

DRAFT MINUTES CUPERTINO CITY COUNCIL

Wednesday, January 25, 2023

SPECIAL MEETING

At 4:00 p.m., Mayor Hung Wei called the Special City Council Meeting to order in the Cupertino Community Hall Council Chamber, 10350 Torre Avenue and via teleconference.

ROLL CALL

Present: Mayor Hung Wei, Vice Mayor Sheila Mohan, and Councilmembers Liang Chao, J.R. Fruen and Kitty Moore. Absent: none.

STUDY SESSION

Subject: Consider adopting Cupertino City Council Procedures Manual, including a new Ceremonial Correspondence Policy (Continued from January 17, 2023) Recommended Action: Provide input regarding Council procedures and approve Resolution No. 23-021 adopting Cupertino City Council Procedures Manual, including a new Ceremonial Correspondence Policy

Presenter: Christopher Jensen, City Attorney

Written communications for this item included a staff presentation, City Council Procedures Manual - Supplemental Staff Report with Amended Attachment A, and emails to Council.

City Attorney Christopher Jensen gave a presentation.

Councilmembers asked questions and made comments.

Mayor Wei opened the public comment period and the following people spoke.

Peggy Griffin opposed taking action at a study session and supported modifications to the draft procedures manual. (Submitted written comments).

Jennifer Griffin supported modifications to the draft procedures manual.

Lisa Warren opposed taking action at a study session and supported modifications to the draft procedures manual.

Rhoda Fry opposed taking action at a study session and supported modifications to the draft procedures manual.

Donna Austin supported the draft procedures manual.

Louise Saadati supported the draft procedures manual.

Danessa Techmanski opposed taking action at a study session and supported modifications to the draft procedures manual.

Mayor Wei closed the public comment period.

Council took straw votes on whether to incorporate the suggested Councilmember revisions into the proposed Procedures Manual. Items with three or more votes were incorporated.

Proposed Section Revision	<u>Fruen</u>	Moore	Mohan	Chao	Wei	<u>Vote</u>
1.1 (Moore) Purpose. Delete "and members of the	No	Yes	No	No	No	Noes
public."						(4)
1.3 (Chao) Brown Act. Add a new Section 1.2 that	No	Yes	No	Yes	No	Noes
reads as follows: "Principle. The City Council						(3)
maintains control as the governing body. This						
manual ensures free and fair access to the flow of						
any information relative to the operation of the						
City and free and fair access to public meetings."						
2.1 (Moore) Selection of Mayor and Vice Mayor.	No	Yes	No	No	No	Noes
Delete: "The Mayor and Vice Mayor shall not serve consecutive terms; provided, however, this						(4)
provision shall not prevent the Vice Mayor from						
succeeding to the office of Mayor."						
2.2 (Mohan) Removal of Mayor and Vice Mayor. Add	Yes	No	Yes	Yes	Yes	Ayes
"Removal for cause shall mean removal of a						(4)
Councilmember because of such member's (a) willful						
and continued failure substantially to perform their						
duties, (b) conviction for, or guilty plea to, a felony, or						
a crime involving moral turpitude, (c) abuse of illegal						
drugs or other controlled substances or habitual						
intoxication, or (d) other illegal activities. The removal						
should proceed with a formal warning, which states						
with proven evidence of the member's failure to						
perform their duties and proposed corrective						
measures"						

erty counter	inutes				juilludiy 2	<i>3,</i> 2020
Proposed Section Revision	<u>Fruen</u>	<u>Moore</u>	<u>Mohan</u>	<u>Chao</u>	<u>Wei</u>	<u>Vote</u>
3.1 (Chao) Replace Section 3.1 with the	No	Yes	No	Yes	No	Noes
following: "It will be the responsibility of the						(3)
committees and subcommittees to inform and						
submit recommendations to the Council. The						
purpose and scope of each standing or ad hoc						
committee should be stated when it is formed						
and re-stated when councilmembers are						
appointed to the committee at a regular						
meeting.						
The City Manager shall prepare a						
report to Council about the anticipated						
time commitment required for staff to						
assist the Ad Hoc Committee.						
Information: The scope, membership, time						
of creation and estimated number of						
meetings for each Ad Hoc Committee						
shall be posted to the City Council						
website.						
Termination: A majority of the Council						
may vote to terminate any Ad Hoc						
Committee following a written report by						
the committee.						
 Ad Hoc Committees do not constitute 						
legislative bodies and are not subject to						
the requirements of the Brown Act.						
Standing committees that have a						
continuing or indefinite jurisdiction are						
subject to the Brown Act."						
3.3 (Moore) Reporting. "Council committee and	No	Yes	Yes	No	No	Noes
subcommittee members are to keep the Council						(3)
informed of the work and progress of their						
committee or subcommittee. These reports or						
minutes shall be made in writing, whenever a						
recommendation is made to the Council."						

Council recessed from 5:55 p.m. to 6:00 p.m.

Proposed Section Revision	<u>Fruen</u>	<u>Moore</u>	<u>Mohan</u>	<u>Chao</u>	<u>Wei</u>	<u>Vote</u>
4.2 (Wei) Attendance at Council Meetings. Staff	Yes	Yes	Yes	Yes	Yes	Ayes
shall provide the commission with advance notice						(5)
for the commission to select a member to attend the						
<u>City Council</u>						
meeting.						
4.2 (Moore) Attendance at Council Meetings. At least	Yes	Yes	Yes	Yes	Yes	Ayes
one commission member, preferably the Chair or Vice						(5)
Chair, must attend City Council meetings when the						
commission has an item of interest on the Council						
agenda, so as to be available to answer Council						

City Council Mi	inutes				January	25, 2023
questions.						
Proposed Section Revision	<u>Fruen</u>	Moore	Mohan	Chao	<u>Wei</u>	Vote
4.4 Appointment. (Multiple) "Former	No	No	-	_	No	Noes
Councilmembers are not eligible for appointment						(3)
to service on any commission or committee						
within four years of having served on the City						
Council.						
4.4 (Chao) Delete the last sentence "Former	No	Yes	No	Yes	No	Noes
Councilmembers are not eligible for appointment						(3)
to any commission or committee within four						
years of having served on the City Council.").						
Add: "City staff should report communications						
from former Councilmembers and former						
commissioners on issues related to City business						
through phone calls or in-person						
communications."						
4.4 (Moore) "Former Councilmembers are not	No	Yes	No	Yes	No	Noes
eligible for appointment to any commission or						(3)
committee within four years of having served on						
the City Council. Commissioners and committee						
members shall not be employees of the City or						
companies which the City contracts with, or						
employees of subcontracted companies."						
4.5 (Staff) Removal. The City Clerk shall remove	Yes	Yes	Yes	-	Yes	Ayes
commission or committee members for failure to						(4)
comply with attendance policies adopted in the						
Commission and Committee Handbook						
<u>Commissioner's Handbook</u> .						
4.5 (Chao) "The City Clerk shall <u>remove inform</u>	No	-	No	Yes	No	Noes
the Council to consider removal of commission or						(3)
committee members for failure to comply with						
attendance policies adopted in the Commission						
and Committee Handbook"						
4.6 (Staff) Undue Influence on Commissioners. Delete	Yes	Yes	Yes	Yes	-	Ayes
and commissioners" from the last sentence of Section						(4)
4.6.						
4.6 (Moore) Individual Councilmembers and	Yes	Yes	Yes	Yes	-	Ayes
commissioners shall have the right to attend meetings						(4)
of <u>Cupertino</u> commissions and other Cupertino						
governmental bodies but shall refrain from speaking						
or becoming involved in deliberations.						
5.1 (Moore) Attendance. Council attendance will be	Yes	Yes	Yes	Yes	Yes	Ayes
noted in the agenda of the next regular meeting and						(5)
thereafter for that calendar year, if five or more						
regular meetings are missed.						
5.2 (Moore) Correspondence. Official	No	Yes	No	-	No	Noes
correspondence from any member of Council						(3)
shall be provided to all members of Council."						Staff to
						review

City Council M	ınutes				January	25, 2023
						process
Proposed Section Revision	Fruen	Moore	Mohan	Chao	<u>Wei</u>	<u>Vote</u>
5.2 (Chao) Add staff recommendation and urgent	Yes	-	No	Yes	No	Staff to
correspondence will be added to Consent Calendar on						review
next Council agenda for public information.						process
5.3 (Chao) Regional Bodies. The Mayor makes the	No	-	No	Yes	No	Noes
recommendation which is then approved by the						(3)
Council.						
5.3 (Moore) "Council representatives to such various	No	Yes	No	_	No	Noes
boards shall keep the Council informed of ongoing						(3)
business through brief oral or and written reports						
to the Council"; and add the following: The Council						
representative shall provide a written report to						
Council consistent with Section 3.3.						
5.7 (Staff) Council Training. New members must	Yes	Yes	_	Yes	Yes	Ayes
receive the training within their first year of service						(4)
and shall comply with ongoing training requirements						
imposed by state law. Members shall attend training						
sessions that are offered locally in the immediate						
vicinity of Santa Clara County or, by completing						
online a state-approved public service ethics						
education program, or through a state-approved						
training which may be provided at a conference						
attended by the member.						
5.8 Mayor's Initiative Budget. Keep this section.	Yes	No	Yes	No	Yes	Ayes
State of the state						(3)
Proposed Section Revision	Fruen	Moore	Mohan	Chao	Wei	Vote
6.6 (Staff/Chao) Councilmember Access to	Yes		Yes		Yes	Ayes
Information. The City Manager shall place requests	165		165		100	(3)
that impose a significant workload on staff on the						
Council agenda for review by the full Council, along						
with a statement from that Councilmember as to why						
the information is needed.						
6.6 (Chao/Moore) The City Manager shall place	_	Yes	_	Yes	_	_
requests that impose a significant workload on staff						
on the Council agenda for review by the full Council,						
along with a statement from that Councilmember as						
to why the information is needed. No Councilmember						
shall circumvent the City Manager's direction						
regarding a request for information by seeking						
information through a Public Records Act request.						
7.1 (Wei) Future Agenda Items: "The City Manager	No	-	No	No	No	Noes
shall provide a quarterly report to Council regarding						(4)
the status of future agenda items, which may include						\ \ /
a request to remove items that are outdated or						
obsolete, from the list of future agenda items. Any						
item Outdated or obsolete items may be removed for						
the future agenda items list by a majority vote of the						
City Council. The City Manager may ask Council to						

City Council M	inutes				January 2	5, 2025
reaffirm that items remain on the future						
agenda items list with the support of two						
councilmembers.						
7.1 (Multiple) Delete the sentence: Any item may be	No	-	No	No	No	Noes
removed for the future agenda items list by a majority						(4)
vote of the City Council."						
7.1 (Chao) Adopt a Council procedures manual that	No,	No,	No,	No,	No,	Noes
follows the "Colleagues Memo" process used by the	add to	add to	add to	add to	add to	(5) add
City of Palo Alto.	future	future	future	future	future	to
•	agenda	agenda	agenda	agenda	agenda	future
						agenda
Proposed Section Revision	<u>Fruen</u>	Moore	Mohan	Chao	Wei	Vote
7.1 Future Agenda Items: Discuss this section further	-	Yes	-	Yes	Yes	Ayes
on a future agenda.						(3)
7.5 (Staff) Agenda Publication. Agenda packets <u>for a</u>	Yes	No	Yes	Yes	Yes	Ayes
regular meeting should be published and delivered to						(4)
Councilmembers no later than the Thursday						
Wednesday prior to a Tuesday Council meeting.						
7.6 (Chao) Supplemental Materials. Supplemental	Yes	Yes	Yes	Yes	Yes	Ayes
reports and materials received by the City Clerk after						(5)
the agenda is published but before 12:00 p.m. on the						
Monday prior to the City Council meeting shall be						
published and delivered to Councilmembers at 5:00						
p.m. on Monday. Supplemental reports <u>and materials</u>						
received by the City Clerk after 12:00 p.m. on Monday						
but before 4:00 p.m. on the day of the meeting shall be						
published and delivered to Councilmembers prior to						
the Council meeting. Council questions and staff-						
prepared responses will be included in supplemental						
materials provided to Council and the public.						
8.2 (staff) Seating of Councilmembers. For meetings	Yes	Yes	Yes	Yes	Yes	Ayes
held in Council Chambers at Community Hall, the						(5)
Mayor shall be seated at the center of the dais and the						
Vice Mayor shall be seated immediately to the						
Mayor's left. The remaining Councilmembers shall be-						
seated in order of seniority as follows: (1) the seat						
immediately to the right of the Mayor; (2) the last seat-						
on left side of the dais; (3) the last seat on the right-						
side of the dais. Seniority shall be based on the						
number of consecutive years of service on the City-						
Council. If two members have equal seniority based						
on service, the member with the higher vote count in-						
their most recent election is considered to have higher-						
seniority.	1					1
8.4 (Chao) Order of Business.	Yes	Yes	Yes	Yes	Yes	Ayes
1. Call to Order						(5)
Pledge of Allegiance						
• Roll Call						
Closed Session Report						

City Council N	linutes			January 25	5, 2023	
<u>Ceremonial Items</u>						Ī
Postponements and Orders of the Day						
Oral Communications (public comment on non-						
<u>agenda matters)</u>						
Consent Calendar						
Public Hearings						
Action Calendar						
<u>Items Removed from the Consent Calendar</u>						
Council Reports and Comments						
<u>City Manager Report</u>						
Oral Communications (continued)						
<u>Informational Items</u>						
Council and Staff Comments and the Future						
<u>Agenda Items</u>						
	1	1	1	1		

Council recessed from 8:44 p.m. to 8:50 p.m.

17. Adjournment

Proposed Section Revision	<u>Fruen</u>	<u>Moore</u>	<u>Mohan</u>	<u>Chao</u>	<u>Wei</u>	<u>Vote</u>
8.5.1 (Chao) Adding Item to Consent Calendar. The	No	Yes	Yes	Yes	Yes	Ayes
Mayor, the City Manager, the City Attorney, or the						(4)
City Clerk may recommend that items appearing on						
the agenda be placed on the consent calendar for						
action by the City Council. In addition, any item may						
be placed on the consent calendar by a majority vote-						
of the City Council. All items placed on the consent						
calendar shall appear together on the agenda with the						
recommendation as to the action to be taken by the						
City Council with respect to such item. Upon the						
motion of any member of the City Council, all items						
placed upon the consent calendar may be acted upon						
together, and each shall be deemed to have received						
the action recommended. Items may be removed from						
the consent calendar only by a member of the City-						
Council.						
8.5.2 (Fruen/Wei) Removing Item from Consent	Yes	No	Yes	Yes	Yes	Ayes
Calendar. Revise to allow Councilmembers to remove						(4)
at most one item from the consent calendar without						
providing notice before the Council meeting begins.						
Items may be removed from the consent calendar only						
by a member of the City Council. Any member of the						
City Council who would like to remove any item from						
the consent calendar shall notify the City Manager						
and the City Clerk prior to the meeting; provided,						
however, each Councilmember may remove one item						
from the consent calendar without providing notice						
before the Council meeting begins. Although						
members of the City Council are encouraged to ask						
questions and share concerns about the agenda item						

City Council N	linutes				January	25, 2023
with staff before the meeting, they are not required to						
do so. Items removed from the consent calendar shall						
be placed at the end of the agenda for consideration.						
8.5.2 (Moore) Delete Section 8.5.2.	No	Yes	No	No	No	Noes
						(4)
8.6 (Wei) Follow as recommended by staff to limit	-	-	_	_	-	-
public comment up to 10 minutes if the speaker is						
representing five or more people and all other						
procedures are the Mayor's discretion. No member of						
the public may be allocated more than a combined						
total of 10 minutes to speak during a Council meeting.	.					
Proposed Section Revision	Fruen	Moore	Mohan	Chao	Wei	Vote
8.6 (Moore) No member of the public may be	_	_	_		_	_
allocated more than a combined total of 10 minutes to	_					
speak during a Council meeting.						
8.6 (Fruen) Public Comment. Remove the 10-minute	Yes	Yes	Yes	_	Yes	Ayes
limit on total time for public comment by a single	100	100	100			(4)
member of the public and to increase the length of						(-)
time members of the public have to raise their hand or	,					
submit a blue card to speak to 9 minutes or prior to	•					
the close of public comment.						
8.6 (Chao) Support a 5-minute time limit but add a			_	Yes	_	_
future agenda item on a better method of handling				103		
both virtual in-person speaker cards.						
8.9.1 (Staff) Ex Parte Contacts. Councilmembers shall	Yes	Yes	Yes	Yes	Yes	Ayes
disclose any ex parte contacts. Councilimentoers shall		168	ies	ies	168	(5)
a quasi adjudicative matter ex parte communications						(3)
prior to deliberation on a quasi-judicial matter. A						
quasi-judicial matter is typically a hearing in which						
the City Council hears evidence and makes findings						
of fact to reach a conclusion based on the applicable						
law. An ex parte communication occurs when a						
Councilmember hearing a quasi-judicial matter						
communicates directly or indirectly with any person						
or party in connection with a matter before the						
Council, without notice and the opportunity for all						
parties to participate.						
8.9.3 (Wei) Council Questions and Deliberations.	_	Yes	_	Yes	_	
Add " <u>The Mayor may allow additional time</u>		103		103		
for deliberation where appropriate."						
3.9.3 (Fruen) Councilmembers may obtain the floor	Yes		Yes	-	Yes	Ayes
by seeking recognition from the Mayor. Following						(3)
presentations to Council on an agenda item,						
Councilmembers shall each be given 5 minutes to ask-						
questions of any presenter. The Mayor may allow						
additional time for questions where appropriate.						
Following public comment, the Mayor may request						
that a motion be made and seconded. After the						
motion has been stated to the Council and seconded,						

City	Council	IVII	nutes				January 25	, 2023
any	member of the Council has a right to discuss the	•						
mol	ion after obtaining the floor. A member who has							
beer	n recognized should limit their time to 5 minutes.	_						
Cou	incilmembers may obtain the floor by seeking							
reco	ognition from the Mayor. Following presentations	3						
to C	Council on an agenda item, Councilmembers shall	<u>-</u>						
eacl	be given five minutes to ask questions of any							
	senter. The Mayor may allow additional time for							
•	stions where appropriate. Following public							
com	ament, the Mayor may request that a motion be							
	de and seconded. After the motion has been stated	<u>1</u>						
to tl	ne Council and seconded, any member of the							
Cou	uncil has a right to discuss the motion after							
	nining the floor. A member who has been							
	ognized shall limit their time to five minutes. The	_						
	yor may allow additional time for questions							
-	ere appropriate. This rule shall displace any							
	flicting rule in the City's adopted rules of							
	cedure.							
•	posed Section Revision		Fruen	Moore	Mohan	Chao	Wei	Vote
	(Fruen) Meeting Length. If a meeting continues		Yes	Yes		Yes	Yes	Ayes
	t 11:00 p.m., it shall end at 11:30 p.m. All meetings	s	165	165		165	165	(4)
_	I be adjourned at 11:30 p.m. unless by a 2/3 -vote of							(-)
	najority of the City Council suspends this rule and							
	uncil votes affirmatively to extend the meeting pa							
	0 p.m.							
	(Moore) Public Hearing Procedures.		Yes	Yes	Yes	Yes	Yes	Ayes
	e order of proceeding where there is a		100	103	103	100	100	(5)
	olic hearing item (non-appeal items) before the							(0)
_	y Council shall be as							
	ows:							
	Open Public Hearing							
2.	Staff Report ($\underline{preferably} \le 10 \text{ minutes}$)							
3.	Applicant's presentation (where applicable)							
0.	$(\underline{preferably} \le 8 \text{ minutes})$							
4.	Questions from the Council							
5.	Public comment							
6.	Applicant's response to public comment (where	,						
0.	applicable) (preferably 2 minutes)							
7.	Close Public Hearing and vote							
	ere the public hearing involves an appeal of a							
	ision to the City Council, the order of proceeding							
	ll be as follows:	,						
1.	Open Public Hearing							
2.	Staff Report (<u>preferably</u> ≤ 10 minutes)							
3.	Appellant's statement ($\underline{preferably} \le 8 \text{ minutes}$)							
4.	Applicant's statement (where applicable)							
	$\frac{\text{(preferably} \le 8 \text{ minutes)}}{\text{(preferably} \le 8 \text{ minutes)}}$							
5.	Questions from the Council							
<u>. </u>	~: :5::		l	l	1	l	1	

Page	10

Yes

Yes

Yes

Ayes

bring matters back for future Council consideration as

10. (Moore) Revise "2/3 vote of the Council"" to state

no action can be taken at a study session. The Decorum rules still apply to the behavior of the

Council and public.

City Council Minutes January 25, 2023

" <u>three votes of the Council"</u>						(3)	
5.5 (Staff) Ceremonial Correspondence. Remove	-	-	-	-	-	-	
policy and bring back for Council consideration at a							
later date.							

Chao moved to accept Council's straw vote recommendations and direct staff to take Council's input and return with a revised Council Procedures at the next regular City Council meeting; and bring back the future agenda items that were discussed. There was no second and Chao's motion was not considered.

The following items will be provided to Council separately:

- Current Mayor's Initiative Budget resolution and if Council desires to update the current resolution, this can be done at a future date.
- quarterly report on the To-Be-Determined (TBD) list of draft future agenda items
- email to Council on exact times that Council questions will be provided as supplemental materials/desk items
- email to Council on what qualifies as a Consent Calendar agenda item
- include examples of study session policies from other cities when future revisions are discussed for the adopted council procedures
- further discussion on the Colleagues Memo Policy

Wei moved and Chao seconded to provide direction to the City Manager and City Attorney to consolidate the straw vote recommendations and return to Council with a revised Procedures Manual that reflects the results of the straw poll votes, for consideration at the next regular City Council meeting; and provide more information to Council on the additional items discussed prior to adding to a future City Council agenda. The motion carried with Moore voting no.

2. <u>Subject</u>: Study Session to consider modifying Municipal Code Title 2 regarding compositions and responsibilities of existing Commissions and Committees (Continued from January 17, 2023)

<u>Recommended Action</u>: Direct staff to proceed with ordinance amendment to consolidate existing Commissions and Committees

Presenter: Pamela Wu, City Manager

Written communications for this item included a staff presentation and emails to Council.

City Manager Pamela Wu gave a presentation.

Councilmembers asked questions and made comments.

Mayor Wei opened the public comment period and the following people spoke.

Peggy Griffin opposed consolidating the Environmental Review Committee (ERC), Design Review Committee (DRC), Legislative Review Committee (LRC), and Economic Development Committee (EDC).

Jennifer Griffin opposed consolidating the ERC, LRC, and other Committees.

Lisa Warren opposed discontinuing the City Hall Renovation Subcommittee and consolidating the ERC, DRC, LRC, and EDC.

Donna Austin supported consolidating existing Commissions and Committees and the staff recommendation.

Rhoda Fry opposed consolidating the ERC and DRC and delegating the EDC and LRC.

Louis Saadati supported consolidating existing Commissions and Committees and the Subcommittees.

Housing Commissioner Tessa Parish (representing self) opposed consolidating the ERC and DRC and delegating the LRC and EDC.

Mayor Wei closed the public comment period.

Fruen moved and Mohan seconded the staff recommendation to:

- 1) Consolidate certain Commissions and Committees; and
- 2) Discontinue all previously formed subcommittees; and
- 3) Proceed with preparation of necessary ordinance amendments.

Chao moved and Moore seconded a substitute motion to:

- 1. Combine the Environmental Review Committee (ERC) and Design Review Committee (DRC) into one committee but not merge with Planning Commission;
- 2. Remove the Legislative Review Committee (LRC);
- 3. Remove the Administrative Hearing Committee (AH) from the list;
- 4. Merge the Disaster Council with the City Council;
- 5. Retain the Economic Development Committee (EDC);
- 6. Follow the staff recommendation to discontinue the Subcommittees;
- 7. Follow the staff recommendation to proceed with preparation of necessary ordinance amendments.

The substitute motion failed with Chao and Moore voting yes.

Chao made a friendly amendment for staff to return with alternative suggestions for the current structure of the Economic Development Committee. (Fruen and Mohan accepted

the friendly amendment).

Moore moved and Chao seconded a second substitute motion to move the recommended action with the amendment to retain the Economic Development Committee as codified. The second substitute motion failed with Chao and Moore voting yes.

Final motion:

Fruen moved and Mohan seconded the staff recommendation to:

- 1) Consolidate certain Commissions and Committees; and
- 2) Discontinue all previously formed subcommittees; and
- 3) Proceed with preparation of necessary ordinance amendments; and
- 4) Provide direction for staff to return with alternative suggestions for the current structure of the Economic Development Committee.

The motion carried with Moore voting no.

ADJOURNMENT

At 11:59 p.m., Mayor	Wei adjourned	l the Special Cit	y Council Meeting.
----------------------	---------------	-------------------	--------------------

Kirsten Squarcia, City Clerk