June 30, 2020. These loans bear interest at three to six percent and are due by June 30, 2025. The loan was issued using resources in the Housing Development Fund and is considered governmental activities.

#### **NOTE 4 – INTERFUND TRANSACTIONS**

Transfers between funds during the fiscal year ended June 30, 2020 were as follows:

Fund Making Transfers	Fund Receiving Transfers	Amount Transferred
General Fund	Transportation Special Revenue Fund Public Financing Corporation Debt Service Fund Capital Improvement Projects Capital Projects Fund Non-major Governmental Funds Non-major Enterprise Funds Cupertino Sports Center Fund Recreation Programs Fund Internal Service Funds	<ul> <li>\$ 221,000 (A)</li> <li>3,172,838 (B,D)</li> <li>20,705,438 (A)</li> <li>1,097,000 (C)</li> <li>610,000 (D)</li> <li>948,000 (D)</li> <li>565,000 (D)</li> <li>3,573,000 (E)</li> </ul>
Capital Improvements Projects Capital Projects Fund	General Fund Cupertino Sports Center Fund Recreation Programs Fund	10,000,000 (A) 1,275,000 (A) 125,000 (C)
Non-major Governmental Funds	General Fund	<u>    12,000</u> (F)
Total Interfund Transfers		<u>\$ 42,304,276</u>

The reasons for these transfers are set forth below:

(A) To fund capital projects.

(B) For annual lease payment for 2012 Certificates of Participation debt service.

(C) To support state-mandated activities including complaint response and enforcement programs.

(D) Operating subsidy from General Fund.

(E) To fund IT operations, personnel costs associated with staffing special project, and compensated absences and retiree health.

(F) To fund purchase of trees

<u>Current Interfund Balances</u>: Current interfund balances arise in the normal course of business and are expected to be repaid shortly after the end of the fiscal year. At June 30, 2020, the Equipment Revolving Internal Service Fund owed the General Fund \$539,204.

<u>Interfund Advances</u>: Interfund advances are balances between funds that are not expected to be repaid within the current fiscal year. As of June 30, 2020, the General Fund advanced \$3,000,000 to the Capital Improvement Projects Capital Projects Fund for advance funding of planned projects that will be repaid in subsequent years.

# NOTE 5 – CAPITAL ASSETS

A summary of changes in governmental activities capital assets is as follows:

	Balance at <u>July 1, 2019</u>	Additions	Deletions	Transfers	Balance at <u>June 30, 2020</u>
Governmental activities: Capital assets not being depreciated:	<u> </u>				
Land	\$ 62,045,969	\$-	\$-	\$-	\$ 62,045,969
Easements	19,615,039	-	-	-	19,615,039
Construction in progress	3,556,011	11,317,866	(12,380)	(9,546,327)	5,315,170
Total general government capital					
assets not being depreciated	85,217,019	11,317,866	(12,380)	(9,546,327)	86,976,178
Capital assets being depreciated:					
Buildings	46,154,679	-	-	53,248	46,207,927
Improvements other than buildings	57,704,166	-	-	853,679	58,557,845
Machinery and equipment	3,705,886	-	(26,038)	469,559	4,149,407
Roads, curbs, gutters, sidewalks, medians					
and bridges	170,021,047	-	-	7,950,226	177,971,273
Streetlights	8,838,715	-	-	219,615	9,058,330
Storm drain structure and mains	37,373,158	-	-	-	37,373,158
Traffic signals	6,418,246			-	6,418,246
Total capital assets being depreciated	330,215,897		(26,038)	9,546,327	339,736,186
Less accumulated depreciation for:					
Buildings	(28,431,668)	(1,762,190)	-	-	(30,193,858)
Improvements other than buildings	(38,792,488)	(2,283,155)	-	-	(41,075,643)
Machinery and equipment	(2,466,624)	(355,065)	26,038	-	(2,795,651)
Roads, curbs, gutters, sidewalks, medians					
and bridges	(107,849,619)	(2,408,644)	-	-	(110,258,263)
Streetlights	(7,350,244)	(118,898)	-	-	(7,469,142)
Storm drain structure and mains	(32,678,455)	(431,927)	-	-	(33,110,382)
Traffic signals	(5,575,962)	(112,577)			(5,688,539)
Total accumulated depreciation	(223,145,060)	(7,472,456)	26,038		(230,591,478)
Total general government capital				0 5 4 0 0 0 7	400 444 700
assets being depreciated, net	107,070,837	(7,472,456)		9,546,327	109,144,708
Internal service fund capital assets: Capital assets not being depreciated:					
Construction in progress	10,045	941,206	-	(736,585)	214,666
Total internal fund capital					
assets not being depreciated	10,045	941,206		(736,585)	214,666
Capital assets being depreciated:					
Machinery and equipment	10,988,245	-	(302,613)	736,585	11,422,217
Less accumulated depreciation	(7,315,096)	(969,469)	302,613	-	(7,981,952)
Total internal fund capital					
assets being depreciated, net	3,673,149	(969,469)		736,585	3,440,265
Governmental activities capital assets, net	<u>\$195,971,050</u>	<u>\$ 3,817,147</u>	<u>\$ (12,380</u> )	<u> </u>	\$199,775,817

(Continued)

### NOTE 5 - CAPITAL ASSETS (Continued)

	Balance at July 1, 2019	1	Additions	<u>Deletions</u>	_	<u>Fransfers</u>	Balance at June 30, 2020
Business-type activities:							
Capital assets not being depreciated:							
Construction in progress	<u>\$</u> -	\$	75,297	\$-	\$	(75,297)	<u>\$</u> -
Total capital assets not being depreciate			75,297			(75,297)	
Capital assets being depreciated:							
Buildings	1,006,002		-	-		-	1,006,002
Improvements other than buildings	2,089,743		-	-		-	2,089,743
Machinery and equipment	635,822		-			75,297	711,119
Total capital assets being depreciated	3,731,567		-			75,297	3,806,864
Less accumulated depreciation for:							
Buildings	(371,575)		(60,461)	-		-	(432,036)
Improvements other than buildings	(1,461,742)		(191,679)	-		-	(1,653,421)
Machinery and equipment	(579,506)		(23,019)			-	(602,525)
Total accumulated depreciation	(2,412,823)		(275,159)			<u>-</u>	(2,687,982)
Total capital assets being depreciated	1,318,744		(275,159)			75,297	1,118,882
Business-type activity capital assets, net	<u> </u>	\$	(199,862)	<u>\$</u>	\$		<u> </u>

Depreciation expense was charged to functions and programs based on their usage of the related assets. Depreciation expense was charged to governmental activities as follows:

Governmental Activities		
Administration	\$	183,075
Public and Environment Affairs		15,692
Administrative Services		28,395
Parks and Recreation		162,899
Public Works		7,082,395
Total	<u>\$</u>	7,472,456
Depreciation expense was charged to the business-type activities as follows:		
Business-Type Activities		
Resources Recovery	\$	3,314
Blackberry Farm		6,035
Cupertino Sports Center		54,382
Recreation Program		211,428
Total	<u>\$</u>	275,159

#### NOTE 6 – LONG-TERM DEBT

Cupertino Public Facilities Corporation Certificates of Participation:

2012 Refinancing Certificates	Original Issue <u>Amount</u>	Balance June 30, <u>2019</u>	<u>Retirements</u>	Balance June 30, <u>2020</u>	Current <u>Portion</u>
of Participation: 0.350-3.125%, due 07/01/2030	\$ 43,940,000	<u>\$ 29,300,000</u>	<u>\$ 2,290,000</u>	<u>\$ 27,010,000</u>	<u>\$ 2,355,000</u>
Total long-term debt		<u>\$ 29,300,000</u>	<u>\$ 2,290,000</u>	<u>\$_27,010,000</u>	<u>\$ 2,355,000</u>

The Cupertino Public Facilities Corporation issued Certificates of Participation to provide financing for the construction of the Community Center, improvements of the City Hall and the Library in July 1986; purchase of Wilson Park in 1989; finance the Memorial Park Expansion in 1990; and purchase the Blackberry Farm and Fremont Older site in 1991. The Cupertino Public Facilities Corporation, as lessor, leased real property to the City (under the Lease Agreement with the lessee) and assigned the base rental payments to the trustee for the benefit of the owners of the certificates of participation. The rental payments which represent the pledged revenues are scheduled to be sufficient in both time and amount, when the principal and interest of the certificates are due, which was the case for the year ended June 30, 2020.

On May 9, 2012, \$43,940,000 principal amount of 2012 Refinancing Certificates of Participation (2012 COPs) were issued to refund the 2002 COPs, to fund a reserve fund for the 2012 COPs, and pay costs incurred in connection with issuance.

The 2012 COPs are payable by a pledge of revenues from the lease payments payable by the City pursuant to the Lease Agreement between the Cupertino Public Facilities Corporation and the City for the use and possession of the Site and Facility as described in the Lease Agreement. The City also covenanted in the Lease Agreement to include all lease payments in its annual budget. Total debt service payments remaining on the 2012 COPs is \$31,702,271 payable through July 1, 2030. For the year ended June 30, 2020, the bonds had \$2,290,000 of principal and \$882,837 interest due.

Annual debt service requirements for the 2012 COPS are shown below:

For the Year	Governme	Governmental Activities			
Ending June 30	<u>Principal</u>		<u>Interest</u>		
2021	\$ 2,355,000	\$	814,138		
2022	2,425,000		743,486		
2023	2,500,000		670,738		
2024	2,575,000		595,738		
2025	2,655,000		518,488		
2026-2030	14,500,000		1,349,683		
Total	<u>\$ 27,010,000</u>	<u>\$</u>	4,692,271		

### NOTE 7 – NET POSITION AND FUND BALANCES

Net Position is measured on the full accrual basis while Fund Balance is measured on the modified accrual basis.

<u>Net Position</u>: The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as follows:

*Net investment in capital assets* - This category groups all capital assets including, infrastructure, into one component of net position. Accumulated depreciation and outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

*Restricted* - This category represents net position that has external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted* - This category represents net position of the City that do not meet the definition of "net investment in capital assets" or "restricted."

<u>Fund Balances</u>: As prescribed by GASB Statement No. 54, governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balances for governmental funds are made up of the followings:

*Nonspendable Fund Balance* - includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: prepaid items, property held for resale and long term notes receivable.

*Restricted Fund Balance* - includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

*Committed Fund Balance* - includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority, the City Council. Commitments may be changed or lifted only by the City taking the same formal action (resolution) that imposed the constraint originally.

Assigned Fund Balance - comprises amounts intended to be used by the City for specific purposes that are neither restricted nor committed. Intent is expressed by the City Council or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. Through the adopted budget, the City Council establishes assigned fund balance policy levels and also sets the means and priority for the City Manager to fund these levels.

*Unassigned Fund Balance* - is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

In circumstances when an expenditure may be made for which amounts are available in multiple fund balance classifications, the fund balance in General Fund will generally be used in the order of restricted, unassigned, and then assigned reserves. In other governmental funds, the order will generally be restricted and then assigned.

### NOTE 7 - NET POSITION AND FUND BALANCES (Continued)

Fund balances for all major and nonmajor governmental funds as of June 30, 2020, were distributed as follows:

				Public	Capital	Other	
			Housing	Facilities	Improvements	Governmental	
	<u>General</u>	Transportation	<u>Development</u>	Corporation	Projects	Funds	<u>Total</u>
Nonspendable:	• • • • • • • •	•	•	•	•	•	<b>•</b> • • • • • • • •
	\$ 449,341	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 449,341
Advances to other funds	3,000,000						3,000,000
Subtotal	3,449,341						3,449,341
Restricted for:							
Public access television	1,368,789	-	-	-	-	-	1,368,789
Debt service	13,193	-	-	1,685,872	-	-	1,699,065
PRSP Section 115 Trust	12,725,224	-	-	-	-	-	12,725,224
Public safety power shutoff	217,551	-	-	-	-	-	217,551
Storm drain system	-	-	-	-	-	3,994,007	3,994,007
Parks and open space	-	-	-	-	-	12,345,423	12,345,423
Environmental management	-	-	-	-	-	1,780,980	1,780,980
Streets and road projects	-	5,174,514	-	-	-	241,119	5,415,633
Housing programs	-		8,459,128				8,459,128
Subtotal	14,324,757	5,174,514	8,459,128	1,685,872		18,361,529	48,005,800
Committed for:							
Economic uncertainty I	19,000,000	-	-	-	-	-	19,000,000
Sustainability Reserve	127,891					-	127,891
Subtotal	19,127,891						19,127,891
Assigned to:							
Encumbrances	3,176,882	-	-	-	-	-	3,176,882
Capital projects	-	-	-	-	40,354,087	197,044	40,551,131
Subtotal	3,176,882				40,354,087	197,044	43,728,013
Unassigned	34,426,942	-	-	-	-	-	34,426,942
Total	\$ 74,505,813	\$ 5,174,514	\$ 8,459,128	\$ 1,685,872	\$ 40,354,087	\$ 18,558,573	\$ 148,737,987

#### **NOTE 8 – COMMITMENTS AND CONTINGENCIES**

<u>Federal and State Grant</u>: The City participates in a number of federal and state grant programs subject to financial and compliance audits by the grantors or their representatives. Audits of certain grant programs, including those for the year ended June 30, 2020, have yet to be conducted. The amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time. Management believes that such disallowances, if any, would not have a material effect on the financial statements.

<u>Encumbrances</u>: The City uses encumbrances to control expenditure commitments for the year. Encumbrances represent commitments related to executor contracts not yet performed and purchase orders not yet filled. Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year end are not accounted for as expenditures and liabilities, but as restricted, or assigned fund balance.

#### NOTE 8 - COMMITMENTS AND CONTINGENCIES (Continued)

As of June 30, 2020, the City had the following encumbrances outstanding:

Governmental Funds:	
General Fund	\$ 3,176,882
Transportation Special Revenue Fund	486,221
Housing Development Special Revenue Fund	10,318
Capital Improvements Projects Capital Projects Fund	1,697,733
Other Governmental Funds	 93,459
Total Encumbrances	\$ 5,464,613

Lease Agreement with County of Santa Clara: The City has an agreement (commitment), expired in 2019 but still being honored, to lease a building to the County of Santa Clara for the purpose of providing library service to the City's residents. The lease requires a minimum annual payment of \$120,000 adjusted for Cupertino's portion of book circulation and increase of assessed valuation. This is an operating lease with a renewable option. The City is currently negotiating the terms with the Santa Clara County Library District JPA to renew the operating lease. At June 30, 2020, the cost and carrying value of the building which opened in October 2004, is \$21,952,133 and \$8,060,185 respectively, with \$13,891,948 in accumulated depreciation.

<u>Consulting Agreement for Sales Taxes</u>: The City entered into agreements (commitments) with two companies to provide services consisting of the assessment and creation of new sales and use tax revenue sources for the City. The City agreed to pay the companies based on a sliding scale payment schedule dependent on the level of new sales tax revenue realized by the City as defined in the consulting agreements. These agreements qualify as tax abatements under the provisions of GASB Statement 77. However, due to legal restrictions per the California Revenue and Taxation Code, Section 7056, additional disclosures cannot be provided.

<u>Santa Clara County Vehicle Registration Fee (VRF)</u>: The City is required to report VRF revenues, expenditures and fund balances as of the year ended June 30, 2020:

VRF Balance as of July 1, 2019	\$ -
VRF Revenue VRF Interest	401,249
VRF Expended	 401,249
VRF Balance as of June 30, 2020	\$ <u> </u>

#### NOTE 9 – LIABILITIES UNDER SELF-INSURANCE AND RISK MANAGEMENT

<u>General and Property Liability</u>: The City is self-insured for the first \$250,000 of general and property liability for each occurrence, and the excess (up to \$10,000,000 for each occurrence and annual aggregate) is covered through the City's participation in the Association of Bay Area Governments Pooled Liability Assurance Network (ABAG PLAN). The risk pool consists of 30 agencies within the San Francisco Bay Area. The stated purpose of the ABAG PLAN is to provide certain levels of liability insurance coverage, claims management, risk management services, and legal defense to its participating members. ABAG PLAN is governed by a Board of Directors, which comprises officials appointed by each participating member. Premiums paid to ABAG are subject to possible refund based on the results of actuarial studies and approval by the Board of Directors. Complete financial statements for ABAG PLAN may be obtained from their offices at the following address: ABAG PLAN, Finance Department, P.O. Box 2050, Oakland, CA 94604. Premiums are revised each year based on the City's claims experience and risk exposure. For the year ended June 30, 2020, the City paid ABAG PLAN premiums of \$14,150.

#### **NOTE 9 – LIABILITIES UNDER SELF-INSURANCE AND RISK MANAGEMENT** (Continued)

<u>Workers' Compensation Liability</u>: The City belongs to the CSAC Excess Insurance Authority (EIA), a joint power authority which provides excess workers' compensation liability claims coverage above the City's self-insured retention of \$500,000 per occurrence. Losses above the self-insured retention are pooled with excess reinsurance purchased to a \$50,000,000 statutory limit. EIA was established in 1979 for the purpose of creating a risk management pool for all California public entities. EIA is governed by a Board of Directors consisting of representatives of its member public entities. Complete financial statements for ETA may be obtained from their offices at the following address: CSAC Excess Insurance Authority, Finance Department, EIA 75 Iron Point Circle, Suite 200, Folsom, CA 95630. For the year ended June 30, 2020, the City paid premiums of \$104,514.

It is the City's practice to obtain biennial actuarial studies for the self-insured workers' compensation liability. The claims liabilities included in the workers' compensation internal service fund is based on the results of actuarial studies and include amounts for claims incurred but not reported and loss adjustment expenses. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors. Inflation of 2.5 percent, annual rate of return of two percent, claim severity increase at 2.5 percent were assumed. In the current year, management used actuarial estimates based on a 90 percent confidence level.

Settlements have not exceeded insurance coverage in the past three years.

Changes in the balances of workers' compensation and general claims liabilities during the years ended June 30 are as follows:

	<u>2020</u>	<u>2019</u>
Claims liability, beginning of year Incurred claims and changes in estimate Claim payments and credits Total claims liability, end of year Less current portion	\$ 1,553,277 127,471 <u>(153,478)</u> 1,527,000 <u>(274,000</u> )	\$ 1,369,165 419,279 (235,167) 1,553,277 (313,291)
Non-current portion	<u>\$ 1,253,000</u>	<u>\$ 1,239,986</u>

#### NOTE 10 – DEFINED BENEFIT PENSION PLAN

<u>Plan Descriptions and Summary of Balances by Plan</u>: The City has one defined benefit pension plan. The Miscellaneous Plan (Plan) is an Agent-Multiple Employer Plan. Benefit provisions under the Plan is established by State statute and City Ordinance. All qualified permanent and probationary employees are eligible to participate in the Plan for which they are an eligible member based on their employment position with the City.

The Plan is administered by the California Public Employees' Retirement System (CalPERS) which acts as a common investment and administrative agent for its participating member employers. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

### NOTE 10 - DEFINED BENEFIT PENSION PLAN (Continued)

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Miscellaneous Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the CaIPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Below is a summary of the deferred outflows of resources, net pension liabilities and deferred inflows of resources by Plan:

	Deferred Outflows	Net Pension	Deferred Inflows
	of Resources	<u>Liability</u>	of Resources
Miscellaneous	\$ 9,647,619	\$ 46,098,530	\$ 825,047

<u>Benefits Provided</u>: CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law. The Pension Reform Act of 2013 (PEPRA), Assembly Bill 340, is applicable to employees new to CalPERS and hired after December 31, 2012. The Plans' provisions and benefits in effect at June 30, 2020, are summarized as follows:

	Hire date		
	Prior to	On or after	
	<u>January 1, 2013</u>	<u>January 1, 2013</u>	
Benefit formula	2.7% @ 55	2.0% @ 62	
Benefit vesting schedule	5 years service	5 years service	
Benefit payments	monthly for life	monthly for life	
Minimum retirement age	50	52	
Monthly benefits, as a % of eligible compensation	2% to 2.7%	1% to 2%	
Required employee contribution rates	8.00%	6.25%	
Required employer contribution rates	23.54%	25.653%	

<u>Employees Covered</u>: As of the June 30, 2018 actuarial valuation date (most current), the following employees were covered by the benefit terms of the Plan:

Inactive employees or beneficiaries currently receiving benefits	227
Inactive employees entitled to but not yet receiving benefits	139
Active employees	196
Total	562

<u>Contributions</u>: Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

#### NOTE 10 – DEFINED BENEFIT PENSION PLAN (Continued)

Net Pension Liability: The City's net pension liability for the Plan is measured as the total pension liability. less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30. 2019, using an annual actuarial valuation as of June 30, 2018 rolled forward to June 30, 2019 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Assumptions: The total pension liabilities in the June 30, 2018 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2018
Measurement Date	June 30, 2019
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Payroll Growth	3.00%
Projected Salary Increase	Varies by Entry Age and Service (1)
Investment Rate of Return	7.375% (2)
Derived using CaIPERS' Membership	
Mortality	Data for all Funds (3)

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses and administrative expenses, including inflation
- (3) The mortality table used was developed based on CaIPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the CaIPERS 2017 experience study report available on CaIPERS website.

All other actuarial assumptions used in the June 30, 2018 valuation were based on the results of a December 2017 actuarial experience study for the period 1997 to 2015, including updates to salary increase, mortality and retirement rates. Further details of the Experience Study can be found on the CalPERS website under Forms and Publications.

#### Change of Assumptions: None in 2019.

Discount Rate: The discount rate used to measure the total pension liability was 7.15 percent for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CaIPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

### NOTE 10 - DEFINED BENEFIT PENSION PLAN (Continued)

In determining the long-term expected rate of return, CaIPERS took into account both short-term and longterm market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

Asset Class	New Strategic <u>Allocation</u>	Real Return <u>Years 1 - 10(a)</u>	Real Return <u>Years 11+(b)</u>
Global Equity	50.00%	4.80%	5.98%
Fixed Income	28.00%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Estate	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%
Total	100.00%		

(a) An expected inflation of 2.00% used for this period.

(b) An expected inflation of 2.92% used for this period.

The table above reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return (presented as geometric means) are net of administrative expenses.

<u>Changes in Net Pension Liability</u>: The changes in the Net Pension Liability for the City's Miscellaneous Plan are as follows:

### NOTE 10 - DEFINED BENEFIT PENSION PLAN (Continued)

	Increase (Decrease)				
	Total Pension Plan Fiduciary Liability Net Position		Net Pension <u>Liability</u>		
Balance at June 30, 2018	<u>\$ 134,356,434</u>	\$     93,476,845	\$ 40,879,589		
Changes in the year:					
Service cost	3,324,361	-	3,324,361		
Interest on the total pension liability	9,800,245	-	9,800,245		
Change of Assumptions	-	-	-		
Differences between actual and expected experience	4,144,384	-	4,144,384		
Contribution - employer	-	4,654,841	(4,654,841)		
Contribution - employee	-	1,364,731	(1,364,731)		
Net investment income	-	6,096,968	(6,096,968)		
Administrative expenses	-	(66,707)	66,707		
Other miscellaneous income/(expenses)	-	216	(216)		
Benefit payments, including refunds of employee					
contributions	(6,193,271)	(6,193,271)			
Net changes	11,075,719	5,856,778	5,218,941		
Balance at June 30, 2019	<u> </u>	<u>\$     99,333,623</u>	<u>\$ 46,098,530</u>		

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u>: The following presents the net pension liability of the City, calculated using the discount rate for the Plan, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Ν	<u>Miscellaneous</u>		
1% Decrease Net Pension Liability	\$	6.15% 65,372,004		
Current Discount Rate Net Pension Liability	\$	7.15% 46,098,530		
1% Increase Net Pension Liability	\$	8.15% 30,149,053		

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

### NOTE 10 – DEFINED BENEFIT PENSION PLAN (Continued)

<u>Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>: For the year ended June 30, 2020, the City recognized pension expense of \$9,671,506. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Deferred Inflows of Resources of Resources				
Pension contributions subsequent to measurement date Differences between actual and expected experience Changes in assumptions Net differences between projected and actual earnings	\$	5,308,577 3,500,740 838,302	\$	- 21,459 363,260	
on plan investments		<u> </u>		440,328	
Total	\$	9,647,619	\$	825,047	

The \$5,308,577 of contributions for the fiscal year ended June 30, 2020 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended	Annual
June 30	<u>Amortization</u>
2020	\$ 2,396,183
2021	438,453
2022	566,893
2023	112,466
	<u>\$3,513,995</u>

# NOTE 11 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>: Permanent employees who retire under the City's CaIPERS retirement plan are, pursuant to their respective collective bargaining agreements, eligible to have their medical insurance premiums paid by the City. Retirees receive the amount necessary to pay the cost of his/her enrollment, including the enrollment of his/her family members, in a health benefit plan provided by CaIPERS up to the maximum received by active employees in their respective bargaining unit.

The City contracts with CaIPERS for this insured-benefit plan established under the state Public Employees' Medical and Hospital Care Act (PEMHCA). The plan offers employees and retirees three CaIPERS' self-funded options, setup as insurance risk pools, or offers various third-party insured health plans. The plan's medical benefits and premium rates are established by CaIPERS and the insurance providers. The City contribution is established by City resolution. Retirees and active employees pay the difference between the premium rate and the City's contribution. Premiums and City contributions are based on the plan and coverage selected by actives and retirees, with the City's potential contribution ranging from zero to \$1,605 per month per employee or retiree. The responsibility for benefit payments has transferred to the insurers and the City does not guarantee the benefits in the event of default by the insurers. A comprehensive annual financial report of CaIPERS, inclusive of their benefit plans, is available at <u>www.calpers.ca.gov.</u>

### NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

The City participates in the Public Agency Retirement System (PARS) Public Agencies Post Retirement Health Care Plan Trust Program (PARS Trust), an agent-multiple employer irrevocable trust established to fund other postemployment benefits. The City Council adopted the PARS Public Agencies Post-Retirement Health Care Plan Trust, including the PARS Public Agencies Post-Retirement Health Care Plan, to fund medical insurance costs for its retired employees, effective February 17, 2010. The City Council appointed the City Treasurer, or his/her successor or his/her designee as the City's plan administrator. The plan administrator is authorized to execute the PARS legal documents on behalf of the City and to take whatever additional actions necessary to maintain the City's participation in the Program and to maintain compliance of any relevant regulation issued or as may be issued; therefore, authorizing him/her to take whatever additional actions are required to administer the City's PARS Plan. The PARS Trust is approved by the Internal Revenue Code Section 115 and invests funds in equity, bond, and money market mutual funds. Copies of PARS Trust annual financial report is available at the City's Finance Department. However, as the City is the plan administrator and has ultimate responsibility for the plan, the City considered the plan to be a single employer plan with PARS as the trust administrator only (with no special funding situation or nonemployer contributing entity). As such, in accordance with the requirements of GASB Statement 74, Financial Reporting for Post Employment Benefit Plans Other Than Pension Pans, the City has elected to present the PARS Trust as a fiduciary fund and include the required disclosures and required supplementary information in its annual financial statements.

An employee is eligible for lifetime medical benefits under the OPEB Plan, along with his/her spouse or declared domestic partner at the time of retirement, if all criteria listed below are met:

- The employee was hired or the City Council member was elected prior to August 1, 2004, and the employee has five or more full-time years of service and the City Council member has five or more years of elected service with the City of Cupertino; or
- The employee was hired or the City Council member was elected on or after August 1, 2004, and the employee has ten or more full-time and/or elected years of CalPERS service, five years of which must be from the City of Cupertino; and
- The employee is eligible for retirement as defined under the CalPERS retirement system; and the employee retires from the City of Cupertino.

In addition, the eligible employee's dependent children at the time of retirement who are under 23 years old are eligible for medical benefits. In addition to extending the eligibility of dependents from age 23 to age 26 in accordance with the recent healthcare reform act, effective July 1, 2010, employees that retire or resign from service with the City of Cupertino and who are not eligible for retiree medical benefits can continue on the City's medical and dental plans provided that they pay the premiums in full.

<u>Plan membership</u>: At January 1, 2019 (the latest information available), Plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefit payments	138
Inactive plan members entitled to but not yet receiving benefit payments Active plan members	- 176
	314

<u>Contributions</u>: OPEB Plan contributions are set by the adopted budget. The cost of the benefits provided by the OPEB Plan is currently being paid by the City on a fully pre-funded basis. Based on the actuarial valuation date of January 1, 2019, the annual required contribution rate is 7.41 percent of annual covered payroll. For the year ended June 30, 2020, the City paid \$1,142,793 in healthcare premium payments. Plan members are not required to contribute to the plan.

(Continued)

### NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

<u>Net OPEB Liability of the City</u>: The components of the net OPEB liability of the City at June 30, 2020 (expressed in thousands) were as follows:

Total OPEB liability Plan fiduciary net position	\$	31,338 29,370
City's net OPEB liability	<u>\$</u>	1,968
Plan fiduciary net position as a percentage of the total OPEB liability		93.72%

<u>Investment rate of return</u>: The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the target asset allocation as of June 30, 2020 (see the discussion of the Plan's investment policy) are summarized in the following table:

Asset Class	Long-Term Expected <u>Real Rate of Return</u>
Fixed income – core	1.52%
Fixed income – high yield	3.96%
Fixed income – inflation protected	1.96%
Fixed income – hedged	2.59%
Equities – domestic	5.85%
Equities – developed foreign	7.42%
Equities – emerging foreign	8.58%
Real estate	4.17%
Commodities	3.37%
Cash	2.19%

<u>Investment policy</u>: The Plan's policy in regard to the allocation of invested assets is established and may be amended by the Plan's Board by a majority vote of its members. It is the policy of the Plan Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2020:

Asset Class	Target Allocation
Fixed income Equities Real estate Commodities Cash	29% 62% 6% 1%
Total	<u>100</u> %

### NOTE 11 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

<u>Concentrations</u>: The Plan did not have investments outside of mutual funds that comprise five percent or more of the Plan's total fiduciary net position.

<u>Rate of return</u>: For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 4.68 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

<u>Actuarial assumptions</u>: The total OPEB liability was determined by an actuarial valuation as of January 1, 2019, using the previously listed actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified. Mortality rates were based on the CalPERS mortality assumptions.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with long-term perspective of the calculations.

The other significant actuarial assumptions used to prepare the City's January 1, 2019 actuarial valuation include the following:

Valuation date: Measurement date: Actuarial Cost Method: Amortization Method: Amortization Period: Asset Valuation Method: Actuarial Assumptions: Discount Rate Payroll Growth Ultimate Rate of Medical Inflation Mortality (1) Health Care Trend January 1, 2019 June 30, 2020 Entry Age Normal Level percent of pay closed 10 year Market value 6.50% 3.00% 4.50% CalPERS mortality assumptions The annual cost of healthcare is expected to decrease from 7.0% in 2019 to 4.5% from 2076

and later.

#### (1) 2017 CalPERS Experience Study, Recipients with attained age of 50

<u>Discount rate</u>: The discount rate used to measure the total OPEB liability was 6.5 percent. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

### NOTE 11 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Changes in the Net OPEB Liability: The changes in the City's net OPEB liability (asset) are (in thousands):

	Net Increase (Decrease)					
Total OPEB			F	Plan Fiduciary	Ν	let OPEB
		<u>Liability</u>		Net Position	Lial	<u>pility (Asset)</u>
Balance at July 1, 2019	\$	28,073,000	\$	29,218,000	\$	(1,145,000)
Changes in the year						
Service cost		1,009		_		1,009
Interest on the total OPEB liability		1,985		_		1,985
Change of assumpsions		1,761		_		1,761
Differences between actual and		1,701		-		1,701
expected experience						
Contribution – employer		-		- 1,490		- 1,490
Contribution – employee		-		1,490		1,490
Net investment income		-		- 273		273
		-		-		
Adminsitrative expenses		-		(121)		(121)
Benefit payments, including refunds of		(1,400)		(4,400)		
Employee contributions		(1,490)		(1,490)		-
Net changes		3,265		152		3,113
Balance at June 30, 2020	<u>\$</u>	31,338	<u>\$</u>	29,370	<u>\$</u>	1,968

<u>Sensitivity of the net OPEB liability (asset) to changes in the discount rate</u>: The following presents the net OPEB asset of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.0 percent) or one-percentage-point higher (8.0 percent) than the current discount rate (expressed in thousands):

	1% Decrease <u>5.50%</u>	Dis	Current count Rate <u>6.50%</u>	1% Increase <u>7.50%</u>
City of Cupertino's net OPEB liability (asset) for the plan	\$ 6,040	\$	1,968	\$ (1,396)

<u>Sensitivity of the net OPEB liability (asset( to changes in the healthcare cost trend rates</u>: The following presents the net OPEB asset of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one-percentage-point lower (decreasing to 3.5 percent) or one-percentage-point higher (increasing to 5.5 percent) than the current healthcare cost trend rates (expressed in thousands):

	1% <u>Decrease</u>	Hea	Current Ithcare Cost <u>rend Rate</u>	1% Increase
City of Cupertino's net OPEB liability (asset) for the plan	\$ (1,772)	\$	1,968	\$ 6,571

### NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

<u>OPEB Expense and Deferred Inflows of Resources Related to OPEB</u>: For the year ended June 30, 2020, the City recognized OPEB expense of \$392,000. At June 30, 2020, the City reported deferred inflows of resources related to OPEB from the following sources:

			s Deferred Inflows of Resources	
Net difference between projected and actual earnings on investments Differences between expected and actual experience Changes in assumption	\$	1,337 - 1,409	\$	- 1,085 2
	<u>\$</u>	2,746	<u>\$</u>	1,107

Amounts reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended	Deferred Inflows				
June 30	of Resources				
2021	\$ 92				
2022	364				
2023	478				
2024	705				
Total	<u>\$1,639</u>				

#### NOTE 12 – CONCENTRATION RISK

The City has an economic dependency on revenues generated directly or indirectly from one company. For the year ended June 30, 2020, more than 10 percent of the City General Fund's total revenues are derived from the company. The City's operations would be adversely impacted if there are any significant declines in taxes received from the company.

# NOTE 13 – UPCOMING GASB PRONOUCEMENTS

In January 2017, the GASB issued Statement 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement is now effective for the City's fiscal year ended June 30, 2021 due to the postponement impacts of GASB Statement 95. Management has not determined what impact, if any, this statement will have on its financial statements.

#### NOTE 13 - UPCOMING GASB PRONOUCEMENTS (Continued)

In June 2017, the GASB issued Statement 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement is now effective for the City's fiscal year ended June 30, 2022 due to the postponement impacts of GASB Statement 95. Management has not determined what impact, if any, this statement will have on its financial statements.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement is now effective for the City's fiscal year ended June 30, 2022 due to the postponement impacts of GASB Statement 95. Management has not determined what impact, if any, this statement will have on its financial statements."

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61.* The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. This Statement is effective for the City's fiscal year ended June 30, 2020. Management has not determined what impact, if any, this statement will have on its financial statements.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. This Statement is effective for the City's fiscal year ended June 30, 2022. Management has not determined what impact, if any, this statement will have on its financial statements.

In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. The primary objectives of this Statement are to enhance comparability in accounting and financial reporting and improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements. Upon the City's adoption of GASB Statement No 95, effective date for the Statement was delayed for the City until their fiscal year ended June 30, 2022. Management has not yet determined the impact of this statement on the City's financial statements.

# NOTE 13 - UPCOMING GASB PRONOUCEMENTS (Continued)

In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. The primary objectives of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. Upon the City's adoption of GASB Statement No 95, effective date for the Statement was delayed for the City until their fiscal year ended June 30, 2022. Management has not yet determined the impact of this statement on the City's financial statements.

In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objectives of this Statement is improve financial reporting by addressing issues related to public-private and public-public partnership arrangements. This Statement also provides guidance for accounting and financial reporting for availability payments arrangements. The requirements of this Statement are effective for the City's fiscal year ended June 30, 2023. Management has not yet determined the impact of this statement on the City's financial statements.

In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for the City's fiscal year ended June 30, 2023. Management has not yet determined the impact of this statement on the City's financial statements.

In June 2020, GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans.* The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of this Statement are effective for the City's fiscal year ended June 30, 2022. Management has not yet determined the impact of this statement on the City's financial statements.

# NOTE 14 – COVID-19 IMPACT

The spread of the novel strain of coronavirus called SARS-CoV-2 that causes the disease known as COVID-19 ("COVID-19"), and local, state and federal actions in response to COVID-19, are having a significant impact on the economy and on the City's operations and finances. In response to the increasing number of cases of COVID-19 and fatalities, health officials and experts are recommending, and some governments are mandating, a variety of responses ranging from travel bans and social distancing practices, to complete shutdowns of certain services and facilities. On March 4, 2020, as part of the State's response to address the outbreak, the Governor declared a state of emergency. On March 13, President Donald Trump declared a national emergency, freeing up funding for federal assistance to state and local governments. On March 19, 2020, the Governor issued Executive Order N-33-20, a mandatory statewide shelter-in-place order applicable to all nonessential services.

# NOTE 14 - COVID-19 IMPACT (Continued)

In May 2020, the Governor outlined a phased approach to re-opening businesses in California. As a result of State and local actions taken to slow the spread of COVID-19, a number of businesses have had to close and other businesses, such as restaurants, have been permitted to stay open subject to certain conditions. These circumstances, among other market factors, have led to increased unemployment since the beginning of the COVID-19 outbreak in the United States. In addition to increased unemployment, financial markets in the United States and globally have been volatile, with significant declines attributed to coronavirus concerns.

On July 13, 2020, the Governor issued another order requiring all counties within the State to close indoor operations in certain sectors, including dine-in restaurants, wineries and tasting rooms, movie theatres, family entertainment centers, zoos and museums and cardrooms. The Governor's July 13, 2020 order also required certain counties on the Governor's Monitoring List, which as of August 17, 2020 included Santa Clara County, to shut down additional industries and activities, including gyms and fitness centers, places of worship and cultural ceremonies (such as wedding and funerals), offices for non-critical infrastructure sectors, personal care services (such as nail salons, body waxing and tattoo parlors) and shopping malls.

On August 28, 2020, the State released further guidance regarding re-opening certain types of businesses based on a county-by-county approach where each county is assigned a tier based on COVID-19 case rates within each County. Based on the initial assessment from the State, Santa Clara County is in the "Widespread" tier as of September 4, 2020. For counties in the "Widespread" tier, certain non-essential indoor businesses are required to remain closed. Consistent with the state-wide loosening of certain restrictions, however, certain indoor business operations in the County, including hair salons and barbershops, shopping malls, retail businesses, and grocery stores, may reopen subject to certain operating capacity and other restrictions.

While the effects of COVID-19 may be temporary, the outbreak and governmental actions responsive to it are altering the behavior of businesses and people in a manner that is having significant negative impacts on global and local economies. In addition, stock markets in the U.S. and globally have seen significant declines attributed to coronavirus concerns. CaIPERS has reportedly lost significant value in its investments as a result of declines in the stock market and elsewhere, which could result in a significant increase in the City's unfunded pension liability and future pension costs, commencing in Fiscal Year 2022-23. The outbreak has resulted in increased pressure on State finances, as budgetary resources are directed towards containing the pandemic and tax revenues sharply decline. Identified cases of COVID-19 and deaths attributable to the COVID-19 outbreak is expected to result in material declines in major General Fund revenues. In addition, Governor Newsom extended the deadline to file and pay first quarter sales and use tax returns by 90 16 days for all but the very largest taxpayers, and up to 361,000 California businesses with less than \$5 million in taxable annual sales will be allowed to defer up to \$50,000 in sales tax and enter into 12-month payment plans at zero interest. This will result in delays in the receipt by the City of its portion of the delayed payments.

In response to the pandemic, the City has taken actions to activate its emergency operations center, temporarily close all non-essential City services, introduce teleworking as and where appropriate, and abide by all federal, state, and regional orders. The City actively monitors the COVID-19 situation in the community and acts swiftly to issue additional emergency orders to mitigate both the spread of the virus and economic impacts to the community.

# NOTE 14 - COVID-19 IMPACT (Continued)

Since the onset of the COVID-19 pandemic, the County Health Officer has issued a series of orders regulating activities throughout the County, including within the City. The County's orders are more strict in certain respects than federal guidelines and state orders related to COVID-19. The most recent order, issued July 2, 2020, continues to urge all County residents to stay home as much as possible, requires workers to do their jobs from home whenever possible, and prohibits indoor dining and bars, but permits certain indoor gatherings (up to 20 people) and outdoor gatherings (up to 60 people).

In an effort to assist residential tenants and small business commercial tenants, the County temporarily banned evictions for non-payment of rent or no-fault evictions when the tenant has suffered a substantial loss of income and/or substantial out-of-pocket medical expense due to the COVID-19 pandemic. The County's eviction moratorium expired August 31, 2020. Based on the County's evaluation of the State's August 31, 2020 statewide eviction and foreclosure protections, the County may extend or revise its legislation.

The City has also taken certain measures to protect and mitigate impacts to the public and businesses in the community, including adoption of emergency orders requiring individuals to wear a face covering when they need to leave their home to work or obtain essential goods and services; allowing outdoor dining and retail services with a special permit; adoption of an urgency ordinance to extend certain permit deadlines and requirements; offering loans and grants to income-qualified Cupertino residents to assist with residential rental payments; and establishing a small business emergency relief grant program. The City is considering orders to waive sign fees and permit requirements for retail and restaurant "open for business" signs.

As a result of COVID-19, the City forecasts a budget deficit of \$2.8 million in Fiscal Year 2020-21. The City has also identified significant unfunded needs in its Capital Improvement Program (CIP), including substantial investments in the City's capital infrastructure. In response, the City has already implemented several budget balancing strategies, including: reduced recreation programming; hiring freeze, with limited exceptions; furloughing approximately 65% of temporary staffing, approximately 80 positions; limiting travel and training; and reducing various other expenditure categories including materials, contracts, contingencies, and special projects. Additional measures that the City is considering include: continue to reduce recreation programming; reduce library hours and/or programming; longer planning, code enforcement, and public safety response times; fewer community events and grants; reduced or deferred capital infrastructure maintenance; reduced administrative staff and continued evaluation of staffing needs.

On March 27, Congress passed and the President signed the \$2.2 trillion Coronavirus Aid, Relief, and Economic Stabilization Act ("CARES Act") that provides, among other measures, \$150 billion in financial assistance to states, tribal governments and local governments to provide emergency assistance to those most significantly impacted by COVID-19. The City expects to receive approximately \$735,259 in CARES Act funds through the State by the end of calendar year 2020.

# NOTE 15 – SUBSEQUENT EVENT

On September 29, 2020, the City's 2020A Certificates of Participation (2020 COPs) were successfully sold in order to refund the City's 2012 Certificates of Participation for debt service savings. The refunding generated net present value savings of approximately \$3.14 million, 11.61% of refunded par and a True Interest Cost of 0.72%. Savings to the City's General Fund amounts to approximately \$494,000 per year for the next 10 years, or almost \$5 million in total savings.

**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)** 

#### CITY OF CUPERTINO, CALIFORNIA SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS For the year ended June 30, 2020

#### Agent Multiple Employer Defined Benefit Retirement Plan - Miscellaneous Plan Last 10 years\*

Measurement Date	6/30/2014	6/30/2015	6/30/2016	6/30/2017	6/30/2018
Total Pension Liability					
Service Cost	\$ 2,504,228	\$ 2,444,939	\$ 2,525,314	\$ 2,895,549	\$ 3,058,629
Interest	7,349,943	7,789,134	8,253,983	8,619,588	9,065,322
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	-	372,917	696,347	(182,397)	1,184,340
Changes in assumptions	-	(1,883,633)	-	7,125,558	(847,606)
Benefit payments, including refunds of employee contributions	(4,351,614)	(4,637,005)	(5,151,298)	(5,346,890)	(6,051,845)
Net change in total pension liability	5,502,557	4,086,352	6,324,346	13,111,408	6,408,840
Total pension liability - beginning	98,922,931	104,425,488	108,511,840	114,836,186	127,947,594
Total pension liability - ending (a)	\$ 104,425,488	\$108,511,840	\$114,836,186	\$127,947,594	\$ 134,356,434
Plan fiduciary net position					
Contributions - employer	\$ 2,891,986	\$ 3,301,642	\$ 3,659,170	\$ 4,183,822	\$ 4,263,020
Contributions - employee	1,061,884	1,149,894	1,169,921	1,236,052	1,506,888
Net investment income	11,379,985	1,724,204	466,704	8,749,288	7,347,936
Benefit payments, including refunds of employee contributions	(4,351,614)	(4,637,005)	(5,151,298)	(5,346,890)	(6,051,845)
Administrative expense		(87,780)	(47,536)	(115,304)	(392,346)
Net change in plan fiduciary net position	10,982,241	1,450,955	96,961	8,706,968	6,673,653
Plan fiduciary net position - beginning	65,566,067	76,548,308	77,999,263	78,096,224	86,803,192
Plan fiduciary net position - ending (b)	\$ 76,548,308	\$ 77,999,263	\$ 78,096,224	\$ 86,803,192	\$ 93,476,845
Net pension liability - ending (a)-(b)	\$ 27,877,180	\$ 30,512,577	\$ 36,739,962	\$ 41,144,402	\$ 40,879,589
Plan fiduciary net position as a percentage of the total pension liability	73.30%	71.88%	68.01%	67.84%	69.57%
Covered payroll Net pension liability as percentage of covered payroll	\$ 13,080,327 213.12%	\$ 13,504,966 225.94%	\$ 14,336,969 256.26%	\$ 15,595,136 263.83%	\$ 16,809,349 243.20%

#### Notes to Schedule:

Benefit changes. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the actuarial valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes). Changes in assumptions. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions from December 2017. In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

Source: CalPERS Accounting Valuation

### Agent Multiple Employer Defined Benefit Retirement Plan - Miscellaneous Plan Last 10 Years\*

	2015	2016	2017	2018	2019
Actuarially determined contribution Contributions in relation to the actuarially determined contributions Contribution deficiency (excess)	\$ 3,608,853 (3,608,853) <u>\$ -</u>	\$ 3,659,170 (3,659,170) \$ -	\$ 4,183,821 (4,183,821) <u>\$ -</u>	\$ 4,263,020 (4,263,020) \$ -	\$ 4,634,414 (4,634,414) <u>\$ -</u>
Covered payroll	\$ 13,504,966	\$ 14,336,969	\$ 15,595,136	\$ 16,809,349	\$ 19,664,057
Contributions as a percentage of covered payroll	26.72%	25.52%	26.83%	25.36%	23.57%
Notes to Schedule Valuation date:	6/30/2013	6/30/2014	6/30/2015	6/30/2016	6/30/2017

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	19 Years as of the Valuation Date
Asset valuation method	15 Year Smoothed Market
Inflation	2.75%
Salary increases	3%
Investment rate of return	7.50% Net of Pension Plan
Retirement age	The probabilities of Retirement are based on the 2017 CalPERS Experience Study
	for the period from 1997 to 2015.
Mortality	The probabilities of mortality are based on the 2017 CalPERS Experience Study
	for the period from 1997 to 2015. Pre-retirement and Post-retirement mortality
	rates include 20 years of projected mortality improvement using Scale BB
	published by the Society of Actuaries.

\* - Fiscal year 2015 was the 1st year of implementation, therefore only five years are shown.

Source: City of Cupertino's general ledger and CalPERS Actuarial Valuation

#### Notes to Schedule:

Benefit changes. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the actuarial valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes). Changes in assumptions. 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions from December 2017. In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

Source: CalPERS Accounting Valuation

### CITY OF CUPERTINO, CALIFORNIA SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS For the year ended June 30, 2020

# Single Employer Defined Benefit OPEB Plan Last 10 years\* *Expressed in thousands*

	 6/30/2017	6/30/2018	6/30/2019
Total OPEB liability			
Service cost	\$ 908	\$ 1,008	\$ 865
Interest	1,781	1,876	2,005
Changes of benefit terms	-	-	-
Differences between expected and actual experience	-	-	(1,808)
Changes of assumptions	-	-	(37)
Benefit payments	 (1,333)	 (1,419)	 (1,423)
Net change in total OPEB liability	1,356	1,465	(398)
Total OPEB liability - beginning	25,650	27,006	28,471
Total OPEB liability - ending (a)	\$ 27,006	\$ 28,471	\$ 28,073
Plan fiduciary net position	 	 	 
Contributions - employer	1,333	1,419	1,423
Net investment income	2,960	2,365	1,259
Benefit payments	(1,333)	(1,419)	(1,423)
Administrative expense	 (49)	 (54)	 (97)
Net change in fiduciary net position	2,911	2,311	1,162
Plan fiduciary net position - beginning	 22,834	 25,745	 28,056
Plan fiduciary net position - ending (b)	\$ 25,745	\$ 28,056	\$ 29,218
Net OPEB liability (asset) - ending (a-b)	\$ 1,261	\$ 415	\$ (1,145)
Plan fiduciary net position as a percentage of the total OPEB liability	95.33%	98.54%	104.08%
Covered payroll Net OPEB liability (asset) as a percentage of covered payroll	\$ 17,255 7.31%	\$ 19,153 2.17%	\$ 20,086 -5.70%

### Notes to schedule:

\* - Fiscal year 2017 was the 1st year of implementation, therefore only three years are shown.

# Single Employer Defined OPEB Plan Last 10 years\* *Expressed in thousands*

		6/30/2017	6/30/2018		6/30/2019
Actuarially determined contribution Contributions in relation to the actuarially determined contributions Contribution deficiency (excess)	\$ \$	1,117 § 1,333 (216) §	5 1,362 1,419 5 (57)	\$ \$	1,300 <u>1,423</u> (123)
Covered payroll	\$	17,255	5 19,153	\$	20,086
Contributions as a percentage of covered payroll		7.73%	7.41%		7.08%

### Notes to schedule:

\* - Fiscal year 2017 was the 1st year of implementation, therefore only three years are shown.

Valuation Date

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of pay, closed
Remaining amortization period	12 years as of the valuation date
Asset valuation method	Fair value of assets
Discount rate	7.00%
Amortization growth rate	3.00%
Ultimate rate of medical inflation	4.50%
Salary increases	3.00% plus merit component based on years of
	service
Mortality	CalPERS mortality assumptions

1/1/2019

# Single Employer Defined OPEB Plan Last 10 years\*

	June 30	June 30	June 30
	<u>2018</u>	<u>2019</u>	<u>2020</u>
Annual money-weighted return, net of investment expense	8.31%	6.32%	4.68%

Notes to schedule

\* - Fiscal year 2017 was the 1<sup>st</sup> year of implementation, therefore only three years are shown.

### MAJOR GOVERNMENTAL FUNDS OTHER THAN THE GENERAL FUND AND SPECIAL REVENUE FUNDS

This section is provided for the presentation of budget-to-actual statements for the Public Facilities Corporation Debt Service Fund. Although the fund is considered to be a major government fund, budget-to-actual information in the basic financial statements is limited to the General Fund and major Special Revenue Funds. All other major governmental fund schedules with such information are therefore included as Supplemental Information. The Capital Projects Funds are budgeted on a major project length basis and therefore not comparable on an annual basis.

<u>Public Facilities Corporation Debt Service Fund</u>: This fund accounts for the payments of principal and interest on certificates of participation issued to provide for the financing of the Civic Center, Library, Wilson Park, Memorial Park, and other City facilities.

## CITY OF CUPERTINO, CALIFORNIA PUBLIC FACILITIES CORPORATION DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL For the year ended June 30, 2020

Dummur	Final <u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
Revenues	\$-	\$ 26,612	\$ 26,612
Use of money and property	<u>φ</u> -	· · · · · · · · · · · · · · · · · · ·	<u> </u>
Total revenues		26,612	26,612
Expenditures			
Administration	-	1,500	(1,500)
Debt service:			
Principal	2,290,000	2,290,000	-
Interest and fiscal charges	882,838	882,837	1
Total expenditures	3,172,838	3,174,337	(1,499)
Excess (deficiency) of revenues			
over expenditures	(3,172,838)	(3,147,725)	25,113
Other financing sources (uses)			
Transfers in	3,172,838	3,172,838	-
Total other financing sources (uses)	3,172,838	3,172,838	
Net change in fund balance	<u>\$</u>	25,113	<u>\$    25,113</u>
Beginning fund balance		1,660,759	
Ending fund balance		<u>\$ 1,685,872</u>	

All funds not considered as major funds on the Fund Financial Statements are consolidated in one column entitled "Other Governmental Funds." These non-major funds are identified and included in this supplementary section and includes the City's Special Revenue Funds and Capital Project Funds.

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

*Storm Drain Improvement* — Accounts for the construction and maintenance of storm drain facilities including drainage and sanitary sewer facilities. Revenues were collected from developers as a result of connections to the storm drainage sewer system.

*Park Dedication* — Accounts for the activity granted by the business and professions code of the State of California in accordance with the open space and conservation element of the City's General Plan. Revenues of this fund are restricted for the acquisition, improvement, expansion and implementation of the City's parks and recreation facilities.

*Environmental Management / Clean Creeks* — Accounts for all activities related to operating the non-point source pollution program. A parcel tax provides revenues.

*Traffic Impact* – Accounts for development impact fees and related that ensure that new development and redevelopment projects pay their "fair share" to mitigate traffic impacts.

Capital Projects Funds account for the financial resources committed to the construction or improvement of major facilities.

*Stevens Creek Corridor Park Capital Projects Fund* — Accounts for the design and construction of the Stevens Creek Corridor Park projects.

# CITY OF CUPERTINO, CALIFORNIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET June 30, 2020

		Special Rev	Capital Projects	_		
	Storm Drain <u>Improvement</u>	Park <u>Dedication</u>	Environmental Management/ <u>Clean Creeks</u>	Traffic <u>Impact</u>	Stevens Creek <u>Corridor Park</u>	Total Nonmajor Governmental <u>Funds</u>
Assets Cash and investments Accounts receivable	\$ 3,994,007 	\$ 12,339,423 6,000	\$ 1,746,290 43,349	\$   241,119 	\$    197,044 	\$ 18,517,883 49,349
Total assets	<u>\$ 3,994,007</u>	<u>\$ 12,345,423</u>	<u>\$ 1,789,639</u>	<u>\$ 241,119</u>	<u>\$ 197,044</u>	<u>\$ 18,567,232</u>
Liabilities Accounts payable and accruals	<u>\$</u>	<u>\$</u>	<u>\$       8,659</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,659</u>
Total liabilities	<u> </u>	<u> </u>	8,659	<u> </u>	<u> </u>	8,659
Fund balances Restricted Assigned Total fund balances	3,994,007  	12,345,423 	1,780,980  1,780,980	241,119  241,119	197,044 197,044	18,361,529 197,044 18,558,573
Total liabilities and fund balances	<u>\$ 3,994,007</u>	<u>\$ 12,345,423</u>	<u>\$ 1,789,639</u>	<u>\$ 241,119</u>	<u>\$ 197,044</u>	<u>\$ 18,567,232</u>

# CITY OF CUPERTINO, CALIFORNIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the year ended June 30, 2020

		Special Revenue Funds				<b>T</b> 4.1
	Storm Drain <u>Improvement</u>	Park <u>Dedication</u>	Environmental Management/ <u>Clean Creeks</u>	Traffic <u>Impact</u>	Stevens Creek <u>Corridor Park</u>	Total Nonmajor Governmental <u>Funds</u>
Revenues						
Taxes	\$ 87,233	\$ 246,000	\$-	\$-	\$-	\$ 333,233
Use of money and property	152,484		57,035	8,947	4,098	695,946
Charges for services	-	899	1,403,738	34,588	-	1,439,225
Fines and forfeitures		-	16,175			16,175
Total revenues	239,717	720,281	1,476,948	43,535	4,098	2,484,579
Expenditures Current:						
Public works	-	-	774,805	-	-	774,805
Capital outlay	4,000	51,035			9,240	64,275
Total expenditures	4,000	51,035	774,805		9,240	839,080
Excess of revenues over (under) expenditures	235,717	669,246	702,143	43,535	(5,142)	1,645,499
Other finances sources (uses)	, ,		<u>,</u> _	<u></u>		<u>.</u>
Transfers in	437,000	_	660,000	_	-	1,097,000
Transfers out		(12,000)	-	-	-	(12,000)
Total other financing						/
sources (uses)	437,000	(12,000)	660,000			1,085,000
Net change in fund balances	672,717	657,246	1,362,143	43,535	(5,142)	2,730,499
Beginning fund balances	3,321,290	11,688,177	418,837	197,584	202,186	15,828,074
Ending fund balances	<u>\$ 3,994,007</u>	<u>\$ 12,345,423</u>	<u>\$ 1,780,980</u>	<u>\$ 241,119</u>	\$ 197,044	<u>\$ 18,558,573</u>

## CITY OF CUPERTINO, CALIFORNIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

	Special Revenue Funds Storm Drain Improvement				
	Original Final <u>Budget Budget</u>		<u>Actual</u>	Variance Positive <u>(Negative)</u>	
Revenues					
Taxes	\$ 74,741	\$ 74,741	\$ 87,233	\$ 12,492	
Use of money and property	-	-	152,484	152,484	
Charges for services	-	-	-	-	
Fines for forfeitures	-	-	-	-	
Other revenue					
Total revenues	74,741	74,741	239,717	164,976	
Expenditures					
Current:					
Public works	-	-	-	-	
Capital outlay		88,828	4,000	84,828	
Total expenditures	<u> </u>	88,828	4,000	84,828	
Excess (deficiency) of revenues					
over expenditures	74,741	(14,087)	235,717	249,804	
Other financing sources (uses)					
Transfers in	437,000	437,000	437,000	-	
Transfers (out)					
Total other financing sources (uses)	437,000	437,000	437,000		
Net change in fund balance	<u>\$    511,741</u>	<u>\$ 422,913</u>	672,717	<u>\$ 249,804</u>	
Beginning fund balance			3,321,290		
Ending fund balance			<u>\$ 3,994,007</u>		

## CITY OF CUPERTINO, CALIFORNIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

	Special Revenue Funds Park Dedication				
	Original <u>Budget</u>	-		Variance Positive <u>(Negative)</u>	
Revenues					
Taxes	\$ 375,663	\$ 375,663	\$ 246,000	\$ (129,663)	
Use of money and property	-	-	473,382	473,382	
Charges for services	21,045	21,045	899	(20,146)	
Fines for forfeitures	-	-	-	-	
Other revenue	-	-	-	-	
Total revenues	396,708	396,708	720,281	323,573	
Expenditures					
Current:					
Public works	-	-	-	-	
Capital outlay		51,395	51,035	360	
Total expenditures		51,395	51,035	360	
Excess (deficiency) of revenues					
over expenditures	396,708	345,313	669,246	323,933	
Other financing sources (uses)					
Transfers in	-	-	-	-	
Transfers (out)	12,000	12,000	(12,000)		
Total other financing sources (uses)	12,000	12,000	(12,000)	<u> </u>	
Net change in fund balance	<u>\$ 408,708</u>	<u>\$ 357,313</u>	657,246	<u>\$ 323,933</u>	
Beginning fund balance			11,688,177		
Ending fund balance			<u>\$12,345,423</u>		

## CITY OF CUPERTINO, CALIFORNIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL For the year ended June 30, 2020

	Special Revenue Funds Environmental Management/Clean Creeks										
	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>							
Revenues											
Taxes	\$-	\$-	\$-	\$-							
Use of money and property	900	900	57,035	56,135							
Charges for services	370,000	370,000	1,403,738	1,033,738							
Fines for forfeitures	10,000	10,000	16,175	6,175							
Other revenue	-	-	-	-							
Total revenues	380,900	380,900	1,476,948	1,096,048							
Expenditures											
Current:											
Public works	743,278	905,483	774,805	130,678							
Capital outlay											
Total expenditures	743,278	905,483	774,805	130,678							
Excess (deficiency) of revenues											
over expenditures	(362,378)	(524,583)	702,143	1,226,726							
Other financing sources (uses)											
Transfers in	660,000	660,000	660,000								
Total other financing sources (uses)	660,000	660,000	660,000								
Net change in fund balance	<u>\$ 297,622</u>	<u>\$ 135,417</u>	1,362,143	<u>\$ 1,226,726</u>							
Beginning fund balance			418,837								
Ending fund balance			<u>\$ 1,780,980</u>								

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges.

The City has identified the fund below as a nonmajor proprietary fund for fiscal 2019-20.

Blackberry Farm Fund: This fund accounts for activities related to operating the City-owned golf course.

# CITY OF CUPERTINO, CALIFORNIA NON-MAJOR ENTERPRISE FUND COMBINING STATEMENT OF NET POSITION For the year ended June 30, 2020

ASSETS	Bl	ackberry <u>Farm</u>
Current assets Cash and cash investments (Note 2)	\$	542,501
Total current assets	Ψ	542,501 542,501
		042,001
Noncurrent assets		
Capital assets (Note 5):		
Depreciable, net of		~~ ~~
accumulated depreciation		26,537
Total non current assets		26,537
Total assets		569,038
DEFERRED OUTFLOWS OF RESOURCES		
Related to pension (Note 10)		59,756
Related to OPEB (Note 11)		8,121
Total deferred outflows of resources		67,877
LIABILITIES		
Current liabilities		
Accounts payable and accruals		29,702
Compensated absences (Note 1)		404
Unearned revenue		23,085
Total current liabilities		53,191
Noncurrent liabilities		
Compensated absences (Note 1)		2,420
Net pension liability (Note 10)		275,605
Net OPEB liability (Note 11)		4,735
Total noncurrent liabilities		282,760
Total liabilities	_	335,951
DEFERRED INFLOWS OF RESOURCES		
Related to pension (Note 10)		5,170
Related to OPEB (Note 11)		4,696
Total deferred inflows of resources		9,866
		0,000
NET POSITION (Note 7)		
Net investment in capital assets		26,537
Unrestricted		264,561
Total Net Position	<u>\$</u>	291,098

# CITY OF CUPERTINO, CALIFORNIA NON-MAJOR ENTERPRISE FUND COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For the year ended June 30, 2020

	В	lackberry <u>Farm</u>
Operating revenues Charges for services Other Total operating revenue	\$	305,525 32,687 338,212
Operating expenses Salaries and benefits Materials and supplies Contractual services Depreciation (Note 5) Total operating expenses		159,143 172,317 326,168 6,035 663,663
Operating income (loss) Nonoperating revenues Investment income Total nonoperating revenues		<u>(325,451</u> ) <u>22,840</u> 22,840
Income (loss) before transfers Transfers in (Note 4)		(302,611) 610,000
Changes in net position	_	307,389
Net position - beginning of year Net position - end of year	\$	(16,291) 291,098

# CITY OF CUPERTINO, CALIFORNIA NON-MAJOR ENTERPRISE FUND COMBINING STATEMENT CASH FLOWS For the year ended June 30, 2020

	В	lackberry <u>Farm</u>
Cash flows from operating activities		
Cash received from customers	\$	345,135
Cash payments to suppliers for		
goods and services		(481,458)
Cash payments to employees for salaries and benefits		(185,719)
Net cash provided (used) by operating activities	_	(322,042)
Cash flows from noncapital financing activities		
Transfers in	_	610,000
Cash flows from noncapital financing activities		610,000
Cash Flows from Investing Activities		
Interest received		22,840
Cash flows from investing activities		22,840
Net cash flows		310,798
Cash and investments at beginning of year		231,703
Cash and investments at end of year	\$	542,501
Reconciliation of operating income (loss) to		
to net cash provided by operating activities:		
Operating income (loss)	\$	(325,451)
Adjustments to reconcile operating income to		
net cash provided by operating activities:		
Depreciation		6,035
Change in assets, deferred outflows of resources, liabilities,		
and deferred inflows of resources		
Due to retirement system		21,431
Due to OPEB system		(961)
Accounts payable and accruals		17,027
Unearned revenue		6,923
Compensated absences		(47,046)
Net cash provided (used) by operating activities	\$	(322,042)

Internal Service Funds are used to finance and account for special activities and services provided by one department or program to other departments of the City on a cost reimbursement basis.

The concept of major funds does not extend to internal service funds because they do not do business with outside parties. For the Statement of Activities, the net revenues or expenses of each internal service fund are eliminated by netting them against the operations of the City departments that generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Position. However, internal service funds are still presented separately in the Fund financial statements.

*Information Technology* - Accounts for the activities related to the maintenance and replacement of the City's technology infrastructure.

*Workers' Compensation* - Accounts for the activities in support of the self-insured workers' compensation program.

*Equipment Revolving* - Accounts for the activities related to the maintenance and replacement of the City's vehicle fleet and other equipment.

*Compensated Absences and Long-Term Disability* - Accounts for accrued leave payouts and the City's long term disability insurance program.

Retiree Medical - Accounts for funds set-aside for other post-employment retirement benefits.

#### CITY OF CUPERTINO, CALIFORNIA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION For the year ended June 30, 2020

	Inform ation Technology	Workers' Compensation	Equipment Revolving	Compensated Absences and Long-Term Disability	Retiree Medical	<u>Total</u>
ASSETS	Technology	Compensation	Revolving	Disability	Medical	<u>10tai</u>
Current assets:						
Cash and investments	\$ 2,745,987	\$ 3,963,239	\$-	\$ 1,193,551	\$ 1,334,794	\$ 9,237,571
Accounts receivable		7,000				7,000
Total current assets	2,745,987	3,970,239		1,193,551	1,334,794	9,244,571
Noncurrent assets:						
Capital assets (Note 5):						
Nondepreciable	79,434	-	135,232	-	-	214,666
Capital assets, depreciable net of accumulated depreciation	875,799	_	2,564,466	_	_	3,440,265
Total noncurrent assets	955,233		2,699,698			3,654,931
Total assets	3,701,220	3,970,239	2,699,698	1,193,551	1,334,794	12,899,502
	3,701,220	5,970,239	2,099,090	1,195,551	1,554,794	12,099,502
DEFERRED OUTFLOWS OF RESOURCES						
Related to pension (Note 10)	425,237	14,361	132,160	-	-	571,758
Related to OPEB (Note 11)	139,122	2,705	44,042	-		185,869
Total deferred outflows of resources	564,359	17,066	176,202			757,627
LIABILITIES						
Current liabilities	202.000		07.000	44.000		044.004
Accounts payable and accruals Accrued payroll and benefits	232,090	-	97,688 72	14,283	-	344,061 72
Due to other funds	-	-	539,204	-	-	539,204
Compensated absences	24,882	935	3,713	-	-	29,530
Claims payable	-	274,000	-	-	-	274,000
Total current liabilities	256,972	274,935	640,677	14,283		1,186,867
Noncurrent liabilities	200,012	211,000	010,011	11,200		1,100,001
Compensated absences	216,244	8,132	32,268			256,644
Claims payable	210,244	1,253,000	52,200	-	-	1,253,000
Net pension liability (Note 10)	2,085,457	64,724	607,667	-	-	2,757,848
Net OPEB liability (Note 11)	95,151	2,547	34,041	-	-	131,739
Total noncurrent liabilities	2,396,852	1,328,403	673,976			4,399,231
Total liabilities			· · · · · · · · · · · · · · · · · · ·	14,283		· · · · · · · · · · · · · · · · · · ·
	2,653,824	1,603,338	1,314,653	14,203		5,586,098
DEFERRED INFLOWS OF RESOURCES						
Related to pension (Note 10)	40,962	1,034	9,902	-	-	51,898
Related to OPEB (Note 11)	41,534	789	17,363			59,686
Total deferred inflows of resources	82,496	1,823	27,265			111,584
NET POSITION						
Net investment in capital assets	955,233	-	2,699,698	-	-	3,654,931
Unrestricted	574,026	2,382,144	(1,165,716)	1,179,268	1,334,794	4,304,516
Total net position	\$ 1,529,259	\$ 2,382,144	\$ 1,533,982	\$ 1,179,268	\$ 1,334,794	\$ 7,959,447

#### CITY OF CUPERTINO, CALIFORNIA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For the year ended June 30, 2020

	Information Technology	Workers' <u>Compensation</u>	Equipment <u>Revolving</u>	Compensated Absences and Long-Term <u>Disability</u>	Retiree <u>Medical</u>	Total
Operating revenues	<b>A A TA I A A</b>	<b>A</b> 007 707	<b>* ( ) - ( ) )</b>	<b>* 170.001</b>	•	<b>•</b> • • • • <b>•</b> • • • • • • • • • • • •
Charges for services	<u>\$ 2,731,703</u>	\$ 237,707	\$ 1,352,200	<u>\$ 173,931</u>	<u>\$</u> -	\$ 4,495,541
Total operating revenues	2,731,703	237,707	1,352,200	173,931		4,495,541
Operating expenses						
Salaries and related expenses	1,891,486	52,162	457,307	-	1,142,793	3,543,748
Materials and supplies	1,467,517	23,142	412,706	4,323	6,262	1,913,950
Contractual services	213,827	-	60,397	-	-	274,224
Insurance claims and premiums	-	153,748	-	548,518	-	702,266
Depreciation	303,672		665,797			969,469
Total operating expenses	3,876,502	229,052	1,596,207	552,841	1,149,055	7,403,657
Operating income (loss)	(1,144,799)	8,655	(244,007)	(378,910)	(1,149,055)	(2,908,116)
Nonoperating revenue (expenses)						
Interest income	109,151	150,548	-	48,647	59,177	367,523
Gain on sale of capital assets	<u> </u>		76,863		-	76,863
Total nonoperating						
revenue (expenses)	109,151	150,548	76,863	48,647	59,177	444,386
Income (loss) before transfers	(1,035,648)	159,203	(167,144)	(330,263)	(1,089,878)	(2,463,730)
Transfers in	72,000			1,109,000	2,392,000	3,573,000
Change in net position	(963,648)	159,203	(167,144)	778,737	1,302,122	1,109,270
Beginning net position	2,492,907	2,222,941	1,701,126	400,531	32,672	6,850,177
Ending net position	<u>\$ 1,529,259</u>	\$ 2,382,144	<u>\$ 1,533,982</u>	<u>\$ 1,179,268</u>	<u>\$ 1,334,794</u>	\$ 7,959,447

#### CITY OF CUPERTINO, CALIFORNIA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the year ended June 30, 2020

	Information Technology			Workers' <u>Compensation</u>		Equipment <u>Revolving</u>		Compensated Absences and Long-Term <u>Disability</u>		Retiree <u>Medical</u>		Total
Cash flows from operating activities Cash received from customers	\$	2,731,703	\$	230,707	\$	1,352,200	\$	173,931	\$		¢	4,488,541
Cash payments to suppliers for	φ	2,731,703	φ	230,707	φ	1,352,200	φ	175,951	φ	-	φ	4,400,041
goods and services		(1,655,138)		(23,142)		(405,233)		9,960		(6,262)		(2,079,815)
Cash payments to employees		(1,622,143)		(44,696)		(394,289)		-		(1,142,793)		(3,203,921)
Cash payment for judgment		(1,022,110)		(11,000)		(001,200)				(1,112,100)		(0,200,021)
and claims		-		(180,025)		-		(548,518)		-		(728,543)
Net cash from operating activities		(545,578)		(17,156)		552,678		(364,627)		(1,149,055)		(1,523,738)
Cash flows from noncapital financing activities		r						r				
Transfers in	_	72,000		-		128,660		1,109,000		2,392,000		3,701,660
Transfers (out) - fund closing		-		-		-		-		-		-
Net cash from noncapital												
financing activities		72,000				128,660		1,109,000		2,392,000		3,701,660
Cash flows from capital and related												
financing activities												
Acquisition of capital assets		(186,880)		-		(754,326)		-		-		(941,206)
Sale of capital assets				_		76,863				_		76,863
Net cash from capital and related												
financing activities		(186,880)				(677,463)				-		(864,343)
Cash flows from investing activities												
Interest received	_	109,151		150,548		-		48,647		59,177		367,523
Net cash flows from												
investing activities		109,151		150,548		-		48,647		59,177		367,523
Net cash flows		(551,307)		133,392		3,875		793,020		1,302,122		1,681,102
Cash and investments beginning of year		3,297,294		3,829,847		(3,875)		400,531		32,672		7,556,469
Cash and investments end of year	\$	2,745,987	\$	3,963,239	\$		\$	1,193,551	\$	1,334,794	\$	9,237,571

(Continued)

### CITY OF CUPERTINO, CALIFORNIA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the year ended June 30, 2020

	nformation Fechnology	 orkers' <u>pensation</u>	quipment Revolving	Ab L	ompensated sences and ong-Term Disability	Retiree <u>Medical</u>	Total
Reconciliation of operating income (loss)							
to net cash flows from operating activities							
Operating income (loss)	\$ (1,144,799)	\$ 8,655	\$ (244,007)	\$	(378,910)	\$ (1,149,055)	\$ (2,908,116)
Adjustments to reconcile operating							
income (loss) to net cash flows							
from operating activities							
Depreciation	303,672	-	665,797		-	-	969,469
Change in assets, deferred outflows of resources,							
liabilities and deferred inflows of resources							
Accounts receivable	-	(7,000)	-		-	-	(7,000)
Prepaid expenses	-	-	-		-	-	-
Due to retirement system	219,823	5,700	55,007		-	-	280,530
Due to OPEB system	(16,465)	(320)	(5,211)		-	-	(21,996)
Accounts payable and accruals	26,206	-	67,870		14,283	-	108,359
Accrued payroll and benefits	-	-	-		-	-	-
Compensated absences	65,985	2,086	13,222		-	-	81,293
Claims payable	 -	 (26,277)	 _			 -	 (26,277)
Cash flows from operating activities	\$ (545,578)	\$ (17,156)	\$ 552,678	\$	(364,627)	\$ (1,149,055)	\$ (1,523,738)

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. In contrast to the financial section, the statistical section information is not subject to independent audit.

# **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and wellbeing have changed over time:

- 1. Net Position/Assets by Component
- 2. Changes in Net Position/Assets
- 3. Fund Balances of Governmental Funds
- 4. Changes in Fund Balance of Governmental Funds

### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant own-source revenue, property tax.

- 1. Assessed and Estimated Actual Value of Taxable Property
- 2. Direct and Overlapping Property Tax Rates
- 3. Principal Property Taxpayers
- 4. Property Tax Levies and Collections

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future:

- 1. Ratios of Outstanding Debt by Type
- 2. Direct and Overlapping Bonded Debt
- 3. Legal Debt Margin Information
- 4. Ratio of General Bonded Debt Outstanding

## Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place:

- 1. Demographic and Economic Statistics
- 2. 2019 Employer Ranking

## **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs:

- 1. Full-Time Equivalent Employees by Function/Program
- 2. Operating Indicators by Function/Program
- 3. Capital Assets Statistics by Function/Program

### Sources

Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

#### CITY OF CUPERTINO Net Positions/Assets by Component Last Ten Fiscal Years (Accrual basis of accounting) (Unaudited)

		Fiscal Year Ended June 30										
	<u>2011</u>	2012	2013	2014	2015	2016	2017	<u>2018</u>	2019	2020		
Governmental Activities												
Net investment in capital assets	\$ 120,724,205	\$ 117,440,257	\$ 116,343,918	\$ 122,081,223	\$ 131,425,677	\$ 148,168,074	\$ 153,239,534	\$ 167,606,366	\$ 170,973,897	\$ 177,128,134		
Restricted	7,721,962	7,572,865	8,351,118	24,232,367	38,327,705	34,861,807	34,991,692	32,073,195	45,405,508	48,005,800		
Unrestricted	33,185,903	38,117,361	47,558,701	63,150,548	51,003,950	51,164,063	59,385,309	50,457,871	51,190,017	66,493,336		
Total governmental activities net position/assets	161,632,070	163,130,483	172,253,737	209,464,138	220,757,332	234,193,944	247,616,535	250,137,432	267,569,422	291,627,270		
Business-Type Activities												
Net investment in capital assets	777,521	824,687	762,013	1,110,414	2,079,561	1,708,183	1,972,169	1,597,700	1,318,744	1,118,882		
Unrestricted	9,779,087	10,057,331	10,865,479	10,292,210	6,604,578	7,375,444	9,092,584	8,051,015	6,737,758	8,134,944		
Total business-type activities net position/assets	10,556,608	10,882,018	11,627,492	11,402,624	8,684,139	9,083,627	11,064,753	9,648,715	8,056,502	9,253,826		
Primary Government												
Net investment in capital assets	121,501,726	118,264,944	117,105,931	123,191,637	133,505,238	149,876,257	155,211,703	169,204,066	172,292,641	178,247,016		
Restricted	7,721,962	7,572,865	8,351,118	24,232,367	38,327,705	34,861,807	34,991,692	32,073,195	45,405,508	48,005,800		
Unrestricted	42,964,990	48,174,692	58,424,180	73,442,758	57,608,528	58,539,507	68,477,893	58,508,886	57,927,775	74,628,280		
(1), (2)	\$ 172,188,678	\$ 174,012,501	\$ 183,881,229	\$ 220,866,762	\$ 229,441,471	\$ 243,277,571	\$ 258,681,288	\$ 259,786,147	\$ 275,625,924	\$ 300,881,096		

(1) Represents net assets thru June 30, 2012 and net position after that.

(2) Noted that restatements due to prior period adjustments and changes in accounting principles are not reflected in the prior year balances.

#### CITY OF CUPERTINO Change in Net Positions/Assets Last Ten Fiscal Years (Accrual basis of accounting) (Unaudited)

	Fiscal Year Ended June 30												
	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	2016	<u>2017</u>	2018	<u>2019</u>	2020			
Expenses													
Governmental Activities:													
Administration	\$ 1,860,451	\$ 1,837,072	\$ 2,367,255	\$ 4,529,539	\$ 3,286,919	\$ 3,710,388	\$ 2,873,744	\$ 5,612,733	\$ 6,849,046	\$ 7,974,520			
Law enforcement	8,434,885	8,776,633	9,274,536	10,062,192	10,705,328	11,316,271	12,528,328	12,674,042	13,381,113	14,698,130			
Public and environmental affairs	1,625,876	1,743,151	1,595,982	512,895	649,442	575,260	1,884,165	3,244,846	3,210,343	3,637,354			
Administrative services	3,993,654	4,309,503	4,171,440	2,662,008	4,300,336	2,994,611	5,898,479	4,415,647	4,290,818	5,175,596			
Recreation services	4,528,968	4,577,243	4,473,861	4,866,974	5,365,282	5,758,194	10,651,557	9,352,551	7,389,915	8,763,194			
Community development	5,961,774	4,922,237	4,676,273	9,108,949	5,976,797	6,259,734	13,775,591	16,789,351	10,470,973	10,286,317			
Public works	20,224,662	20,387,508	22,149,063	21,143,331	27,893,361	31,313,396	32,491,244	28,995,382	31,870,165	33,339,191			
Interest on long-term debt	2,032,464	1,837,655	1,256,922	1,130,428	1,120,138	1,077,538	1,035,738	993,038	949,438	882,837			
Total governmental activities expense	48,662,734	48,391,002	49,965,332	54,016,316	59,297,603	63,005,392	81,138,846	82,077,590	78,411,811	84,757,139			
Business-Type Activities:													
Resources recovery	1,801,599	1,566,229	1,764,993	2,159,047	2,548,461	2,997,200	2,991,177	2,594,511	1,735,885	2,213,404			
Blackberry farm	457,065	460,698	463,336	571,000	547,185	576,177	597,406	656,112	645,469	663,663			
Cupertino sports center	1,716,741	1,897,611	2,011,483	2,221,703	2,269,420	2,299,210	2,159,243	2,633,748	3,036,037	2,883,903			
Recreation programs	1,753,156	1,985,618	2,025,416	2,730,765	2,342,457	3,136,011	2,351,501	3,232,593	2,923,336	3,141,225			
Total business-type activities expense	5,728,561	5,910,156	6,265,228	7,682,515	7,707,523	9,008,598	8,099,327	9,116,964	8,340,727	8,902,195			
Total primary government expense	54,391,295	54,301,158	56,230,560	61,698,831	67,005,126	72,013,990	89,238,173	91,194,554	86,752,538	93,659,334			
Program Revenues Governmental Activities: Charges for services:													
Administration	15,801	6,454	5,676	1,087,393	322,534	369,069	3,992,716	5,062,988	1,319,395	2,091,811			
Law enforcement	797,757	696,498	637,595	725,631	590,378	664,483	603,194	732,544	889,923	1,102,888			
Public and environmental affairs	-	-	-	-	41,352	41,352	-	-	-	-			
Administrative services	-	-	-	-	481,616	359,148	3,565,627	2,635,885	3,113,731	3,889,180			
Recreation services	1,020,159	1,166,323	970,292	955,081	1,798,134	1,421,185	2,016,159	1,589,134	1,563,262	1,309,906			
Community development	4,149,620	4,919,216	6,765,564	6,649,292	8,511,745	10,534,457	10,902,822	8,598,935	7,470,690	5,859,847			
Public works	549,065	503,225	593,501	7,916,897	2,869,357	6,358,870	6,873,487	4,720,646	4,504,104	5,657,315			
Operating grants and contributions	2,351,287	2,508,917	2,752,493	10,000,131	6,002,617	1,851,282	2,313,632	4,819,696	2,557,470	5,794,443			
Capital grants and contributions	1,972,951	780,761	719,880	569,159	4,022,190	362,491	245,288	271,587	1,082,243	1,046,756			
Total governmental activities program revenue	10,856,640	10,581,394	12,445,001	27,903,584	24,639,923	21,962,337	30,512,925	28,431,415	22,500,818	26,752,146			
Business-Type Activities: Charges for services:													
Resources recovery	1,931,076	1,727,783	1,882,517	2,074,251	2,591,276	2,664,888	2,792,190	2,559,862	1,750,279	1,821,677			
Blackberry farm	447,797	411,056	386,753	302,472	388,091	334,529	325,224	345,667	316,615	338,212			
Cupertino sports center	1,722,700	1,965,684	2,150,139	2,188,127	2,152,498	2,224,146	2,238,023	2,403,665	2,349,468	2,365,667			
Recreation programs	2,260,296	2,325,705	2,409,720	2,480,209	2,532,800	2,466,336	2,778,588	2,516,678	1,986,781	1,588,576			
Operating grants and contributions				-					-				
Total business-type activities program revenue	6,361,869	6,430,228	6,829,129	7,045,059	7,664,665	7,689,899	8,134,025	7,825,872	6,403,143	6,114,132			
Total primary government program revenue	17,218,509	17,011,622	19,274,130	34,948,643	32,304,588	29,652,236	38,646,950	36,257,287	28,903,961	32,866,278			
	<u> </u>		. <u> </u>	·	. <u></u>		·	<u> </u>		(continued)			

#### CITY OF CUPERTINO Change in Net Positions/Assets Last Ten Fiscal Years (Accrual basis of accounting) (Unaudited)

	Fiscal Year Ended June 30											
	<u>2011</u>	2012	<u>2013</u>	<u>2014</u>	2015	2016	2017	<u>2018</u>	2019	2020		
Net (Expense) Revenue:												
Governmental activities	\$ (37,806,094)	\$ (37,809,608) \$	(37,520,331)	(26,112,732)	\$ (34,657,680)	\$ (41,043,055)	\$ (50,625,921)	\$ (53,646,175) \$	\$ (55,910,993)	\$ (58,004,993)		
Business-Type activities	633,308	520,072	563,901	(637,456)	(42,858)	(1,318,699)	34,698	(1,291,092)	(1,937,584)	(2,788,063)		
Total primary government net expense	(37,172,786)	(37,289,536)	(36,956,430)	(26,750,188)	(34,700,538)	(42,361,754)	(50,591,223)	(54,937,267)	(57,848,577)	66,493,336		
General Revenues and Transfers												
Governmental Activities:												
Taxes:												
Property taxes	7,296,970	7,479,132	8,793,110	9,169,183	-	11,864,027	13,251,840	14,881,533	17,082,005	18,117,304		
Property taxes in lieu of motor vehicle fee	4,404,795	4,487,412	4,772,355	5,289,476	-	6,330,436	6,967,237	7,552,272	8,219,090	8,489,541		
Incremental property tax	1,251,777	202,793	-	-	-	-	-	-	-	-		
Sales tax	14,539,243	17,326	18,721,193	19,794,036	-	21,350,056	26,932,012	26,164,531	24,901,779	35,657,214		
Transient occupancy tax	2,536,501	3,112,934	3,768,504	4,590,156	-	5,852,244	6,023,681	6,810,718	8,901,337	7,286,083		
Utility user tax	3,227,942	3,264,896	2,994,526	3,098,639	-	3,370,830	3,082,407	3,146,398	3,089,922	3,182,086		
Franchise tax	2,841,344	2,808,136	2,848,950	2,775,892	-	3,478,024	3,409,572	3,563,820	3,445,253	3,418,908		
Other taxes	1,491,316	1,377,211	4,561,219	18,791,559	-	2,818,019	3,258,118	1,943,652	3,299,587	1,774,235		
Intergovernmental (1)	259,289	29,064	30,256	25,294	-	24,111	26,118	31,013	28,844	47,391		
Investment earnings	259,217	61,096	176,782	133,243	40,751	807,287	694,730	916,638	3,258,550	5,690,723		
Miscellaneous	1,144,429	82,684	126,690	57,005	(2)	219,053	2,004,906	1,834,492	1,187,741	1,922,356		
Gain on sale of capital assets	-	-	-	-	23,715,897	580	-	740,570	3,875	-		
Extraordinary items (2)	-	(1,130,797)	-	-	-	-	-	-	-	-		
Transfers - fund closings (3)	-	-	-	-	-	-	272,011	-	-	-		
Transfers	15	207,000	(150,000)	(401,350)	872,340	(1,635,000)	(1,874,120)	107,030	(75,000)	(3,523,000)		
Total governmental activities	39,252,838	21,998,887	46,643,585	63,323,133	24,628,986	54,479,667	64,048,512	67,692,667	73,342,983	82,062,841		
Business-Type Activities:												
Investment earnings	71,486	12,338	31,573	11,238	42,531	82,187	59,012	75,663	270,371	462,387		
Transfers	(15)	(207,000)	150,000	401,350	(872,340)	1,635,000	1,874,120	(107,030)	75,000	3,523,000		
Total business-type activities	71,471	(194,662)	181,573	412,588	(829,809)	1,717,187	1,933,132	(31,367)	345,371	3,985,387		
Total primary government	39,324,309	21,804,225	46,825,158	63,735,721	23,799,177	56,196,854	65,981,644	67,661,300	73,688,354	86,048,228		
rotal primary government	00,024,000	21,004,220	40,020,100	00,700,721	20,700,117	00,100,004	00,001,044	07,001,000	70,000,004	00,040,220		
Change in Net Position/Assets (4)												
Governmental activities	1,446,744	(15,810,721)	9,123,254	37,210,401	(10,028,694)	13,436,612	13,422,591	14,046,492	17,431,990	24,057,848		
Business-Type activities	704,779	325,410	745,474	(224,868)	(872,667)	398,488	1,967,830	(1,322,459)	(1,592,213)	1,197,324		
Total primary government	\$ 2,151,523	\$ (15,485,311) \$	9,868,728	\$ 36,985,533	\$ (10,901,361)	\$ 13,835,100	\$ 15,390,421	\$ 12,724,033	\$ 15,839,777	\$ 25,255,172		

(1) The 2006 state take-away of sales taxes, property taxes and vehicle license fees is reported in this category.

(2) Asset transfer to Successor to Redevelopment Agency fiduciary trust in 2012.

(3) Asset and liability transfer from the closed City Channel/Web Internal Service Fund in 2017.
 (4) Representes changes in net assets thru fiscal year ended June 30, 2012 and changes in net position after that.

#### CITY OF CUPERTINO Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified accrual basis of accounting (Unaudited)

	Fiscal Year Ended June 30											
	2011 (1)	2012	<u>2013</u>	<u>2014</u>	2015	<u>2016</u>	<u>2017</u>	<u>2018</u>	2019 (2)	2020		
General Fund												
Nonspendable	\$ 1,023,950	\$ 1,003,438	\$ 956,827	\$ 3,363,065	\$ 938,245	\$ 937,381	\$ 876,939	\$ 464,893	\$ 454,188	\$ 3,449,341		
Restricted	663,254	695,564	725,903	-	761,653	888,374	1,016,771	1,254,578	9,469,670	14,324,757		
Committed	-	-	-	-	-	-	19,000,000	19,122,754	19,123,397	19,127,891		
Assigned	14,739,394	17,729,297	16,400,000	16,400,000	28,849,679	20,500,000	4,638,181	9,963,310	1,979,202	3,176,882		
Unassigned	3,380,279	6,669,379	17,961,579	23,197,378	8,774,966	29,869,085	28,057,799	21,704,922	27,896,128	34,426,942		
Total General Fund	19,806,877	26,097,678	36,044,309	42,960,443	39,324,543	52,194,840	53,589,690	52,510,457	58,922,585	74,505,813		
All Other Governmental Funds												
Nonspendable	615,000	-	-	-	-	-	-	-	-	-		
Restricted	6,314,106	6,877,301	7,625,215	24,232,367	37,566,052	33,973,433	33,974,921	30,818,617	35,935,838	33,681,043		
Committed	-	-	-	-	1,398,665	1,398,665	1,398,665	-	-	-		
Assigned	4,303,822	3,646,073	5,299,904	7,619,534	20,671,116	15,344,191	25,305,974	29,129,616	33,211,946	40,551,131		
Unassigned				(2,280,961)								
Total All Other Governmental Funds	11,232,928	10,523,374	12,925,119	29,570,940	59,635,833	50,716,289	60,679,560	59,948,233	69,147,784	74,232,174		
Total Governmental Funds	\$ 31,039,805	\$ 36,621,052	\$ 48,969,428	\$ 72,531,383	\$ 98,960,376	\$ 102,911,129	\$ 114,269,250	\$ 112,458,690	\$ 128,070,369	\$ 148,737,987		

(1) The City implemented GASB Statement No. 54 under which governmental fund balances are reported as nonspendable, restricted, committed,

assigned and unassigned compared to reserved and unreserved

(2) The City established a trust to fund Other Post-Employment Benefit contributions, which is classified as a restriction in fund balance.

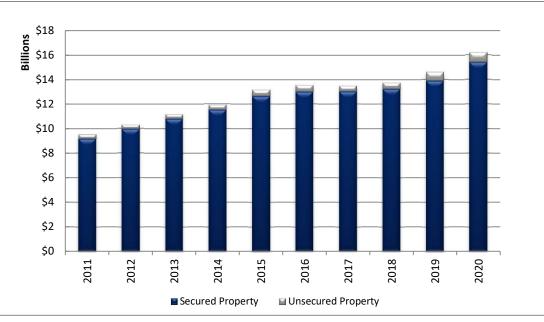
#### CITY OF CUPERTINO Change in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified accrual basis of accounting) (Unaudited)

	Fiscal Year Ended June 30									
	<u>2011</u>	2012	2013	2014	2015	2016	2017	2018	2019	2020
Revenues										
Taxes	\$ 37,582,299	\$ 40,265,944	\$ 48,382,570	\$ 72.211.724	\$ 55,134,238	\$ 55,462,956	\$ 62,924,867	\$ 64,062,924	\$ 68.938.973	\$ 77.925.371
Use of money and property	792,035	661,602	744,196	764,299	915,933	1,654,702	1,425,629	1,543,818	3,896,813	6,259,342
Intergovernmental	3,543,641	2,678,888	2,841,407	3,069,400	7,210,562	2,532,025	2,585,038	5,122,296	3,668,557	6,888,590
Licenses and permits	2,901,944	2,900,936	3,502,617	3,679,943	3,170,445	3,073,110	2,536,925	2,757,928	4,102,665	4,692,847
Charges for services	2,311,216	3,273,946	4,515,066	10,744,113	5,203,371	17,249,123	24,103,167	15,638,247	13,385,698	13,937,950
Fines and forfeitures	695,666	661,899	560,417	616,889	554,002	564,903	603,194	602,934	534,012	344,008
Other	73,881	264,302	57,828	545,052	542,429	1,289,013	2,004,904	1,834,492	1,187,741	1,922,356
Total revenues	47,900,682	50,707,517	60,604,101	91,631,420	72,730,980	81,825,832	96,183,724	91,562,639	95,714,459	111,970,464
Expenditures: Current:										
Administration	1,528,070	1,533,070	2,005,176	3,957,739	3,897,701	4,053,741	5,942,633	4,943,052	6,294,111	6,951,541
Law enforcement	8,434,885	8,445,917	8,783,885	9,626,121	10,283,772	10,988,735	11,939,095	12,362,621	13,108,732	14,151,413
Public and environmental affairs	1,497,263	1,659,856	1,486,910	477,852	624,295	544,718	1,864,746	2,835,768	2,843,540	3,223,185
Administrative services	3,695,076	4,103,982	3,772,714	2,444,670	3,226,164	2,811,117	5,054,539	4,430,300	4,197,582	4,617,787
Recreation services	4,117,477	4,319,983	4,083,822	4,536,519	5,047,548	5,441,200	9,361,934	8,686,076	8,996,118	7,688,935
Community development	5,693,541	4,762,229	4,395,601	8,424,254	5,180,659	6,102,820	7,431,292	12,907,086	9,359,835	9,310,827
Public works	12,234,726	12,528,194	13,996,516	17,469,627	14,625,038	15,078,174	18,623,585	18,191,714	19,955,579	22,445,948
Capital Outlay	5,281,927	3,523,047	4,684,676	7,110,974	21,760,899	26,171,127	18,731,165	23,395,112	10,528,246	12,644,373
Debt service:										
Principal repayment	1,500,000	-	1,920,000	2,040,000	2,055,000	2,090,000	2,135,000	2,180,000	2,220,000	2,290,000
Interest and fiscal charges	2,032,464	1,837,665	1,256,922	1,130,428	1,120,138	1,077,538	1,035,738	993,038	949,438	882,837
Payment to refunded debt escrow agent	-	44,897,800	-	-	-	-	-	-	-	-
Total expenditures	46,015,429	87,611,743	46,386,222	57,218,184	67,821,214	74,359,170	82,119,727	90,924,767	78,453,181	84,206,846
Excess (deficiency) of revenues over										
(under) expenditures	1,885,253	(36,904,226)	14,217,879	34,413,236	4,909,766	7,466,662	14,063,997	637,872	17,261,278	27,763,618
Other Financing Sources (Uses)										
Bond proceeds	-	44,823,839	-	-	-	-	-	-	-	-
Proceeds from sale of capital assets	1,055,449	421	-	37,569	23,814,257	580	-	872,250	3,875	-
Transfers in	5,684,483	6,484,426	8,438,707	13,610,304	39,408,990	11,905,724	26,446,090	31,028,218	19,407,613	35,208,276
Transfers in - fund closing	-	-	-	-	-	-	260,374	-	-	-
Transfers out	(7,883,751)	(7,692,426)	(10,308,210)	(24,499,154)	(39,177,284)	(15,422,213)	(29,412,340)	(34,348,900)	(21,061,087)	(42,304,276)
Total other financing sources (uses)	(1,143,819)	43,616,260	(1,869,503)	(10,851,281)	24,045,963	(3,515,909)	(2,705,876)	(2,448,432)	(1,649,599)	(7,096,000)
Extraordinary Item										
Asset transferred to Successor Agencies		(1,130,797)								
Change in fund balances	<u>\$ 741,434</u>	<u>\$ 5,581,237</u>	\$ 12,348,376	<u>\$ 23,561,955</u>	\$ 28,955,729	\$ 3,950,753	<u>\$ 11,358,121</u>	<u>\$ (1,810,560</u> )	<u>\$ 15,611,679</u>	<u>\$ 20,667,618</u>
Debt service as a percentage of										
noncapital expenditures (1)	8.7%	55.6%	7.6%	6.3%	6.9%	6.6%	5.0%	4.7%	4.7%	4.4%

(1) Noncapital expenditures is total expenditures less capital assets added each year to the statement of net position/assets.

## CITY OF CUPERTINO Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

Fiscal Year	Total Secured (a)	Unsecured (a)	State Board of Equalization Non-Unitary	Secured Exemptions	Total Assessed & Est. Full Market Valuation (a)	Direct Tax Rate
2011	13,017,910,372	476,332,025	1,390,000	96,704,811	13,495,632,397	6.51%
2012	13,219,574,367	527,310,319	1,390,000	96,081,912	13,748,274,686	6.24%
2013	13,882,147,291	738,243,050	1,390,000	108,468,872	14,621,780,341	6.20%
2014	15,391,656,690	813,117,019	1,390,000	113,744,809	16,206,163,709	5.62%
2015	16,133,637,244	965,141,148	-	119,476,276	17,098,778,392	5.61%
2016	18,308,720,226	1,086,786,901	-	114,223,063	19,395,507,127	5.59%
2017	20,196,258,418	1,150,311,942	-	118,257,368	21,346,570,360	5.98%
2018	22,024,906,420	1,114,123,426	-	122,805,695	23,139,029,846	6.19%
2019	23,402,123,229	1,779,936,377	-	125,245,819	25,182,059,606	6.38%
2020	24,370,718,536	1,641,863,322	-	138,025,761	26,012,581,858	6.50%



(a) Net of exemptions

Source: HdL, Coren & Cone

Data Source: Santa Clara County Assessor 2010-11 - 2019-20 Combined Tax Rolls

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#### THE CITY OF CUPERTINO Direct and Overlapping Property Tax Rates (Rate per \$100 of taxable value)

Last 10 Fiscal Years										
Agency	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018-19	2019-20
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
Co. Housing Bond 2016	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.01266	0.01050	0.01000
County Bond 2008 Hospital Facility	0.00950	0.00470	0.00510	0.00350	0.00910	0.00880	0.00860	0.00820	0.00720	0.00690
County Library Retirement Levy	0.00240	0.00240	0.00240	0.00240	0.00240	0.00240	0.00240	0.00240	0.00240	0.00240
County Retirement Levy	0.03880	0.03880	0.03880	0.03880	0.03880	0.03880	0.03880	0.03880	0.03880	0.03880
Cupertino Elementary	0.03080	0.02900	0.05980	0.05250	0.05400	0.05190	0.05090	0.04960	0.03970	0.04150
El Camino Hospital 2003	0.01290	0.01290	0.01290	0.01290	0.01290	0.01290	0.01290	0.01000	0.01000	0.01000
Foothill De Anza College	0.03260	0.02970	0.02870	0.02900	0.02760	0.02400	0.02340	0.02200	0.02170	0.02080
Fremont High	0.03650	0.04150	0.03900	0.04050	0.03960	0.05250	0.04030	0.04640	0.04300	0.04790
Los Gatos-Saratoga High 1998	0.03770	0.03810	0.03680	0.03510	0.05160	0.04230	0.04690	0.04570	0.03040	0.01770
MidPeninsula Open Space 2014	0.00000	0.00000	0.00000	0.00000	0.00000	0.00080	0.00060	0.00090	0.00180	0.00160
Santa Clara Unified	0.05190	0.08360	0.08190	0.07070	0.07040	0.09420	0.08180	0.08280	0.07070	0.11760
Santa Clara Valley Water District	0.00720	0.00640	0.00690	0.00700	0.00650	0.00570	0.00860	0.00620	0.00420	0.00410
Saratoga Elementary	0.04370	0.04440	0.04520	0.04500	0.04580	0.04490	0.04560	0.04580	0.04580	0.04640
West Valley College	0.01390	0.01370	0.02890	0.02550	0.01200	0.02320	0.01960	0.02000	0.01980	0.01860
West Valley-Mission Ccd 2018	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.01100
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.31790	1.34520	1.38640	1.36290	1.37070	1.40240	1.38040	1.39146	1.34600	1.39530
City's Share of 1% Levy Per Prop 13 <sup>3</sup>	0.05644	0.05650	0.05652	0.05626	0.05617	0.05571	0.05962	0.06148	0.06320	0.06531
General Obiligation Debt Rate										
Redevelopment Rate <sup>4</sup>	1.04840	1.04760								
Total Direct Rate <sup>5</sup>	0.06507	0.06238	0.06204	0.05623	0.05610	0.05588	0.05976	0.06187	0.06381	0.06499

#### Notes:

<sup>1</sup>In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a

percentage of assessed property values for the payment of any voter approved bonds.

<sup>2</sup>Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners. <sup>3</sup>City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the city.

ERAF general fund tax shifts may not be included in tax ratio figues.

<sup>4</sup>Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

<sup>5</sup>Total Direct Rate is the weighted average of all individual direct rates applied to by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purposes of this report, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

Data Source: Santa Clara County Assessor 2010/11 - 2019/20 Tax Rate Table

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# CITY OF CUPERTINO Principal Property Taxpayers Current Year and Ten Years Ago (Unaudited)

Taxpayer		2020 Assessed Valuation	Percentage of Total Assessed Valuation	2015 Assessed Valuation		Percentage of Total Assessed Valuation	
Apple Inc.	\$	6,191,911,133	23.80%	\$	1,596,975,041	9.34%	
Main Street Cupertino		396,065,000	1.52%		-	-	
Vallco Property Owner LLC		339,916,857	1.31%		157,741,957	0.92%	
Cupertino City Center		201,051,525	0.77%		139,849,982	0.82%	
BVK Perimeter Square Retail LLC ET AL		181,321,407	0.70%		-	-	
Cupertino Property Development		180,164,643	0.69%		100,941,770	0.59%	
Mission West Properties LP II ETAL		140,416,937	0.54%		127,777,488	0.75%	
PR Cupertino Gateway LLC		130,693,479	0.50%		-	-	
Markham Apartments LP		104,481,230	0.40%		-	-	
Cupertino Hotel Owner LLC		97,799,908	0.38%		-		
Total	\$	7,963,822,119	30.61%	\$	2,123,286,238	12.42%	

Source: HdL, Coren & Cone

# CITY OF CUPERTINO Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected (1)	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Tax Levy
2011	8,497,119	8,497,119	100.00%	-	8,497,119	100.00%
2012	7,681,925	7,681,925	100.00%	-	7,681,925	100.00%
2013	8,199,752	8,199,752	100.00%	-	8,199,752	100.00%
2014	9,169,183	9,169,183	100.00%	-	9,169,183	100.00%
2015	10,178,734	10,178,734	100.00%	-	10,178,734	100.00%
2016	11,864,026	11,864,026	100.00%	-	11,864,026	100.00%
2017	13,308,884	13,308,884	100.00%	-	13,308,884	100.00%
2018	13,172,425	13,172,425	100.00%	-	13,172,425	100.00%
2019	16,049,112	16,049,112	100.00%	-	16,049,112	100.00%
2020	18,117,304	18,117,304	100.00%	-	18,117,304	100.00%

(1) Per the Teeter Plan, the City receives 100% of the tax levy, while the County receives delinquencies and penalties.

Source: City of Cupertino

#### CITY OF CUPERTINO Ratios of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

Fiscal Year	Certificates of Participation	Percentage of Estimated Actual Market Value of Taxable Property	Per Capita	% of Personal Income
2011	44,010,000	0.30%	755	1.70%
2012	43,940,000	0.27%	744	1.56%
2013	42,020,000	0.26%	705	1.41%
2014	39,980,000	0.23%	671	1.38%
2015	37,925,000	0.20%	633	1.28%
2016	35,835,000	0.18%	598	1.21%
2017	33,700,000	0.15%	579	1.02%
2018	31,520,000	0.12%	525	0.87%
2019	29,300,000	0.11%	488	0.81%
2020	27,010,000	0.10%	451	0.71%

Source: City of Cupertino

2019-20 Assessed Valuation

#### Total Debt % Citv's Share of **Overlapping Tax and Assessment Debt:** 6/30/2020 Applicable (1) Debt 6/30/20 \$ Santa Clara County 947,220,000 \$ 48,270,331 5.096% Santa Clara County General Fund Obligations 710,539,120 5.096% 36,209,074 Santa Clara County Pension Obligations 5.096% 17,957,228 352,378,882 Santa Clara County Board of Education Certificates of Participation 4,255,000 5.096% 216,835 Foothill-DeAnza Community College District 620,143,886 13.454% 83,434,158 West Valley Community College District 635,310,000 1.634% 10,380,965 West Valley-Mission Community College District General Fund Obligations 62,200,000 1.634% 1,016,348 Santa Clara Unified School District 1,081,495,000 3.813% 41,237,404 Santa Clara County Vector Control District Certificates of Participation 2.245.000 5.096% 114,405 Fremont Union High School District 562,210,088 29.883% 168,005,241 Cupertino Union School District 274,238,303 50.963% 139,760,066 El Camino Hospital District 124,490,000 1.056% 1,314,614 Midpeninsula Regional Open Space District and General Fund Obligations 209,910,600 8.134% 17,074,128 73,570,000 3,749,127 Santa Clara Valley Water District Benefit Assessment 5.096% 5,660,205,879 568,739,926 Total Overlapping Tax and Assessment Debt Direct Debt: City of Cupertino Certificates of Participation 27,010,000 100.000% 27,010,000 Total Direct and Overlapping General Fund Debt 27,010,000 27,010,000 Totals by Category: **Total Direct Debt** 27,010,000 27,010,000 Total Overlapping Debt 5,660,205,879 568,739,926 5,687,215,879 595,749,926 Combined Total Debt \$ S Ratios to 2019-20 Assessed Valuation: Total Overlapping Tax and Assessment Debt 2.19% 0.10% Combined Total Debt 2.29%

(1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable

(2) Principal amount as of 6/30/20.

110.

26,012,581,858

(3)

\$

#### CITY OF CUPERTINO Legal Debt Margin Information Last Ten Fiscal Years (Unaudited)

Fiscal Year	Debt Limit	Total Net Debt Applicable to Limit	Legal Debt Margin	Total net debt applicable to the limit as a % of debt limit
2011	488,171,639	-	488,171,639	-
2012	495,734,039	-	495,734,039	-
2013	520,580,523	-	520,580,523	-
2014	577,187,126	-	577,187,126	-
2015	605,011,397	-	605,011,397	-
2016	686,577,008	-	686,577,008	-
2017	757,359,691	-	757,359,691	-
2018	825,933,991	-	825,933,991	-
2019	877,579,621	-	877,579,621	-
2020	913,901,945	-	913,901,945	-
Debt Limit: Secured property assessed	l value, net of exempt real prop	perty		\$ 24,370,718,536
Adjusted valuation - 25%	of assessed valuation			6,092,679,634
Debt limit - 15% of adjust	ted valuation			913,901,945
Amount of Debt Subject to I Total Bonded Debt	Limit:			27,010,000
Less: Certificates of Partie	cipation not subject to debt lim	it		(27,010,000)
Amount of debt subject to	limit			- -
Legal Debt Margin				\$ 913,901,945

Note: The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Source: City of Cupertino

#### CITY OF CUPERTINO Ratio of General Bonded Debt Last Ten Fiscal Years (Unaudited)

Fiscal Year	Population	Assessed Value	General Bonded Debt	Bonded Debt Per Capita	Ratio of General Bonded Debt to Assessed Value
2011	56,431	13,495,632,397	-	-	-
2012	59,022	13,748,274,686	-	-	-
2013	59,620	14,621,780,341	-	-	-
2014	59,946	17,098,778,392	-	-	-
2015	59,777	19,395,507,127	-	-	-
2016	58,185	19,395,507,127	-	-	-
2017	58,917	21,346,570,360	-	-	-
2018	60,091	23,139,029,846	-	-	-
2019	59,879	25,182,059,606	-	-	-
2020	59,549	26,012,581,858	-	-	-

Sources: HdL, Coren & Cone

# City of Cupertino

Fiscal Year	City Population (1)	County Population (1)	City Population % of County	City Personal Income (2)	Per Capita Personal Income (2)	**Public School Enrollment		County Unemploy ment Rate (%) (3)	Median Age (4)	% of Population Over 25 with High School Degree	% of Population Over 25 with Bachelor's Degree
2010-11	56,431	1,781,642	3.17%	2,586,120,000	45,828	10,365	7.3%	-	39.1	96.3%	72.6%
2011-12	59,022	1,809,378	3.26%	2,818,655,000	47,756	10,625	6.3%	-	39.2	97.0%	74.7%
2012-13	59,620	1,842,254	3.24%	2,985,829,000	50,081	29,699	4.1%	8.4%	39.5	96.7%	75.5%
2013-14	59,946	1,868,558	3.21%	3,090,636,000	51,557	29,904	3.4%	6.8%	40.0	96.2%	74.2%
2014-15	59,777	1,889,638	3.16%	3,186,772,000	53,311	29,871	4.2%	3.8%	40.0	96.5%	74.6%
2015-16	58,185	1,927,888	3.02%	3,340,132,000	57,405	29,684	3.4%	4.2%	40.2	96.5%	75.6%
2016-17	58,917	1,938,180	3.04%	3,486,805,000	59,181	29,467	3.0%	3.8%	40.6	96.7%	76.0%
2017-18	60,091	1,938,153	3.10%	3,620,255,000	60,246	29,255	3.3%	3.8%	40.7	97.1%	76.6%
2018-19	59,879	1,937,570	3.09%	3,821,320,000	63,817	29,240	2.6%	2.3%	41.1	97.1%	77.2%
2019-20	59,549	1,927,852	3.09%	4,114,967,000	69,102	29,550	2.4%	10.7%	41.1	97.2%	78.1%

Demographic and Economic Statistics Last Ten Fiscal Years

Notes and Data Sources:

Population: California State Department of Finance. Unemployment Data: California Employment Development Department

Income, Age, and Education Data: ESRI - Demographic Estimates are based on the last available Census. Projections are developed by incorporating all of the prior census data released to date. Demographic Data is totaled from Census Block Groups that overlap the City's boundaries

201- and later - Income, Age and education Data - US Census Bureau, most recent American Community Survey

\*\*Reported Public School Enrollment reflects the total number of students in the Fremont Union High School District and Cupertino Union School District. Previously published reports included Fremont Union High School District only.

# **CITY OF CUPERTINO 2020 Employer Ranking** (Unaudited)

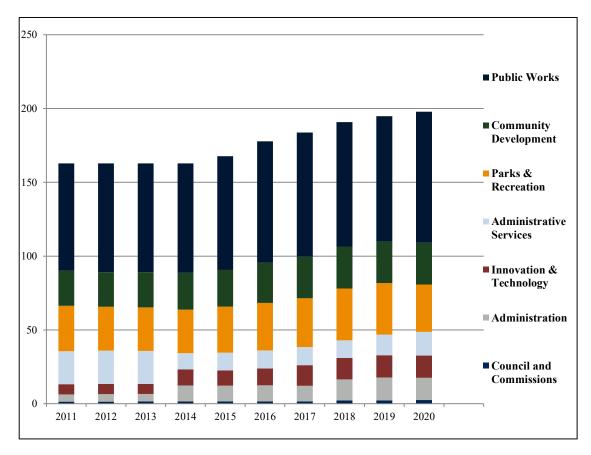
Employer	<u>Ranking</u>	Employer	<u>Ranking</u>
Apple	1	Panasonic Corporation	11
Cupertino Union School District	2	Pleasant View Convalescent Hospital	12
Corinthian International Parking Services	, 3	Sunny Retirement Home	13
Synophic Systems Inc.	4	City of Cupertino	14
De Anza Community College District	5	Ch Cupertino Owner LLC	15
Target Stores, Inc.	6	Zend Technologies Usa, Inc.	16
Fremont Union High School District	7	Mist Systems, Inc.	17
Forum Healthcare Center	8	County of Santa Clara	18
Whole Foods Market	9	Cupertino Lessee LLC	19
Mobileum, Inc.	10	Posh Bakery Inc.	20

Source: InfoUSA

#### CITY OF CUPERTINO Full-Time Equivalent City Employees by Function/Program Last Ten Fiscal Years

(Unaudited)

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Council and Commissions	1.46	1.47	1.52	1.57	1.55	1.60	1.55	2.35	2.35	2.51
Administration	4.85	5.05	5.05	10.75	10.75	10.85	10.57	14.12	15.47	15.15
Innovation & Technology	6.95	6.95	6.90	11.00	10.25	11.40	13.95	14.55	15.05	14.95
Administrative Services	22.34	22.48	22.26	11.00	12.00	12.30	12.30	12.00	14.00	16.00
Parks & Recreation	30.78	29.78	29.53	29.48	31.28	32.18	33.08	35.13	34.80	32.10
Community Development	23.78	23.43	23.90	24.83	24.80	27.30	28.18	28.08	28.13	28.29
Public Works	72.59	73.59	73.59	74.12	77.12	82.12	84.12	84.52	84.95	88.75
Law Enforcement	0.00	0.00	0.00	2.00	2.00	2.00	2.00	2.00	2.00	0.00
Total	162.75	162.75	162.75	164.75	169.75	179.75	185.75	192.75	196.75	197.75



Source: City of Cupertino Budget

#### CITY OF CUPERTINO Operating Indicators by Function/Program Last Ten Fiscal Years (Unaudited)

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Law Enforcement Sheriff Response Priority One-Respond within 5 minutes Priority Two-Respond within 9 minutes Priority Three-Respond within 20 minutes	4.49 Min. 5.76 Min. 9.79 Min.	4.84 Min. 6.44 Min. 10.62 Min.	3.76 Min. 5.98 Min. 10.29 Min.	4.30 Min. 6.39 Min. 10.76 Min.	4.90 Min. 6.56 Min. 10.52 Min.	4.90 Min. 6.56 Min. 10.52 Min.	5.07 Min 8.00 Min. 15.79 Min	4.23 Min. 7.49 Min. 14.79 Min.	3.95 Min. 6.33 Min. 13.23 Min.	3.96 Min. 6.74 Min. 12.42 Min.
Public Works Street Sweeping Street Maintenance Number of development permit applications received Number of encroachment permits received Storm Drain Inlets Inspected/Cleaned Roadway Signs Repaired/Replaced Number of trees planted vs. removed	696 Curb Miles 24 Hrs of Call	575 Curb Miles 24 Hrs of Call	575 Curb Miles 24 Hrs of Call	575 Curb Miles 24 Hrs of Call	575 Curb Miles 24 Hrs of Call	575 Curb Miles 24 Hrs of Call	534 Curb Miles 24 Hrs of Call	534 Curb Miles 24 Hrs of Call 428 121 815 404 53/67	534 Curb Miles 24 Hrs of Call 434 136 1063 721 155/192	534 Curb Miles 24 Hrs of Call 428 134 1638 346 164/190
Parks & Recreation Number of reservations at Quinlan Center Number of rounds of golf at BBF Golf Course Sports Center Memberships Number of Senior Center classess offered Senior Center Memberships Quinlan Community Center Rental Revenue	1,598 2,387 \$91,000	1,776 2,470 \$133,000	1,852 2,456 \$120,000	1,950 2,623 \$109,342	2,000 2,549 \$110,033	1,989 2,493 \$104,150	2,015 2,094 \$128,778	560 28,193 1,850 246 2,260 \$72,948	402 27,205 1,952 320 2,171 \$139,590	526 28,952 1,802 258 2,171 \$139,590
Community Development Approved Building Plan Sets Discretionary Land Use Applications Public Notice of Upcoming Projects Number of preliminary reviews Number of planning applications received Number of permits received Number of inspections requested	97% Within 5 Days 100% Within 21 Days 100% Within 10 Days	93% Within 5 Days 99% Within 21 Days 100% Within 10 Days	92% Within 5 Days 99% Within 21 Days 100% Within 10 Days	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days 82 169 2,322 16,026	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days 90 138 2,321 13,625	95% Within 7 Work Days 99% Within 21 Work Days 100% Within 10 Days 110 104 2,534 14,596
Administrative Services Accounts Payable Processing Business License Renewal Certificates Number of regular recruitments Number of new hires Number of temporary new hires Number of personnel payroll changes Number of personnel payroll changes Number of payroll checks processes Number of payroll checks processes Number of pusiness license applications Number of lousiness license applications Number of journal entries posted Number of receipts processed	5 Days 3 Days	7 Days 3 Days	7 Days 3 Days	7 Days 3 Days	7 Days 3 Days	7 Days 3 Days	7 Days 3 Days	7 Days 3 Days 21 26 6 101 702 6,793 10,387 1,294 2,830 9,766	7 Days 3 Days 21 16 105 938 6,536 10,301 1,154 4,521 13,913	7 Days 3 Days 28 14 38 1,094 5,906 10,802 1,032 4,558 18,992
Library Volumes in Collection Annual Gate Count Annual Circulation Children's Items Annual Circulation Children's Items Adult Classes and Events Adult Classes and Events Adult Classes and Events Teen Classes and Events Attendence Children's Classes and Events Children's Classes and Events Children's Classes and Events	- - - - - - - - -				361,817 869,762 1,474,996 209 11,860 52 3,393 458 25,529 11,786	364,557 880,894 1,544,095 215 8,855 78 3,135 493 28,532 10,000	369,924 835,073 1,448,265 950,453 242 9,242 66 2,571 440 25,857 9,645	$\begin{array}{c} 367,979\\ 873,862\\ 1,453,173\\ 980,609\\ 206\\ 7,622\\ 79\\ 2,495\\ 426\\ 24,675\\ 10,302\end{array}$	$\begin{array}{c} 367,101\\ 904,349\\ 1,535,842\\ 1,049,166\\ 2007\\ 8,304\\ 52\\ 1,283\\ 424\\ 22,851\\ 10,191\end{array}$	$\begin{array}{c} 368,461\\ 620,007\\ 1,192,880\\ 831,114\\ 396\\ 9,986\\ 57\\ 8,495\\ 477\\ 26,032\\ 6,592\end{array}$

Sources: City of Cupertino and Santa Clara County Library District

#### CITY OF CUPERTINO Capital Assets Statistics by Function/Program Last Ten Fiscal Years (Unaudited)

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Public Works										
Centerlane Miles of Streets	142	142	142	142	142	142	142	142	142	142
Streetlights	2,950	2,950	2,950	2,950	2,950	2,950	2,950	2,950	2,950	2,950
Traffic Signals	39	39	48	48	48	48	48	52	52	52
Culture & Recreation										
Parks and Open Spaces	19	19	19	21	21	21	21	21	21	21
Park and Landscape Acreage	169	169	169	169	169	169	169	169	169	169
City Trails	1	1	1	3	3	3	3	3	3	3
Golf Courses	1	1	1	1	1	1	1	1	1	1
Community Center	1	1	1	1	1	1	1	1	1	1
Community Hall	1	1	1	1	1	1	1	1	1	1
Senior Center	1	1	1	1	1	1	1	1	1	1
Sports Center	1	1	1	1	1	1	1	1	1	1
Swimming Pools	1	1	1	1	1	1	1	1	1	1
Tennis Courts	17	17	17	17	28	28	28	28	28	28
Sports Fields	41	41	41	41	41	41	41	41	41	41
City Library	1	1	1	1	1	1	1	1	1	1

Source: City of Cupertino

# History

"This place of San Joseph Cupertino has good water and much firewood, but nothing suitable for a settlement because it is among the hills very near to the range of cedars which I mentioned yesterday, and lacks level lands."

When Spanish explorer San Juan Bautista De Anza traveled through California in 1776, he and his party documented these words about the land surrounding Stevens Creek, named back then as Arroyo San Joseph Cupertino. However, first impressions can often be misleading. Underneath the spiny, overgrown bush was a completely different land waiting to be uncovered. During this time, the area was populated by Native Americans who hunted and gathered, prospering from the abundant resources the land had to offer.

It wasn't until 1848 when the first American settler, Elijah Stephens, a blacksmith from South Carolina, moved to the area—at this time, named simply 'West Side' and primarily owned by the government. After crossing over the Sierra Nevada in wagons, he discovered the true value of the land underneath the bush, and proceeded to purchase over 300 acres of farmland to grow grapes and blackberries. Stephens pioneered the way for farmers, which established West Side as an agricultural hot spot. The land Stephens owned eventually became Blackberry Farm, and the road, creek, and reservoir were all named after him, although misspelled.

In early West Side, many of the newest advances in agriculture were being developed. Settlers were drawn to the land because of its rich earth, where they were able to grow products that competed on the world market. Once the bush had been cleared, they grew grapes, which covered the West Valley area with vineyards by the late 1800s. By the 1900s, a plant louse called Phylloxera spread throughout the vineyards, attacking the roots of the grape vines, killing the grapes and putting a halt to wine production. As a solution, nearly everything was replanted with fruit orchards. When the fruit trees blossomed, visitors would come to the orchards for "The Valley of Heart's Delight" festivals, which celebrated the prosperous agriculture of the West Valley area.

Apart from the farmland, West Side was primarily known as a crossroads, an intersection between Saratoga-Sunnyvale Road and Stevens Creek. This served as a way station for travelers to pass through while going from town to town. As more people came to West Side to take advantage of the rich farm land, more family holdings gathered around the cross-roads. Starting off as just a post office and home union store, West Side's humble cross-roads brought many diverse communities, all attracted by the preferable climate and profitable market for crops.

As more people were drawn to the area around the cross-roads, the orchards were gradually replaced with modern houses for workers. The population steadily grew, and the face of West Side changed, progressing to a more modern town. The community wanted to rename the city, as to not confuse it with other cities, as well as establish a unique identity. John T. Doyle, a

lawyer from San Francisco, and writer of historical anthologies on the area, chose the name "Cupertino" after the original name of the creek.

After the post-World War II population boom, the growing community petitioned for Cupertino to become an incorporated town. Members of the community were worried that the alternative to incorporation was to have parts of Cupertino annexed by surrounding cities, splitting up the community and erasing the local culture. To preserve the rural atmosphere, lower taxes for farmers, start a local government, and prepare for growth, Cupertino voted for incorporation. In 1955, Cupertino officially became the 13th city in Santa Clara County.

By the 1970s, Cupertino once again began to undergo dramatic changes. The growing community attracted several large technology corporations. Lockheed Martin, HP, Intel, and many other big names established themselves in the Silicon Valley. Apple Inc. was founded in Cupertino in 1976 and quickly grew into the tech giant it's known for today.

In the late 20th century, Cupertino and the surrounding areas experienced another surge in population growth, this time due to the immigration of people from Asian countries. Immigration laws at the time were in the favor of families looking to move to the Silicon Valley. People immigrated here for a variety of reasons—whether they were aspiring for career prospects with major tech companies, or striving for a quality education for their children, everyone who immigrated here had a common goal: to find opportunities to work hard for a better life for themselves and their families.

# 2020 Community Economic Profile

Cupertino, with a population of 66,762 and City limits stretching across 13 square miles, is considered one of the most prestigious cities to live and work in the Bay Area.

Economic health is an essential component to maintaining a balanced city, which provides highlevel opportunities and services that create and help sustain a sense of community and quality of life. Public and private interests must be mutual so that success as a partnership is a direct reflection of success as a community. The cornerstone of this partnership is a cooperative and responsive government that fosters residential and business prosperity and strengthens working relationships among all sectors of the community.

Because Cupertino is a mature, 93% built-out city, the City of Cupertino focuses on business retention and revitalization. Cupertino is world renowned as the home of high-tech giants, such as Apple, Inc. and Seagate Technologies, and as a community with stellar public schools. De Anza College, one of the largest single-campus community colleges in the country, is another major employer and a magnet for attracting local and international students. The City's proactive economic development efforts have resulted in an innovative environment for start-ups and growing companies to thrive. The City strives to retain and attract local companies through active outreach and a responsive and customer-oriented entitlement process.

Cupertino is excited to have a number of new mixed-use development projects offering more retail and dining options, as well as provide additional housing opportunities to meet the needs of the growing community.



The Main Street and Nineteen800 mixed-use developments have created a vibrant downtown area for Cupertino, offering a large selection of restaurants and retailers, including Alexander's Steakhouse, Eureka!, Rootstock Wine Bar, Oren's Hummus, Lazy Dog, Ippudo, HaiDiLao Hot Pot Restaurant, Pressed Juicery, Orangetheory, 85 Degree Bakery, Somi Somi, Sul & Beans, Target

Express, Kura Sushi, Vitality Bowls, Doppio Zero, Boiling Point and Jin Tea, Koja Kitchen, Bishops Cuts & Colors, Capezio, Howard's Shoes, Tan Cha, and Meet Fresh. Housing, office, and a new Residence Inn by Marriott are available to support the thriving area. Benihana, Bowlmor, and Ice Center Cupertino also serve as long-time anchors.

The construction of new retail and commercial development strengthens existing popular venues in Cupertino, including The Marketplace. The Marketplace has a variety of stores and restaurants popular with students, families, and working professionals. They include Galpao Gaucho, Daiso, Marukai Groceries, Harumi Sushi, La Patisserie Bakery, Beard Papa's, Legend's Pizza, Merlion Restaurant, Icicles, Kong's Tofu & BBQ, Rori Rice, One Pot Shabu Shabu, Olarn Thai, and Erik's DeliCafé to name a few.

Cupertino Village is undergoing renovations to upgrade existing buildings, construct new buildings, parking, and open-courtyard space. The shopping center is home to 99 Ranch Market, Duke of Edinburgh Pub & Restaurant, JSJ Street Kitchen, Kira Kira Beauty, MOD Pizza, Ten Ren Tea, Fantasia Coffee & Tea, Yoga Wave, Happy Lemon, Joy Luck Palace, Kee Wah Bakery, and many other Asian restaurants, bakeries, and shops.

Cupertino features many other retail opportunities, including TJ Maxx and Home Goods, Whole Foods, Target, Party City, and over 180 restaurants to serve residents and the local workforce. There are now seven hotels providing over 1,000 rooms, to serve the area: The Aloft Cupertino, Cupertino Hotel, Hilton Garden Inn, Juniper Hotel operated by Curio, Marriott Courtyard, the Residence Inn by Marriott, and the newest addition is the Hyatt House.

The redevelopment of the Homestead Square Shopping Center, located at Homestead Road and De Anza Boulevard, includes a 24-hour Safeway, Ulta Beauty, Ross Stores, Stein Mart, Pet Club, Michael's, Rite Aid, FedEx, and numerous restaurants, such as Fish's Wild, Pho Hoa Noodle Soup, Yayoi Teishoku Japanese Restaurant, Starbucks, and Chipotle.

Apple completed construction of its new corporate campus, Apple Park, which includes approximately 2.8 million square feet of office and R&D space north of Highway 280 between Wolfe Road and Tantau Avenue. A state-of-the-art Visitors Center, Observation



Deck, flagship retail store and café are open to the public seven days a week.

# 2020 City Profile

The City of Cupertino operates as a general law city with a City Council-City Manager form of government. Five council members serve four year, overlapping terms, with elections held every two years. The Council meets twice a month on the first and third Tuesday at 6:45 p.m. in Cupertino Community Hall. The meetings can be viewed on the City website.

The City has 197.75 authorized full-time benefited employee positions. Departments include:

- City Council & Commissions
- Administration (City Manager, City Clerk, City Attorney)
- Innovation Technology (GIS, Infrastructure, Applications)
- Administrative Services (Finance, Human Resources)
- Parks and Recreation (Business and Community Services, Recreation and Education, Sports, Safety, and Outdoor Recreation)
- Community Development (Planning, Building, Housing Services, Code Enforcement)
- Public Works (Environmental Programs, Developmental Services, Service Center, Grounds, Streets, Trees and Right of Way, Facilities and Fleet, Transportation, Storm Drain Management)
- Public Safety services are provided by the Santa Clara County Sheriff's Department and the Santa Clara County Fire District.

Assisting the City Council are several citizen advisory commissions and one committee including:

- Audit Committee
- Fine Arts Commission
- Housing Commission
- Library Commission
- Parks and Recreation Commission
- Planning Commission
- Public Safety Commission
- Sustainability Commission
- Teen Commission
- Technology, Information and Communication Commission

The Commissioners are appointed by Council and vacancies are announced so that interested residents can apply for the positions. For more information, visit cupertino.org/commissions.

### Housing

Based on data from Corelogic the median sales price for an existing single-family home was \$2,080,000 in February 2020. For housing programs in Cupertino, please see "Programs & Applications."

# **Community Health Care Facilities**

Cupertino is served by the Cupertino Medical Clinic, NovaCare Occupational Health Services. Nearby hospitals include Kaiser Permanente Medical Center in Santa Clara, El Camino Hospital in Mountain View, O'Connor Hospital in San Jose, Community Hospital of Los Gatos, Stanford Hospital in Palo Alto, and the Saratoga Walk-in Clinic in Saratoga.

#### Utilities

Gas & Electric Phone

Cable Solid Waste & Recycling

Water

Sewer Service

### **Tax Rates and Government Services**

Pacific Gas and Electric, 800-743-5000 AT&T residential service, 800-894-2355 AT&T business service, 800-750-2355 Comcast, 800- 945-2288 Recology, 408-588-7200

San Jose Water Company, 408-279-7900 California Water Service, 650-917-0152 Cupertino Sanitary District, 408-253-7071

Residential, commercial, and industrial property is appraised at full market value as it existed on March 1, 1975, with increases limited to a maximum of 2% annually. Property created or sold since March 1, 1975 bears full cash value as of the time created or sold, plus the 2% annual increase. The basic tax rate is \$1.00 per \$100 (full cash value) plus any tax levied to cover bonded indebtedness for county, city, school, and other taxing agencies. Assessed valuations and tax rates are published annually after July 1.

*Assessed Valuation* (Secured and Unsecured) Cupertino: \$26,013,180,424 (7/19) County: \$516,068,803,614 (7/19)

Retail Sales Tax Distribution

Ag	ency	Sales Tax Distribution
•	State	6.000%
٠	VTA	1.125%
٠	City of Cupertino	1.000%
٠	County General Purpose	0.625%
٠	County Transportation	0.250%
	Total:	9.000%

# Transportation

*Rail*: The CalTrain station is four miles north of Cupertino. The Amtrak station is 10 miles south.

*Air*: The San Francisco International Airport is located roughly 30 miles north, and the Mineta San Jose International Airport is located approximately 11 miles south.

*Bus*: Cupertino is served by the Santa Clara Valley Transportation Authority. The routes listed below pass through the City. For Cupertino-specific schedules and maps visit their online website:

Route 23 San Jose – Mountain View/Palo Alto Route 25 San Jose – De Anza College Route 26 Eastridge – Lockheed Route 36 East San Jose – Vallco Route 51 Vallco – Moffett/Ames Route 53 Westgate – Sunnyvale Route 55 De Anza – Great America Route 81 East San Jose – Vallco Express 101 Camden/Branham – Palo Alto Express 501 Palo Alto – I.B.M Bailey

*Car*: The City of Cupertino is in the heart of the world-renowned Silicon Valley. The major highway transportation facilities are Interstate Route 280 and State Route 85 freeways. The City is linked internally by several principal arterials and Santa Clara County expressways. Principal arterials are De Anza Boulevard, Stevens Creek Boulevard, and Wolfe Road. Nearby expressways are Lawrence Expressway and Foothill Expressway.

### **Sister Cities**

City of Cupertino recognizes the value of developing people-to-people contacts by strengthening the partnerships between the city and its four sister cities of Copertino, Italy; Hsinchu, Taiwan; Toyokawa, Japan, and Bhubaneswar, India. Cupertino's Sister City partnerships have proven successful in fostering educational, technical, economic, and cultural exchanges. Over the years, there have been many delegations visiting both the cities as well as many local students participating in annual student exchange programs.

# Education

Winners of numerous state and national awards for excellence, Cupertino's schools are widely acknowledged as models of quality instruction.

Cupertino Union School District serves over 18,000 students in a 26 square mile area that includes Cupertino and portions of five other cities. The district has 20 elementary schools and five middle schools, including several choice programs. Eighteen schools have received state and/or national awards for educational excellence.



Student achievement is exceptionally high. Historically, district test scores place Cupertino among the premier public school districts in California. The district is a leader in the development of standards-based system of education and is nationally recognized for leadership in the use of technology as an effective tool for learning. Quality teaching and parent involvement are the keys to the district's success.

The Fremont Union High School District serves 10,000 students in a 42 square mile area covering all of Cupertino, most of Sunnyvale, and portions of San Jose, Los Altos, Saratoga, and Santa Clara. The five high schools of the district have garnered many awards and recognition based on both the achievement of students and the programs designed to support student

achievements. Many high schools in the district exceed their established achievement targets for the State Academic Performance Index. District students are encouraged to volunteer and provide service to organizations within the community. During their senior year, if students complete 80 hours of service to a non-profit community organization, they are recognized with a "Community Service Award" medal that may be worn at their graduation ceremonies.

Building on its tradition of excellence and innovation, De Anza College challenges students of every background to develop their intellect, character, and abilities; to achieve their educational goals; and to serve their community in a diverse and changing world.

De Anza College offers a wide range of quality programs and services to meet the work force



development needs of our region. The college prepares current and future employees of Silicon Valley in traditional classroom settings and customized training arranged by employers. Several De Anza programs encourage economic development through college credit courses, short-term programs, services for manufacturers, technical assistance, and/or recruitment and retention services.

# **Programs & Applications**

### **Community Outreach Programs**

Leadership 95014

Leadership 95014 is a program designed by the City of Cupertino, Wilfred Jarvis Institute, and other local sponsors to offer an exciting adult program that is guaranteed to enhance the participants' leadership skills. The ten full-day sessions feature inside looks at local governments, the social sector, local non-profit organizations, and educational institutions. This 9-month program is offered annually, September to May, and applications can be found online.

### Neighborhood Block Leader Program

Good neighborhoods are those where neighbors work together on common issues and look out



for each other. Block leaders take extra steps to connect neighbors and build community, making our neighborhoods safer and more harmonious. The Block Leader Program teaches residents how to get to know their neighbors and how to organize activities so neighbors can more easily communicate with each other. Block leaders are vital links between City Hall and the neighborhoods, and leaders gain the inside track on neighborhood development activities.

### Neighborhood Watch

Neighborhood Watch is a crime prevention program that enlists the active participation of citizens in cooperation with law enforcement to reduce crime in our communities. The program involves: neighbors getting to know each other and working together in a program of mutual assistance; citizens being trained to recognize and report suspicious activities in their

neighborhoods; and implementation of crime prevention techniques such as home security and operation identification. To organize a Neighborhood Watch program in your neighborhood, please contact the Neighborhood Watch Coordinator at 408-777-3177.

### eCAP

Email Community Alert Program (eCAP) was created by the Santa Clara County Sheriff's Office to prevent and reduce crime by raising community awareness, minimizing opportunities for crime, and increasing the possibility of solving crimes with the public's help. Cupertino residents may voluntarily register their email addresses with the Sheriff's Office for community alert messages. Citizens can sign-up at a Neighborhood Watch meeting or log-on to the City of Cupertino's eCAP online registration.

### Affordable Housing: BMR (Below Market Rate) Program

The City of Cupertino requires 15% of all new construction be affordable to households below 120% of the County median income. Rental units are affordable to very low and low-income households while ownership units are affordable to median and moderate-income households.

The City of Cupertino contracts with West Valley Community Services (WVCS) to screen and place qualified households in most of the city's BMR units. WVCS maintains a waiting list of interested persons for these BMR units. If interested, please call 408-255-8033. More information can be found online.

### **Smart Phone Applications**

#### Mobile 95014

City of Cupertino's Mobile 95014 app offers latest listing of Cupertino news and events as well as local parks, schools, and recreation offerings in the city. This app showcases environmental services and community services such as Block Leaders and Neighborhood Watch programs. Users can learn about public safety and contact City Council members and City officials. The app also offers links to Cupertino's social media sites.

### Trees 95014

Trees 95014 is an iPhone/iPad and Android app which provides details about the city-planted trees in Cupertino. Users can search for trees by street name or by current location. The search results show the picture of the tree and details such as location, height, diameter, and species. Cupertino residents can also sign up their tree, name their tree, and request tree service through this app.

### Eats 95014

Eats 95014 is the local restaurant app that showcases Cupertino's dining options such as restaurants, grocery stores, farmers' markets, and vineyards. The app provides information on the services offered at such eating places including store hours, parking information, noise level, directions, and website link.



Ready 95014

Ready 95014 is an app that puts safety information into the hands of Cupertino residents. Steps to prepare and respond to emergencies including earthquakes, floods, fires, and pandemics are outlined in an easy-to-understand format. The app also streams Cupertino's own AM radio station (1670 AM) and has a map of the City's Area Resource Centers, satellite locations opened after disasters to provide public assistance.

#### Website Applications

Cupertino.org/ShopAndDine

This interactive website app offers users mapping features of current Cupertino businesses and restaurants.

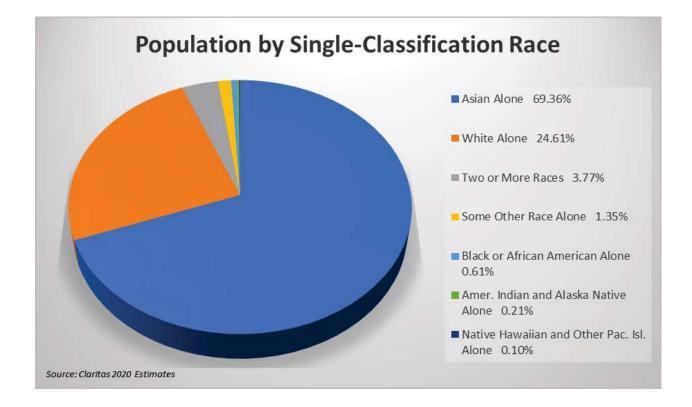
# **Community Statistics**

Facts and Figures<sup>1</sup>

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Population in City Limits	66,762
Average Household Income	\$242,777
Average Age	40.4
Registered Voters	28,539
Democrats	11,113
Republicans	4,648
American Independent	402
Other	218
No Political Party Designated	12,158

<sup>&</sup>lt;sup>1</sup> Claritas 2020 Estimates and California Statewide Direct Primary Election June 5, 2018

Top 25 Sales Tax Producers Fourth Quarter 2019 in Alphabetical Order					
7 Eleven	BJ's Restaurant & Brewhouse	Lazy Dog Cafe	TJ Maxx		
99 Ranch Market	California Dental Arts	Rotten Robbie	Ulta Beauty		
Alexander's Steak House	Chevron	Safeway	Valero		
Alliance	Estel Group	Seagate Technology	Whole Foods Market		
Apple	Galpao Gaucho	Shane Company			
Argonaut Window & Door	Haidilao Hot Pot	Shell			
Benihana	Insight Direct	Target			



# **Community and Recreation Services**

### **Blackberry Farm**

Blackberry Farm has been upgraded and restored to improve the natural habitat for native trees, animals, and fish. Improvements to the park include construction of a new ticket kiosk, replastered pools, a new water slide, bocce ball, horseshoe courts, and numerous upgrades to the west bank picnic area. The park is located at 21979 San Fernando Avenue. Telephone: 408-777-3140.

*The Blackberry Farm Golf Course* is located at 22100 Stevens Creek Boulevard. Telephone: 408-253-9200.

# The Quinlan Community Center

The City of Cupertino's Quinlan Community Center is a 27,000 square foot facility that provides a variety of recreational opportunities.

Most prominent is the Cupertino Room - a multi-purpose room that can accommodate 300 people in a banquet format. Telephone: 408-777-3120.

### **Cupertino Sports Center**

The Sports Center is a great place to meet friends. The facility features 17 tennis courts, complete locker room facilities, and a fully-equipped fitness center featuring free weights, Cybex, and cardio equipment. A teen center and a child-watch center are also included. The center is located at the corner of Stevens Creek Boulevard and Stelling Road. Telephone: 408-777-3160.

### **Cupertino Senior Center**

The Senior Center provides a welcome and friendly environment for adults over age 50. There is a full calendar of opportunities for learning, volunteering, and enjoying life. There are exercise classes, computer lab classes, and English as a second language classes, and cultural and special interest classes. The center also coordinates trips and socials.

The Senior Center is located at 21251 Stevens Creek Boulevard and is open Monday through Friday, 8 a.m. to 5 p.m. Telephone: 408-777-3150.

# Civic Center and Library

The complex has a 6,000 square foot Community Hall, plaza with fountain, trees, and seating areas. City Council meetings, Planning Commission sessions, and Parks and Recreation Commission sessions are held in the Community Hall.

The 54,000 square foot library continues to be one of the busiest libraries in the Santa Clara County Library system. For more information, call 408-446-1677.

#### McClellan Ranch Park

A horse ranch during the 1930's and 40's, this 18-acre park has the appearance of a working ranch. Preserved on the property are the original ranch house, milk barn, livestock barn, and two historic buildings: Baer's Blacksmith Shop, originally located at DeAnza and Stevens Creek, and the old water tower from the Parish Ranch, now the site of Memorial Park. Rolling Hills 4-H Club members raise rabbits, chickens, sheep, swine, and cattle. The Junior Nature Museum, which features small live animal exhibits and dispenses information about bird, animal, and plant species of the area, is also located at the ranch. The newly opened Environmental Education Center has Open House hours on Friday, Saturday, and Sunday. McClellan Ranch is located at 22221 McClellan Road. Telephone: 408-777-3120.

# Things to Do and See

#### Euphrat Museum of Art

The highly regarded Euphrat Museum of Art, at its new location next to the new Visual Arts and Performance Center at De Anza College, presents one-of-a-kind exhibitions, publications, and events reflecting the rich diverse heritage of our area. The Museum prides itself on its changing exhibitions of national and international stature emphasizing Bay Area artists. Museum hours are 10 a.m. – 3 p.m. Monday through Thursday. Telephone: 408-864-5464

### Apple Park Visitor Center, Store & Café

A state-of-the-art Visitors Center, Observation Deck, flagship retail store and café are open to the public seven days a week. The Visitor Center is located at 10600 N Tantau Avenue. Free parking is available. For more information, visit the website at www.apple.com/retail/appleparkvisitorcenter or call 408-961-1560.

#### Fujitsu Planetarium

The Fujitsu Planetarium on the De Anza College campus is a must-visit Cupertino facility for stargazers. It hosts a variety of planetarium shows and events, including educational programs for school groups and family astronomy evenings. For more information, visit the website at http://planetarium.deanza.edu or call 408-864-8814.

#### **Cupertino Historical Society**

The Cupertino Historical Society was founded in 1966 by a group of 177 longtime residents and is dedicated to the preservation and exhibition of the city's history. Their museum, located at the Quinlan Community Center, develops and expands the learning opportunities that it offers to the ethnically diverse community of the City of Cupertino. Telephone: 408-973-1495.



#### Farmers' Markets

There are two farmers' markets located in the City of Cupertino. One is held on Fridays from 8:30 a.m. to 1:00 p.m. at Creekside Park located at 10455 Miller Avenue, and the other is held

every Sunday from 9:00 a.m. to 1:00 p.m. at The Oaks Shopping Center, 21275 Stevens Creek Blvd.

### California History Center

The California History Center and Foundation is located on the De Anza College campus. The center has published 37 volumes on California history and has a changing exhibit program. The center's Stocklmeir Library Archives boast a large collection of books, pamphlet files, oral history tapes, videotapes, and a couple thousand student research papers. The library's collection is for reference only. Heritage events focusing on California's cultural and/or natural history are offered by the center each quarter. For more information, call 408-864-8987. The center is open September through June, Tuesday through Thursday, from 9:30 a.m. to noon and 1:00 p.m. to 4:00 p.m.

### Local Wineries

The Santa Cruz Mountains has played a pivotal role in the history of winemaking in California, with roots going back over 100 years, and including legendary winemakers such as Paul Masson, Martin Ray, David Bennion (Ridge), and David Bruce. The Santa Clara Valley Wine Trail features wineries in the southern portion of Santa Clara County, including Cupertino. Take some time to enjoy Cupertino-based wineries: Fellom Ranch Vineyards, Naumann Vineyards, Picchetti Winery, R&W Vineyards, Ridge Vineyards, and Vidovich Vineyards, as well as the breathtaking scenery of the surrounding foothills.



Photo courtesy of Ridge Vineyards

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Cupertino, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Cupertino, California (City) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Costa Mesa, California

To the Honorable Mayor and City Council City of Cupertino, California

Professional standards require that we communicate certain matters to keep you adequately informed about matters related to the financial statement audit that are, in our professional judgment, significant and relevant to your responsibilities in overseeing the financial reporting process. We communicate such matters in this report.

# AUDITOR'S RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA

Our responsibility is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. The audit of the financial statements does not relieve you of your responsibilities and does not relieve management of their responsibilities. Refer to our engagement letter with the City of Cupertino, California (City) for further information on the responsibilities of management and of Crowe LLP.

#### AUDITOR'S RESPONSIBILITY UNDER GOVERNMENT AUDITING STANDARDS

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts or disclosures. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PLANNED SCOPE AND TIMING OF THE AUDIT

We are to communicate an overview of the planned scope and timing of the audit. Accordingly, the following matters regarding the planned scope and timing of the audit were discussed with you on July 28, 2020.

- How we proposed to address the significant risks of material misstatement, whether due to fraud or error.
- Our approach to internal control relevant to the audit.
- The concept of materiality in planning and executing the audit, focusing on the factors considered rather than on specific thresholds or amounts.
- Where the entity has an internal audit function, the extent to which the auditor will use the work of internal audit, and how the external and internal auditors can best work together.
- Your views and knowledge of matters you consider warrant our attention during the audit, as well as your views on:
  - The allocation of responsibilities between you and management.
  - The entity's objectives and strategies, and the related business risks that may result in material misstatements.

- Significant communications with regulators.
- Other matters you believe are relevant to the audit of the financial statements.

# SIGNIFICANT ACCOUNTING POLICIES AND MANAGEMENT JUDGMENTS AND ACCOUNTING ESTIMATES

<u>Significant Accounting Policies</u>: The City Council should be informed of the initial selection of and changes in significant accounting policies or their application. Also, the City Council should be aware of methods used to account for significant unusual transactions and the effect of significant accounting policies in controversial or emerging areas where there is a lack of authoritative consensus. We believe management has the primary responsibility to inform the City Council about such matters. To assist the City Council in its oversight role, we also provide the following.

Accounting Standard	Impact of Adoption
GASB Statement No. 95, "Postponement of the Effective Dates of Certain Authoritative Guidance" This Statement was issued to provide relief to governments in light of COVID-19 pandemic by postponing the effective dates of provisions in almost all standards and implementation guides due to be implemented for fiscal years 2020 and later.	Adoption of this Statement did not have a material impact on the City's financial position or results of operations.
Significant Unusual Transactions.	No such matters noted
Significant Accounting Policies in Controversial or Emerging Areas.	No such matters noted

<u>Management Judgments and Accounting Estimates</u>: Further, accounting estimates are an integral part of the financial statements prepared by management and are based upon management's current judgments. These judgments are based upon knowledge and experience about past and current events and assumptions about future events. Certain estimates are particularly sensitive because of their significance and because of the possibility that future events affecting them may differ markedly from management's current judgments are subject to significant change in the near term.

The following describes the significant accounting estimates reflected in the City's year-end financial statements, the process used by management in formulating these particularly sensitive accounting estimates and the primary basis for our conclusions regarding the reasonableness of those estimates.

Significant Accounting Estimate	Process Used by Management	Basis for Our Conclusions
Fair Values of Investment Securities and Other Financial Instruments	The disclosure of fair values of securities and other financial instruments requires management to use certain assumptions and estimates pertaining to the fair values of its financial assets and financial liabilities.	We tested the propriety of information underlying management's estimates.
Useful Lives of Capital Assets	Management has determined the economic useful lives of fixed assets based on past history of similar types of assets, future plans as to their use, and other factors that impact their economic value to the City.	We tested the propriety of information underlying management's estimates.
Loss Contingencies	The City consults with legal counsel to evaluate outstanding litigation, claims and assessments. Factors	Based on information obtained from the City's legal counsel regarding this matter and

Significant Accounting Estimate	Process Used by Management	Basis for Our Conclusions
	that affect management's evaluation of litigation contingencies requiring disclosure include the nature of the contingencies and whether the outcome could have an effect on the consolidated financial statements.	discussions with management, we concur with management's determination that the loss contingency does not meet conditions for accrual of being both probable and estimable, and, thus, no accrual is recorded and no specific disclosures are required.
Pension and Postretirement Obligations	Amounts reported for pension and postretirement obligations require management to use estimates that may be subject to significant change in the near term. These estimates are based on projection of the weighted average discount rate, rate of increase in future compensation levels, and weighted average expected long-term rate of return on pension assets.	We reviewed the reasonableness of these estimates and assumptions.

# AUDITOR'S JUDGMENTS ABOUT QUALITATIVE ASPECTS OF SIGNIFICANT ACCOUNTING PRACTICES

We are to provide you our comments about the following matters related to the City's accounting policies and financial statement disclosures.

- The accounting policies to the particular circumstances of the City, considering the need to balance the cost of providing information with the likely benefit to users of the City's financial statements, are appropriate.
- Overall, the disclosures in the financial statements are neutral, consistent, and clear.
- The effect of the timing of transactions in relation to the period in which they are recorded is appropriate.
- There were no significant risks and exposures, or uncertainties that are disclosed in the financial statements.
- There were no unusual transactions including nonrecurring amounts recognized during the period.
- There were no particularly sensitive financial statement disclosures.
- There were no factors affecting asset and liability carrying values, including the City's basis for determining useful lives assigned to tangible and intangible assets.
- There was no selective correction of misstatements, for example, correcting misstatements with the effect of increasing reported earnings, but not those that have the effect of decreasing reported earnings.

#### CORRECTED AND UNCORRECTED MISSTATEMENTS

<u>Corrected Misstatements</u>: We are to inform you of material corrected misstatements that were brought to the attention of management as a result of our audit procedures. There were no such misstatements.

<u>Uncorrected Misstatements</u>: We are to inform you of uncorrected misstatements that were aggregated by us during the current engagement and pertaining to the latest and prior period(s) presented that were determined by management to be immaterial, both individually and in the aggregate, to the financial

statements taken as a whole. For your consideration, we have distinguished misstatements between known misstatements and likely misstatements. There were no such misstatements.

#### OTHER COMMUNICATIONS

Communication Item	Results
Other Information In Documents Containing	We read the following items and noted no
Audited Financial Statements	material inconsistencies or misstatement of facts
Information may be prepared by management	in such information based on our reading thereof.
that accompanies the financial statements. To	
assist your consideration of this information, you	<ul> <li>Management's Discussion and Analysis</li> </ul>
should know that we are required by audit standards to read such information and consider	Information in Supplemental Section
	······································
whether such information, or the manner of its	
presentation, is materially inconsistent with information in the financial statements. If we	
consider the information materially inconsistent	
based on this reading, we are to seek a resolution of the matter.	
	There were no significant difficulties encountered
Significant Difficulties Encountered During the Audit	There were no significant difficulties encountered
	in dealing with management related to the
We are to inform you of any significant difficulties	performance of the audit.
encountered in dealing with management related	
to the performance of the audit.	During our audit there were no such
<b>Disagreements With Management</b> We are to discuss with you any disagreements	During our audit, there were no such disagreements with management.
with management, whether or not satisfactorily	disagreements with management.
resolved, about matters that individually or in the	
aggregate could be significant to the City's financial statements or the auditor's report.	
Consultations With Other Accountants	We are not aware of any instances where
If management consulted with other accountants	management consulted with other accountants
about auditing and accounting matters, we are to	about auditing or accounting matters since no
inform you of such consultation, if we are aware	other accountants contacted us, which they are
of it, and provide our views on the significant	required to do by Statement on Auditing
matters that were the subject of such	Standards No. 50, before they provide written or
consultation.	oral advice.
Representations The Auditor Is Requesting	We direct your attention to a copy of the letter of
From Management	management's representation to us provided
We are to provide you with a copy of	separately.
management's requested written representations	separatery.
to us.	
Significant Issues Discussed, or Subject to	There were no such significant issues discussed,
Correspondence, With Management	or subject to correspondence, with management.
We are to communicate to you any significant	
issues that were discussed or were the subject of	
correspondence with management.	
Significant Related Party Findings and Issues	There were no such findings or issues that are,
We are to communicate to you significant	in our judgment, significant and relevant to you
findings and issues arising during the audit in	regarding your oversight of the financial reporting
connection with the City's related parties.	process.
Other Findings or Issues We Find Relevant or	There were no such other findings or issues that
Significant	are, in our judgment, significant and relevant to
We are to communicate to you other findings or	you regarding your oversight of the financial
issues, if any, arising from the audit that are, in	reporting process.
our professional judgment, significant and	, <u>Green</u>
relevant to you regarding your oversight of the	
financial reporting process.	
	1

We are pleased to serve the City as its independent auditors and look forward to our continued relationship. We provide the above information to assist you in performing your oversight responsibilities, and would be pleased to discuss this letter or any matters further, should you desire. This letter is intended solely for the information and use of the Mayor and City Council and, if appropriate, management, and is not intended to be and should not be used by anyone other than these specified parties.

Costa Mesa, California

5.

#### REPORT OF INDEPENDENT ACCOUNTANTS ON APPLYING AGREED-UPON PROCEDURES

To the Honorable Mayor and City Council City of Cupertino, California 10300 Torre Avenue Cupertino, California 95014-3202

Ladies and Gentlemen:

We have performed the procedures enumerated below, which were agreed to by the Honorable Mayor and City Council of the City of Cupertino, California (the "City") on the Appropriations Limit Worksheet (Worksheet), related to the City's compliance with Section 1.5 of Article XIIIB of the California Constitution during the period ending June 30, 2020. Management is responsible for compliance with Section 1.5 of Article XIIIB of the California Constitution. The sufficiency of these procedures is solely the responsibility of the City. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

Refer to Appendix A.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on compliance with Section 1.5 of Article XIIIB of the California Constitution. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Honorable Mayor and the City Council and is not intended to be and should not be used by anyone other than these specified parties.

Costa Mesa, California

The procedures to be performed were as follows:

1. <u>Procedure</u>: We obtained the Worksheet provided by the City and determined that the 2019-2020 Limit amounting to \$104,753,580 and annual adjustment factors were adopted by Resolution 19-068 of the Honorable Mayor and City Council. We also determined that the population and inflation factors were selected by a recorded vote of the Honorable Mayor and City Council.

**Result:** The procedures were performed without exception.

2. **Procedure:** We recomputed the 2019-2020 Appropriations Limit by multiplying the 2018-2019 Appropriations Limit by the adjustment factors.

**Result:** The procedures were performed without exception.

3. **<u>Procedure</u>**: For the Worksheet, we agreed the Per Capita Income, County and City Population Factors to California State Department of Finance Worksheets.

**<u>Result</u>**: The procedures were performed without exception.

#### REPORT OF INDEPENDENT ACCOUNTANTS ON APPLYING AGREED-UPON PROCEDURES

To the Honorable Mayor and City Council City of Cupertino, California 10300 Torre Avenue Cupertino, California 95014-3202

Ladies and Gentlemen:

We have performed the procedures enumerated below, which were agreed to by the Honorable Mayor and the City Council of the City of Cupertino, California (the "City"), on the Investment Policy of the City. The City's management is responsible for the Investment Policy. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures enumerated below either for the purpose for which this report has been requested or for any other purpose.

Refer to Appendix A.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the Investment Policy. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Honorable Mayor and City Council and is not intended to be and should not be used by anyone other than these specified parties.

Costa Mesa, California

The procedures to be performed were as follows:

1. <u>Procedure</u>: We obtained the Investment Policies (policies), dated May 2019, approved by the Honorable Mayor and the City Council. We compared the investments authorized by the policy with the investments listed in the March 2020 Treasurer's Investment Report to determine if all investment types are allowed by the investment policy.

**Result:** The procedure was performed with no exceptions noted.

 <u>Procedure</u>: We compared the City's Investment Policy with California Government Code Section 53601 to determine whether the City's Investment Policy complied with California Government Code Section 53601.

**<u>Result</u>**: The procedure was performed with no exceptions noted.

 <u>Procedure</u>: We compared the March 2020 Treasurer's Investment Report with California Government Code Section 53646 to ensure that the March 2020 Treasurer's Investment Report complied with California Government Code Section 53646.

**Result:** The procedure was performed with no exceptions noted.

 <u>Procedure</u>: We inquired of the Finance Manager whether investment performance statistics and activity reports were generated on a quarterly basis for presentation to the Oversight (Audit) Committee, City Manager and the Honorable Mayor and the City Council, as required by the Investment Policy.

**<u>Result</u>**: The procedure was performed with no exceptions noted.

5. **<u>Procedure</u>**: We inquired of the Finance Manager and documented our understanding of the wire transfer procedures.

**<u>Result</u>**: The procedure was performed with no exceptions noted.

- 6. **<u>Procedure</u>**: We randomly selected three investment sales/maturities from various quarters of Treasurer's Reports and performed the following:
  - Traced investment type to the supporting broker's confirmation and the Chandler Report.
  - Traced the maturity date to the supporting broker's confirmation and the Chandler Report.
  - Traced the amount of the investment sold to the supporting broker's confirmation and the Chandler Report.

**<u>Result</u>**: The procedure was performed with no exceptions noted.

- 7. **<u>Procedure</u>**: We will randomly select two investments purchased (one as of October 2019 and one as of March 2020) for fiscal year 2020 from the City's investments files and perform the following:
  - Trace the purchased investments to the corresponding Treasurer's Investment Report for the month in which the investments were acquired.
  - Agree the amount, terms and interest rate to the Treasurer's Investment Report.
  - Verify that the investment type is authorized by the Investment Policy by comparing the type of investment to the allowable types per the Investment Policy.

*<u>Result</u>*: The procedure was performed with no exceptions noted.

- 8. <u>Procedure</u>: We obtained the Wells Fargo Bank Market/Cost Value Comparison Report, the City's third party investment safekeeping custodian, for March 2020 and traced the following from each investment listed in the Wells Fargo statement to the City's March 2020 Treasurer's Investment Report:
  - Investment description
  - Market value
  - Purchase date
  - Maturity date
  - Coupon rate

**<u>Result</u>**: Per observation of the Wells Fargo Bank Market/Cost Value Comparison report, purchase dates are not presented and could not be agreed to the City's Treasury Investment Report. This section of the procedure could not be performed. The remainder of the procedure was performed with no exception.

9. **Procedure:** We traced three randomly selected Federal Agency investments that were purchased in fiscal 2020 and traced the reported ratings to Moody's rating online.

**<u>Result</u>**: The procedure was performed with no exception noted.

- 10. <u>*Procedure:*</u> For the March 2020 Treasurer's Investment Report, we re-computed or obtained third-party corroborating evidence of the correct listing of
  - Average Yield
  - Market value
  - Purchase date
  - Duration

<u>**Result</u>**: We obtained the March 2020 Treasurer's Investment Report prepared by Chandler Asset Management, Inc. and the Wells Fargo Market/Cost Value Comparison. The procedure was performed with no exceptions noted.</u>

### CITY OF CUPERTINO TRANSPORTATION DEVELOPMENT ACT PROGRAM

SPECIAL-PURPOSE FINANCIAL STATEMENTS

June 30, 2020

#### CITY OF CUPERTINO TRANSPORTATION DEVELOPMENT ACT PROGRAM (A Program of the City of Cupertino, California)

SPECIAL-PURPOSE FINANCIAL STATEMENTS June 30, 2020

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## INDEPENDENT AUDITOR'S REPORT

Honorable Members of the City Council City of Cupertino, California

## **Report on the Special-Purpose Financial Statements**

We have audited the accompanying special-purpose financial statements of the City of Cupertino (City) Transportation Development Act Program, as of and for the year ended June 30, 2020, and the related notes to the special-purpose financial statements, as listed in the table of contents.

## Management's Responsibility for the Special-Purpose Financial Statements

Management is responsible for the preparation and fair presentation of these special-purpose financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the special-purpose financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express an opinion on these special-purpose financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the special-purpose financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the special-purpose financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the special-purpose financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

(Continued)

### Opinion

In our opinion, the special-purpose financial statements referred to above present fairly, in all material respects, the financial position of the City of Cupertino Transportation Development Act Program, as of June 30, 2020, and the changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the special-purpose financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 6666 of Title 21 of California Code of Regulations and the provisions of the Transportation Development Act as enacted in the California State Statutes. The special-purpose financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2020, the changes in its financial position or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Restriction on Use

Our report is intended solely for the information and use of the City and the State of California and is not intended to be and should not be used by anyone other than these specified parties.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Costa Mesa, California

#### CITY OF CUPERTINO TRANSPORTATION DEVELOPMENT ACT PROGRAM (A Program of the City of Cupertino, California) SPECIAL-PURPOSE BALANCE SHEET June 30, 2020

ASSETS	<u>\$ -</u>
Total assets	<u>\$ -</u>
LIABILITIES	<u>\$ -</u>
DEFERRED INFLOWS OF RESOURCES	<u>\$ -</u>
FUND BALANCE	<u>\$ -</u>
Total liabilities, deferred inflows of resources and fund balance	<u>\$ -</u>

See accompanying notes to special-purpose financial statements.

#### CITY OF CUPERTINO TRANSPORTATION DEVELOPMENT ACT PROGRAM (A Program of the City of Cupertino, California) SPECIAL-PURPOSE STATEMENT OF REVENUES AND EXPENDITURES For the year ended June 30, 2020

Revenues TDA Article 3.0 (Note 3) Total revenues	<u>\$ 156,926</u> 
Expenditures	
Net change in fund balances	156,926
Fund balance at beginning of year	(156,926)
Fund balance at end of year	<u>\$</u>

See accompanying notes to special-purpose financial statements.

#### CITY OF CUPERTINO TRANSPORTATION DEVELOPMENT ACT PROGRAM (A Program of the City of Cupertino, California) NOTES TO SPECIAL-PURPOSE FINANCIAL STATEMENTS June 30, 2020

## **NOTE 1 - DESCRIPTION OF REPORTING ENTITY**

The City of Cupertino, California (the City), Transportation Development Act Program (Program) includes the financial activities associated with the projects funded by the State of California Transportation Development Act (TDA). The State of California created a local transportation fund for each County funded by one-quarter of a cent of the State sales tax. Article 3 of the TDA permits local agencies to spend a portion of that money (not to exceed 2%) on facilities provided for the exclusive use of pedestrians and bicycles.

Section 6666 of Title 21 of California Code of Regulations and the provisions of the Transportation Development Act as enacted in the California State Statutes, requires the City to present only programlevel financial statements. Accordingly, due to the omission of government-wide financial statements and related disclosures, including a management's discussion and analysis, these financial statements do not constitute a complete presentation of the financial position of the City as of June 30, 2020, and the changes in its financial position and where applicable, cash flows thereof, for the year then ended, in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, but otherwise constitute financial statements prepared in conformity with U.S. generally accepted accounting principles.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Fund Accounting</u>: The Program activities are accounted for in the Transportation Special Revenue Fund. A fund is a set of self-balancing accounts which comprise its assets, liabilities, fund equity, revenue and expenditures.

<u>Basis of Accounting</u>: Basis of accounting refers to when revenues and expenditures are recognized. The projects are accounted for in a governmental type fund and the modified accrual basis of accounting is used. Under the modified accrual basis, revenues are recognized when they become measurable and available as net current assets. TDA Article 3.0 revenues are recognized when qualifying project expenditures are incurred. Expenditures are generally recognized when they are incurred.

## NOTE 3 - TDA ARTICLE 3.0 REVENUE

During the year ended June 30, 2020 and, the City received allocation instructions from the Metropolitan Transportation Commission for the following project:

Project Name	Grant Award	Revenue
Bike Boulevard Improvement Phase II Project	\$ 166,259	\$-

In the prior year, the following allocations were received and the revenue was recognized in the current fiscal year:

Allocation Instruction #	Project Name	Grant Award	Revenue
17001018	McClellan Road Sidewalk Construction	\$106,926	\$106,926
17001019	Pedestrian Master Plan	\$50,000	\$50,000

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE WITH THE TRANSPORTATION DEVELOPMENT ACT AND OTHER MATTERS BASED ON AN AUDIT OF SPECIAL-PURPOSE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Members of the City Council City of Cupertino, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the City of Cupertino (City) Transportation Development Act Program as of and for the year ended June 30, 2020, and the related notes to the financial statements, and have issued our report thereon dated **Exercise** As discussed in Note 1, the special-purpose financial statements were prepared for the purpose of complying with the financial reporting provisions of Section 6666 of Title 21 of California Code of Regulations and the provisions of the Transportation Development Act as enacted in the California State Statutes.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the special-purpose financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the special-purpose financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Cupertino Transportation Development Act Program's special-purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. Our procedures included the applicable audit procedures contained in §6666 of Title 21 of California Code of Regulations and tests of compliance with the applicable provisions of the Transportation Development Act and the allocation instructions and resolutions of the Metropolitan Transportation Commission. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Costa Mesa, California



## CITY OF CUPERTINO

## Agenda Item

21-8781

Agenda Date: 2/22/2021 Agenda #: 5.

Subject: Internal Audit Report (Enterprise Risk Assessment) - Moss Adams

Review Internal Audit Report (Enterprise Risk Assessment) and provide input.



Proprietary & Confidential FINAL REPORT

## **City of Cupertino**

**ENTERPRISE RISK ASSESSMENT** 

December 10, 2020

Moss Adams LLP 999 Third Avenue, Suite 2800 Seattle, WA 98104 (206) 302-6500



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Enterprise Risk Assessment Report FOR INTERNAL USE OF CITY OF CUPERTINO ONLY

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## I. EXECUTIVE SUMMARY

## A. PROJECT SCOPE

This enterprise risk assessment provides a way for the leadership of the City of Cupertino (the City) to measure uncertainty related to the City's ability to achieve defined strategic objectives and operate effectively. Risks are identified, analyzed, and measured by the level of inherent vulnerability, the level of preparedness to mitigate them, and the impact such negative events could have on Cupertino should they occur.

## **B. RISK ASSESSMENT FRAMEWORK**

For each of the risk categories assessed, our risk assessment includes an overview of the risk condition at the City of Cupertino, including the current risk level, likelihood, impact, preparedness, and trajectory. Risk mitigation identifies potential strategies to reduce overall risk for each category. The residual risk level represents the probable risk exposure after risk mitigation efforts are implemented. The elements below make up the risk assessment framework, which are industry standards and guided by the Committee of Sponsoring Organizations of the Treadway Commission's (COSO) Enterprise Risk Management (ERM) methodology.

RISK LEVEL	Level of uncertainty that could impair functions and processes, in the absence of any actions taken to alter either the risk's likelihood or impact.	
LIKELIHOOD	Qualitative assessment of the probability of a negative event occurring, given the current risk conditions.	
IMPACT	Level of potential impact of a negative event on strategy, people, operations, systems, and resources.	
PREPAREDNESS	Level of preparedness through activities and resources to manage risks and minimize and limit potential losses.	
TRAJECTORY	Trajectory of the risk level, given the current risk conditions.	
RISK MITIGATION	Potential strategies for reducing risk.	
RESIDUAL RISK	Possible remaining exposure after known risks have been mitigated through specific actions.	

## C. RISK ASSESSMENT RESULTS

The risk assessment evaluates the organization's risks across the following categories, organized alphabetically for each risk level. The table below presents the summary results of the assessment.

RISK CATEGORY	IMPACT	LIKELIHOOD	PREPAREDNESS	TRAJECTORY
High Risk				
Governance	Moderate-to-High	Moderate-to-High	Low-to-Moderate	Flat
Procurement and Contracting	Moderate-to-High	Moderate	Low-to-Moderate	Increasing
Moderate-to-High Risk				
External Environment	High	Moderate-to-High	Moderate	Increasing
Human Capital and Resources	Moderate-to-High	Moderate-to-High	Moderate	Increasing
Information Technology	Moderate-to-High	Moderate	Moderate-to-High	Increasing
Planning and Strategy	Moderate-to-High	Moderate-to-High	Low-to-Moderate	Flat
Policies and Procedures	Moderate-to-High	Moderate-to-High	Moderate	Flat
Moderate Risk				
Capital Improvement Program	Moderate-to-High	Moderate	Low-to-Moderate	Flat
Compliance and Financial Reporting	Moderate	Low-to-Moderate	Moderate	Increasing
Ethics and Fraud, Waste, Abuse	Moderate-to-High	Low-to-Moderate	Low-to-Moderate	Flat
Internal Controls	Moderate	Moderate	Moderate	Flat
Operations and Service Delivery	Moderate	Moderate	Moderate	Flat
Organization and Staffing	Moderate	Moderate-to-High	Moderate	Flat
Risk Programs	Moderate	Low-to-Moderate	Low-to-Moderate	Flat
Low-to-Moderate Risk				
Accounting and Finance	Moderate	Low-to-Moderate	Moderate	Decreasing
Asset Management	Moderate	Moderate	Moderate-to-High	Decreasing
Management and Leadership	Moderate	Low-to-Moderate	Moderate-to-High	Decreasing
Public Safety and Security	Moderate	Low-to-Moderate	Moderate-to-High	Increasing
Reputation and Public Perception	Moderate	Moderate	Moderate-to-High	Flat

## **II. INTRODUCTION**

## A. PROJECT SCOPE

The City of Cupertino (the City) engaged Moss Adams to conduct an independent enterprise risk assessment to analyze the City's overarching areas of risk. In order to assess the overall risk level of the City and its comprehensive risk categories, the enterprise risk assessment process followed conventional Enterprise Risk Management (ERM) methodology as defined by the Committee of Sponsoring Organizations of the Treadway Commission (COSO) and embraced by the Institute of Internal Auditors (IIA). This assessment was conducted under the oversight of the Audit Committee.

The Moss Adams team evaluated 20 categories of risk, and business processes within each category, that collectively comprise operations across the organization. Risk assessments include identifying the current levels of risk, likelihood of occurrence of a negative event, the impact of a negative event, and the level of preparedness in terms of mitigating negative events. Using this information, the City can identify the most important areas of risk and prioritize management of these risks. All City departments were included in the risk assessment process. This assessment includes information provided by City Council members, Audit Committee members, senior leadership, managers, supervisors, and staff.

The enterprise risk assessment process reflects a specific point in time: September 2020 to December 2020. Both the overall risk ratings and trajectory levels are directly connected to this timing.

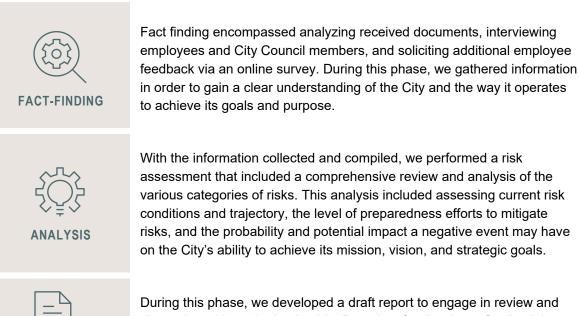
## **B. METHODOLOGY**

The enterprise risk assessment process consists of four phases: 1) planning, 2) fact finding, 3) analysis, and 4) reporting. Planning included requesting documents and identifying which individuals to interview and include in the survey process. Fact finding encompassed document review, analysis of existing data, interviews, and an online survey sent to City employees. Analysis included assessment of the level of uncertainty associated with each risk factor. Reporting entailed the development of draft and final deliverables, as well as follow-up discussions with management and presentation to key stakeholders.

The activities and goals for each phase are described in detail below.



We began planning our assessment by requesting a standard set of documents from the City, including (but not limited to) prior risk assessments, audits, public website documents, and financial reports. We used these documents to identify the first round of individuals to interview and additional document needs based on business process/functional areas.



REPORTING

During this phase, we developed a draft report to engage in review and discussion with senior leadership. Based on feedback, we finalized the report for delivery to the City Manager and presentation to the Audit Committee.

The enterprise risk assessment process relies heavily on evidence obtained from City employees. By design, the assessment process requires access to all senior leadership and many department and division managers. Full disclosure of information has been assumed in this process.

## **Risk Assessment Framework**

The process to identify and assess risks considers both internal and external factors. As part of this risk assessment, Moss Adams used a variety of techniques, both qualitative and quantitative, to identify external and internal factors that contribute to risk. Risk assessments involve a dynamic and iterative process to identify and analyze risks to the City's ability to achieve its objectives, forming a basis for determining how risks should be managed.

For each of the risk categories assessed, our risk assessment includes an overview of the risk condition at the City, including the current risk level, likelihood, impact, preparedness, and trajectory. In addition, risk mitigation identifies potential strategies to reduce overall risk for each category, and residual risk represents the probable risk exposure after risk mitigation efforts have been implemented. The elements provided below make up the risk assessment framework, which are industry standard and defined by COSO's ERM methodology.

|--|

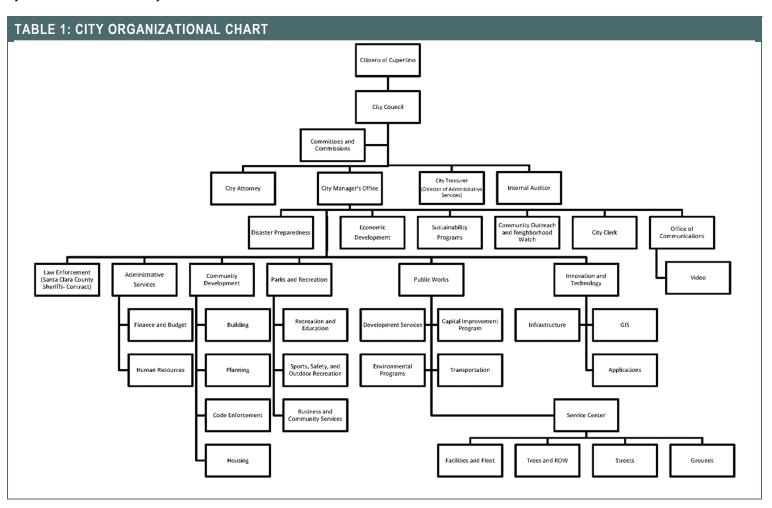
	Qualitative assessment of the probability of a negative event occurring, given the current risk conditions.	<ul> <li>Low</li> <li>Low-to-Moderate</li> <li>Moderate</li> <li>Moderate-to-High</li> <li>High</li> </ul>
імраст ↘ ∠ ↗ ू	Level of potential impact of a negative event on strategy, people, operations, systems, and resources.	<ul> <li>Low</li> <li>Low-to-Moderate</li> <li>Moderate</li> <li>Moderate-to-High</li> <li>High</li> </ul>
	Level of preparedness through activities and resources to manage risks and minimize and limit potential losses.	<ul> <li>Low</li> <li>Low-to-Moderate</li> <li>Moderate</li> <li>Moderate-to-High</li> <li>High</li> </ul>
	Trajectory of the risk level, given the current risk conditions.	<ul><li>Decreasing</li><li>Flat</li><li>Increasing</li></ul>
	Potential strategies for reducing risk.	
	Possible remaining exposure after known risks have been mitigated through specific actions.	<ul> <li>Low</li> <li>Low-to-Moderate</li> <li>Moderate</li> <li>Moderate-to-High</li> <li>High</li> </ul>

## C. ENTITY OVERVIEW

Cupertino is a U.S. city of 11.31 square miles in Santa Clara County, California, directly west of San Jose on the western edge of the Santa Clara Valley with portions extending into the foothills of the Santa Cruz Mountains. Cupertino is bordered to the north by Sunnyvale, to the east by Santa Clara and San Jose, to the south by San Jose and Saratoga, and to the west by unincorporated Santa Clara Clara County.

## **City Government**

The City of Cupertino operates as a general law city with a City Council-City Manager form of government. Five council members serve four- year, overlapping terms, with elections held every two years. The Council meets twice a month, and once a month during the summer, and is assisted by several citizen advisory commissions and the Audit Committee.



The City outsources multiple functions, including City Attorney, Fire, Police, Sewer, and Water. San Jose Water Company and California Water Service deliver water utilities to the City, while Pacific Gas and Electric (PG&E) provides gas and electric utilities.

## **Community Characteristics**

Over the past three years, City population, income, unemployment rate, and median age (41) have remained stable. Per capita income has risen slightly up to \$63,817 in 2018-19, with unemployment dropping to an all-time low of 2.3%. However, this data does not reflect recent impacts on employment and income as a result of the COVID-19 pandemic. The City's population is highly educated, with 97.1% of residents over age 25 having a high school degree and 77.2% having a bachelor's degree.

## D. RISK ASSESSMENT EMPLOYEE SURVEY RESULTS

We administered a risk assessment survey to provide City staff the opportunity to identify perceived strengths and weaknesses of the City, which helped us assess potential opportunities for improvement and identify areas of specific vulnerability. The survey addressed a variety of topics and included rating scale questions and open-ended questions for each risk category. The confidential questionnaire was distributed to employees and was open for submission between September 23rd and October 1, 2020, via the research platform Qualtrics. Out of the 245 employees invited to take the survey, 112 individuals submitted responses to the survey, a strong participation rate of 45.7%.

In general, staff survey responses are lower than the risk assessment results, which may be partially attributable to the use of averages in the analysis of employee survey results.

RISK CATEGORY	RISK ASSESSMENT	EMPLOYEE SURVEY RESULTS
Governance	High	Moderate
Procurement and Contracting	High	Low-to-Moderate
External Environment	Moderate-to-High	Moderate
Human Capital and Resources	Moderate-to-High	Moderate
Information Technology	Moderate-to-High	Low-to-Moderate
Planning and Strategy	Moderate-to-High	Moderate
Policies and Procedures	Moderate-to-High	Moderate
Capital Improvement Program	Moderate	Low-to-Moderate
Compliance and Financial Reporting	Moderate	Low-to-Moderate
Ethics and Fraud, Waste, Abuse	Moderate	Low-to-Moderate
Internal Controls	Moderate	Low-to-Moderate

RISK CATEGORY	RISK ASSESSMENT	EMPLOYEE SURVEY RESULTS
Operations and Service Delivery	Moderate	Moderate
Organization and Staffing	Moderate	Moderate
Risk Programs	Moderate	Moderate
Accounting and Finance	Low-to-Moderate	Low-to-Moderate
Asset Management	Low-to-Moderate	Low-to-Moderate
Management and Leadership	Low-to-Moderate	Moderate
Public Safety and Security	Low-to-Moderate	Low-to-Moderate
Reputation and Public Perception	Low-to-Moderate	Low-to-Moderate

## **III. RISK ASSESSMENT RESULTS**

For each of the risk categories assessed, our risk assessment includes an overview of the risk condition at the City, including the levels for overall risk, impact, likelihood, preparedness, and trajectory of the risk conditions. We identified potential risk mitigation strategies intended to reduce overall risk for each category. The residual risk level represents the probable risk exposure after risk mitigation efforts are implemented.

The levels and corresponding color coding for each risk condition, impact, likelihood, preparedness, and trajectory are represented in the table below.

ש ע ק ₪ Impact	یلا Likelihood	Preparedness	Trajectory
High	High	Low	Increasing
Moderate-to-High	Moderate-to-High	Moderate-to-High	Flat
Moderate	Moderate	Moderate	Decreasing
Low-to-Moderate	Low-to-Moderate	Moderate-to-High	
Low	Low	High	

## A. HIGH RISK CATEGORIES

Governance

Overall Risk Level							
	Hi	gh					
」 ノ Impact							
Moderate-to-High	Moderate-to-High	Low-to-Moderate	Flat				
Risk Mitigation	<ul> <li>Establish a three- to five-year strategic plan that identifies major City goals and activities (see Planning and Strategy section).</li> <li>Consider revisiting the mission and charter of committees to ensure they are effectively providing support to City operations.</li> <li>Provide Council members and Commissioners trainings related to</li> </ul>						
	Residu	al Risk					
	Mode	erate					

**Risk Areas:** Risks associated with ongoing oversight; ethics and values; control environment; policy management; risk management; accountability; performance management; coordination and communication; and defined roles, responsibilities, and authorities.

**Scope:** Governance is a process of overseeing an organization's management of risk and control processes and is ultimately the responsibility of the City Council. Management is responsible for identifying and managing risks.

City residents elect officials to provide community leadership and govern the administration of public services. The City operates under a Council-City Manager form of government, directed by a fivemember City Council. Under this form of government, the City Council controls the administrative services of the City through the City Manager in order to balance technical staff input with the collective oversight of elected officials. Under the Council-City Manager form of government, neither the City Council nor individual Council members can direct any subordinates of the City Manager. Council elections take place every two years, with Council members serving staggered four-year terms. The Council has established a Council policy manual to define bylaws and procedures related to council operations in addition to Council-level policies.

Based on a sample of the last 10 regular City Council meetings, meetings ranged in length from 1 hour and 35 minutes to 9 hours and 40 minutes with an average length of 5 hours and 28 minutes. Three meetings ended after 12 a.m. including one that ended at 4:25 a.m. This is indicative of a governing body that is not in alignment with management. When public meetings extend late into the night, public transparency can be compromised as most community members are unable or unwilling to attend the full meeting given their other obligations. Extended meetings also impact the workloads of City staff, who attend meetings in addition to regular duties, and elected officials, who may also be employed in other capacities.

Meeting Date	Duration	Meeting Date	Duration
9/15/2020	5 hours	6/2/2020	4 hours, 49 minutes
8/18/2020	9 hours, 40 minutes	5/19/2020	5 hours, 53 minutes
7/21/2020	6 hours, 50 minutes	5/5/2020	3 hours, 23 minutes
7/7/2020	5 hours, 8 minutes	4/21/2020	4 hours, 49 minutes
6/16/2020	7 hours, 33 minutes	4/7/2020	1 hour, 35 minutes

Staff and elected officials report potential role confusion related to directing operational matters. As noted in the Planning and Strategy section, the Council sometimes operates at more of an operational rather than strategic level, focusing on immediate action items and implementation details rather than setting long-term strategic goals. This contributes to a reactive environment where staff priorities can quickly change depending on the Council's interests. Additionally, within the sampled

meetings, Council members sometimes spoke on items that were not on the agenda, in violation of the Brown Act. As noted below, survey respondents reported a variety of experiences and perceptions of the City Council's strategic direction for the City. The responses below indicate opportunities for improvement to strengthen policy governance and prioritization of initiatives within available resources.



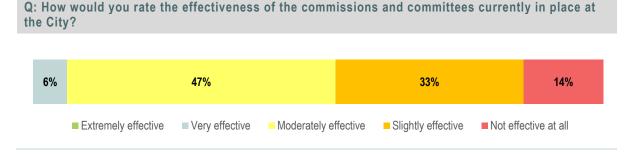
3%	27%	30%	24%	17%
		Excellent Good Average	Poor Terrible	

The City has established one Board Committee (the Audit Committee) and multiple commissions to assist and advise the Council and staff on community issues. The purpose and membership of each commission is detailed in the table below.

Commission/ Committee	Purpose	Number of Members (#)
Audit Committee	<ul> <li>Reviews the annual audit report and management letter</li> <li>Recommends appointment of auditors</li> <li>Reviews the monthly Treasurer's report</li> <li>Recommends a budget format</li> <li>Reviews City investment policies and internal controls of such policies</li> </ul>	4 to -5; 2 from City Council
Bicycle Pedestrian Commission	<ul> <li>Reviews, monitors, and makes recommendations regarding City transportation matters including but not limited to bicycle and pedestrian traffic, parking, education, and recreation within Cupertino.</li> </ul>	5
Fine Arts Commission	<ul> <li>Fosters, encourages, and assists in the realization, preservation, and advancement of fine arts for the benefit of the citizens of Cupertino.</li> </ul>	5
Housing Commission	<ul> <li>Assists the Housing Division in developing housing policies and strategies; recommends policies for implementation and monitoring of affordable housing projects; helps identify sources of funding for affordable housing; and performs other advisory functions authorized by the Council.</li> </ul>	5
Library Commission	• Advises Council on the adequacy of library service within the community and such other matters relating to library service as specified by the City Council; and serves as liaison between the City and the Santa Clara County library system.	5

Commission/ Committee	Purpose	Number of Members (#)
Parks and Recreation Commission	<ul> <li>Advises the City Council on municipal activities in relation to parks and recreation, including park site acquisition and development, recreation program policy, and expansion of the park program as development occurs.</li> </ul>	5
Planning Commission	<ul> <li>Advises the Council on land use matters such as specific and general plans, zonings, and subdivisions.</li> </ul>	5
Public Safety Commission	• Advises the Council on all areas relating to public safety, traffic, and policy, fire, and other matters.	5
Sustainability Commission	<ul> <li>Serves in an advisory capacity to the City Council and provide expertise and guidance on major policy and programmatic areas related to the environmental, economic, and societal goals noted within Cupertino's Climate Action Plan (CAP) and General Plan (GP) Environmental Resources/Sustainability Element.</li> </ul>	5; including 1 from a Cupertino-based educational institution and, 1 from a Cupertino-based business
Teen Commission	<ul> <li>Advises the City Council and staff on issues and projects important to youth.</li> </ul>	9
Technology, Information, and Communication Commission	<ul> <li>Advises the City Council on all matters relating to telecommunications within the City of Cupertino, including evaluating compliance with any agreement between the City and a telecommunications provider and conducting periodic reviews of providers, facilities, and products.</li> <li>Provides support for community access television, especially public and education access, and gives guidance when needed for development and implementation of access channels and programming.</li> </ul>	5

These commissions offer an opportunity for residents to engage with and have an impact on their local government. However, staff report that commissioners do not consistently have a good understanding of their role in advising, rather than directing, the Council and City staff. The role of the commissions could be better defined and articulated in the City's Commissioner Handbook, which may require revisions. Approximately half (47%) of survey respondents reported that the City's commissions and committees are either not effective at all or slightly effective. No respondents reported that these governance structures were extremely effective.



Enterprise Risk Assessment Report | 12 FOR INTERNAL USE OF CITY OF CUPERTINO ONLY

## **Procurement and Contracting**

Overall Risk Level							
	Н	igh					
⊻ ע ק ג Impact							
Moderate-to-High	Moderate	Low-to-Moderate	Increasing				
Risk Mitigation	<ul> <li>Update procurement policies and procedures to develop a comprehensive set of citywide guidance for all employees involved in procurement processes.</li> <li>Review the purchasing card program structure, including purchasing activity, business needs by roles, and program oversight.</li> <li>Assess the City's contract management processes for opportunities to improve efficiency, streamline communication, and incorporate best practice</li> </ul>						
	Residu	ıal Risk					
	Low-to-I	Moderate					

**Risk Areas:** Risks associated with purchasing processes and contract administration for goods and services, including cost-savings, efficiencies and effectiveness, transparency, adherence to laws and regulations, monitoring costs and vendor payments, supply chain risks, and vendor performance and service delivery.

**Scope:** Procurement and contracting includes purchasing processes (e.g., purchase requisitions, due diligence, approvals, purchase orders, receiving) and contract administration (e.g., compliance with terms and conditions, payments, change orders) for goods and services.

In any public organization like the City, procurement processes are the means through which critical and strategic services, supplies, and construction are purchased to support essential City functions. The City's procurement model is highly decentralized, with departments primarily responsible for conducting and managing purchasing and contracting activity with support from the Finance division and the City Attorney's Office (CAO). Currently, most departments delegate responsibility for procurement activities to their management analyst. A highly decentralized procurement model requires that central leadership provide strategic direction, clear accountability, and consistent guidance across procurement-related processes. To operate effectively and efficiently, this should include having up-to-date comprehensive policies and procedures, regular training of staff involved in purchasing, and transparency through reporting.

The City's procurement policy document was last formally updated in 2013; however, the Finance division drafted but did not finalize an updated version in 2018. When asked about policies and procedures needed at the City, multiple staff noted the need for expanding the documentation around the City's credit card program and procurement practices.

### PURCHASING

Much of the purchasing activity within the City is conducted within the purchasing module of the City's enterprise resource planning (ERP) system, Logos. The City is also a participating member of the California Purchase Card (CAL-Card) Program, in which employees are given credit cards that are the equivalent of a petty cash fund with various dollar limits that can be used for work-related items.

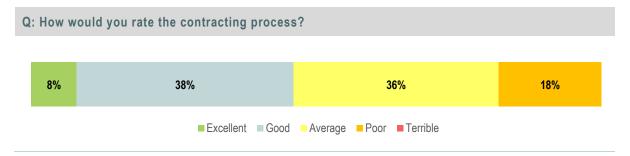
Purchasing cards are intended to help expedite purchasing for urgent repairs and other items needed immediately, but they also come with increased risks. The Finance division currently administers the program and is responsible for ensuring only current employees have active cards. The division introduced additional checks and balances within the last year, but staff reported the program as one that the City should assess and review through the lens of internal controls.

Employees report limited training is available for purchasing-related activities (including CAL-Cards), which currently consists of requiring staff to review the user agreement and the policy. For more technical training on accessing accounts and reporting, the City may be able to leverage the CAL-Cards provider for additional resources. The City does not have clear policy requirements or an accountability mechanism to ensure that individuals in positions with purchasing-related responsibilities attend both initial training and ongoing refresher courses. Therefore, credit card use, including users and approvals of purchases, was noted as being not always clear for staff.

### CONTRACTING

The City outsources many services, and staff are responsible for managing multiple types of contracts. The CAO has developed standardized templates that staff can choose from to support contracting activities. The City recently implemented the use of Cobblestone, an electronic contract processing software and document repository that is intended to house all City contracts eventually. The City's IT team also developed a Bid Management application for publishing City RFPs and providing capability for vendors to submit bids electronically.

Public procurement processes are complex, and regulation driven. Because the City outsources a variety of functions and activities, both large and small, it is essential that procurement practices adhere to public procurement code, well-defined City policies, and best practices. However, staff report minimal oversight of the contracting process, and limited compliance checks to ensure public procurement regulations are adhered to by staff. Staff have reportedly not initially chosen the correct type of contract for a project, and multiple employees reported a lack of citywide contract management guidance. Employees identified the need for more contract management specific training, as well as a desire for more detailed guidance on the contracting processes.



Additionally, the City's current procurement policy does not actively incorporate equity and environmental factors into procurement processes, a growing area of best practice in public procurement.

## VENDOR MANAGEMENT

An effective risk management strategy for local government entities is to establish a process for assessing and monitoring vendor performance and compliance. The City does not have a formal vendor management program, although some vendor due diligence is conducted during the current contracting process. Without comprehensive guidance to staff on how to manage contracts and vendors, there can be inconsistency between different types of vendors or contracts. Ultimately, this can result in inadequate contract management oversight, resulting in elevated costs for compromised products or services.

Finally, a key element for vendor management is conducting a vendor risk assessment for major vendors. The outcome of a vendor risk assessment should allow the City to rank vendors based on their access to confidential or sensitive information, the criticality of the product/service they provide, and the complexity of the product/service they provide. For top-tier vendors, the City's procedures should include a request to review the vendor's disaster recovery and business continuity plans.

## **B. MODERATE-TO-HIGH RISK CATEGORIES**

Overall Risk Level							
	Moderate	e-to-High					
」レ フト Impact	Likelihood Preparedness Trajectory						
High	Moderate-to-High	Moderate	Increasing				
<ul> <li>Prign Moderate-to-rign Moderate Increasing</li> <li>Develop a housing action to support additional affordable housing units and retain the character of the community.</li> <li>Coordinate with regional partners to address homeless encampments and dedicate resources to provide support services as necessary.</li> <li>Continue to evaluate the impact of COVID-19 on the community and City revenues.</li> </ul>							
Residual Risk							
	Moderate	e-to-High					

## **External Environment**

Risk Area: Risks associated with events outside of an organization's control.

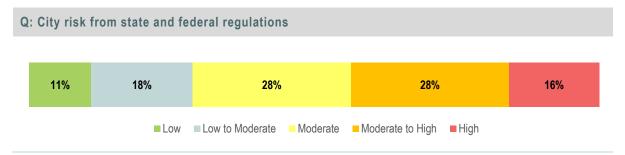
**Scope:** External risks typically include economic trends, natural disasters, climate change, affordable housing, political lobbying and legislative changes, and interagency relations.

The City experiences multiple external risk factors that are largely outside of its control. Examples include natural disasters, climate change, and macroeconomic changes such as interest rates and industry shifts. Organizations typically cannot influence the likelihood of these events. Mitigating these risks requires a different approach from the other risk categories identified in this assessment. The approach for mitigating external risk factors should include risk identification and subsequent scenario analysis/testing to determine if the City has the necessary resources to mitigate the impact of an external risk event.

### LEGAL AND REGULATORY CHANGES

While the City is subject to many laws and regulations (see the Compliance and Financial Reporting section of this report), mandates from the State often have significant impacts on the City. For example, as a result of a housing shortage, California's housing costs have been rising consistently over the last few decades.

High housing costs make it difficult for many Californians to find housing that is affordable and meets their needs. As part of State activities to address this issue, the proposed Regional Housing Needs Assessment (RHNA) mandates that the City plan for 1,064 dwelling units between January 2014 through October 2022 period. Staff report that these requirements have provoked significant concerns from community members about how the City will retain the character of the community and manage the increased infrastructure needs to support these additional units. According to the California Department of Housing and Community Development, only 308 out of the required 756 dwelling units have been added to the City's housing stock, the majority of which apply to moderate or above-moderate income categories. Only 5% of the City's allocation of the very low-income unit quota was addressed, and no low-income units were added to the City's housing stock. This demonstrates high risk of noncompliance with State regulations and the Association of Bay Area Governments agreed-upon housing need allocations. As noted in the Affordable Housing section below, the City reports that it has approved developer projects that would add additional affordable housing units, but developers have been slow to break ground.



#### **AFFORDABLE HOUSING**

Aside from the challenges posed by RHNA, access to stable and affordable housing within the City and the greater region is an increasingly difficult challenge. Data from the U.S. Census shows that both owner and rental costs within the City are significantly higher than the surrounding County

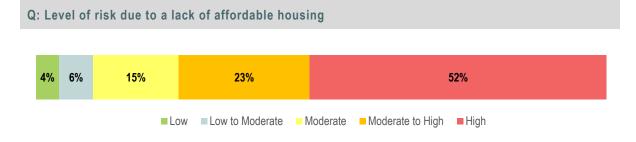
average and the U.S. national average. For example, the City's median monthly rental costs (rent plus cost of utilities) in the City is 41.3% higher than the County average and over twice as much as the U.S. national average as shown in the table below. This lack of affordable housing increases risks to the City relative to recruiting and retaining employees.

2018 HOUSING STATISTICS						
	Cupertino	Santa Clara County	U.S. Average	% diff. from County	% diff from U.S.	
Value of owner- occupied housing	\$1,584,600	\$913,000	\$204,900	73.6%	673.4%	
Monthly owner costs (with mortgage)	\$4,000+	\$3,229	\$1,558			
Monthly owner costs (without mortgage)	\$850	\$755	\$490	12.6%	73.5%	
Gross rent – median	\$3,005	\$2,126	\$1,023	41.3%	193.7%	

Source: U.S. Census Bureau, 2020

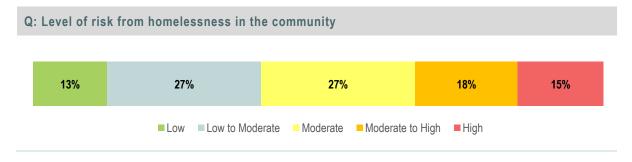
The City requires 15% of all new construction be affordable to households below 120% of the County median income. The City contracts with West Valley Community Services to screen and place qualified households in most of the city's below market rate units, and the vendor also maintains a waiting list due to a shortage of available units.

The City reports that it has rezoned and approved projects, but developers are not building due to the perception that there is no longer a market for the high cost rental housing needed to make the projects financially viable. Additionally, State housing bills take away the City's ability to choose projects that are right for the community and aligned with General Plan. In the employee survey, 52% of respondents characterized the risk from insufficient affordable housing as a high risk to the City.



Insufficient levels of affordable housing across the State of California contributes to elevated levels of homelessness. According to the last homeless census, Cupertino's homeless population grew by 28%—from 127 to 159 people—between 2017 and 2019. The COVID-19 pandemic has resulted in a growing number of unsheltered persons, with several visible encampments in the City appearing since March 2020. In interviews and survey responses, City staff noted that the community expects the City to act on submitted concerns related to homelessness and remove unsheltered people from illegal encampments. Since both Police and Fire services are outsourced to the County, the only traditional resource for addressing homelessness at the City is the Code Enforcement function. There is concern that Code Enforcement lacks clear and consistent guidance on the roles, responsibilities, and resources necessary to address different complaints, which may vary depending on the location,

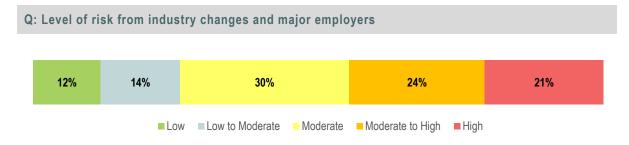
owner, or type of property. As levels of homelessness in the region continue to escalate, the City may need to evaluate its homeless response and resource dedication.



### **COVID-19 UNCERTAINTY**

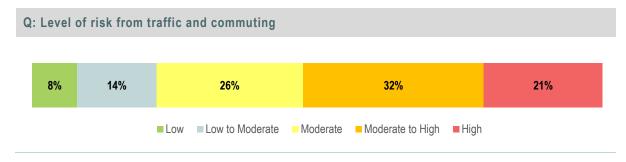
The COVID-19 pandemic has impacted the City community in new, unprecedented ways. For example, many small businesses and restaurants in Cupertino have closed temporarily or potentially permanently as a result of the State-mandated shelter-in-place and subsequent operating requirements and restrictions. This has a significant impact on the Cupertino community and could impact the City's revenues going forward.

While the City has not yet been significantly impacted financially from the pandemic, reduced revenues are likely due to significantly decreased tourism, events, new development, and business activity in the community. Additionally, COVID-19 has required businesses, including Apple and the City itself, to rely heavily on employees working remotely. If continued, this trend could reduce traffic, housing prices, and commercial activity within City limits as employees that typically would live close to their offices can reside elsewhere. In the employee survey, responses reflected the uncertainty related to the COVID-19 pandemic's impact on the organization.



## **GROUND TRAFFIC**

The Bay Area consistently ranks on national worst traffic lists, and the congestion the City experiences is reflective of this reality. Many people drive through the City of Cupertino in order to commute between work and home in the Bay Area, making some main thoroughfares particularly vulnerable to traffic congestion, especially those routes that help drivers avoid the highway. In 2019, the City launched Via, an on-demand micro-transit system to all of Cupertino and beyond that connects the City to regional rail service. This could mitigate traffic concerns; however, the COVID-19 pandemic temporarily shut down the service. The City's Transportation Manager is actively involved in regional traffic management, with a focus on implementing viable solutions. Despite the City's efforts, 53% of survey respondents reported risk levels from traffic and commuting as high or moderate-to-high.



## NATURAL DISASTERS

According to the City's General Plan, the City coordinates its emergency planning efforts with federal, state, and regional resources to ensure a consistent, integrated, and efficient approach to emergency planning. The City employs an Emergency Manager who coordinates with the Santa Clara County Sheriff's Office and Fire Department to plan and react to emergencies.

The City is susceptible to various natural hazards including drought, earthquakes, extreme heat, floods, wildfire, and other environmental shifts related to climate change. Due to Cupertino's geographical location, there are risks related to both urban and wildland fires. Three acres of the City are in the High and Very High Fire Hazard Severity Zone, which was adopted as a Wildland-Urban Interface Fire Area (WUIFA). Properties in a WUIFA are subject to additional standards intended to manage community safety through availability of access roads and water. Research suggests that wildfire prone regions can anticipate future extensions and increased severity of wildfire season, including power line shut offs to decrease the risk of fires starting during certain weather conditions.

Additionally, Cupertino is in the seismically active Bay Area, which has several active fault lines including the San Andreas fault, the Sargent-Berrocal, and Monta Vista-Shannon faults. Seismically induced ground shaking, surface fault rupture, and various forms of earthquake-triggered ground failure are anticipated within the City limits, which impacts property and public safety.

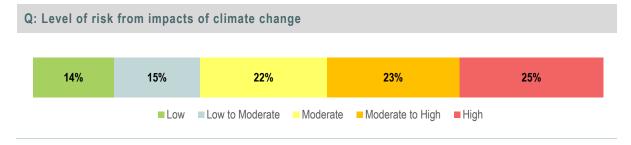
Finally, the City and Santa Clara Valley Water District are actively involved in programs to minimize the risk of flooding in the city, including developing a flood management program for the flood plain of Stevens Creek between Interstate 280 and Stevens Creek Boulevard. Structural improvement may eventually be necessary to protect properties from a significant flood event.

## CLIMATE CHANGE

Climate change is a complex issue that imposes multiple challenges on public agencies, which include defining how climate change relates to existing scopes of work and how to develop a plan to address climate change. While climate change itself is not a distinct hazard, the effects of it can exacerbate hazards and risks. These include increasing average temperatures, more heat waves and extreme heat days, more extreme weather, rising sea levels, worsening air pollutions, and more vector-borne diseases. These changing conditions can have devastating effects on the regional economy, urban infrastructure, public health, recreation, agriculture, and the environment. As noted previously, given the city's proximity to waterways, issues related to sea level change may be highly impacted. Similarly, increasing levels of wildfires and hazardous smoke conditions present additional risk to the community as dry conditions persist longer.

In 2015, the City developed a Climate Action Plan designed to reduce greenhouse gas emissions. According to the 2018 Progress Report on the Climate Action Plan, the City successfully reduced

greenhouse gas emissions by 24% below 2010 levels, achieving its 2020 goal ahead of schedule despite an increase in people and jobs in the community. In September 2018, the City declared a climate emergency that called on government agencies to initiate emergency mobilization efforts to mitigate climate change. In the employee survey, nearly half (48%) of respondents noted climate change as a high or moderate-to-high risk to the City.



## Human Capital and Resources

Overall Risk Level						
	Moderate	e-to-High				
↘ ∠∠∠↗ ┖ImpactLikelihoodPreparednessTrajectory						
Moderate-to-High	Moderate-to-High	Moderate	Increasing			
<ul> <li>Transition performance appraisals to an online platform and revise the process to provide a meaningful experience to employees.</li> <li>Reevaluate the performance improvement plan process to promote employee accountability at all levels.</li> <li>Develop succession plans for key positions.</li> </ul>						
Residual Risk						
	Low- to -	Moderate				

**Risk Areas:** Risks associated with labor management/contracts, employee performance, training, compensation, benefits, turnover, grievances, overtime, resource availability, and communication.

**Scope:** Human capital and resource practices can span functions including hiring, orientation, training, evaluating, counseling, career planning, compensation and benefits, and housing the policies that define an organization's expected levels of integrity, ethical behavior, and competence.

The Human Resources department at the City has 3.85 budgeted FTEs in the 2020-21 fiscal years. The positions consist of an HR Manager, two HR Analysts, an HR Technician, and a part-time HR Assistant. HR appears to be sufficiently staffed. However, recent COVID-19 related regulations have significantly impacted the workload of HR staff, as laws, regulations, risks, and guidance constantly

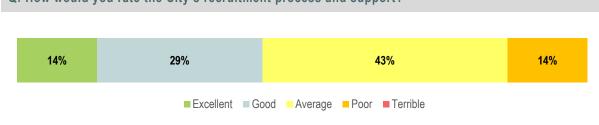
fluctuated from the state and federal government. This experience demonstrated the need to increase skills and staffing in the City's benefits function. The City collaborates with two bargaining units that represent 120 City employees; the remaining 70 employees are not represented. Overall, most survey respondents (78%) reported HR customer service as excellent or good, indicating high levels of satisfaction with the team.



In FY 2020-2021, the City had 197.75 authorized positions in its budget. City staff report that leadership planned to bring new position requests to City Council over the next 3 years, but these were indefinitely postponed following the COVID-19 pandemic. Existing staff demographics tend to be moderately reflective of the local community, which consists of a large population from Asian countries. As of October 2020, two-thirds of staff were men and half of staff were white.

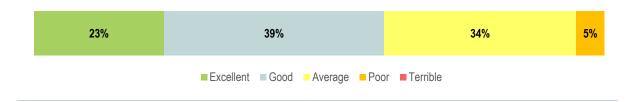
## RECRUITING

Unlike other public agencies, the City appears to be able to recruit high-quality talent relatively easily despite local traffic and high-cost conditions. The City does not have a civil service system, which helps expedite the overall recruiting process; 86% of survey respondents reported that they receive average, good, or excellent support during the City's recruitment process. Additionally, almost two-thirds (62%) of survey respondents reported that the City's compensation and benefits competitiveness was excellent or good. This suggests that the City's pay scale may help recruit and retain highly qualified candidate, which provides a cascading benefit to the community.



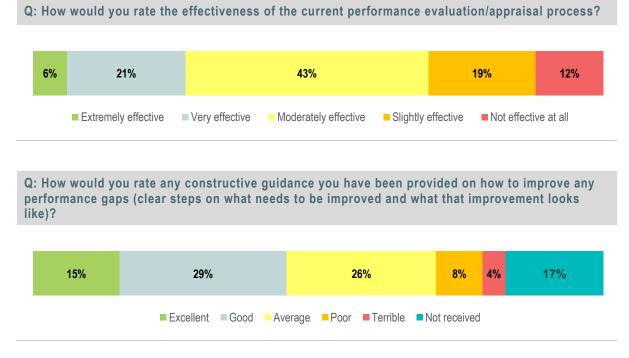
## Q: How would you rate the City's recruitment process and support?

### **Q: How would you rate the competitiveness of the City's compensation and benefits?**

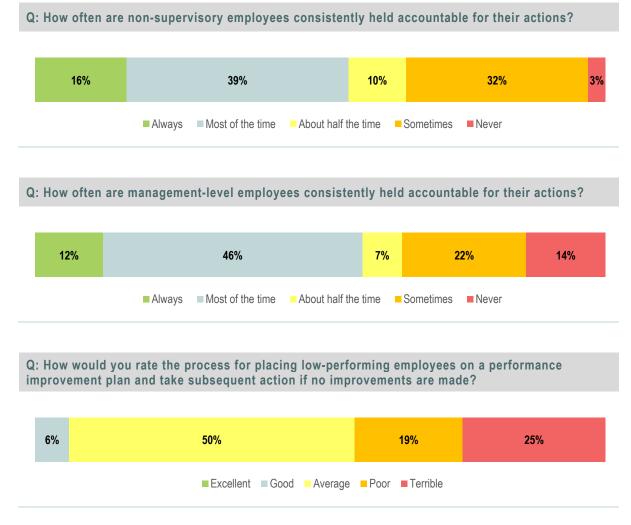


#### **PERFORMANCE MANAGEMENT**

The City currently conducts performance appraisals using a manual, paper-based Adobe system. This presents challenges in creating a seamless performance management environment that encompasses employee goals, trainings, and growth over time. Evaluations are conducted on a rolling basis, rather than on a regular annual calendar, which can decrease the likelihood that all staff receive appraisals on time. Currently, the content of performance appraisals is also standard for most municipalities and may not provide a meaningful process for employees and supervisors to set goals and support employee accountability and growth. Finally, there are no formal opportunities to provide upstream or 360 evaluations, so management may not receive feedback from the staff that they supervise. While many survey respondents reported the effectiveness of the performance evaluation process was at least moderately effective (69%), almost a third rated the process as only slightly effective or not effective at all. Additionally, 17% of survey respondents reported that they did not receive constructive guidance from their manager or supervisor.

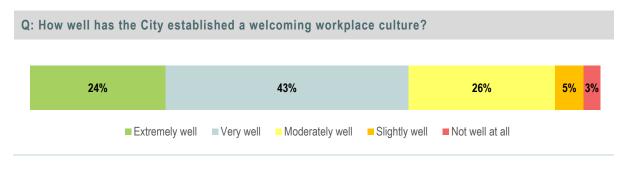


Accountability is also a commonly cited performance management challenge at the City. Approximately one-third of all respondents (35%) reported that non-supervisory staff are sometimes or never held accountable for their actions. This perception was approximately the same for management-level employees. One of the contributing factors to employee accountability is likely the process for placing an employee on a performance improvement plan, which was rated as poor or terrible by almost half (44%) of survey respondents.



#### RETENTION

In general, the City has a strong track record of retaining employees. Within the past three years, the City's turnover rate for FTEs has ranged between 7% and 11%, which is well below the average turnover rate for local government agencies, which typically falls between 19% and 20%. While some variation exists between among specific departments and divisions, staff generally report that there is a positive work environment at the City. This is reflected in the responses to survey questions about the City efforts to establish a welcoming workplace culture.



HR recently implemented its first citywide employee engagement initiative, which included an employee survey and cross-functional work groups to develop action plans. This effort builds on the City's strength in creating a high-performing and welcoming workplace culture.

## SUCCESSION PLANNING

In general, the public sector is experiencing significant challenges associated with an aging workforce reaching retirement eligibility. As of October 2020, 42.6% of the FTEs at the City were eligible for retirement in five years, based on the CalPERS requirement of five years in the California retirement system and age 50 years. The table below presents the number and percentage of FTEs by department who are eligible for retirement, which shows elevated risk among Public Works, the City Manager's Office, and department heads. Of those eligible employees, 48.8% are in operational or technical positions; 16.7% are in professional positions; and 34.5% are in supervisory & management positions.

Department	Retirement	Budgeted	% of	% of Retirement Eligible Employees by Position Types		
	Eligible Employees	FTE Count	Employees	Operations & Technical	Professional	Supervisors & Managers
Administrative Services	5	14.9	33.6%	60%	20%	20%
City Manager's Office	7	16.85	41.5%	14%	43%	43%
Community Development	11	27.49	40.0%	45%	36%	18%
Innovation and Technology	3	11.93	25.1%	0%	33%	67%
Parks and Recreation	11	30.9	35.6%	64%	0%	36%
Public Works	44	89.15	49.4%	57%	11%	32%
Department Heads	3	6	50.0%	0%	0%	100%
Total	84	197.22	42.6%	49%	17%	35%

The City has not yet institutionalized succession planning efforts across departments. The HR department has identified the need to perform additional collaborative work to ensure that there are strong career paths and cross-training opportunities within all departments. However, without a deliberate, institutionalized program for effective knowledge management and transfer, a significant amount of institutional knowledge and technical expertise citywide is at increased risk of being lost.

When staff leave positions, it can create gaps in institutional knowledge, increase stress, and slow operations. This is particularly true if several members of a team leave the organization within a close timeframe or team members are not cross-trained. Staff departures also increases the risk of losing institutional knowledge without strong document management practices in place.

In order to support both succession planning and employee retention, the City developed a new program called Building Employee Skills through Training ("BEST") in the FY 2020-21 budget. In the employee survey, most respondents (66%) reported that access to training and professional development opportunities were either good or excellent. While training is a vital component to a comprehensive succession planning initiative, it will not address all City needs.



## **Information Technology**

Overall Risk Level							
	Moderate	e-to-High					
ンレ ブ へ Impact	Likelihood Preparedness Trajectory						
Moderate- to High	Moderate	Moderate Moderate-to-High Increasing					
<ul> <li>Continue to assess opportunities to connect systems and integrate data flows.</li> <li>Continue to hold all departments accountable to following the IT governance model.</li> <li>Pursue the action items and recommendations identified in the Cybersecurity section.</li> <li>Connect with other local governments and agencies to increase collaboration and resource-pooling related to cybersecurity best practices.</li> </ul>							
Residual Risk							
	Mode	erate					

**Risk Areas:** Risks associated with the design, development, implementation, administration, operations, and maintenance of information systems including change management and system development life cycle. Also includes risks to infrastructure, system performance, data architecture and management, integration, back-up, security, and controls.

**Scope:** The importance and pervasiveness of information technology and information systems continues to rapidly expand, regardless of organization.

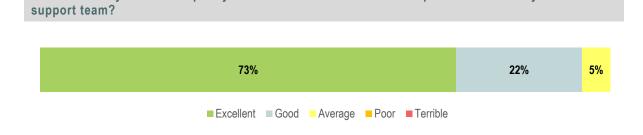
Cities rely heavily on hardware, software, and technology equipment to run their operations, and technology has become part of the backbone of local government operations, as the integration of

systems evolves and reliance on technology continues to increase. The City's Innovation and Technology (IT) department consists of 12 full-time positions and three part-time positions. There are three major teams within the department: Applications, GIS, and Infrastructure.

The Applications division supports the City's enterprise applications like ERP, Land Management System, Recreation System, Laserfiche, as well as the many e-services custom applications like bid management, permit parking, business licenses, and the city's mobile apps. The GIS Division builds web applications for staff and the public to use as a tool in their daily workflows. The Infrastructure team is responsible for the acquisition, maintenance, and support of all computer hardware necessary for the City's network (server, storage, switch, security, appliance) and end user services (PC, tablet, VoIP devices, smartphones).

Employees across the City consistently rated the IT department highly, and consistently highlighted how the talented individuals who staff the department have been responsible for the IT-related success stories, including the relatively smooth transition to remote work in response to the COVID-19 pandemic.

Q: How would you rate the quality of the internal customer service provided to staff by the IT



## **IT GOVERNANCE**

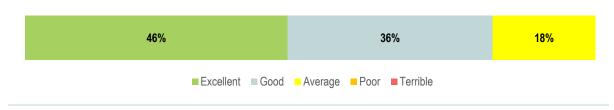
IT governance plays an important role in local governments to optimize technology purchases, systems integration, and access to information to support decision making. The City has created the Innovation & Technology Administration program, which is responsible for the strategic planning, governance, and policy setting related to the use of digital services for the City.

Some staff report instances of departments not including the IT department early enough in the procurement process when acquiring new systems or applications, resulting in increased risks to data security, successful implementation, and other technical challenges. Additionally, staff report that when IT is not sufficiently involved, the subject matter expert on the new system tends to reside within a department. This practice can result in conflicting guidance or inefficient use of the system since other employees may not be equipped with the appropriate skills or expertise to troubleshoot system issues.

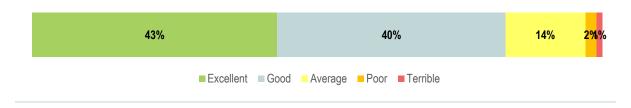
#### SYSTEMS AND HARDWARE

Employees report a high quality in the hardware and software systems currently in use at the City. One of the needs employees identified related to IT was a desire for IT to continue to strengthen system integration and data flow automation to reduce manual processes. According to information gathered from interviews, surveys, and document review, the City does lack some key systems that would increase efficiency and effectiveness. Examples of missing systems include a comprehensive Human Resources Information System, Learning Management System, and performance management system to automate performance evaluations.

# Q: How would you rate the quality of the information technology hardware (computers, accessories, etc.) that you currently have and use in your role?



Q: How would you rate the quality of the information technology systems (software, applications, programs, etc.) that you currently have and use in your role?



#### CYBERSECURITY

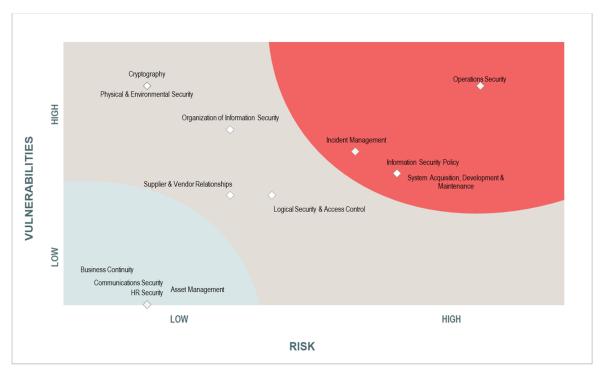
Cybersecurity is a known area of high risk, though the City continues to focus on strengthening the IT Disaster Recovery Plan and other contingency efforts. Because of the growing complexity of cyberattacks, it will remain an imperative that the City continue to prioritize its cybersecurity resiliency efforts, including employee training and collaboration with other local governmental agencies. Several sources, including Interpol, have cited an increasing number of COVID-camouflaged domains, campaigns, and misinformation initiatives as avenues for cyber-attacks. City leaders across the country are increasingly being held accountable for protecting sensitive information and preventing cybersecurity incidents. On October 1, 2020, the U.S. Department of the Treasury released new guidance on the payment of ransomware that outlines various potential violations of federal law should an entity choose to pay a cyber- attacker. In a rapidly changing environment, the City is continually exposed to new and evolving risk areas.



Q: Based on this training, how prepared do you feel to identify, report, or manage a cybersecurity threat?



The City's IT leadership completed a 45-question survey on the City's cybersecurity practices, and the following recommendations emerged from the results.



- Develop, document, and implement an information security policy.
- Develop, document, and implement an IT governance policy and process.
- Develop, document, and implement a systems development life cycle policy that covers the process of acquiring, developing, implementing, and retiring information systems through a multistep process including ignition, analysis, design, implementation, maintenance, and disposal. The policy should outline documentation procedures, roles and responsibilities, and security considerations.
- Establish an information security incident management plan to help provide guidance and protocol during a possible security breach or incident, with an incident response team that has members with clearly defined roles and responsibilities.
- Formally document change control procedures for changes to applications and hardware that includes a process for inception, documentation, testing, and approval.
- Assigned users unique IDs to access all key systems and applications
- Conduct an audit of remote vendor access to the City's systems.

- Periodically review the City's use of secure protocols, such as SFTP or HTTPS, when transmitting data both within and outside the City's security perimeter.
- Install fire suppression system in the City's server room(s).
- Conduct vulnerability assessment scans of internal and external systems and analyze the results for weaknesses and false positives on at least a quarterly basis.
- Perform penetration testing against all publicly available services and IP addresses on at least a semiannual basis to identify emerging vulnerabilities and critical risk areas.
- For third-party vendors used for IT support functions, request vendors provide a third-party attestation report, such as an SSAE 16 or SSAE 18 SOC audit report, and thoroughly review.

Overall Risk Level							
	Moderate-to-High						
▷ ∠     ∠     ↓     ↓     ↓       ↗ ┖     ∠     ↓     ↓     ↓       Impact     Likelihood     Preparedness     Trajectory							
Moderate-to-High	Moderate-to-High	Low-to-Moderate	Flat				
Risk Mitigation	<ul> <li>and activities.</li> <li>Implement a performan City's strategic plan.</li> <li>Use the strategic plan p department.</li> </ul>	e-year strategic plan that ide the measurement strategy the priorities to establish annual of plan as a decision-making ar	at is aligned with the operating plans for each				
Residual Risk							
Low							

# **Planning and Strategy**

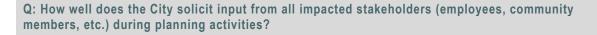
**Risk Areas:** Risks associated with how the organization plans for operations, strategy, and the future, including both short-term and long-range planning.

**Scope:** A comprehensive planning framework builds upon the strategic goals, and dives into the next layer of planning, which looks at the strategic objectives for not only the enterprise, but sets objectives for the departments, divisions, programs, and individual roles.

The City has defined mission and vision statements, in addition to several other planning-related documents such as the budget, work programs, innovative technology plan, and the general plan. The mission of the City of Cupertino is to provide exceptional service, encourage all members of the community to take responsibility for one another, and support the values of education, innovation, and collaboration. The City's vision is "Cupertino aspires to be a balanced community with quiet and attractive residential neighborhoods; exemplary parks and schools; accessible open space areas, hillsides and creeks; and a vibrant mixed-use 'Heart of the City.' Cupertino will be safe, friendly,

healthy, connected, walkable, bikeable, and inclusive for all residents and workers, with ample places and opportunities for people to interact, recreate, innovate, and collaborate."

On an annual basis, the City establishes Council goals and subsequently develops a work program that supports those goals. The work programs are highly detailed accounts of projects, next steps, timelines, budget, staff hours, and department leads. This level of detail supports City staff, but it is not industry standard for plans of this detailed nature to be approved by City Council. Because the plans are developed annually, projects can be reprioritized over time as Council priorities shift and hinder progress toward overarching objectives. These shifts also impact the City's ability to develop and adhere to long-range financial plans that would benefit the City and protect it from significant economic fluctuations. Additionally, these plans are developed by City staff and approved by Council, which does not provide other community members with the opportunity to formally engage in City planning processes. In the survey, only 35% of employees reported that the City does an excellent or very well job in soliciting input from stakeholders, including the community and front-line staff, during planning processes. Without enough stakeholder engagement, there can be a lack of buy-in, unclear direction, and shifting priorities that do not align with community desires.



8%	27%		31%		20%	7%
	Extremely well	Very well	Moderately well	Slightly well	Not well at all	

Despite the development of highly detailed annual work programs, the City lacks a strategic plan that would clarify the direction of the City. Without the continuity provided by a high-level plan to guide decision- making over a multi-year period, there is a risk that work can become diluted, priorities can be unclear or change, and staff can be left to work in a highly reactive (rather than proactive) environment as they attempt to respond to multiple new and uncoordinated requests from the City Council or commissions. In the absence of an overarching strategic plan to outline City goals and objectives, departments have sometimes developed individualized strategic plans and report a lack of interconnectedness between functions. The reactiveness inherent in the City's detailed planning environment was reflected in staff survey responses, in which only 35% of respondents reported that the City made excellent or good use of its strategic planning to guide decisions and activities.



Additionally, without a strategic plan and associated goals, it is extremely challenging to implement successful performance measurement to track the City's progress over time. The City has not adopted outcomes-based performance measures that would enable Council and City staff to evaluate their activities and whether they are having their intended impact. Within the budget document, each department reports on performance measures annually; however, these performance measures do not necessarily tie to larger, strategic City goals that would better communicate the impact of City government on the community.

# **Policies and Procedures**

Overall Risk Level							
	Moderate to High						
↘ ∠∠∠↗ ८∠♪ ८LikelihoodPreparednessTrajectory							
Moderate to High	Moderate to High	Moderate	Flat				
Risk Mitigation	<ul> <li>Develop a policy framework to help distinguish what needs Council approval versus administrative policies and procedures</li> <li>Inventory, review, and prioritize revisions to outdated policies and procedures</li> <li>Institutionalize a simple and ongoing review and update process for all City policies and procedures.</li> <li>Undertake an effort to review and update the Municipal Code to meet modern operating needs</li> </ul>						
Residual Risk							
	Low to Moderate						

**Risk Areas:** Risks associated with policies, processes, and procedures, including efficiency, effectiveness, and level of documentation.

**Scope:** Policies and procedures play a critical role in providing the guidance required to ensure all functions operate efficiently, effectively, safely, and consistently across the organization. A policy establishes what should be done, and procedures effect the policy. Policies and procedures also play an important role in protecting against the loss of institutional knowledge.

The City lacks comprehensive policies and procedures in multiple areas across the City, including procurement, contract management, ethics, and operational policies. For example, departments including Economic Development, Community Development, Parks and Recreation, and Public Works noted that operational policies are not comprehensive and/or have not been updated in several years. In both interviews and survey responses, City staff identified the need to update policies and procedures from both operational and compliance perspectives, as well as ensure they reside at the appropriate level (i.e. Council, City Manager, or Department) and encompass users outside of the policy owner departments. Critically, the City has not yet defined what policies would go

to Council versus the City Manager for approval, which may also contribute to challenges in defining governance roles and responsibilities.

Policies and procedures help ensure that management directives to mitigate risks are carried out consistently at all levels of the organization and at various stages within different business processes (such as procurement). Overall, staff reported weaknesses in policies and procedures at both the citywide and departmental level.



The City does not currently follow a standard review process for all policies and procedures, so they are currently updated on an ad hoc basis. As a result, some policies have not been updated recently; notably, the Administrative Rules and Regulations of the Personnel Code has not been updated since 2013. Conversely, the City's financial policies appear to have all been updated in the last two years. According to best practice, the City should review policies and procedures every one to three years. Outdated policies and procedures can contribute to reduced efficiency and effectiveness, as well as communication and accountability challenges. In the absence of up-to-date documented policies, staff rely on historical practices and verbal directions which requires significant institutional knowledge to perform and could be inconsistent with management expectations over time. Given the City's high proportion of employees nearing retirement, document policies and procedures are critical to supporting operational continuity as employees leave City employment.

A key component to effectively adopted, updated policies and procedures is ensuring that they are communicated and accessible to staff. Currently, documentation is intended to be stored on the internal network drive, although departments report inconsistent storage practices. In some cases, policies and procedures may be stored on individual hard drives, particularly if they are older. Policies and procedures should be stored centrally in a searchable format; when new versions are published, alerts should be communicated, and training should be provided.

# C. MODERATE RISK CATEGORIES

## **Capital Improvement Program**

Overall Risk Level							
	Moderate						
」レ フト Impact	یک Cikelihood	Preparedness	مرمم Trajectory				
Moderate-to-High	Moderate	Low-to-Moderate	Decreasing				
Risk Mitigation	<ul> <li>Continue to develop a 5- to 10- year long-term Capital Improvement Program (CIP) plan and budget.</li> <li>Conduct a capital project process and program assessment to identify opportunities to strengthen project oversight and project management.</li> </ul>						
Residual Risk							
	Low to M	<i>l</i> oderate					

**Risk Area:** Risks associated with capital improvement program, including planning, financing, construction, close-out, and capital asset management (including preservation and maintenance), tracking, reporting, accountability, and inventory.

**Scope:** In construction, issues of risk are closely tied to schedule, site unknowns, and budget issues. In addition, construction contracts must be monitored to ensure full compliance with equal employment opportunity, discrimination, prevailing wage, and fair labor standards laws.

The Capital Improvement Program (CIP) is managed by the CIP Administration group with the City's Public Works department, which includes a budgeted staff of 6.20 FTE. The CIP is documented in the City's annual plan to provides design and construction administration for all capital improvement projects. The CIP organizes the projects into five categories: Parks, Buildings, Streets, Traffic Facilities, and Storm Drainage. The City listed 29 active capital projects in August 2020 across seven different project phases.

The CIP Program Manager departed the City in early September 2020, in addition to at least one other staff in the group. The departure of staff in the CIP group presents an opportunity for the City to re-evaluate the staffing, processes, culture, and performance expectations of the group. The City has filled two positions since September, including the acting program manager. Employees reported that the turnover has positioned the City to strengthen the CIP program overall, and is expected to result in improved relationships with other departments and achievement of the program's objectives.

Each fiscal year, the CIP is funded by the capital reserve and/or restricted grant and donation proceeds. The five-year budget denotes funding sources and a description of each project. The City

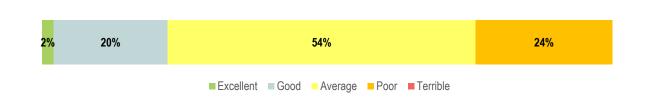
Council approves funding of capital improvements on a total project basis but allocates the funding annually. Funding into the CIP from the capital reserves is capped at approximately \$1.5 million annually. The adopted budget for the Capital Projects Funds for FY 2020-21 is \$2.2 million, primarily due to a reduction in capital project spending resulting from the COVID-19 pandemic and its unprecedented uncertainty.

Many of the current CIP projects have been identified as priorities in the City's adopted master plans, such as the Bicycle Transportation Plan or the Pedestrian Master Plan. However, the CIP funding process is relatively short-term and prone to change year-over-year, as there is no long-term CIP plan, although project funding is approved in the first year for multi-year projects. The City does not currently have a long-term CIP plan, though the City has begun preliminary work on a 10-year plan. Likely as a result, the pipeline of planned capital projects changes year-over-year, despite approximately \$400 million in unfunded CIP projects already identified. The City's process for prioritizing and selecting projects is not standardized and transparent across the CIP projects. Shortterm planning for capital improvement projects can increase risks of higher long-term costs and pose a threat to health and safety. Many employees reported concerns about the safety of City Hall and the continued deferral by Council of the City Hall project by the Council in favor of other CIP projects. T; the building has become a growing potential liability to the City.

Finally, staff that coordinate with the CIP group on design elements of projects sometimes reported confusion related to their role, responsibility, and hand-off point. Without clarity of everyone's role and purview on each project, employees may experience accountability confusion and create inefficiencies in the CIP process.

Q: How would you rate the processes the City uses to identify and prioritize capital improvement

projects?



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# **Compliance and Financial Reporting**

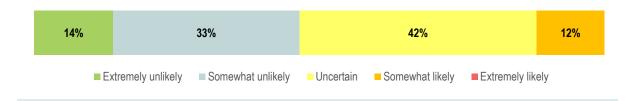
Overall Risk Level							
	Moderate						
↘ ∠∠∠↗ <∠LikelihoodPreparednessTrajectory							
Moderate	Low-to-Moderate	Moderate	Increasing				
Risk Mitigation	<ul> <li>Develop a process to manage grant funding to ensure compliance with tracking, reporting, and monitoring requirements.</li> <li>Assess the organizational structure related to the City's management analysts</li> </ul>						
	Residual Risk						
	Low-to-N	loderate					

**Risk Area:** Risks associated with compliance with laws, regulations, and requirements. Also, risks associated with financial reporting (content, distribution, assembly, utilization, frequency, formatting, accuracy, and reliability).

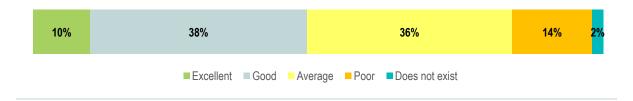
**Scope:** Risks organizations face when they are unable to follow internal policies, government laws and regulations, which may be subjected to legal penalties and financial fines. Financial reporting includes deliverables such audited annual financial statements. Reliable financial information is fundamental to planning, budgeting, pricing, evaluating vendor performance, assessing partnerships, and a range of other operational and strategic activities.

Proactive compliance is characterized by employees being aware of requirements and actively operating to comply with them. Performed effectively, proactive compliance prevents issues from occurring before they become problematic. Reactive compliance involves ongoing monitoring, testing, and reporting. Overall, about half of employees felt that noncompliance issues were extremely or somewhat unlikely. Approximately the same amount reported that the quality of training/resources provided to stay abreast of compliance concerns was excellent or good.

Q: What are the chances that the City will experience any issue with compliance (late or missed reporting; noncompliance with safety requirements; breach of sensitive data, etc.) in the next year?

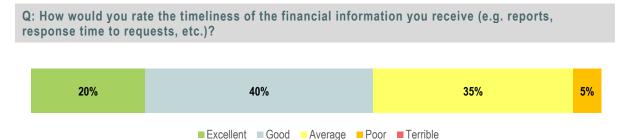


# Q: How would you rate the quality of resources/training provided at the City about how to remain in compliance with laws, regulations, and requirements?



#### FINANCIAL REPORTING

Timely and accurate financial reporting for management decision-making is a key component for efficient and effective operations. Some employees report that in certain departments, financial information may only be available through specific employees, adding to the time it may take to get needed data. Others note that sometimes, reports out of the system are not intuitive for newer or more infrequent employees or infrequent users of the reports, suggesting that some departments may benefit from additional training. Overall, employees rated the timeliness of financial information as excellent (20%) or good (40%).



#### ADA COMPLIANCE

Employees report that there are numerous facilities they suspect or know that are non-compliant with their obligations under the Americans with Disabilities Act (ADA). The City last published its ADA selfevaluation and transition plan in April 2015 and ADA-compliance elements have been identified as part of other City projects. However, the City does not have a formal effort to track and identify ADA compliance action plans. It is imperative that once the City has identified an item of non-compliance, that a subsequent actionable improvement plans is also created. Identifying a problem without an action plan can lead to further compliance problems. While the City has funding identified for ADA projects in the CIP budget, prioritization of projects in general has been a challenge, as noted in more detail in the **Capital Improvement Program** section.

In 2017, the Ninth Circuit Court of Appeals issued a decision reversing the trial court's decision of the *Kirola v. City and County of San Francisco*, which alleged ADA violations in City facilities, and allowed the plaintiff to proceed with some claims that the City's facilities were in violation of the ADA. In the first year of the lawsuit alone (fiscal year 2020-2011), the City and County of San Francisco paid \$2,285,000 for litigation expenses related to this lawsuit. The decision revealed that even seemingly minor access barriers in a government facility may serve as the basis for a class action lawsuit against the City. The U.S. Department of Justice (DOJ) has recently encouraged local government agencies to conduct a new self-evaluation like the one required by the 1991 federal law. We

recommend the City take this proactive action to help mitigate and reduce the risk of possible ADA violations.

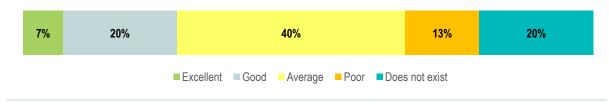
#### **GRANT FUNDING**

Several employees expressed concerns over grants management, specifically federal grant reporting. While the volume of dollars coming from federal grants is relatively low, it is critical to maintain compliance with federal reporting requirements. The City does not currently have a standardized approach in place to monitor grants and relevant compliance.

As the City continues to explore alternative revenue sources as a result of the pandemic, there will likely be grant funding opportunities that may be relevant for the City. Pursuing grants will require the City to first assess and determine how to best approach both grant writing—a specialized skill—and grant administration.

To help mitigate the impacts of the COVID-19 pandemic on the small businesses in Cupertino, the City established the Small Business Emergency Relief Grant Program to offer one-time emergency relief grants of \$5,000 to eligible small businesses. The City is utilizing its allocated Coronavirus Aid, Relief and Economic Security Act (CARES) Act Community Development Block Grant funding (CDBG-CV) to provide these grants. The Enterprise Foundation, a 501c3 organization, is the City's partner to administer this grant program.





#### **REQUIREMENTS FOR AFFORDABLE HOUSING**

Across the State of California, moderate-income households struggle to afford rent and mortgages. The COVID-19 pandemic has further exacerbated this issue. Since Cupertino is in the heart of Silicon Valley, its community members feel a particular impact on the shortage of affordable housing, as noted in the External Environment section of this Risk Assessment. In September 2020, California's Governor signed a package of housing bills designed to increase affordable opportunities for renters and homeowners, including incentives for developers to increase the number of affordable housing units built in the state.

However, state laws are designed to incentivize increased density, while single-family housing currently characterizes most of Cupertino. In 2018, the Friends of Better Cupertino filed a lawsuit to stop a development project approved by City staff that would contribute 1,201 affordable housing units to the community and was approved by City staff. The project was ultimately approved by the Santa Clara Superior Court and allowed to progress forward in accordance with previous City approval. State housing officials have put the City on notice, stating that it may be on the verge of violating State law around regional housing requirements if the City's housing plan faces further hindrances or developers do not move forward with construction on projects. This additional scrutiny

applied by the State, in conjunction with escalating State regulations to support increased affordable housing, places the City at risk of noncompliance with State requirements and potentially community goals. Ultimately, this can result in loss of funding from state and federal housing programs.

As noted in the External Environment section, State requirements, community desires, and developer schedules are outside of the City's control. However, affordable housing shortages present risk to the City from both a compliance and community characteristic perspective.

Overall Risk Level							
	Mode	erate					
」 ビ ブ ℕ Impact	Preparedness	مرمم محمم Trajectory					
Moderate-to-High	Low-to-Moderate	Low-to-Moderate	Flat				
Risk Mitigation	<ul> <li>Develop and implement a comprehensive fraud, waste, and abuse program.</li> <li>Implement an anonymous whistleblower hotline and standardized complaint management processes.</li> <li>Develop and schedule fraud, waste, and abuse training to all City employees, including mechanisms in place to protect employees from retaliation.</li> </ul>						
	Residual Risk						
	Low-to-N	loderate					

# Ethics and Fraud, Waste, Abuse

**Risk Areas:** Risks associated with misappropriation of funds, extravagant spending, using one's position to accomplish a specific outcome, the intent to deceive, or behavior that is not aligned with the organization's ethical values and policies.

**Scope:** The employees of the organization have a duty to use funds economically, efficiently, effectively, and ethically. When employees do not honor this obligation, it could result in instances of fraud, waste, abuse, or unethical behavior.

All City employees share the common purpose of serving the public in an ethical and transparent manner. When City employees do not fulfill this purpose, it could result in instances of fraud, waste, or abuse. Fraud, waste, and abuse are defined as:

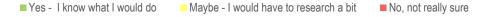
- *Fraud:* A dishonest and deliberate course of action that results in obtaining money, property, or an advantage to which employees or an official committing the action would not normally be entitled.
- *Waste:* The needless, careless, or extravagant expenditure of funds, incurring of unnecessary expenses, or mismanagement of resources or property.

• *Abuse:* The intentional, wrongful, or improper use or destruction of resources, or highly improper practices that does not involve prosecutable fraud.

In 2018, the City discovered a 14-year embezzlement that took place between 2000 to 2014 and resulted in a loss of \$791,494. In response, the City contracted with an independent, third party to conduct an internal control review. As discussed in the **Internal Controls** section of this report, the review assessed the City's fixed assets, human resources and payroll, order to cash, procure to pay, and treasury management processes. The City has implemented additional controls for high-risk areas and is in the process of evaluating additional recommendations to strengthen controls overall, resulting in an improved internal controls environment. However, the City has not implemented a robust fraud, waste, and abuse program to educate employees on potential red flags or a whistleblower hotline to report allegations of wrongdoing that could detect issues sooner.

The City's Administrative Rules and Regulations of the Personnel Code include some elements inherent in a comprehensive fraud, waste, and abuse program such as employee protection from retaliation when reporting concerns in good faith. The Administrative Rules and Regulations of the Personnel Code also includes a section related to complaint procedures; however, this requires employees to report the incident to their supervisor, Department Head, or HR Director, which does not allow for anonymous reporting and may deter some employees from reporting concerns. However, despite an incomplete fraud, waste, and abuse program, over half (65%) of survey respondents reported that they knew what action(s) to take if they became aware of unethical or fraudulent behavior.





Overall, City employees appear to hold the perception that another instance of fraud, waste, or abuse at the City is relatively unlikely. However, only 30% of respondents reported that they would definitely be protected in the event that they reported suspicious or concerning behaviors. When employees do not feel fully secure in reporting concerns, they may choose to ignore these behaviors, which can enable and perpetuate inappropriate behaviors and activities in the organization. Multiple survey respondents noted that the City has had at least one experience where there was a perception of retaliation for reporting wrongdoing, which may also deter employees from coming forward with concerns.

# Q: what are the chances that an incident of fraud, waste, or abuse would likely occur at the City within the next year?



#### Q: What are the chances that you would be protected from retaliation if you reported wrongdoing?

29%	41%	20%	6%	3%
Definitely would be protecte	Probably would be protected	Might or might not be protected		
Probably not protected	Definitely not protected			

Finally, just under half (42%) of survey respondents reported that they have not received ethics or fraud, waste, and abuse training in the last two years. Training is imperative to a robust ethics and fraud, waste, and abuse program by reinforcing the City's values, describing suspicious activity, and providing information on the organization's reporting environment (i.e., how to report concerns, complainant protections, complaint responses).

# Q: Have you received training focused on ethics or fraud, waste, and abuse prevention provided by the City within approximately the last two years?

23%	22%	14%	42%	
■ Yes - online (e.g., webinar	, class) Yes, in-person (e.g.	, training session/class	S) Sestimation Sector S	No - no training

# **Funding and Economics**

Overall Risk Level						
	Mode	erate				
↘ ∠∠∠↗ ८∠LikelihoodPreparednessTrajectory						
Moderate	Low-to-Moderate	High	Increasing			
<ul> <li>Continue to proactively plan and address California Public Employee's Retirement System (CalPERS) obligations.</li> <li>Expand the current economic development-related performance measures to track and assess outcomes of the City's efforts over time.</li> </ul>						
Residual Risk						
	Low-to-N	loderate				

**Risk Areas:** Risks associated with revenue sources, funding levels, cash management, liquidity, expenditure rates and commitments, debt management, and inter-organizational business.

**Scope:** The funding and economics factors that impact the organization's ability to maintain operations and deliver programs and services. Whether within the organization's realm of influence (or outside of their control), the funding and economic factors impact the organization's long-term fiscal stability as well as its ability to mitigate the negative impacts of extraordinary risk such as regional changes and national economic volatility.

Revenue growth in the City is primarily driven by sales, property, and transient occupancy taxes. Because Cupertino is a mature, 93% built-out city, the City primarily focuses on business retention and revitalization. Supported by the stability of tech-giants like Apple, Inc. and Seagate Technologies, the City's economic development activities have focused on creating an environment for start-ups and growing companies. The Economic Development program resides within the City Manager's department and relocated from the Community Development department in FY 2018-19. The program currently consists of one full-time employee, who is responsible for providing support and assistance to local businesses, conducting community outreach, and collaborating with City employees on projects.

The City relies heavily on revenues from the Apple Campus to fuel sales tax, property taxes, and business travel. Apple either owns or leases approximately 25% of commercial properties within the City. The top 25 sales tax producers in the City included both Apple and Seagate Technology, and then was followed largely by retailers and restaurants. However, as a result of the COVID-19 pandemic, small businesses within the community have suffered and closed temporarily or permanently.

The City develops medium-term (5-year) and long-term (20-year) forecasts as part of the budget process and has a long-range financial plan (LRFP) established. The City's budget includes a contingency budget that covers maintenance and operational funding for Public Works, as well as contingency funds for disaster response. However, given the unprecedented levels of uncertainty stemming from the COVID-19 pandemic, the City may need to re-evaluate its revenues more regularly. There are several strategies identified in the FY 2020-21 adopted budget aimed at balancing the City's budget over the next five to 20 years.

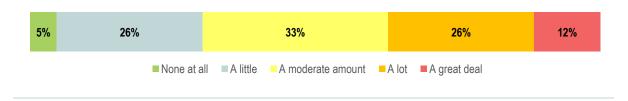
The City currently anticipates the pandemic will result in at least a two-year recession and subsequent declines in revenue. As a result, the City's focus for the coming fiscal year is on reducing expenditures to offset declining revenues. The City prioritized creating fiscal reserves in recent years, and therefore has the resources to mitigate the short-term looming risks of declining revenues. The City's Economic Uncertainty Reserve reached \$19 million at the start of fiscal year 2021, representing approximately 24% of the city's general fund, and serves as a potential source of mitigating any shortfalls in future fiscal years.

RESERVE	FY 2021 RESERVE LEVEL	DESCRIPTION
Economic Uncertainty	\$19,000,000	For economic downturns and major revenue changes. Represents two months of general fund expenditures plus a two-year 13% drop in total general fund revenue.
PERS	\$12,000,000	For pension cost increases
Sustainability	\$123,397	For future sustainability projects/programs
Unassigned	\$500,000	1% of general fund operating budget, for mid-year budget adjustments and redeployment into the five-year budget
Capital Improvement	\$5,000,000	Set aside for future capital projects, calculated based on the average dollars spent for capital projects in the last three fiscal years.

Source: City of Cupertino Fiscal Year 2020-2021 Adopted Budget

The City's proactive responses thus far to the economic impact of COVID-19 included delaying the planned increase in certain fees, reducing departmental operational budgets, and furloughing some staff. Additionally, the City's unassigned fund balance remains healthy, and is expected to be able to assist in addressing funding gaps as needed. A risk associated with the reduction in revenue is that the City may need to adjust levels of service accordingly. While reserves are helpful in the short-term, there are many unknown variables related to how the pandemic will impact the future of local government revenues and communities. City staff report that levels of service provided to the community are high and therefore may require ongoing adjustments depending on the City's incoming revenues (see Operations and& Service Delivery section for more detail).

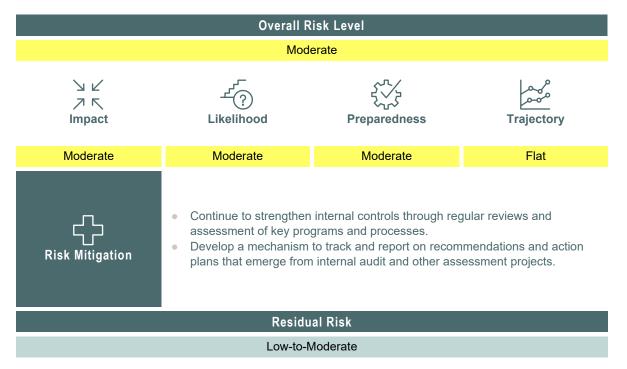
Q: As of mid-September, how much has COVID-19 negatively impacted your department's operating budget?



The City has also identified its Section 115 Pension Trust (\$12 million) as a potential source to mitigate any increases to California Public Employee's Retirement System's (CalPERS) annual required contribution rate or further reductions in the discount rate as set by CalPERS.

#### **RETIREMENT BENEFITS**

Cupertino provides retirement benefits for its employees through the California Public Employee's Retirement System (CalPERS). In mid-2018, the City implemented a Pension Rate Stabilization Program (PRSP), a Section 115 Trust intended to stabilize pension rate volatility from year to year. A Section 115 Trust is an investment tool that allows the City to pre-fund pension and retiree health costs. The City elected to use a more conservative discount rate than CalPERS and allocates more towards pension funding each year than is required by CalPERS. Given this strategy and the \$12 million currently set aside for pension funding, the City is in a strong position to withstand the effects of pension cost increases.



# **Internal Controls**

**Risk Areas:** Risks associated with preventive controls (e.g., tone at the top, policies and procedures, passwords), detective controls (e.g., segregation of duties, reconciliations, variance reports), and corrective controls (e.g., changes to policies and procedures, training, and loss of privileges).

**Scope**: Control activities are the processes and procedures that help ensure that management's risk responses are carried out; they are not performed simply for their own sake or because it seems to be the "right" or "proper" thing to do. Control activities occur throughout the organization, at all levels and in all functions. They include a range of activities as diverse as approvals, authorizations, verifications, reconciliations, reviews of operating performance, security of assets, and segregation of duties.

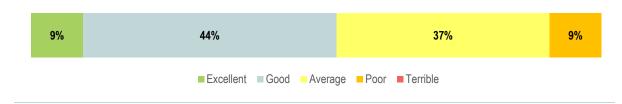
The City's internal control environment represents the processes designed to provide reasonable assurance about the reliability of financial reporting, the efficiency and effectiveness of operations, and compliance with applicable laws and regulations. Internal controls also safeguard the City's assets from unauthorized acquisition, use, or disposition. Audit Committee members highlighted the following functions as desired areas of continued internal control focus based on historical events at the City:

- Cash reconciliation
- Vendor approval process
- Prior period adjustments

In early 2019, the City conducted an internal control review of its fixed assets, human resources and payroll, order to cash, procure to pay, and treasury management processes. Many of the recommendations from the report were noted as in-progress at the time of the internal control review report's publication. The City has addressed recommendations pertaining to high-risk areas and continues to evaluate additional opportunities to strengthen internal controls, though the City has not yet completed a follow-up to validate the completion of action items committed to in the report. For example, the City created an Audit Committee and established an internal audit function. Additionally, internal control matrices are used in order to support the transparency and adequacy of segregation of duties. In line with best practice, the Finance Manager reviews system access requests to add or change roles within the City's ERP, including when new employees are added. The Finance Manager also reviews with the IT team any updates made to the City's Active Directory. The Finance Manager meets with the IT team on a quarterly basis to cross-validate the emails and review the system access logs. In order to communicate these improvements to the Audit Committee and Cupertino community, updates on the recommendations included in the internal control review should be validated and made available on the City's website.

Cash handling and revenue collection is one area of concern for the City, as employees will continue to need to be trained on the City's policies and procedures. The Parks and Recreation department employs a significant number of part-time employees who are teenagers, so the inherent risk will always be elevated due to the high-turnover and the lower level of experience in these part-time seasonal employees.

Q: How would you rate the City's overall internal controls environment, including checks and balances, preventative and detective measures, testing/evaluating internal controls, and monitoring effectiveness of controls?



# **Operations and Service Delivery**

Overall Risk Level						
	Mode	erate				
<sup>∖</sup> 」 ビ <i></i> ↗	یلا Likelihood	Preparedness	مرمی محمی Trajectory			
Moderate	Moderate	Moderate	Flat			
Risk Mitigation	<ul> <li>Evaluate service levels as needed according resulting from COVID-19 impacts on City revenues.</li> <li>Conduct programmatic reviews of Senior Center services, sports venue management, business license issuance, and other key programs to identify potential redundancies and efficiencies.</li> </ul>					
Residual Risk						
	Lc	W				

**Risk Areas:** Risks associated with community expectations, level of service commitments, scheduling, program/service delivery, sustainability, quality, process efficiencies, and resource allocation.

**Scope:** Day-to-day operations across the organization, and efficient and effective delivery of the organization's programs and services in alignment with goals, vision, and mission.

At the most fundamental level, the City's mission is to direct the efficient and effective delivery of municipal services. The City provides a full range of services to residents, including:

- Community Development (planning, building permits and plans, code enforcement)
- Finance (billing and payment processing)
- Public Works (infrastructure and streets maintenance)
- Recreation and senior services
- Public information

City staff report high levels of service expectations by the community and a constant drive to meet service demands. Most survey respondents (87%) reported that the City's overall ability to deliver core services to the public in an effective manner was excellent or good. As noted previously, over time, City revenues may be impacted by COVID-19 and existing service levels should be evaluated accordingly.

Q: How would you rate the City's overall ability to deliver core services to the public in an effective manner?

35%	52%	13%	1%
Excel	lent Good Average Poor Terrible		

Amidst the COVID-19 pandemic, some City services were required to transition in order to continue serving the community. Notably, Recreation Services transitioned its programming from in-person to virtual and saw increased participation from residents, demonstrating a bright spot in terms of City service flexibility. Additionally, the City's digital permitting process was expanded and provided continuity of service for an activity that is traditionally performed in-person. City staff noted the impacts of shelter-in-place orders in terms of how they deliver services to residents and interact with colleagues in interviews and survey responses. A virtual work environment poses both opportunities and challenges that staff embrace, but also express concern about the potential to alter workplace dynamics and the ability to effectively serve all residents.

There are also opportunities to reevaluate some of the City's current service offerings to increase efficiency and effectiveness. The following areas were noted in interviews as well as in survey responses as requiring potential revisions to better serve the community.

- <u>Sports venue management</u>: The City's Sports Center is operated partially by a private vendor. Council members noted frequent resident complaints regarding public access to and use of the facilities. The Blackberry Farm Golf Course, like many municipal golf courses, is also operated by a private vendor. While municipal venue operators tend to be long-standing, it is best practice to regularly review vendor contracts to ensure goals for the facilities are clearly articulated and ensure that performance measures are included in vendor reporting.
- <u>Business license issuance</u>: Business license issuance at the City is not integrated into the permitting process, therefore, some businesses in the community may be operating without a license. During the COVID-19 pandemic, local, state, and federal resources have been available to support small businesses; however, because the City has incomplete records of businesses operating within its limits, it was challenging to reach owners that may have benefited from these resources. When the City conducted physical outreach to businesses, staff discovered that some were operating without a license. This also presents additional liability and lost revenue on behalf of the City.
- <u>Senior Case Management program</u>: The City's Senior Center currently offers a direct service support program for residents aged 50 and older who require support to stay in their home. Staff report that this program lacks clear policies, procedures, and internal controls over expenditures and services provided. Additionally, this program's services are likely to be duplicative with offerings provided by other governmental agencies in the region. Typically,

cities operate a referral program to direct residents in need to the appropriate resources rather than providing services directly.

• <u>Senior Travel program</u>: The City's Senior Center also offers a service akin to travel agencies in scheduling individual and group travel to both domestic and international locations. The scope of this program extends beyond local or regional travel destinations that cities typically offer and may be duplicative with private providers.

As the City continues to evaluate the impact of COVID-19 on its revenues and service delivery, these programs should be evaluated to find potential efficiencies and cost savings.

Overall Risk Level						
	Moderate					
↘ ∠∠∠↗ ८∠LikelihoodPreparednessTrajectory						
Moderate	Moderate-to-High	Moderate	Flat			
<ul> <li>Assess outsourced functions to determine whether continued outsourcing is cost-effective.</li> <li>Review decentralized functions to determine if efficiencies can be gained through increased coordination or centralized guidance, oversight, and training.</li> </ul>						
Residual Risk						
Low						

# **Organization and Staffing**

Risk Areas: Risks associated with how personnel are organized, as well as staffing levels and skills.

**Scope:** An entity's organizational structure provides the framework to plan, execute, control and monitor its activities. Organization and staffing encompass hierarchy, chain of command, span of control, and staffing levels. Staffing includes specific positions, counts, and capacity. A relevant organizational structure includes defining key areas of authority and responsibility and establishing appropriate lines of reporting.

The City's organization structure consists of seven departments: City Council and Commissions, Administration (includes the City Manager's Office, City Attorney's Office, and City Clerk), Innovation and Technology, Administrative Services, Parks and Recreation, Community Development, and Public Works. As of October 2020, the City has approximately 190 FTEs on staff. With a few exceptions, managers' spans of control are within normal ranges of four to eight direct employees.

Historically, the City Council has been hesitant to add additional staffing, instead relying heavily on outsourcing for key functions, such as the City Attorney and Police and Fire services. Prior to COVID-19, the City planned to bring several new positions forward over the next three years to fill key roles; however, given the uncertainty related to the pandemic, this effort has been postponed indefinitely.

Outsourcing provides both advantages and disadvantages, such as elevated costs for specialists, but also the ability to secure and rely upon subject matter experts. Both employees and elected officials at the City were unsure whether the balance of in-house versus external contractors was in the best interests of the City. As the Council adds new initiatives to the City's annual work plan and extends meetings, staff workloads are impacted and continue to elevate. While the City currently experiences relatively low levels of turnover and high levels of employee satisfaction with workplace culture, consistent overwork can contribute to burnout over time.

Employees who responded to the survey reported a variety of experiences related to the adequacy of current staffing levels, as noted below. This may reflect differences between departments or divisions in terms of how workload is distributed and what expectations are. Overall, less than one-third (39%) felt that the current staffing levels across the City were either good or excellent.



During interviews, some key positions were noted as lacking backup, which could result in significant operational disruptions if employees leave the City for an extended period or permanently. The following functions would benefit from support through cross-training of designated backups to support operational consistency and employee flexibility:

- Economic development
- Housing
- Traffic signal
- Management analysis within each department

Like most cities, Cupertino has several functions that are highly decentralized. Some notable examples include budgeting, procurement, communications, and planning. While decentralized functions can provide operational benefits, they typically require enhanced coordination to achieve service efficiency and sometimes result in duplication of efforts.

# **Risk Programs**

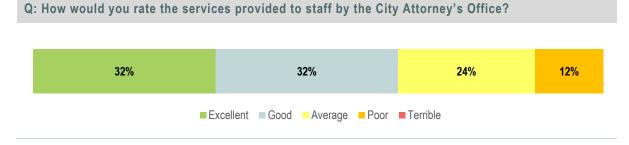
Overall Risk Level						
	Moderate					
↘ ∠∠∠↓↗ ८∠↓↓ImpactLikelihoodPreparednessTrajectory						
Moderate	Low-to-Moderate	Low-to-Moderate	Flat			
<ul> <li>Develop a process to analyze trend insurance claims trends and proactively respond to recurring risks.</li> <li>Strengthen controls on access to non-public areas, including employee areas, across all City buildings.</li> <li>Complete the update to the City Continuity of Operations Plan.</li> </ul>						
	Residu	al Risk				
Low-to-Moderate						

**Risk Areas:** Risks associated with the organization's formal/structured risk management programs, such as employee health and safety programs, operational risk management programs, and incident response and emergency management efforts.

**Scope:** Risk programs include administration of the general liability, workers' compensation, safety, disability management and property programs. Risk efforts also include contract/insurance certificate review, insurance procurement, emergency preparedness programs, and continuity of operations planning.

The Human Resources department is responsible for administering the City's risk management, safety, and wellness programs. The department also oversees the City's self-insured workers' compensation program. Many risk management functions are outsourced through the City's outsourced City Attorney function and Joint Powers Authority (JPA), the self-insurance program. The JPA provides some reporting related to claims to the City Attorney's Office, but there has not been a concentrated effort on proactive risk mitigation by analyzing trends related to claims. The JPA operates with limited control and risk reporting to the City. Most interactions relate to insurance requirements on City contracts.

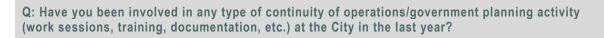
Before the COVID-19 pandemic, the City Attorney's Office noticed an increase in claims related to City tree maintenance and requested additional information related to the tree maintenance program. However, this work has been postponed due to the pandemic, which impacted City operations and shifted attention to other pressing risk management matters. Ideally, the City would conduct routine claims analysis to identify potential issues and proactively mitigate risks on an ongoing basis.

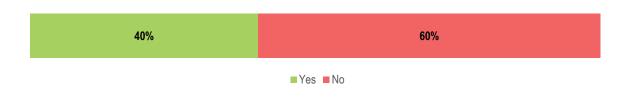


#### **BUSINESS CONTINUITY**

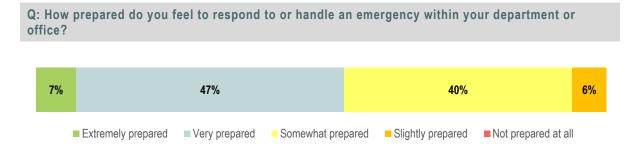
The City's Office of Emergency Services has one full-time employee who is responsible for leading and directing the City in prevention, preparation, mitigation, response, and recovery activities focused on mitigating the risks of emergencies, hazards, incidents, and other negative events. As part of this responsibility, the office has been tasked with maintaining and updating the City's Continuity of Operations Plan (COOP), a core component of business continuity planning.

The City was working with a consultant to revise the City's COOP in early 2020, but the project was put on hold as a result of the pandemic. In the absence of this plan, City staff have adjusted to remote operations; however, 60% report that they have not been involved in any continuity of operations activities or training in the last year.



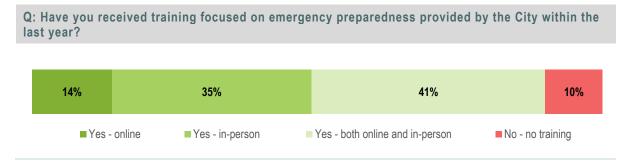


Only half of employees reported feeling extremely or very prepared to respond to an emergency occurring, which suggests that employees are at greater levels of risk in the event of a negative incident.

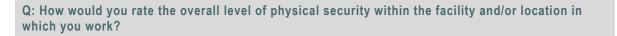


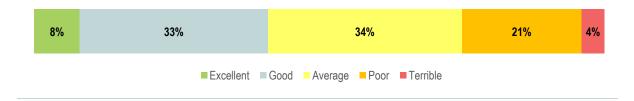
#### **EMPLOYEE SAFETY**

Most employees (90%) report that they have received training related to emergency preparedness within the last year. This training is imperative to ensure that employees are aware of the appropriate course of action to take in the event of different types of emergencies.

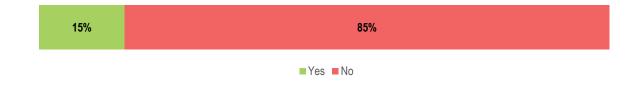


However, employees reported concerns about the safety of employees within City Hall in the event of an earthquake. As noted previously, City Hall continues to be placed on the City's CIP list, but has not yet been prioritized for funding due to shifting priorities at the Council level.





Q: In the last two years, have you experienced an incident or time where you've felt physically at risk or unsafe while working at the City?



# D. LOW-TO-MODERATE RISK CATEGORIES

# **Accounting and Finance**

	Overall R	isk Level				
Low to Moderate						
↘ ∠∠↓↗ ┖LikelihoodPreparednessTrajectory						
Moderate	Low-to-Moderate	Moderate	Decreasing			
<ul> <li>Continue to develop resources and training related to financial functions, including examples, checklists, and schedules.</li> <li>Align budgeting process to longer- term planning activities.</li> </ul>						
	Residu	al Risk				
	Lc	W				

**Risk Area:** Risks associated with fiscal controls, budgeting, ongoing information tracking and management, revenue capture, and transaction processing.

**Scope:** The role of accounting and financial functions in risk mitigation is focused on recordkeeping and compliance through recording, classifying, summarizing, and reporting financial transactions.

The City's Finance division consists of the Accounting and Business Licenses programs and operates under the Administrative Services department. The division has a total staffing of 7.95 FTEs and is responsible for overseeing all financial accounting and treasury functions for the City. In addition to the Finance division, several finance-related functions are decentralized as a result of the City's past leadership style and organizational structure. A Management Analyst is positioned within each department. This role is meant to serve as the liaison between the department and Finance on financial matters. While most Management Analysts report a collaborative relationship with Finance, some department leadership underutilizes the reporting and analytical capabilities of their assigned Management Analyst. This can result in a disconnect between Finance and department leadership, since Finance is not responsible for conducting reporting or analysis for each department.

Most surveyed employees rated the customer service provided by the Finance division team as either excellent (44%) or good (28%).

# 44% 28% 24% 4% Excellent Good Average Poor Terrible

Q: How would you rate the quality of the internal customer service provided by the Finance team?

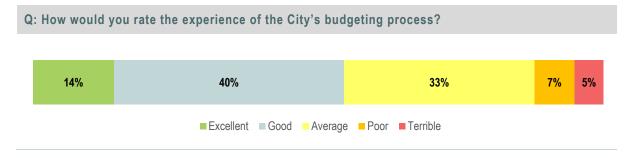
## BUDGETING

The City's annual budget is prepared on a July 1 to June 30 fiscal year (FY) basis, with ongoing processes throughout the year including budget development, proposals, adoption, monitoring, and amendments. The City has modified its budgeting process in recent years, shifting to a zero-based budgeting process for the FY 2019-20 period. The City had planned to convert to a biennial budget process; however, given the timing and constraints of COVID-19, the City deferred the conversion indefinitely.

Employees report the changes have been primarily positive, though multiple employees expressed that the changes at times felt abrupt, potentially due to the high volume of changes that have occurred. This indicates the City may be at increased risk of inefficiencies and the value-add of changes to the budgeting process not being fully leveraged by the employees. Surveyed employees requested more examples of how to complete budget materials and additional training on the process changes.

Similar to the challenges noted in the **Planning and Strategy** section, budgeting is often conducted in a reactionary manner, rather than proactively done in conjunction with long-term planning activities. This has been exasperated by the impacts of the COVID-19 pandemic, which the City anticipates will result in at least a two-year recession and subsequent declines in revenue.

Over half of managers (54%) reported via the survey an excellent or good experience with the City's budgeting process. Multiple staff requested additional training to empower staff to strengthen their budgets and monitor spending.



# **Asset Management**

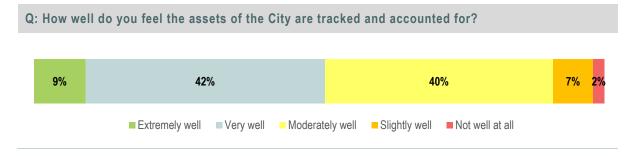
Overall Risk Level						
	Low-to-Moderate					
↘ ∠∠∠↗ ८LikelihoodPreparednessTrajectory						
Moderate	Moderate	Moderate-to-High	Decreasing			
<ul> <li>Transition all operational divisions to Cityworks for asset management.</li> <li>Conduct a citywide asset inventory.</li> <li>Expand the current tracking assets as appropriate to include small and desirable items such as tools and equipment.</li> </ul>						
	Residu	al Risk				
	Lc	W				

**Risk Areas:** Risks associated with the ongoing maintenance, management, tracking, reporting, accountability, accounting, and physical safeguarding of assets, including the organization's assets used in support of business processes (i.e., facilities/buildings, transportation vehicles, mobile devices, IT equipment, etc.).

**Scope:** Asset management includes the supply, deployment, and maintenance of the organization's resources; it includes physical or logical access to data and locations (offices, warehouses, etc.). Asset management is inclusive of the connected strategies, processes, people and technology that make up the foundation of enabling the organization to meet service levels and minimize the overall cost of asset ownership.

Almost all City operational divisions use Cityworks for asset management, based on a GIS-centric approach. The City achieved this by rolling out Cityworks use and implementation over the last 10 years. Since 2016, the City has had a dedicated Asset Management Technician to support asset management activities, liaise with divisions, and provide trainings. However, at least one operational division—Traffic Signals—continues to leverage alternative asset management solutions. Fully leveraging the asset management program across all operational units would decrease the City's risk of compromised asset performance, human error in inventory tracking, and missed asset maintenance.

Employees in multiple departments reported concerns that small items (such as tools/equipment) are being comprehensively and consistently tracked. The City has also not conducted a full asset inventory in at least three years. Monitoring and tracking assets are key functions of asset management, and without a robust approach the City is at increased risk of inefficient management of tools and equipment, as well as increased risk of theft and /loss of City assets.



As the City continues to add programs and assets, it will be increasingly important to leverage the existing systems and integrate as possible. For example, the carpool and bike fleet services may be strengthened by being more integrated into the fleet system.

#### **FACILITY CONDITIONS**

The City conducted and documented the results of a comprehensive facility condition and use efficiency assessment in 2018. The goal of this assessment was to provide the City with a long-range planning tool by identifying the investments needed to keep facilities maintained and functioning adequately. In the Condition Facility Report, most of the 46 facilities assessed were rated between two and three on a scale of one (critical repairs needed) to five (excellent condition), with some exceptions on either end. The assessment also identified space shortages, including a significant shortage at City Hall and the Senior Center.



The same assessment reported that previous engineering studies have indicated that City Hall's structure is deficient in seismic force resistance. As noted in the External Environment section, Cupertino is in a seismically active region with several active earthquake faults. One of the longest and most active faults in the world, the San Andreas fault, crosses the western portion of the City.

# **Management and Leadership**

Overall Risk Level						
Low-to-Moderate						
↘ L'⊥↗ <LikelihoodPreparednessTrajectory						
Moderate	Low-to-Moderate	Moderate-to-High	Decreasing			
<ul> <li>Continue efforts to institutionalize enterprise decision-making at the senior leadership team level.</li> <li>Develop a cascading communication framework to improve internal communication.</li> <li>Provide additional management training focusing on leadership, change management, and communication.</li> </ul>						
Residual Risk						
Low						

**Risk Areas:** Risks associated with organizational leadership, management practices, leadership strategic activities, and operating styles.

**Scope:** Management's philosophy and operating style affect the way an organization is managed, including the kinds of risks accepted. The attitude and daily operating style of top management affect the extent to which actions are aligned with risk philosophy and appetite.

A collaborative management team that can communicate and make decisions through an enterprise leadership lens is a critical component to operational effectiveness. Staff report that the City's leadership collaboration has improved greatly over the last year or two and attribute this improvement to the leadership style of the City Manager. At the end of 2019, the City Manager arranged a leadership retreat for Department Directors, which began to break down historical siloes among operations. Additional opportunities to improve enterprise decision-making remains.

Many of the employees in leadership positions across the City are relatively new to their roles, which provides an opportunity to enhance enterprise decision-making. Overall, leaders reported being very supportive of one another and open to opportunities for collaboration which was reflected in survey responses that fully reported that the senior leadership team works at least moderately well together. However, the focus on enterprise decision-making represents a cultural shift in the way the City has historically operated and will take time to be fully realized.

The following positions have either been filled recently or will need to be filled within approximately the next year:

- CIP Manager
- City Manager

- Assistant City Manager
- HR Manager
- Parks & Recreation Director
- Asst. Parks & Recreation Director
- Parks Manager

In order to support new City leaders, the City offers supervisory and managerial training. Based on survey results, this training may benefit from a revision. Less than half (41%) of respondents reported that the management training they have received was either excellent or good. Management training is imperative to succession planning and strong leadership that supports the City's values and workplace culture effectively.



During interviews and as reported in survey responses, internal communication was noted to be inconsistent across departments. In particular, there is a perception that a knowledge gap exists between what is shared at the director level and what is communicated to staff. This is exacerbated by a lack of positions focused on internal communications. Almost one-third (29%) of surveyed staff reported that the quality of leadership communication was either poor or terrible, with employees in the Public Works and Parks and Recreation departments giving the lowest ratings. This suggests that opportunities for improvement in communication exist within these departments.

# **Public Safety and Security**

Overall Risk Level						
	Low-to-N	Noderate				
↘ ∠∠∠↗ <∠↓ ↓ImpactLikelihoodPreparednessTrajectory						
Moderate	Low-to-Moderate	Moderate-to-High	Increasing			
<ul> <li>Plan to re-evaluate the City's current public safety agreements and the current level of service provided at certain levels of growth in the community.</li> <li>Evaluate options to resource the City's growing need for code enforcement staffing and related activities.</li> <li>Evaluate options to resource the City's desired level of service in delivering emergency services and related activities.</li> </ul>						
Residual Risk						
	Lo	W				

**Risk Areas:** Risks associated with public safety services, including level of services, funding, and community issues.

**Scope:** Public safety includes emergency services such as law enforcement, fire, dispatch, and community disaster response programs.

## PUBLIC SAFETY

Cupertino contracts both its Police and Fire services with Santa Clara County, which is a somewhat unique operating model. The Santa Clara Sherriff's Office and Fire Department both assign a primary contact for the City to oversee operations within city limits. One benefit of the regional approach to police and fire services is the ability for the County to redistribute resources as needed on an ongoing basis. For example, if a significant event occurs in Cupertino, regional resources can be dispatched to the scene and vice versa. Both the Sheriff's Office and Fire Department report a close relationship with the City, in particular with the City Manager and Emergency Services Coordinator. While services appear to be sufficient for the current population within the City, with additional development and changes in the City's transient population levels, additional levels of service are likely to be required to maintain public safety.

The table below reflects the number of reported property and violent crimes in the City over the last three years. Since 2019, violent crime has dropped by 28.6%, but property crimes have increased by approximately 5%. Overall, levels of crime appear low relative to other communities in the region.

	PROPERTY CRIMES REPORTED	VIOLENT CRIMES REPORTED
2017	970	77
2018	956	72
2019	1,018	55
Percent Change	+4.9%	-28.6%

Source: FBI UCR Data 2019

In the employee survey, levels of the sense of safety were reported as good or excellent by 86% of survey respondents, which aligns with the reported crime data.

# Q: How would you rate the overall feeling of safety in the community?



The Santa Clara County Fire Department noted the impact of traffic on response times, which may present a need to build another fire station in the future to access emergency situations in a timely manner. Additionally, there continues to be an elevated risk associated with wildfire season lasting longer and intensifying in the local area, particularly the foothills of the City. Department representatives also noted the impact of transient populations on call volume and fire risk, which could impact future service delivery needs.

## Q: How would you rate the effectiveness of the public safety services delivered to the City?



#### **CODE ENFORCEMENT**

The City employs 3.5 FTE Code Enforcement Officers who enforce non-emergency and preventative life-safety issues around zoning, building, housing, and fire code compliance. Code enforcement functions serve a critical role and are responsible for supporting the health, safety, and economic well-being of the community. Staff report that this function is under-staffed and unable to adequately address all necessary concerns. However, jurisdictional issues can also prevent code enforcement from acting on citizen complaints Therefore, these responsibilities should be clarified, and response expectations established prior to adding resources into this function.

#### **EMERGENCY RESPONSE**

The City's Office of Emergency Services consists of one full-time employee. The office is responsible for coordinating emergency response and recovery efforts, including running volunteer responder programs and community response training. The City runs a Community Emergency Response Team (CERT) program, which is sponsored by the Federal Emergency Management Agency (FEMA). The office is also responsible for maintaining, reviewing, and updating the City's Emergency Operations Plan (EOP), which was last published in June 2019. While the City has made significant progress in addressing its emergency operations, the City will likely need to identify additional resources to support the Office of Emergency Services. One full-time employee is likely insufficient to meet the rising demands, highlighted in part because of the role the City government continues to play during the COVID-19 pandemic.

Overall Risk Level						
Low to Moderate						
↘ L'     ↓						
Moderate	Moderate	Moderate-to-High	Flat			
<ul> <li>Re-institute the resident satisfaction survey to track public perception over time and engage a broader potion of the community.</li> <li>Secure translation services for ongoing resident communication.</li> </ul>						
	Residu	al Risk				
Low-to-Moderate						
Risk Areas: Risks associated with the organization's reputation and the public's perception of the						

## **Reputation and Public Perception**

**Risk Areas:** Risks associated with the organization's reputation and the public's perception of the organization, including its competency (financial performance, safety and security, responsiveness), transparency (openness and integrity), and guardianship (demonstrating care and consideration).

**Scope:** The reputation of an organization refers to how a broad group of stakeholders perceive the accumulated decisions, actions, and behaviors of the people within an organization. This social judgement is influenced both directly and indirectly by interactions with employees, with programs and services, and by commentary in the public domain (e.g., news stores, press release, social media).

As a local government entity, the City's reputation and relationship with its residents is the heart of its success. The operations of a local government like the City are complex and multi-faceted and impact the lives of residents, either directly or indirectly, every single day. In general, staff report that the City has built a positive relationship with members of the public. However, some distrust may exist due to

the embezzlement discovered in 2018, the City Manager turnover, and issues with the prior City Attorney. The City's communication team proactively responded to these issues to the extent possible and reports ongoing strengthening of its function in collaboration with City leadership.

Most survey respondents (74%) reported that the City has a good or excellent reputation within the community, despite also reporting mistrust between staff and the Council. In both interviews and survey responses, employees noted that the City strives to be highly responsive to community needs and operate as transparently as possible. For example, the City website has an Open Government Portal that provides residents with direct access to meeting minutes and various City records. Almost half (47%) of survey respondents reported nearly daily interactions with members of the community. Only 3% of respondents reported that the City was not sufficiently responsive to citizen feedback, with nearly half (48%) reporting that levels of responsiveness were too high. In interviews, staff noted high levels of responsiveness to citizens who were active in voicing their concerns to Council members and City employees, which may also skew community engagement.



Similar to other cities, Cupertino staff report that it struggles to balance its response to the loud voices of a few over the quiet voices of the many in its community. A primary way that cities seek to engage and solicit feedback from their broader communities is through resident satisfaction surveys. Historically, the City conducted resident satisfaction surveys on an annual basis; however, a survey has not been conducted since 2017. Without this tool to reach citizens who do not actively attend Council meetings or participate in other forms of ongoing community engagement, these voices can be lost in the larger community discussion.

Another complexity to Cupertino's community engagement and communication paradigm is the number of citizens who do not speak English or speak English as a second language. The City has not yet defined what documents should be translated into other primary local languages, such as Hindi and Mandarin, and currently relies on bilingual employees rather than a translation service to perform this additional work. Given the large number of citizens who require translation services, the City should ensure that important documents are translated and consider securing contracted translation services on an ongoing basis. Items such as budget-at-a-glance, strategic plans, meeting invitations, and the resident survey, at a minimum, should be translated into both Hindi and Mandarin to support engagement within those communities.

# **IV. EMPLOYEE SURVEY RESULTS**

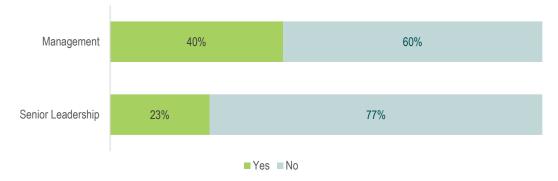
Distribution of a risk assessment questionnaire was sent out to City employees, and was open for submission from September 23 through October 1. Out of the 245 employees invited to take the survey, 112 individuals submitted either full or partial responses to the survey (a participation rate of 45.7%.

# A. SURVEY RESPONDENT PROFILE



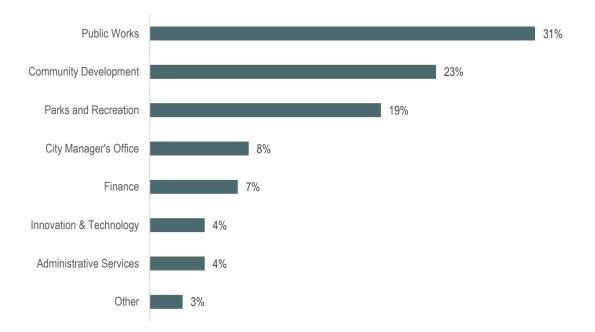
## YEARS OF TENURE

#### **EMPLOYEE LEVEL<sup>1</sup>**



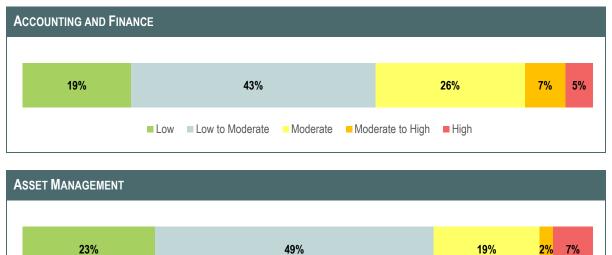
<sup>&</sup>lt;sup>1</sup> Only management-level employees were asked to rate overall level of risk for each category.

#### DEPARTMENT

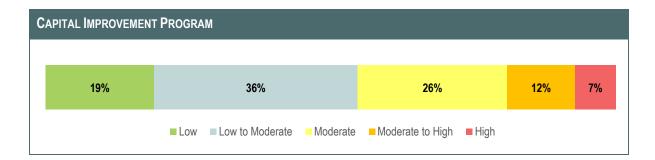


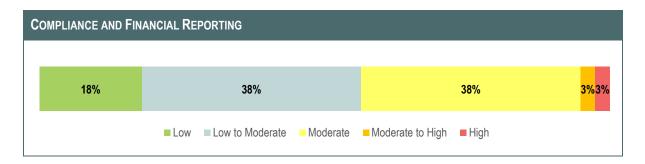
# **B. RISK CATEGORY RATINGS**

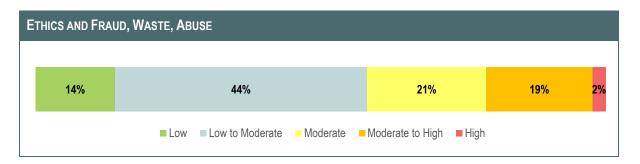
#### HOW WOULD YOU RATE THE ORGANIZATION'S LEVEL OF OVERALL RISK?

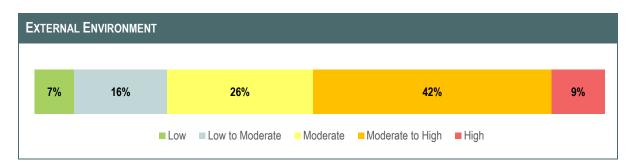


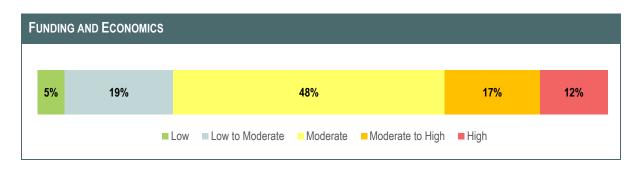
Low Low to Moderate Moderate High



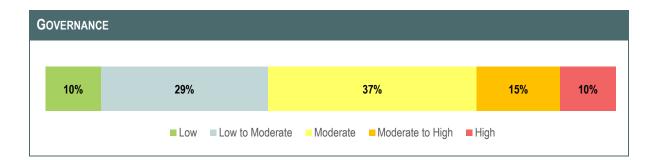


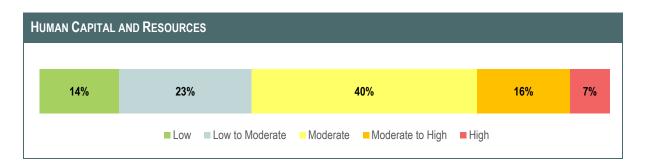


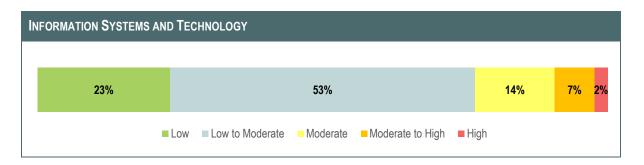




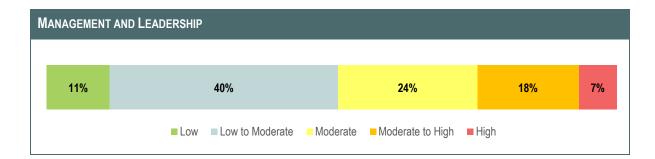
Enterprise Risk Assessment Report | 64 FOR INTERNAL USE OF CITY OF CUPERTINO ONLY

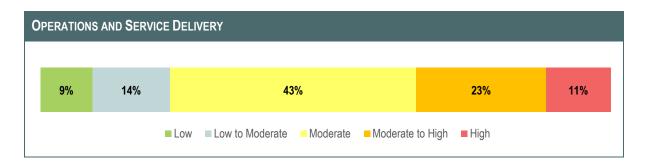


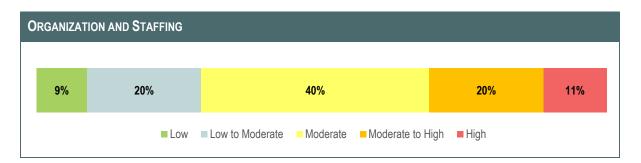


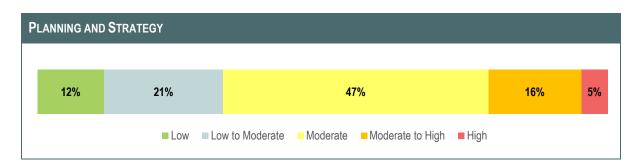


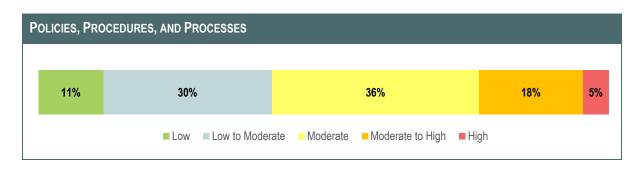
IN	INTERNAL CONTROLS							
							_	
	17%		32%		39%		12%	
		Low	Low to Moderate	Moderate	Moderate to High	■ High		



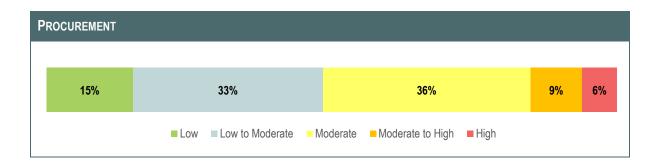


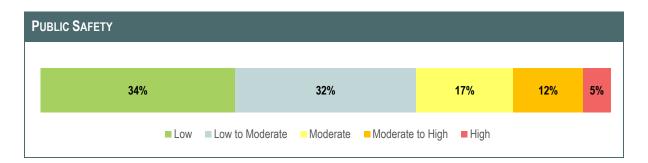


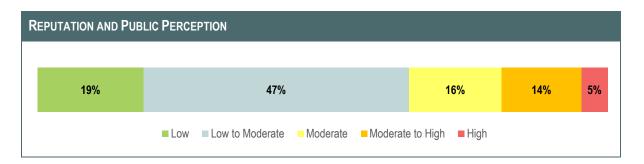




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R	ISK PROGRA	MS				
	9%	30%	30%	6	19%	12%
		Low	Low to Moderate   Moderate	Moderate to Hig	ıh ■ High	





# CITY OF CUPERTINO

# Agenda Item

21-8782

Agenda Date: 2/22/2021 Agenda #: 6.

Subject: Embezzlement Debrief