

APPENDIX C: NOISE DATA

Noise and Vibration Background

NOISE BACKGROUND

Noise is most often defined as unwanted sound; whether it is loud, unpleasant, unexpected, or otherwise undesirable. Although sound can be easily measured, the perception of noise and the physical response to sound complicate the analysis of its impact on people. People judge the relative magnitude of sound sensation in subjective terms such as “noisiness” or “loudness.”

Noise Descriptors

The following are brief definitions of terminology used in this chapter:

- **Sound.** A disturbance created by a vibrating object, which, when transmitted by pressure waves through a medium such as air, is capable of being detected by a receiving mechanism, such as the human ear or a microphone.
- **Noise.** Sound that is loud, unpleasant, unexpected, or otherwise undesirable.
- **Decibel (dB).** A unitless measure of sound, expressed on a logarithmic scale and with respect to a defined reference sound pressure. The standard reference pressure is 20 micropascals (20 μPa).
- **Vibration Decibel (VdB).** A unitless measure of vibration, expressed on a logarithmic scale and with respect to a defined reference vibration velocity. In the U.S., the standard reference velocity is 1 micro-inch per second (1×10^{-6} in/sec).
- **A-Weighted Decibel (dBA).** An overall frequency-weighted sound level in decibels that approximates the frequency response of the human ear.
- **Equivalent Continuous Noise Level (L_{eq}); also called the Energy-Equivalent Noise Level.** The value of an equivalent, steady sound level which, in a stated time period (often over an hour) and at a stated location, has the same A-weighted sound energy as the time-varying sound. Thus, the L_{eq} metric is a single numerical value that represents the equivalent amount of variable sound energy received by a receptor over the specified duration.
- **Statistical Sound Level (L_n).** The sound level that is exceeded “n” percent of time during a given sample period. For example, the L_{50} level is the statistical indicator of the time-varying noise signal that is exceeded 50 percent of the time (during each sampling period); that is, half of the sampling time, the changing noise levels are above this value and half of the time they are below it. This is called the “median sound level.” The L_{10} level, likewise, is the value that is exceeded 10 percent of the time (i.e., near the maximum) and this is often known as the “intrusive sound level.” The L_{90} is the sound level

exceeded 90 percent of the time and is often considered the “effective background level” or “residual noise level.”

- **Day-Night Sound Level (L_{dn} or DNL).** The energy-average of the A-weighted sound levels occurring during a 24-hour period, with 10 dB added to the sound levels occurring during the period from 10:00 PM to 7:00 AM.
- **Community Noise Equivalent Level (CNEL).** The energy average of the A-weighted sound levels occurring during a 24-hour period, with 5 dB added from 7:00 PM to 10:00 PM and 10 dB from 10:00 PM to 7:00 AM. NOTE: For general community/environmental noise, CNEL and L_{dn} values rarely differ by more than 1 dB (with the CNEL being only slightly more restrictive – that is, higher than the L_{dn} value). As a matter of practice, L_{dn} and CNEL values are interchangeable and are treated as equivalent in this assessment.
- **Sensitive Receptor.** Noise- and vibration-sensitive receptors include land uses where quiet environments are necessary for enjoyment and public health and safety. Residences, schools, motels and hotels, libraries, religious institutions, hospitals, and nursing homes are examples.

Characteristics of Sound

When an object vibrates, it radiates part of its energy in the form of a pressure wave. Sound is that pressure wave transmitted through the air. Technically, airborne sound is a rapid fluctuation or oscillation of air pressure above and below atmospheric pressure that creates sound waves.

Sound can be described in terms of amplitude (loudness), frequency (pitch), or duration (time). Loudness or amplitude is measured in dB, frequency or pitch is measured in Hertz [Hz] or cycles per second, and duration or time variations is measured in seconds or minutes.

Amplitude

Unlike linear units such as inches or pounds, decibels are measured on a logarithmic scale. Because of the physical characteristics of noise transmission and perception, the relative loudness of sound does not closely match the actual amounts of sound energy. Table 1 presents the subjective effect of changes in sound pressure levels. Ambient sounds generally range from 30 dBA (very quiet) to 100 dBA (very loud). Changes of 1 to 3 dB are detectable under quiet, controlled conditions, and changes of less than 1 dB are usually not discernible (even under ideal conditions). A 3 dB change in noise levels is considered the minimum change that is detectable with human hearing in outside environments. A change of 5 dB is readily discernible to most people in an exterior environment, and a 10 dB change is perceived as a doubling (or halving) of the sound.

Table 1 **Noise Perceptibility**

Change in dB	Noise Level
± 3 dB	Threshold of human perceptibility
± 5 dB	Clearly noticeable change in noise level
± 10 dB	Half or twice as loud
± 20 dB	Much quieter or louder

Source: Bies, David A. and Colin H. Hansen. 2009. *Engineering Noise Control: Theory and Practice*. 4th ed. New York: Spon Press.

Frequency

The human ear is not equally sensitive to all frequencies. Sound waves below 16 Hz are not heard at all, but are “felt” more as a vibration. Similarly, though people with extremely sensitive hearing can hear sounds as high as 20,000 Hz, most people cannot hear above 15,000 Hz. In all cases, hearing acuity falls off rapidly above about 10,000 Hz and below about 200 Hz.

When describing sound and its effect on a human population, A-weighted (dBA) sound levels are typically used to approximate the response of the human ear. The A-weighted noise level has been found to correlate well with people’s judgments of the “noisiness” of different sounds and has been used for many years as a measure of community and industrial noise. Although the A-weighted scale and the energy-equivalent metric are commonly used to quantify the range of human response to individual events or general community sound levels, the degree of annoyance or other response also depends on several other perceptibility factors, including:

- Ambient (background) sound level
- General nature of the existing conditions (e.g., quiet rural or busy urban)
- Difference between the magnitude of the sound event level and the ambient condition
- Duration of the sound event
- Number of event occurrences and their repetitiveness
- Time of day that the event occurs

Duration

Time variation in noise exposure is typically expressed in terms of a steady-state energy level equal to the energy content of the time varying period (called L_{eq}), or alternately, as a statistical description of the sound level that is exceeded over some fraction of a given observation period. For example, the L_{50} noise level represents the noise level that is exceeded 50 percent of the time; half the time the noise level exceeds this level and half the time the noise level is less than this level. This level is also representative of the level that is exceeded 30 minutes in an hour. Similarly, the L_2 , L_8 and L_{25} values represent the noise levels that are exceeded 2, 8, and 25 percent of the time or 1, 5, and 15 minutes per hour, respectively. These “n” values are typically used to demonstrate compliance for stationary noise sources with many cities’ noise ordinances. Other values typically noted during a noise survey are the L_{min} and L_{max} . These values represent the minimum and maximum root-mean-square noise levels obtained over the measurement period, respectively.

Because community receptors are more sensitive to unwanted noise intrusion during the evening and at night, state law and many local jurisdictions use an adjusted 24-hour noise descriptor called the Community Noise Equivalent Level (CNEL) or Day-Night Noise Level (L_{dn}). The CNEL descriptor requires that an artificial increment (or “penalty”) of 5 dBA be added to the actual noise level for the hours from 7:00 PM to 10:00 PM and 10 dBA for the hours from 10:00 PM to 7:00 AM. The L_{dn} descriptor uses the same methodology

except that there is no artificial increment added to the hours between 7:00 PM and 10:00 PM. Both descriptors give roughly the same 24-hour level, with the CNEL being only slightly more restrictive (i.e., higher). The CNEL or L_{dn} metrics are commonly applied to the assessment of roadway and airport-related noise sources.

Sound Propagation

Sound dissipates exponentially with distance from the noise source. This phenomenon is known as “spreading loss.” For a single-point source, sound levels decrease by approximately 6 dB for each doubling of distance from the source (conservatively neglecting ground attenuation effects, air absorption factors, and barrier shielding). For example, if a backhoe at 50 feet generates 84 dBA, at 100 feet the noise level would be 79 dBA, and at 200 feet it would be 73 dBA. This drop-off rate is appropriate for noise generated by on-site operations from stationary equipment or activity at a project site. If noise is produced by a line source, such as highway traffic, the sound decreases by 3 dB for each doubling of distance over a reflective (“hard site”) surface such as concrete or asphalt. Line source noise in a relatively flat environment with ground-level absorptive vegetation decreases by an additional 1.5 dB for each doubling of distance.

Psychological and Physiological Effects of Noise

Physical damage to human hearing begins at prolonged exposure to noise levels higher than 85 dBA. Exposure to high noise levels affects the entire system, with prolonged noise exposure in excess of 75 dBA increasing body tensions, thereby affecting blood pressure and functions of the heart and the nervous system. Extended periods of noise exposure above 90 dBA results in permanent cell damage, which is the main driver for employee hearing protection regulations in the workplace. For community environments, the ambient or background noise problem is widespread, though generally worse in urban areas than in outlying, less-developed areas. Elevated ambient noise levels can result in noise interference (e.g., speech interruption/masking, sleep disturbance, disturbance of concentration) and cause annoyance. Since most people do not routinely work with decibels or A-weighted sound levels, it is often difficult to appreciate what a given sound pressure level number means. To help relate noise level values to common experience, Table 2 shows typical noise levels from familiar sources.

Table 2 Typical Noise Levels

Common Outdoor Activities	Noise Level (dBA)	Common Indoor Activities
Onset of physical discomfort	120+	
	110	Rock Band (near amplification system)
Jet Flyover at 1,000 feet		
	100	
Gas Lawn Mower at three feet		
	90	
Diesel Truck at 50 feet, at 50 mph		Food Blender at 3 feet
	80	Garbage Disposal at 3 feet
Noisy Urban Area, Daytime		
	70	Vacuum Cleaner at 10 feet
Commercial Area		Normal speech at 3 feet
Heavy Traffic at 300 feet	60	
		Large Business Office
Quiet Urban Daytime	50	Dishwasher Next Room
Quiet Urban Nighttime	40	Theater, Large Conference Room (background)
Quiet Suburban Nighttime		
	30	Library
Quiet Rural Nighttime		Bedroom at Night, Concert Hall (background)
	20	
		Broadcast/Recording Studio
	10	
Lowest Threshold of Human Hearing	0	Lowest Threshold of Human Hearing

Source: California Department of Transportation (Caltrans). 2009, November. Technical Noise Supplement ("TeNS"). Prepared by ICF International.

Vibration Fundamentals

Vibration is an oscillatory motion through a solid medium in which the motion's amplitude can be described in terms of displacement, velocity, or acceleration. Vibration is normally associated with activities stemming from operations of railroads or vibration-intensive stationary sources, but can also be associated with construction equipment such as jackhammers, pile drivers, and hydraulic hammers. As with noise, vibration can be described by both its amplitude and frequency. Vibration displacement is the distance that a point on a surface moves away from its original static position; velocity is the instantaneous speed that a point on a surface moves; and acceleration is the rate of change of the speed. Each of these descriptors can be used to correlate vibration to human response, building damage, and acceptable equipment vibration levels. During construction, the operation of construction equipment can cause groundborne vibration. During the operational phase of a project, receptors may be subject to levels of vibration that can cause annoyance due to noise generated from vibration of a structure or items within a structure.

Vibration amplitudes are usually described in terms of either the peak particle velocity (PPV) or the root mean square (RMS) velocity. PPV is the maximum instantaneous peak of the vibration signal and RMS is the

square root of the average of the squared amplitude of the signal. PPV is more appropriate for evaluating potential building damage and RMS is typically more suitable for evaluating human response.

As with airborne sound, annoyance with vibrational energy is a subjective measure, depending on the level of activity and the sensitivity of the individual. To sensitive individuals, vibrations approaching the threshold of perception can be annoying. Persons accustomed to elevated ambient vibration levels, such as in an urban environment, may tolerate higher vibration levels. Table 3 displays the human response and the effects on buildings resulting from continuous vibration (in terms of various levels of PPV).

Table 3 Human Reaction to Typical Vibration Levels

Vibration Level, PPV (in/sec)	Human Reaction	Effect on Buildings
0.006–0.019	Threshold of perception, possibility of intrusion	Vibrations unlikely to cause damage of any type
0.08	Vibrations readily perceptible	Recommended upper level of vibration to which ruins and ancient monuments should be subjected
0.10	Level at which continuous vibration begins to annoy people	Virtually no risk of “architectural” (i.e. not structural) damage to normal buildings
0.20	Vibrations annoying to people in buildings	Threshold at which there is a risk to “architectural” damage to normal dwelling – houses with plastered walls and ceilings
0.4–0.6	Vibrations considered unpleasant by people subjected to continuous vibrations and unacceptable to some people walking on bridges	Vibrations at a greater level than normally expected from traffic, but would cause “architectural” damage and possibly minor structural damage

Source: California Department of Transportation (Caltrans). 2004, June. Transportation- and Construction-Induced Vibration Guidance Manual. Prepared by ICF International.

Noise Regulations and Guidelines

Compliance with State, City, and LAUSD noise requirements and guidelines is required for schools as described below.

State

California Code of Regulations, Title 24, Part 2

Current law states that every local agency enforcing building regulations, such as cities and counties, must adopt the provisions of the California Building Code (CBC) within 180 days of its publication. The publication date of the CBC is established by the California Building Standards Commission. The most recent building standard adopted by the legislature and used throughout the state is the 2016 version, often with local, more restrictive amendments that are based on local geographic, topographic, or climatic conditions.⁵ The State of California’s noise insulation standards are codified in the CBC. These noise standards are for new construction in California for the purposes of interior compatibility with exterior noise sources. The regulations specify that acoustical studies must be prepared when noise-sensitive structures, such as residential, schools, or hospitals, are near major transportation noises, and where such noise sources create an exterior noise level of 60 dBA CNEL or higher. Acoustical studies that accompany building plans must demonstrate that the structure has been designed to limit interior noise in habitable rooms to acceptable noise levels. For new residential buildings, schools, and hospitals, the acceptable interior noise limit for new construction is 45 dBA CNEL.

City of Cupertino

Municipal Code

Noise limits

Individual noise sources, or the combination of a group of noise sources located on the same property, shall not produce a noise levels exceeding those summarized in Table 4.

Table 4 Daytime and Nighttime Maximum Noise Levels

Land Use at Point of Origin	Maximum Noise Level at Complaint Site of Receiving Property	
	Nighttime	Daytime
Residential	50 dBA	60 dBA
Non-Residential	55 dBA	65 dBA

Source: City of Cupertino Municipal Code, Section 10.48.040

During the daytime period only, brief noise incidents exceeding limits in other sections of this chapter are allowed; providing, that the sum of the noise duration in minutes plus the excess noise level does not exceed twenty in a two-hour period. For example, Table 5 shows combinations that would be allowable.

Table 5 Allowable Noise Exceeding Limits and Durations

Noise Increment Above Normal Standard	Noise Duration in 2-Hour Period
5 dBA	15 minutes
10 dBA	10 minutes
15 dBA	5 minutes
19 dBA	1 minute

Source: City of Cupertino Municipal Code, Section 10.48.050

Grading, Construction, and Demolition

Grading, construction and demolition activities shall be allowed to exceed the daytime and nighttime maximum noise limits summarized in Table 4 provided, that the equipment utilized has high-quality noise muffler and abatement devices installed and in good condition, and the activity meets one of the following two criteria: No individual device produces a noise level more than 87 dBA at a distance of 25 feet; or The noise level on any nearby property does not 80 dBA.

No grading, street construction, demolition or underground utility work within 750 feet of a residential area on Saturdays, Sundays and holidays, and during the nighttime period, except in cases of emergencies where the emission of sound for the purpose of alerting persons to the existence of an emergency or the emission of sound in the performance of emergency work.. Construction is prohibited on holidays and during nighttime periods unless it meets the nighttime standards.

The use of helicopters as a part of a construction and/or demolition activity shall be restricted to between the hours of 9:00 a.m. and 6:30 p.m. Monday through Friday only, and prohibited on the weekends and holidays

CONSTRUCTION NOISE MODELING OUTPUT

Report date: 01/11/2019
Case Description: COCU-13

Description	Land Use	Baselines (dBA)		
		Daytime	Evening	Night
Demolition	Residential	60.0	55.0	60.0

Description	Impact Device	Spec	Actual	Receptor	Estimated	Shielding
		Usage (%)	Lmax (dBA)	Lmax (dBA)	Distance (feet)	
Concrete Saw	No	20		89.6	200.0	0.0
Dozer	No	40		81.7	200.0	0.0
Tractor	No	40	84.0		200.0	0.0
Front End Loader	No	40		79.1	200.0	0.0

[illegible]

Report date: 01/11/2019
Case Description: COCU-13

Description	Land Use	Baselines (dBA)		
		Daytime	Evening	Night
Site Prep	Residential	60.0	55.0	60.0

		Spec	Actual	Receptor	Estimated
	Impact	Usage	Lmax	Lmax	Distance
Description	Device	(%)	(dBA)	(dBA)	(feet)
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Grader	No	40	85.0	200.0	0.0
Tractor	No	40	84.0	200.0	0.0

[illegible]

Report date: 01/11/2019
Case Description: COCU-13

Description	Land Use	Baselines (dBA)		
		Daytime	Evening	Night
Grading	Residential	60.0	55.0	60.0

Description	Impact Device	Spec Usage	Actual Lmax	Receptor Lmax	Estimated Distance	Shielding
		(%)	(dBA)	(dBA)	(feet)	(dBA)
Concrete Saw	No	20		89.6	200.0	0.0
Dozer	No	40		81.7	200.0	0.0
Tractor	No	40	84.0		200.0	0.0
Front End Loader	No	40		79.1	200.0	0.0

[illegible]

Roadway Construction Noise Model (RCNM),Version 1.1

Report date: 01/11/2019
Case Description: COCU-13

**** Receptor #1 ****

Description	Baselines (dBA)			
	Land Use	Daytime	Evening	Night
Building Construction	Residential	60.0	55.0	60.0

Description	Equipment					
	Impact	Spec Usage	Actual Lmax	Receptor Lmax	Estimated Distance	Shielding
	Device	(%)	(dBA)	(dBA)	(feet)	(dBA)
Crane	No	16	80.6	200.0	0.0	
Man Lift	No	20	74.7	200.0	0.0	
Man Lift	No	20	74.7	200.0	0.0	
Tractor	No	40	84.0	200.0	0.0	
Front End Loader	No	40	79.1	200.0	0.0	

		Results													

		Noise Limits (dBA)						Noise Limit Exceedance (dBA)							
		-----		-----		-----		-----		-----		-----			
		Calculated (dBA)		Day		Evening		Night		Day		Evening		Night	
		-----		-----		-----		-----		-----		-----		-----	
Equipment		Lmax	Leq	Lmax	Leq	Lmax	Leq	Lmax	Leq	Lmax	Leq	Lmax	Leq	Lmax	Leq
Lmax	Leq														
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Crane		68.5	60.6	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															
Man Lift		62.7	55.7	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															
Man Lift		62.7	55.7	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															
Tractor		72.0	68.0	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															
Front End Loader		67.1	63.1	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															
Total		72.0	70.1	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
N/A															

Report date: 01/11/2019
Case Description: COCU-13

Description	Land Use	Baselines (dBA)		
		Daytime	Evening	Night
Paving	Residential	60.0	55.0	60.0

Description	Device	Spec	Actual	Receptor	Estimated	
		Impact Usage (%)	Lmax (dBA)	Lmax (dBA)	Distance (feet)	Shielding (dBA)
Drum Mixer	No	50		80.0	200.0	0.0
Drum Mixer	No	50		80.0	200.0	0.0
Drum Mixer	No	50		80.0	200.0	0.0
Drum Mixer	No	50		80.0	200.0	0.0
Paver	No	50		77.2	200.0	0.0
Roller	No	20		80.0	200.0	0.0
Tractor	No	40	84.0		200.0	0.0

[illegible]

Report date: 01/11/2019
Case Description: COCU-13

Description Land Use		Baselines (dBA)		
		Daytime	Evening	Night
Painting	Residential	60.0	55.0	60.0

		Spec	Actual	Receptor	Estimated	
	Impact	Usage	Lmax	Lmax	Distance	Shielding
Description	Device	(%)	(dBA)	(dBA)	(feet)	(dBA)
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Compressor (air)	No	40		77.7	200.0	0.0

[illegible]

TRAFFIC NOISE INCREASE CALCULATIONS

Segment	Existing No Project	Existing Plus Project	Noise Increase	Cumulative Plus Project (Vallco Conditions)	Cumulative Increase
Sunnyvale Saratoga Rd - N. of Homestead Rd	4602	4664	0.1	4952	0.3
N De Anza Blvd - South of Homestead Rd	3678	3691	0.0	5831	2.0
Homestead Rd - East of N DeAnza Blvd	2307	2338	0.1	3340	1.6
Homestead Rd - West of N DeAnza Blvd	2691	2709	0.0	2819	0.2
N DeAnza Blvd - I-280 North Ramps to Homestead Rd	4861	4931	0.1	5907	0.8
N DeAnza Blvd - South of I-280 North Ramps	4415	4502	0.1	6118	1.4
I-280 North Ramps - East of N DeAnza Blvd	1015	1021	0.0	1554	1.8
I-280 North Ramps - West of N DeAnza Blvd	1525	1536	0.0	1245	-0.9
N DeAnza Blvd - I-280 South Ramps to Homestead Rd	4993	5011	0.0	6098	0.9
N DeAnza Blvd - I-280 South Ramps to Mariani Ave	5029	5082	0.0	6045	0.8
I-280 South Ramps - East of N DeAnza Blvd	1096	1103 -		1324	0.8
I-280 South Ramps - West of N DeAnza Blvd	1116	1144	0.1	973	-0.6
N DeAnza Blvd - North of Mariani Ave	3842	3860	0.0	0	
N DeAnza Blvd - South of Mariani Ave	4331	4349	0.0	0	
Mariani Ave - East of N DeAnza Blvd	692	692	0.0	0	
Mariani Ave - West of N DeAnza Blvd	871	871 -		0	
Stevens Creek Blvd - North of N DeAnza Blvd	4122	4128	0.0	4854	0.7
Stevens Creek Blvd - South of N DeAnza Blvd	3978	3992	0.0	4796	0.8
N DeAnza Blvd - East of Stevens Creek Blvd	3189	3193	0.0	4373	1.4
N DeAnza Blvd - West of Stevens Creek Blvd	3141	3145	0.0	3799	0.8