CC 07-07-20

Study Session #1 General Plan Amendment Authorization

Presentation

General Plan Amendment Authorization

City Council Study Session July 7, 2020

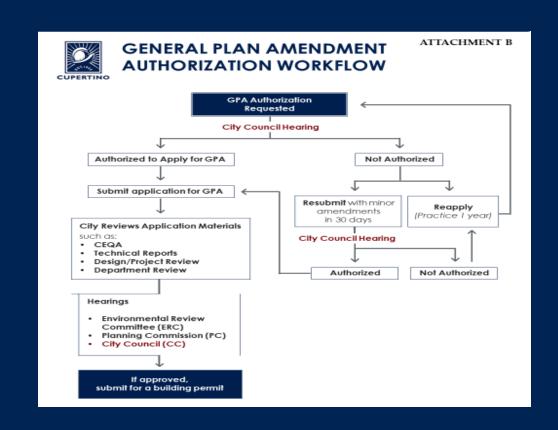


Background

- 1. Procedures prior to 2015
- 2. Development and Adoption of GPA Authorization Procedure
 - Community Concerns
 - Online Survey
 - Additional Analysis
- 3. Adoption of new procedures

Current Procedure

- GPA applications are considered twice annually;
- 2. Application materials are posted on city website;
- 3. Postcard notification;
- 4. Council authorization of GPA submission is not approval of project;
- Second chance of presentation may be granted by City Council – reconsideration;
- 6. If denied, project must wait until the next round to resubmit.



Benefits of the Procedure

- Provide for more orderly development;
- 2. Ensure that additional development improves quality of life for the community;
- 3. Provide opportunity for early community input;
- 4. Provide city staff advance notice of projects;
- 5. Provide direction early in the process;

Concerns on Procedure

- Misconception of City Council's authorization;
- 2. The process for changing the project after GPA authorization.
- 3. The community benefits from project to project have been inconsistent.
- 4. The community benefits offered may not provide the intended benefits.
- 5. The number of public outreach meetings should be increased to solicit more public input.

Concerns on Procedure

- 6. More details on the projects and application materials;
- 7. City-wide public notice is conducted via bulk mail and not a more secure form of mailing.

Options for the General Plan Amendment Procedure

- 1. Retain the existing Procedures as is.
- 2. Refine the existing Procedure to address concerns,
- 3. Repeal the existing Procedure
- 4. Consider additional methods to manage development.

Recommended Action

That the City Council receive this report and provide direction on any next steps regarding the GPA Authorization Procedure.

CC 07-07-20

#2

Civic Center Parking Analysis and Recommendations

Presentation

Civic Center Parking Analysis Report

July 7, 2020



Outreach

- Library Patron Intercept Survey (Oct. '19)
- Employee Surveys (March '19, Aug. '19 and March '20)



Existing Parking

Existing surface parking stalls: 226

On-street parking stalls: +96

Total Existing Parking Capacity 322

Existing Parking Stall Deficiency 25

Future Parking Demands

- City Hall
- Community Hall
- Library

Parking Supply Increase Improvements

| Recommended Action | Equivalent increase in parking stalls | Estimated Cost per parking stall | Estimated Total Cost of Improvement or Annual Operating cost |
|--|--|-------------------------------------|--|
| Convert one Rodrigues Avenue parking space into motorcycle parking | 4 | \$50 | \$200 (one-time) |
| Add pick-up/drop-off return to Torre Ave | 13 | \$385 | \$5,000 (one-time) |

Total Equivalent Reduction to Demand: 17

Total Physical Improvement Cost (one-time expenditure): \$5,200

Total Annual Costs to Implement (ongoing costs): \$0

Parking Demand Decrease Measures

| Recommended Action | Equivalent increase in parking stalls | Estimated Cost per parking stall | Estimated Total Cost of Improvement or Annual Operating cost |
|---|---------------------------------------|-------------------------------------|--|
| Continue provide option for employees to telecommute | 15 | | (annual) |
| Designate carpool spaces | 8 | \$100 | \$800 (one-time) |
| Add secure bicycle parking close to City Hall entrance | 2 | \$7,500 | \$15,000 (one-time) |
| Continue the guaranteed ride home program | 29 | \$24/year | \$700 (annual) |
| Create healthy families program to encourage families to bike/walk to the Library | 20 | \$500/year | \$10,000 (annual) |
| Education on Transportation Demand Management (TDM) | 6 | \$1,667/year | \$10,000 (annual) |

Parking Demand Decrease Measures (cont.)

| Recommended Action | Equivalent increase in parking stalls | Estimated Cost per parking stall | Estimated Total Cost of Improvement or Annual Operating cost |
|---|---------------------------------------|-------------------------------------|--|
| Continue to provide commuter checks to employees to encourage biking, walking, carpooling and transit ridership | 17 | \$1,300/year | \$22,100 (annual) |
| Provide a free Via shuttle from local schools to the library after school | 36 | \$833/year | \$30,000 (annual) |
| Parking cash out for employees (\$5/day) | 41 | \$1,300/year | \$53,300 (annual) |
| Reduce 4-Hour parking to 2-Hour parking | 14 | \$5,357/year | \$75,000 (annual) |

Parking Demand Decrease Measures (cont.)

188

Total Equivalent Reduction to Demand:

Total Physical Improvement Cost (one-time expenditure): \$15,800

Total Annual Costs to Implement (ongoing costs): \$201,100

Parking Management Measures

| Recommended Action | Equivalent increase in parking stalls | Estimated Cost per parking stall | Estimated Total Cost of Improvement or Annual Operating cost |
|---|---------------------------------------|-------------------------------------|---|
| | Parking Management Measures | | |
| Add valet parking for large events | 30 | \$1,600/year | \$48,000 |
| Total Equivalent Reduction to Demand: | | | 30 |
| Total Physical Improvement Cost (one-time expenditure): | | | \$0 |
| Total Annual Costs to Implement (ongoing costs): | | | \$48,000 |

Total Physical and 2-Year Cost to Implement

Total Equivalent Stall Increase: 235

Total Physical Improvement Cost: \$21,000

Total Annual Costs to Implement for Two Years: \$498,200

Total Cost: \$519,200

Recommendation

Provide input on the recommended actions to reduce parking demand and to increase and manage parking supply at the Civic Center.

Civic Center Parking Analysis Report

July 7, 2020



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#8

Municipal Code Amendments to Regulate Short-Term Rental Activity

Presentation

Item #8 July 7, 2020

Short-Term Rental Ordinance

July 7, 2020



Background

- Pre-Covid SIP ~400 STRs
- Post-Covid ~ 240 STRs
- Currently allowed as Home Occupation
- Required to remit TOT

Outreach

- Online survey
- Public outreach meeting
- Planning Commission
- CC Study Session
- Platform Outreach

City Council Study Session

- Maximum # of users
- STR Activity in condos/townhomes, and multi-family
- Restrict guest activity
- Regulating Parking
- Revocation of Registration
- Regulation on Hosting Platforms

Proposed STR Regulations: Definitions

- Host
- Hosted Stay
- Short-Term Rental
 Transient
- Un-Hosted Stay

- Hosting Platform
- Local Contact

Proposed STR Regulations: Activity

- Allowed within primary residence (not ADUs)
- No commercial activities
- # of guests
- Parking

- One agreement per night
 - Hosted and Un-Hosted Stays
 - Guest Manual
 - Quiet Hours

Proposed STR Regulations: Registration

- Host Name and Contact Information
- Site Plan and/or floor plan with STR location
- Consent to inspection
- Proof of primary residence
- HOA or Property Owner approval

- Property Location
- Acknowledgement of compliance with city requirements
- Local Contact
- Identification of offstreet parking
- Proof of remittance of TOT

Proposed STR Regulations: Revocation

- Revocation
- Process
- Appeal

Proposed STR Regulation: Hosting Platforms

- Collecting TOT
- Maintain records
- Preventing non-registered STR bookings

Other Municipal Code Amendments

- Clarify some definitions
- Processing of permit applications and revocations

Fundamental Enforcement Benefits

Current:

STRs are a permitted use, subject to regulations.

Proposed:

STRs are prohibited unless registered and compliant with regulations

Fundamental Enforcement Benefits

Through this shift in regulatory design, the City will have more leverage in effectively regulating STRs

STR Enforcement

- Current Enforcement Resources
- Expectations
- Enforcement Approaches

Enforcement Options

| Enforcement Level | Services Provided | | Expected Rate | Additional | This Dock | Total |
|----------------------|--|-----------------------|----------------------------------|---|---------------------------|-------------------|
| | Registration Enforcement | Complaint Response | of Compliance (of known STRs) | Contract Staffing Needs | Third-Party Monitoring | Estimated Cost |
| Proactive | Yes, with annual inspections | Reactive | > 90% | 3,120 annual hours (\$374,400) | \$34,289 | \$408,689 |
| Semi- Proactive | Yes, with <u>no</u> annual inspections | Reactive | > 70% | 2,080 annual hours (\$249,600) | \$34,289 | \$283,889 |
| Reactive | Only upon complaints | Reactive | > 30% | 1,040 annual hours (\$124,800) | \$34,289 | \$159,089 |

STR Implementation

- Unclear impact of SiP on STRs
- Delayed operative date
 - Six months after normal travel is allowed to resume

Environmental Review

- CEQA Exemptions:
 - 15378
 - 15061 (b) (3)
 - 15304

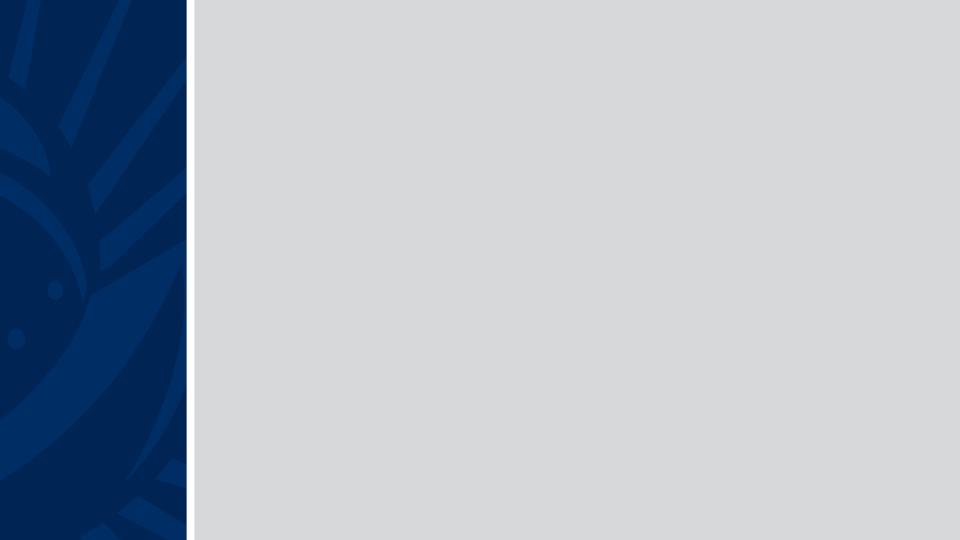
Next Steps

- First reading of the ordinance
- Second reading on 7/21/2020

Recommendation

Planning Commission recommended (4-0-1, Wang absent) that that the City Council adopt the proposed draft ordinance to:

- 1. Find that the proposed actions are exempt from CEQA; and,
- 2. Amend the Municipal Code by adding Chapter 5.08 and amending Chapters 3.12 (Transient Occupancy Tax), Chapter 19.08 (Definitions), Chapter 19.12 (Administration) and Chapter 19.120 (Home Occupations).



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#9

Renewal of Stormwater Parcel Fees for FY20-21

Presentation

Renewal of Stormwater Parcel Fees for FY20-21

July 7, 2020



Two Stormwater Fees

- 1992 Storm Drainage Charge
 - \$12/single family parcel;
 - \$144/acre for commercial/apartments/industrial parcels;
 - \$36/acre for unimproved parcels

• 2019 Clean Water and Storm Protection Fee

| Land Use Category | | Fee | | | |
|--------------------------------------|----|-------------------|--------------|--|--|
| Single Family Residential* | | | | | |
| Small (under 0.13 acre) | \$ | 36.58 | per parcel | | |
| Medium (0.13 - 0.22 acre) | \$ | 44.42 | per parcel | | |
| Large (0.23 - 0.40 acre) | \$ | 55.58 | per parcel | | |
| Extra Large (over 0.40 acre) | \$ | 106.42 | per parcel | | |
| Condo 1 (1 story) | \$ | 36.58 | per parcel | | |
| Condo 2 (2+ stories) | \$ | 11.99 | per parcel | | |
| Non-Single-Family Residential** | | | | | |
| Multi-Family Residential | \$ | 30.88 | per 0.1 acre | | |
| Commercial/Retail/Industrial | \$ | 40.38 | per 0.1 acre | | |
| Office | \$ | 30.88 | per 0.1 acre | | |
| Church/Institutional | \$ | 26.13 | per 0.1 acre | | |
| School (w/playfield) | \$ | 19.00 | per 0.1 acre | | |
| Park | \$ | 7.13 | per 0.1 acre | | |
| Vacant | \$ | 2.38 | per 0.1 acre | | |
| Open Space/Agricultural | | no charge | | | |
| Low Impact Development Adjustment*** | | 25% Fee Reduction | | | |

^{*}Single-Family Residential (SFR) category also includes du-tri-and four-plex units

^{**}Non-SFR parcels are charged per the tenth of an acre or portion thereof

^{***}Low Impact Development Adjustment only applies to condimium and non-SFR

No increase recommended for FY20-21

- Council has option to approve increase the Clean Water & Storm Protection Fee (CPI with a 3% cap) if actual program expenditures increase.
- Expenses came in under budget for 19-20 (short-staffed, need for allocation adjustments, COVID-19) so no increase recommended.

Audit and Review

- NonPoint Source Program expenses and revenues will be subjected to internal audit for FY 19-20 during City's usual audit schedule.
- Going forward, new schedule of auditing will review a full year in advance of this renewal process. (Mar-Feb for review by Audit Committee at normal April meeting).

Tonight's Recommended Actions

- 1. Adopt Resolution No. 20-XXX approving the renewal and collection of the 1992 storm drain fee with no increase in rates for fiscal year 2020-2021; and
- 2. Adopt Resolution No. 20-XXX approving the renewal and collection of the 2019 Clean Water and Storm Protection Fee with no increase in rates for fiscal year 2020-2021; and
- 3. Assign the Audit Committee the task of reviewing externally-audited findings regarding the Nonpoint Source Program on an annual basis.

Questions?

CC 07-07-20

#10 Approving an Internal Audit

Presentation

Internal Audit Function

July 7, 2020



Agenda

- Background
- Purpose
- Recommended Action

Background

- FY 2019-20 City Council Work Program
- FY 2019-20 Adopted Budget
- Internal Auditor Selection
 - Request for Proposal, September 2019
 - Sub-Committee selected Moss Adams
- Services to commence in Fiscal Year 2020-21

Purpose

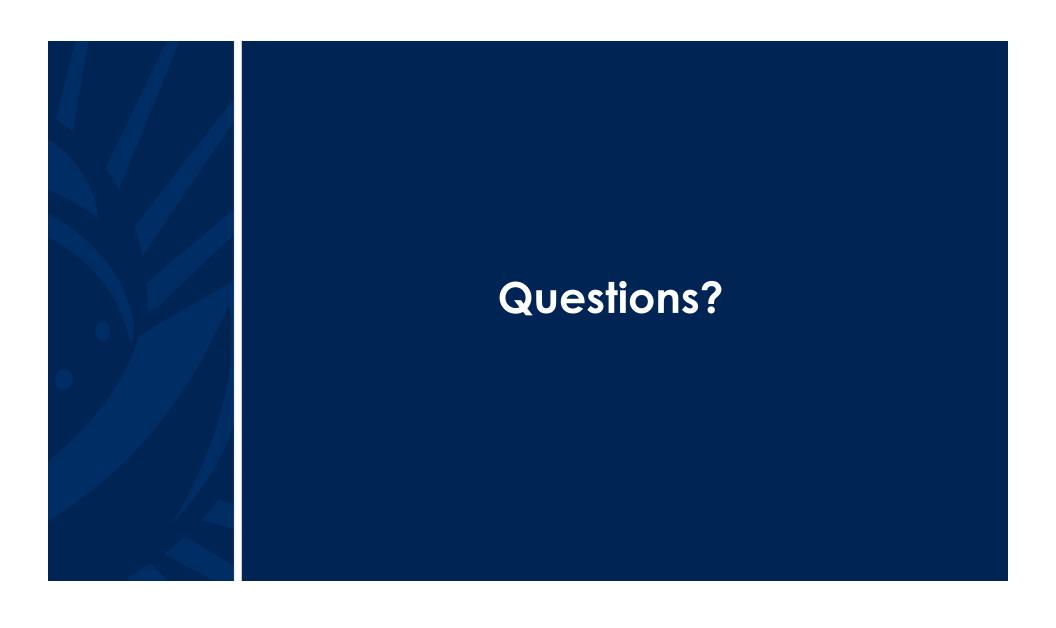
Ensuring City has proper controls, governance and risk management processes in place by independently reviewing:

- Processes
- Capital programs
- Governance and management
- Operations and service delivery
- Risk management
- Internal controls
- Organization and staffing
- Asset management

- Funding and economics
- Human resources
- Technology
- Compliance
- Procurement
- Accounting and financial reporting
- Public safety
- Fraud, waste, and abuse

Recommended Action

- Adopt Resolution No. 20-091
 establishing an Internal Audit Function
- Conduct first reading of Ordinance No. 20-2208 amending City Code Chapter 2.88: Audit Committee § 100 Duties-Powers-Responsibilities
 - Shall recommend appointment of internal auditors
 - Shall review internal audit reports



CC 07-07-20

#11 Lawrence Mitty Acquisition

Presentation

Lawrence - Mitty Acquisition

City Council - July 7, 2020







Negotiated Deal Points

- Purchase Price = \$2.69M
- Access from Lawrence Expwy for Maintenance and construction
- Removal of materials and debris

Next Steps

- City Approval
- County Approval
- Due Diligence period
- Complete Purchase
- Develop park specific plan

Questions?



CC 07-07-20

#12

Electronic Filing of Campaign Statements

Presentation

Electronic Filing of Campaign Statements

Cupertino City Council July 7, 2020



Draft Ordinance

Adding Chapter 2.20.120 to City Code, Requiring Electronic Filing of Campaign Statements

Draft Ordinance

Consistent with Gov Code section 84615, allowing local government agency to mandate e-filing for elected officer, candidate, committee.

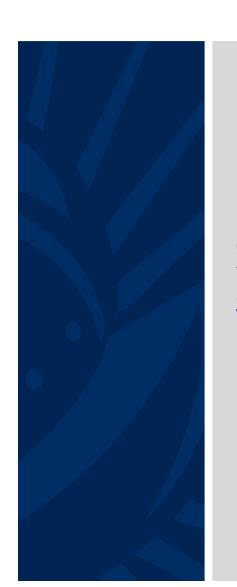
Draft Ordinance

- Ensures integrity of data
- Compatibility with Secretary of State system
- Available free of charge



E-filing

- FPPC encourages electronic reporting
- E-filing easier to comply with reporting obligations
- Provides publicly accessible information and a consistent format.



Other Cities

Gilroy, Los Gatos, Menlo Park, Morgan Hill, Mountain View, Palo Alto, San Jose, San Mateo, Santa Clara, Sunnyvale



May 5 Update

- Council request to track campaign finance data
- Application for contributions and expenditures
- Extracts data from campaign statements
- Provides comprehensive view of campaign financials
- Available Late July

Recommended Action

- 1. Receive update on City website tool for publishing campaign finance expenditures and contributions; and
- 2. Conduct the first reading of Ordinance No. 20-2209 "An Ordinance of the City Council of the of the City of Cupertino adding City Code Section 2.20.120 (Electronic Filing) to Title 2 (Administration and Personnel)"