

City of Cupertino 10300 Torre Avenue Cupertino, CA 95014 (408) 777-3308 FAX (408) 777-3333

Community Development Department

To:

Mayor and City Council Members

From:

Benjamin Fu, Director of Community Development

Date:

November 19, 2019

Subj:

REPORT OF PLANNING COMMISSION DECISIONS MADE November 12, 2019

Chapter 19.12.170 of the Cupertino Municipal code provides for appeal of decisions made by the Planning Commission

Application 1.

R-2017-33, RM-2017-39, Francis Kun (Tsai residence), Shayjan Huang/Eric & Cindy Fang, 21865 San Fernando Ave.

Appeal of Director's approval of a Residential Design Review application to allow the construction of a 520 square foot first floor addition and an 820 square foot second story addition with a second story setback less than 15 feet; and a Minor Residential Permit to allow a balcony on the new second story.

Action

The Planning Commission denied the appeal of the application(s) on a 4-0-1 vote

Enclosures: Planning Commission Report November 12, 2019

Planning Commission Resolution(s) 6887 & 6888

Plan Set



COMMUNITY DEVELOPMENT DEPARTMENT PLANNING DIVISION

CITY HALL 10300 TORRE AVENUE • CUPERTINO, CA 95014-3255 TELEPHONE: (408) 777-3308 • FAX: (408) 777-3333 CUPERTINO.ORG

PLANNING COMMISSION STAFF REPORT

Agenda Date: November 12, 2019

SUBJECT

Consider an appeal of the Community Development Director's approval of a Residential Design Review Permit to allow the construction of a 520 square-foot first-floor addition and a new 820 square-foot second-story with a second-story setback less than 15 feet and a Minor Residential Permit to allow a second-story balcony. (Applications: R-2017-33 and RM-2017-39; Applicant: Francis Kun (Tsai residence); Project Location: 21865 San Fernando Avenue; A.P.N.: 357-15-043; Appellant(s): Shayjan Huang and Eric and Cindy Fang)

RECOMMENDED ACTION

Conduct the public hearing and deny the appeal and uphold the Director's decision to approve the applications per the Draft Resolutions (see Attachments 1 and 2).

DISCUSSION

Project Data:

General Plan Designation:	Residential (0-4.4 DU/AC)		
General Plan Special Area:	Monta Vista Village Special Area		
Zoning Designation:	R1-7.5 (Single-Family Residential)		
	Allowed	Existing	Proposed
Net Lot Area	-	9,966 sq. ft.	9,714 sq. ft.*
		(0.23 acres)	(0.22 acres)
Floor Area Ratio (F.A.R.)	4,371 sq. ft.	2,834 sq. ft.	4,369 sq. ft.
	(45%)	(29%)	(44.9%)
Lot Coverage	4,857 sq. ft.	3,241 sq. ft.	4,217
	(50%)	(33%)	(43.4%)

1st Floor Setbacks	Required	Existing	Proposed
Front	20′	12′-11″	7′-11″ *
Rear	20′	81′-3″	48'
Side	Combined 15'	Combined 15'-4"	No change
	(no side less than 5')	(5' + 10'-4")	
2 nd Floor Setbacks	Required	Existing	Proposed
Front	25′	N/A	77'-3"
Rear	25′	N/A	80′-9″
Side	Combined 25' (no side	N/A	Combined 27'-5"
	less than 10')		(10' + 17'-5")
2 nd Floor Balcony Setbacks	Required	Existing	Proposed
Front	20′	N/A	N/A
Rear	20′	N/A	60'-3" 18'-9" & 17'-5"
Side	15' Each Side	N/A	
Total Building Height	28' max. allowed	19′-1″	27′-5″
Project Consistency with:			
General Plan:	Yes		
Zoning:	Yes		
Environmental Review:	Categorically Exempt per Section 15303, Class 3 of the		
	California Environmental Quality Act (CEQA)		

^{*} Required 5' dedication results in a reduction in the net lot area and front setback for the existing structure though the building location will not change.

Background:

On October 11, 2017, Francis Kun of Atelier Designs, representing the homeowners David and Yi Ting Tsai, applied for a Residential Design Review Permit to allow the construction of a 520 square-foot first-floor addition and a 820 square-foot

second story and a Minor Residential Permit to allow a second-story balcony located at 21865 San Fernando Avenue (Figure 1).

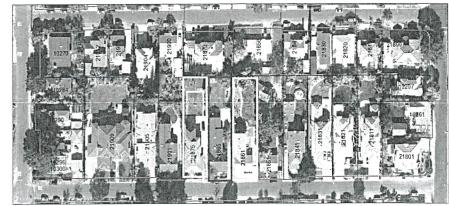


Figure 1. Applicant's property outlined in red. Appellants' properties outlined in yellow.

The Single-Family Residential (R-1) Ordinance, Chapter 19.28 of the Cupertino Municipal Code (CMC) requires two-story additions to obtain a Residential Design Review Permit where a proposed second-story side-yard setback is less than 15 feet to any interior side property line. Since the proposed project has a second story setback of less than 15 feet, a Residential Design Review Permit was required and therefore, an architectural peer-review was conducted. Additionally, the R-1 Ordinance requires a Minor Residential Permit for new second-story balconies with views into neighboring residential side or rear-yards. Since the proposed project involves a second story balcony that will create views into neighboring side or rear-yards, a Minor Residential Permit was required.

The following is a summary of the project events leading up to the appeal:

October 11, 2017:

Francis Kun (Tsai residence) applied for the Residential Design Review Permit and Minor Residential Permit.

November 11, 2017:

The Planning Division received a letter in opposition to the project signed by 11 neighbors.

November 17, 2017:

The property owner, David Tsai, met with adjacent neighbors to discuss the project concerns outlined in the letter.

February 21, 2018:

To address the concerns identified by adjacent property owners, the applicant revised the proposed project by:

- Reducing the proposed three-car (653 sq. ft.) garage to a two-car (498.5 sq. ft.) garage and converting the third car space to a carport;
- Increasing the first-floor rear-yard setback from 41'-7" to 48';
- Moving the location of the proposed second story closer to the street by approximately 12' thereby, increasing the second-story rear-yard setback from 68' to 80'-9" and the second-story balcony rear-yard setback from 44'-4" to 60'-3";
- Reducing the area of the second-story balcony by approximately 235 sq. ft. resulting in an increase in the second-story balcony side-yard setback from 10' to 18'-9"; and

 Removing a previously proposed exterior staircase to the second-story balcony

November, 2017 - May, 2019:

Staff conducted multiple informal meetings at City Hall and on-site with adjacent property owners.

May 1 – 15, 2019:

Staff received multiple written comments during the public comment period, including a letter signed by 35 neighbors (re-submitted as part of the appeal packet).

June 24, 2019

In response to the comments received during the public comment period, the applicant revised the project by:

- Reducing the width of the proposed carport posts
- Incorporating a flat roof line by reducing the roof pitch of the carport resulting in a decrease in height by approximately 4'.

June 25, 2019:

The project underwent an architectural peer-review by the City's Consulting Architect and was approved as it was found to be consistent with all aspects of the R-1 Ordinance.

July 10, 2019:

The approval of the Design Review Permit (R-2017-33) and Minor Residential Permit (RM-2017-39) was appealed by Shayjan Huang and Eric and Cindy Fang (Attachment 4).

Basis of the Appeal:

The appellants' specific basis of appeal of the Director's decision is summarized below with related quotes in *italics*. Where appropriate, staff's response follows.

1. **Mass and Bulk:** "This huge protruding expansion of the house with very short front setback, a second-story addition in the back part of the house, a huge 2nd floor balcony, and a big carport protruding into the backyard. It will destroy the harmony of the neighborhood."

"The new expansion protruding into the backyard far exceeds the 2nd story lines of all the houses on the north side of San Fernando Avenue."

"This expansion is significantly longer than all the houses on San Fernando Ave. and immediate neighbors."

"Neighbors felt that this expansion looked like two connected houses [and] does not fit the single-family neighborhood..."

"The current 21865 San Fernando Ave. house (before expansion) with garage on the back is already longer than adjacent properties... After the addition of the first floor living area and two-car garage has already protrude into our backyard garden leisure area."

"21865's design will block all neighbors' backyard views and bring security threats. It will stand out in an aesthetically unpleasing manner and devalue neighborhood properties' value."

The existing house was built when the property was in the County of Santa Clara's jurisdiction. Therefore, the existing front setback at the first floor is approximately 13', less than the current 20' foot standards. Due to the proposed development, a right of way dedication of five feet is required by the Public Works Department. This results in a front-yard setback for the existing structure of 7'-11". The City's Municipal Code recognizes that structures or portions of structures that were legally constructed and retain, unchanged, with a redevelopment project can remain "legal non-conforming." Therefore, the applicant can retain the existing front-yard setback and structure, despite their non-conforming status

It also appears from an aerial view (see Figure 2) that five adjacent properties along San Fernando Avenue (including the subject property) were all developed with the same/similar setbacks. These properties would also be allowed to retain the existing legal non-conforming first-floor front-yard setback should they redevelop or propose additions/improvements with no changes to the front of the building.

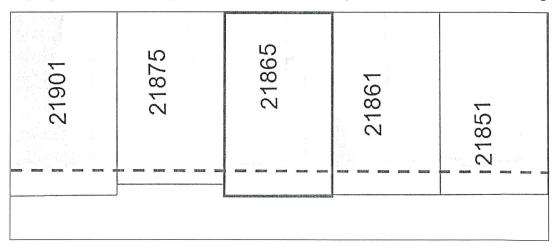


Figure 2. Aerial view of neighboring front-yard setbacks. Applicant's property outlined in red.

However, all remaining portions of the proposed project meet all other setback requirements for the first floor, second floor and second-story balcony and meet all other the building development regulations including floor area ratio (FAR), lot coverage, and building height.

There are no regulations regarding length of buildings or placement of either the first or second story on the property other than the setbacks identified in the R-1 Ordinance. However, as part of the Residential Design Review, the project underwent an architectural peer-review by the City's Consulting Architect for design and neighborhood compatibility. The Consulting Architect made recommendations to better incorporate the new second-story into the existing structure, which the applicant complied with by amending the proposed plans.

As indicated in the summary of project revisions in the project timeline above, the applicant has voluntarily revised the scope of the project twice in order to address the concerns of adjacent property owners by not only relocating the second story, but also by reducing the size of the second-story balcony and decreasing the total building length. Furthermore, there are other two-story structures in the vicinity of the proposed project (see Attachment 5).

2. **Privacy Impacts:** "The expansion will create privacy, security issues and obstructing the views of all neighbor's backyards."

"We feel our family is entitled to privacy, safety, and comfort in our own backyard."

"Although there will be trees planted along the fence, it is very likely that the trees will not provide complete coverage and privacy."

One of the purposes of the R-1 Ordinance is to ensure the provision of light, air, and a reasonable level of privacy to individual residential parcels by implementation of the requirements in the ordinance. Setback requirements for the first and second floors ensure that a reasonable level of light and air is available for neighbors, while privacy protection plantings mitigate privacy impacts and the visual mass of two-story residences.

The proposal for 21865 San Fernando Avenue meets, and in some cases exceeds, all setback requirements for the R1-7.5 zoning district. The project proposes a first-floor rear-yard setback of 48' where only 20' is required; a second-story rear-yard setback of 80'-9" where 25' is required; and a rear-yard balcony setback of over 60' where 20' is required.

The project complies with the privacy screening requirements of the R-1 Ordinance by providing privacy screening plantings for all second-story balconies and second-story windows with a sill height below 5 feet along the western, eastern, and northern property lines. Per the R-1 Ordinance, the objective of

privacy protection plantings is to provide substantial (not complete) screening within three years of planting. Privacy protection plantings are considered Protected Trees under the City's Municipal Code (Chapter 14.18) and are recorded as such with a covenant against the property to inform current and future property owners about their protected status. Protected trees cannot be removed without obtaining a tree removal permit and providing replacement plantings.

Environmental Review:

This project is categorically exempt from the requirements of the California Environmental Quality Act (CEQA) per Section 15303.

PUBLIC NOTICING AND COMMUNITY OUTREACH

The following table is a brief summary of the noticing for this appeal:

Notice of Public Hearing & Site Signage		Agenda	
	Site Signage (at least 10 days prior to	н	Posted on the City's official notice
	hearing)		bulletin board (five days prior to
■ 44 notices mailed to property owners			hearing)
adjacent to the project site (at least 10 days		н	Posted on the City of Cupertino's
	prior to the hearing)		Web site (five days prior to hearing)

No public comments were received at the time of production of this staff report.

CONCLUSION

The proposed project complies with all aspects of Chapter 19.28 of the Cupertino Municipal Code. Further, the applicant has revised the scope of their project to reflect the concerns of surrounding property owners. Therefore, staff recommends that the Planning Commission deny the appeal and uphold the Community Development Director's decision to approve the Residential Design Review Permit via the Resolution for Application R-2017-33 and Minor Residential Permit via the Resolution for Application RM-2017-39.

NEXT STEPS

The Planning Commission's decision on this project is final unless appealed within 14 days of the decision. If appealed, the City Council will hear the final appeal.

<u>Prepared by:</u> Erika Poveda, Associate Planner <u>Reviewed by:</u> Piu Ghosh, Planning Manager

Approved for Submission by: Benjamin Fu, Director of Community

Development

ATTACHMENTS

- 1. Draft Resolution for R-2017-33
- 2. Draft Resolution for RM-2017-39
- 3. Approved Plan Set
- 4. Appellant Letter and Supplemental Documents
- 5. Distribution of Two-Story Residences (exhibit)

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CITY OF CUPERTINO 10300 Torre Avenue Cupertino, California 95014

RESOLUTION NO. 6887

OF THE PLANNING COMMISSION OF THE CITY OF CUPERTINO
DENYING AN APPEAL AND UPHOLDING THE DIRECTOR OF COMMUNITY
DEVELOPMENT'S DECISION TO ALLOW THE CONSTRUCTION OF A 520
SQUARE-FOOT FIRST-FLOOR ADDITION AND A NEW 820 SQUARE-FOOT
SECOND-STORY ADDITION WITH A SECOND STORY SETBACK LESS THAN
15 FEET, LOCATED AT 21865 SAN FERNANDO AVENUE

SECTION I: PROJECT DESCRIPTION

Application No.:

R-2017-33

Applicant:

Francis Kun (Tsai Residence)

Appellants:

Shayjan Huang and Eric and Cindy Fang

Location:

21865 San Fernando Avenue (APN: 357-15-043)

SECTION II: FINDINGS FOR A RESIDENTIAL DESIGN REVIEW PERMIT:

WHEREAS, the City of Cupertino received an application for a Residential Design Review Permit to allow the construction of a 520 square-foot first floor addition and a new 820 square-foot second-story with a second story setback less than 15 feet to an existing single-family residence; and

WHEREAS, the project is determined to be categorically exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15303 of the CEQA Guidelines; and

WHEREAS, the necessary notices were given and the comment period for the application was provided as required by the Procedural Ordinance of the City of Cupertino; and

WHEREAS, the Director of Community Development made the findings required under Section 19.28.140(C) and approved the application with conditions on June 25, 2019; and

WHEREAS, the notice of decision was mailed to the appropriate parties, including the applicant and any person who contacted City staff with comments during the comment period, notifying them about the possibility of appealing a project; and

WHEREAS, the Planning Commission of the City of Cupertino received an appeal of the Community Development Director's approval of the Residential Design Review Permit; and

WHEREAS, the necessary public notices have been given as required by the Procedural Ordinance of the City of Cupertino, and the Planning Commission has held at least one public hearing in regard to the appeal; and

WHEREAS, the appellants have not met the burden of proof required to support said appeal; and

WHEREAS, the Planning Commission finds as follows with regard to this application:

1. The project is consistent with the Cupertino General Plan, any applicable specific plans, zoning ordinance, and the purposes of the R-1 Ordinance; and

The proposed project is consistent with the existing residential land use designations of the Cupertino General Plan. There are no applicable specific plans that affect the project. The project has been found to be consistent with Chapter 19.28, Single-Family Residential (R-1) Ordinance, of the Cupertino Municipal Code for setbacks, lot coverage, floor area ratio, and other development standards.

2. The granting of the permit will not result in a condition that is detrimental or injurious to property or improvements in the vicinity, and will not be detrimental to the public health, safety, or welfare; and

The granting of the permit will not result in a condition that is detrimental or injurious to property improvements in the vicinity, and will not be detrimental to the public health, safety or welfare as the project is located within the R1-7.5 (Single Family Residential) zoning district, and will be compatible with the surrounding uses of the neighborhood. The project meets the building development regulations of the R-1 Ordinance and complies with the privacy protection measures to ensure that visual impacts to adjacent neighbors are mitigated.

3. The project is harmonious in scale and design with the general neighborhood; and

The project is located within the R1-7.5 (Single Family Residential) zoning district and will be compatible with the surrounding uses of the neighborhood. The subject neighborhood contains a healthy mix of single-story and two-story homes, making the proposed project compatible with the neighborhood. The purpose of the R-1 Ordinance is to enhance the identity of residential neighborhoods, to ensure the provision of light, air, and a reasonable level of privacy to individual residential parcels, to ensure a reasonable level of compatibility in scale of structures within the neighborhood, and to reinforce the predominantly low-intensity setting in the community. The project meets the building development regulations of the R-1 Ordinance including floor area ratio, lot coverage, setbacks, and building height. Overall, the proposed project maintains a single-family home scale and is compatible with the general neighborhood.

4. The project is consistent with the two-story design principles and generally consistent with the single-family residential design guidelines; and

The project is consistent with the two-story design principles as well as the single-family residential design guidelines through the identification of an architectural style that is consistent

with the existing residence and incorporation of appropriate design featres and high quality materials.

As part of the Residential Design Review, the project underwent an architectural peer-review by the City's Consulting Architect for design and neighborhood compatibility. The applicant complied with the Consulting Architect's recommendations to better incorporate the new second-story into the existing structure. Furthermore, the applicant has voluntarily revised the scope of the project twice in order to address the concerns of adjacent property owners by not only relocating the second story, but also by reducing the size of the second-story balcony and also by reducing the size of the carport.

5. Adverse visual impacts on adjoining properties have been reasonably mitigated.

Any potential adverse visual impacts on adjoining properties have been reasonably mitigated through adherence to the setback requirements and privacy protection measures of the R-1 Ordinance. The proposal for 21865 San Fernando Avenue meets, and in some cases exceeds, all setback requirements for the R1-7.5 zoning district. The project proposes a first-floor rear-yard setback of 48' where only 20' is required and a second-story rear-yard setback of 80'-9" where only 25' is required.

The R-1 Ordinance allows property owners the ability to construct second-story windows and balconies as long as privacy protection trees and/or shrubs are planted as required by the ordinance. The project complies with the privacy screening requirements of the R-1 Ordinance by providing privacy screening plantings for all second-story balconies and second-story windows with a sill height below 5 feet along the western, eastern, and northern property lines. Per the R-1 Ordinance, the objective of privacy protection plantings is to provide substantial screening within three years of planting. Privacy protection plantings are considered Protected Trees under the City's Municipal Code (Chapter 14.18) and are recorded as such with a covenant against the property to inform current and future property owners about their protected status. Protected trees cannot be removed without obtaining a tree removal permit and providing replacement plantings.

NOW, THEREFORE, BE IT RESOLVED:

Page 3

That after careful consideration of the initial study, maps, facts, exhibits, testimony and other evidence submitted in this matter, subject to the conditions which are enumerated in this Resolution beginning on PAGE 4 thereof:

The Planning Commission DENIES the appeal of an application for a Design Review Permit (R-2017-33) and UPHOLDS the Administrative approval of the Design Review Permit. The Planning Commission also finds that the subconclusions upon which the findings and conditions specified in this resolution are based and contained in the Public Hearing record concerning Application no. R-2017-33 as set forth in the Minutes of Planning Commission Meeting of November 12, 2019 and are incorporated by reference as though fully set forth herein.

SECTION III: CONDITIONS ADMINISTERED BY THE COMMUNITY DEVELOPMENT DEPT.

1. APPROVED EXHIBITS

The approval is based on a plan set entitled, "Residential Remodel and Addition for Mr. and Mrs. David and Yiting Tsai, 21865 San Fernando Avenue, Cupertino, CA 95014," consisting of 16 sheets labeled "A-1 through A-9, CB, FAD, L-1, L-2, and Boundary Topographic Survey Map" and the supplemental privacy screening documents consisting of two pages entitled "Existing Privacy Screening" and "Alternative Privacy Screening Used," except as may be amended by conditions in this resolution.

2. ANNOTATION OF THE CONDITIONS OF APPROVAL

The conditions of approval set forth shall be incorporated into and annotated on the building plans.

3. ACCURACY OF THE PROJECT PLANS

The applicant/property owner is responsible for verifying all pertinent property data including, but not limited to, property boundary locations, building setbacks, property size, building square footage, any relevant easements and/or construction records. Any misrepresentation of property data may invalidate this approval and may require additional review.

4. COMPLIANCE WITH PUBLIC WORKS CONFIRMATION FORM

The project shall comply with the requirements indicated on the Public Works Confirmation form dated October 17, 2017, including, but not limited to, dedications, easements, off-site improvements, undergrounding of utilities, all necessary agreements, and utility installations/relocations as deemed necessary by the Director of Public Works and required for public health and safety. The Public Works Confirmation is a preliminary review, and is not an exhaustive review of the subject development. Additional requirements may be established and implemented during the construction permitting process. The project construction plans shall address these requirements with the construction permit submittal, and all required improvements shall be completed to the satisfaction of the Director of Public Works prior to final occupancy.

5. DRIVEWAY GATE FENCE EXCEPTION

The electronic driveway gate fence indicated on the plans is not approved. Either a Fence Exception Permit must be obtained in compliance with Chapter 19.48: Fences, of the Cupertino Municipal Code, prior to issuance of any building permits indicating the fence or it must be eliminated/removed.

6. ACCESORY BUILDINGS/STRUCTURES

The location of all existing and proposed accessory buildings and/or structures shall be indicated on building permit plans and shall comply with Chapter 19.100, Accessory Buildings/Structures, of the Cupertino Municipal Code for review and approval prior to issuance of building permits.

7. EXTERIOR BUILDING MATERIALS/TREATMENTS

The final building exterior plan shall closely resemble the details shown on the original approved plans. Final building exterior treatment plan (including but not limited to details on exterior color, materials, architectural treatments, doors, windows, lighting fixtures, and/or embellishments) shall be reviewed and approved by the Director of Community Development prior to issuance of building permits to ensure quality and consistency. Any exterior changes determined to be substantial by the Director of Community Development shall either require a modification to this permit or a new permit based on the extent of the change.

8. FRONT YARD TREE

The applicant shall indicate on site and landscape plans the location of a front yard tree to be located within the front yard setback area in order to screen the massing of the second story. The front yard tree shall be a minimum 24-inch box and 6 feet planted height and otherwise be consistent with the City's requirements.

9. FRONT YARD TREE COVENANT

The property owner shall record a covenant on this property with the Santa Clara County Recorder's Office that requires the retention and maintenance of the required front yard tree. The precise language will be subject to approval by the Director of Community Development. Proof of recordation must be submitted to the Community Development Department prior to final occupancy of the residence.

10. PRIVACY PLANTING

The final privacy planting plan shall be reviewed and approved by the Planning Division prior to issuance of building permits. Privacy protection shall include alternative privacy plantings consistent with the City's requirements and balcony railing of at least 48", comprised of materials that provide sufficient privacy screening.

11. PRIVACY PROTECTION COVENANT

The property owner shall record a covenant on this property to inform future property owners of the privacy protection measures and tree protection requirements consistent with the R-1 Ordinance, for all windows with views into neighboring yards and a sill height that is 5 feet or less from the second story finished floor. The precise language will be subject to approval by the Director of Community Development. Proof of recordation must be submitted to the Community Development Department prior to final occupancy of the residence.

12. LANDSCAPE PROJECT SUBMITTAL

Prior to issuance of building permits, the applicant shall submit a full Landscape Documentation Package, per sections 14.15.050 A, B, C, and D of the Landscape Ordinance, for projects with landscape area 500 square feet or more or elect to submit a Prescriptive Compliance Application per sections 14.15.040 A, B, and C for projects with landscape area between 500 square feet and 2,500 square feet. The Landscape Documentation Package or

Prescriptive Compliance Application shall be reviewed and approved to the satisfaction of the Director of Community Development prior to issuance of building permits, and additional requirements per sections 14.15.040 D, E, F, and G or 14.15.050 E, F, G, H, and I will be required to be reviewed and approved prior to final inspections.

13. CONSULTATION WITH OTHER DEPARTMENTS

The applicant is responsible to consult with other departments and/or agencies with regard to the proposed project for additional conditions and requirements. Any misrepresentation of any submitted data may invalidate an approval by the Community Development Department.

14. <u>DEMOLITION REQUIREMENTS</u>

All demolished building and site materials shall be recycled to the maximum extent feasible subject to the Building Official. The applicant shall provide evidence that materials were recycled prior to issuance of final demolition permits.

15. DUST CONTROL

The following construction practices shall be implemented during all phases of construction for the proposed project to prevent visible dust emissions from leaving the site:

- a. Water all active construction areas at least twice daily and more often during windy periods to prevent visible dust from leaving the site; active areas adjacent to windy periods; active areas adjacent to existing land uses shall be kept damp at all times, or shall be treated with non-toxic stabilizers or dust palliatives.
- b. Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least 2 feet of freeboard;
- c. Pave, apply water at least three times daily, or apply (non-toxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites.
- d. Sweep streets daily, or more often if necessary (preferably with water sweepers) if visible soil material is carried onto adjacent public streets.
- e. The applicant shall incorporate the City's construction best management practices into the building permit plan set.

16. GRADING AND CONSTRUCTION HOURS AND NOISE LIMITS

The applicant shall comply with the following grading and construction hours and noise limit requirements unless otherwise indicated.

- a. All grading activities shall be limited to the dry season (April 15 to October 1), unless permitted otherwise by the Director of Public works.
- b. Construction hours and noise limits shall be compliant with all requirements of Chapter 10.48 of the Cupertino Municipal Code.
- c. Grading, street construction, underground utility and demolition hours for work done more than 750 feet away from residential areas shall be limited to Monday through Friday, 7 a.m. to 8 p.m. and Saturday and Sunday, 9 a.m. to 6 p.m. Grading, street construction, demolition or underground utility work within 750 feet of residential

areas shall not occur on Saturdays, Sundays, holidays, and during the nighttime period as defined in Section 10.48.053(b) of the Municipal Code.

- d. Construction activities shall be limited to Monday through Friday, 7 a.m. to 8 p.m. and Saturday and Sunday, 9 a.m. to 6 p.m. Construction activities are not allowed on holidays as defined in Chapter 10.48 of the Municipal Code. Night time construction is allowed if compliant with nighttime standards of Section 10.48 of the Cupertino Municipal Code.
- e. Rules and regulations pertaining to all construction activities and limitations identified in this permit, along with the name and telephone number of an applicant appointed disturbance coordinator, shall be posted in a prominent location at the entrance to the job site.
- f. The applicant shall be responsible for educating all contractors and subcontractors of said construction restrictions.

17. INDEMNIFICATION

Except as otherwise prohibited by law, the applicant shall indemnify and hold harmless the City, its City Council, and its officers, employees and agents (collectively, the "indemnified parties") from and against any claim, action, or proceeding brought by a third party against one or more of the indemnified parties or one or more of the indemnified parties and the applicant to attack, set aside, or void this Resolution or any permit or approval authorized hereby for the project, including (without limitation) reimbursing the City its actual attorneys' fees and costs incurred in defense of the litigation. The applicant shall pay such attorneys' fees and costs within 30 days following receipt of invoices from City. Such attorneys' fees and costs shall include amounts paid to counsel not otherwise employed as City staff and shall include City Attorney time and overhead costs and other City staff overhead costs and any costs directly related to the litigation reasonably incurred by City.

18. NOTICE OF FEES, DEDICATIONS, RESERVATIONS, OR OTHER EXACTIONS

The Conditions of Project Approval set forth herein may include certain fees, dedication requirements, reservation requirements, and other exactions. Pursuant to Government Code Section 66020(d) (1), these Conditions constitute written notice of a statement of the amount of such fees, and a description of the dedications, reservations, and other exactions. You are hereby further notified that the 90-day approval period in which you may protest these fees, dedications, reservations, and other exactions, pursuant to Government Code Section 66020(a), has begun. If you fail to file a protest within this 90-day period complying with all of the requirements of Section 66020, you will be legally barred from later challenging such exactions.

PASSED AND ADOPTED this 12th day of November, 2019, at the Regular Meeting of the Planning Commission of the City of Cupertino, State of California, by the following roll call vote:

AYES:

COMMISSIONERS: Chair Wang, Vice Chair Saxena, Moore, Fung

NOES:

COMMISSIONERS: none

ABSTAIN:

COMMISSIONERS: none

ABSENT:

COMMISSIONERS: Takahashi

ATTEST:

APPROVED:

/s/Benjamin Fu

/s/R Wang

Benjamin Fu

Director, Community Development

Chair, Planning Commission

R Wang

CITY OF CUPERTINO 10300 Torre Avenue Cupertino, California 95014

RESOLUTION NO. 6888

OF THE PLANNING COMMISSION OF THE CITY OF CUPERTINO
DENYING AN APPEAL AND UPHOLDING THE DIRECTOR OF COMMUNITY
DEVELOPMENT'S DECISION TO ALLOW THE CONSTRUCTION OF A
SECOND-STORY BALCONY AT AN EXISTING SINGLE-FAMILY RESIDENCE
LOCATED AT 21865 SAN FERNANDO AVENUE

SECTION I: PROJECT DESCRIPTION

Application No.:

RM-2017-39

Applicant:

Francis Kun (Tsai Residence)

Appellants:

Shayjan Huang and Eric and Cindy Fang

Location:

21865 San Fernando Avenue (APN: 357-15-043)

SECTION II: FINDINGS FOR A MINOR RESIDENTIAL PERMIT:

WHEREAS, the City of Cupertino received an application for a Minor Residential Permit to allow the construction of a second-story balcony; and

WHEREAS, the project is determined to be categorically exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15303 of the CEQA Guidelines; and

WHEREAS, the necessary notices were given and the comment period for the application was provided as required by the Procedural Ordinance of the City of Cupertino; and

WHEREAS, the Director of Community Development made the findings required under Section 19.28.140(A) and approved the application with conditions on June 25, 2019; and

WHEREAS, the notice of decision was mailed to the appropriate parties, including the applicant and any person who contacted City staff with comments during the comment period, notifying them about the possibility of appealing a project; and

WHEREAS, the Planning Commission of the City of Cupertino received an appeal of the Community Development Director's approval of the Minor Residential Permit; and

WHEREAS, the necessary public notices have been given as required by the Procedural Ordinance of the City of Cupertino, and the Planning Commission has held at least one public hearing in regard to the appeal; and

WHEREAS, the appellants have not met the burden of proof required to support said appeal;

WHEREAS, the Planning Commission finds as follows with regard to this application:

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1. The project is consistent with the Cupertino General Plan, any applicable specific plans, zoning ordinance, and the purposes of the R-1 Ordinance; and

The proposed project is consistent with the existing residential land use designations of the Cupertino General Plan. Ther are no applicable specific plans that affect the project. The project has been found to be consistent with Chapter 19.28, Single-Family Residential (R-1) Ordinance, of the Cupertino Municipal Code for setbacks, lot coverage, floor area ratio, and other development standards. The R-1 Ordinance allows property owners the ability to construct second-story balconies as long as either privacy protection trees and/or shrubs are planted as required by the ordinance. The project complies with the privacy protection plantings as required by the R-1 Ordinance to ensure that visual impacts to adjacent neighbors are mitigated.

2. The granting of the permit will not result in a condition that is detrimental or injurious to property or improvements in the vicinity, and will not be detrimental to the public health, safety or welfare; and

The granting of the permit will not result in a condition that is detrimental or injurious to property improvements in the vicinity, and will not be detrimental to the public health, safety or welfare as the project is located within the R1-7.5 (Single Family Residential) zoning district, and will be compatible with the surrounding uses of the neighborhood. The project meets the building development regulations of the R-1 Ordinance and complies with the privacy protection measures to ensure that visual impacts to adjacent neighbors are mitigated.

3. The proposed project is harmonious in scale and design with the general neighborhood; and

The project is located within the R1-7.5 (Single Family Residential) zoning district and will be compatible with the surrounding uses of the neighborhood. The purpose of the R-1 Ordinance is to enhance the identity of residential neighborhoods, to ensure the provision of light, air, and a reasonable level of privacy to individual residential parcels, to ensure a reasonable level of compatibility in scale of structures within the neighborhood, and to reinforce the predominantly low-intensity setting in the community. The project meets the building development regulations of the R-1 Ordinance including floor area ratio, lot coverage, setbacks, and building height. Overall, the proposed project maintains a single-family home scale and is compatible with the general neighborhood.

4. Adverse visual impacts on adjoining properties have been reasonably mitigated.

Any potential adverse visual impacts on adjoining properties have been reasonably mitigated through adherence to the setback requirements and privacy protection measures of the R-1 Ordinance. The proposal for 21865 San Fernando Avenue meets, and in some cases exceeds, all setback requirements for the R1-7.5 zoning district. The project proposes a rear-yard second-story balcony setback of over 60' where 20' is required.

The R-1 Ordinance allows property owners the ability to construct second-story windows and balconies as long as privacy protection trees and/or shrubs are planted as required by the ordinance. The project complies with the privacy screening requirements of the R-1 Ordinance by providing privacy screening plantings for all second-story balconies and second-story windows with a sill height below 5 feet along the western, eastern, and northern property lines. Per the R-1 Ordinance, the objective of privacy protection plantings is to provide substantial screening within three years of planting. Privacy protection plantings are considered Protected Trees under the City's Municipal Code (Chapter 14.18) and are recorded as such with a covenant against the property to inform current and future property owners about their protected status. Protected trees cannot be removed without obtaining a tree removal permit and providing replacement plantings.

NOW, THEREFORE, BE IT RESOLVED:

That after careful consideration of maps, facts, exhibits, testimony, and other evidence submitted in this matter, subject to the conditions which are enumerated in this Resolution beginning on PAGE 3 thereof:

The Planning Commission DENIES the appeal of an application for a Minor Residential Permit (RM-2017-39) and UPHOLDS the Administrative approval of the Minor Residential Permit. The Planning Commission also finds that the subconclusions upon which the findings and conditions specified in this resolution are based and contained in the Public Hearing record concerning Application no. RM-2017-39 as set forth in the Minutes of Planning Commission Meeting of November 12, 2019 and are incorporated by reference as though fully set forth herein.

SECTION III: CONDITIONS ADMINISTERED BY THE COMMUNITY DEVELOPMENT DEPT.

1. APPROVED EXHIBITS

The approval is based on a plan set entitled, "Residential Remodel and Addition for Mr. and Mrs. David and Yiting Tsai, 21865 San Fernando Avenue, Cupertino, CA 95014," consisting of 16 sheets labeled "A-1 through A-9, CB, FAD, L-1, L-2, and Boundary Topographic Survey Map" and the supplemental privacy screening documents consisting of two pages entitled "Existing Privacy Screening" and "Alternative Privacy Screening Used," except as may be amended by conditions in this resolution.

2. ANNOTATION OF THE CONDITIONS OF APPROVAL

The conditions of approval set forth shall be incorporated into and annotated on the building plans.

3. ACCURACY OF THE PROJECT PLANS

The applicant/property owner is responsible for verifying all pertinent property data including, but not limited to, property boundary locations, building setbacks, property size, building square footage, any relevant easements and/or construction records. Any misrepresentation of property data may invalidate this approval and may require additional review.

4. COMPLIANCE WITH PUBLIC WORKS CONFIRMATION FORM

The project shall comply with the requirements indicated on the Public Works Confirmation form dated October 17, 2017, including, but not limited to, dedications, easements, off-site improvements, undergrounding of utilities, all necessary agreements, and utility installations/relocations as deemed necessary by the Director of Public Works and required for public health and safety. The Public Works Confirmation is a preliminary review, and is not an exhaustive review of the subject development. Additional requirements may be established and implemented during the construction permitting process. The project construction plans shall address these requirements with the construction permit submittal, and all required improvements shall be completed to the satisfaction of the Director of Public Works prior to final occupancy.

5. DRIVEWAY GATE FENCE EXCEPTION

The electronic driveway gate fence indicated on the plans is not approved. Either a Fence Exception Permit must be obtained in compliance with Chapter 19.48: Fences, of the Cupertino Municipal Code, prior to issuance of any building permits indicating the fence or it must be eliminated/removed.

6. ACCESORY BUILDINGS/STRUCTURES

The location of all existing and proposed accessory buildings and/or structures shall be indicated on building permit plans and shall comply with Chapter 19.100, Accessory Buildings/Structures, of the Cupertino Municipal Code for review and approval prior to issuance of building permits.

7. EXTERIOR BUILDING MATERIALS/TREATMENTS

The final building exterior plan shall closely resemble the details shown on the original approved plans. Final building exterior treatment plan (including but not limited to details on exterior color, materials, architectural treatments, doors, windows, lighting fixtures, and/or embellishments) shall be reviewed and approved by the Director of Community Development prior to issuance of building permits to ensure quality and consistency. Any exterior changes determined to be substantial by the Director of Community Development shall either require a modification to this permit or a new permit based on the extent of the change.

8. FRONT YARD TREE

The applicant shall indicate on site and landscape plans the location of a front yard tree to be located within the front yard setback area in order to screen the massing of the second story. The front yard tree shall be a minimum 24-inch box and 6 feet planted height and otherwise be consistent with the City's requirements.

9. FRONT YARD TREE COVENANT

The property owner shall record a covenant on this property with the Santa Clara County Recorder's Office that requires the retention and maintenance of the required front yard tree. The precise language will be subject to approval by the Director of Community Development. Proof of recordation must be submitted to the Community Development Department prior to final occupancy of the residence.

10. PRIVACY PLANTING

The final privacy planting plan shall be reviewed and approved by the Planning Division prior to issuance of building permits. Privacy protection shall include alternative privacy plantings consistent with the City's requirements and balcony railing of at least 48", comprised of materials that provide sufficient privacy screening.

11. PRIVACY PROTECTION COVENANT

The property owner shall record a covenant on this property to inform future property owners of the privacy protection measures and tree protection requirements consistent with the R-1 Ordinance, for all windows with views into neighboring yards and a sill height that is 5 feet or less from the second story finished floor. The precise language will be subject to approval by the Director of Community Development. Proof of recordation must be submitted to the Community Development Department prior to final occupancy of the residence.

12. LANDSCAPE PROJECT SUBMITTAL

Prior to issuance of building permits, the applicant shall submit a full Landscape Documentation Package, per sections 14.15.050 A, B, C, and D of the Landscape Ordinance, for projects with landscape area 500 square feet or more or elect to submit a Prescriptive Compliance Application per sections 14.15.040 A, B, and C for projects with landscape area between 500 square feet and 2,500 square feet. The Landscape Documentation Package or Prescriptive Compliance Application shall be reviewed and approved to the satisfaction of the Director of Community Development prior to issuance of building permits, and additional requirements per sections 14.15.040 D, E, F, and G or 14.15.050 E, F, G, H, and I will be required to be reviewed and approved prior to final inspections.

13. CONSULTATION WITH OTHER DEPARTMENTS

The applicant is responsible to consult with other departments and/or agencies with regard to the proposed project for additional conditions and requirements. Any misrepresentation of any submitted data may invalidate an approval by the Community Development Department.

14. <u>DEMOLITION REQUIREMEN</u>TS

All demolished building and site materials shall be recycled to the maximum extent feasible subject to the Building Official. The applicant shall provide evidence that materials were recycled prior to issuance of final demolition permits.

15. DUST CONTROL

The following construction practices shall be implemented during all phases of construction for the proposed project to prevent visible dust emissions from leaving the site:

- a. Water all active construction areas at least twice daily and more often during windy periods to prevent visible dust from leaving the site; active areas adjacent to windy periods; active areas adjacent to existing land uses shall be kept damp at all times, or shall be treated with non-toxic stabilizers or dust palliatives.
- b. Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least 2 feet of freeboard;
- c. Pave, apply water at least three times daily, or apply (non-toxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites.
- d. Sweep streets daily, or more often if necessary (preferably with water sweepers) if visible soil material is carried onto adjacent public streets.
- e. The applicant shall incorporate the City's construction best management practices into the building permit plan set.

16. GRADING AND CONSTRUCTION HOURS AND NOISE LIMITS

The applicant shall comply with the following grading and construction hours and noise limit requirements unless otherwise indicated.

- a. All grading activities shall be limited to the dry season (April 15 to October 1), unless permitted otherwise by the Director of Public works.
- b. Construction hours and noise limits shall be compliant with all requirements of Chapter 10.48 of the Cupertino Municipal Code.
- c. Grading, street construction, underground utility and demolition hours for work done more than 750 feet away from residential areas shall be limited to Monday through Friday, 7 a.m. to 8 p.m. and Saturday and Sunday, 9 a.m. to 6 p.m. Grading, street construction, demolition or underground utility work within 750 feet of residential areas shall not occur on Saturdays, Sundays, holidays, and during the nighttime period as defined in Section 10.48.053(b) of the Municipal Code.
- d. Construction activities shall be limited to Monday through Friday, 7 a.m. to 8 p.m. and Saturday and Sunday, 9 a.m. to 6 p.m. Construction activities are not allowed on holidays as defined in Chapter 10.48 of the Municipal Code. Night time construction is allowed if compliant with nighttime standards of Section 10.48 of the Cupertino Municipal Code.
- e. Rules and regulations pertaining to all construction activities and limitations identified in this permit, along with the name and telephone number of an applicant appointed

disturbance coordinator, shall be posted in a prominent location at the entrance to the job site.

f. The applicant shall be responsible for educating all contractors and subcontractors of said construction restrictions.

17. INDEMNIFICATION

Except as otherwise prohibited by law, the applicant shall indemnify and hold harmless the City, its City Council, and its officers, employees and agents (collectively, the "indemnified parties") from and against any claim, action, or proceeding brought by a third party against one or more of the indemnified parties or one or more of the indemnified parties and the applicant to attack, set aside, or void this Resolution or any permit or approval authorized hereby for the project, including (without limitation) reimbursing the City its actual attorneys' fees and costs incurred in defense of the litigation. The applicant shall pay such attorneys' fees and costs within 30 days following receipt of invoices from City. Such attorneys' fees and costs shall include amounts paid to counsel not otherwise employed as City staff and shall include City Attorney time and overhead costs and other City staff overhead costs and any costs directly related to the litigation reasonably incurred by City.

18. NOTICE OF FEES, DEDICATIONS, RESERVATIONS, OR OTHER EXACTIONS

The Conditions of Project Approval set forth herein may include certain fees, dedication requirements, reservation requirements, and other exactions. Pursuant to Government Code Section 66020(d) (1), these Conditions constitute written notice of a statement of the amount of such fees, and a description of the dedications, reservations, and other exactions. You are hereby further notified that the 90-day approval period in which you may protest these fees, dedications, reservations, and other exactions, pursuant to Government Code Section 66020(a), has begun. If you fail to file a protest within this 90-day period complying with all of the requirements of Section 66020, you will be legally barred from later challenging such exactions.

PASSED AND ADOPTED this 12th day of November, 2019, at the Regular Meeting of the Planning Commission of the City of Cupertino, State of California, by the following roll call vote:

AYES:

COMMISSIONERS: Chair Wang, Vice Chair Saxena, Moore, Fung

NOES:

COMMISSIONERS: none

ABSTAIN:

COMMISSIONERS: none

ABSENT:

COMMISSIONERS: Takahashi

ATTEST:

APPROVED:

/s/Benjamin Fu

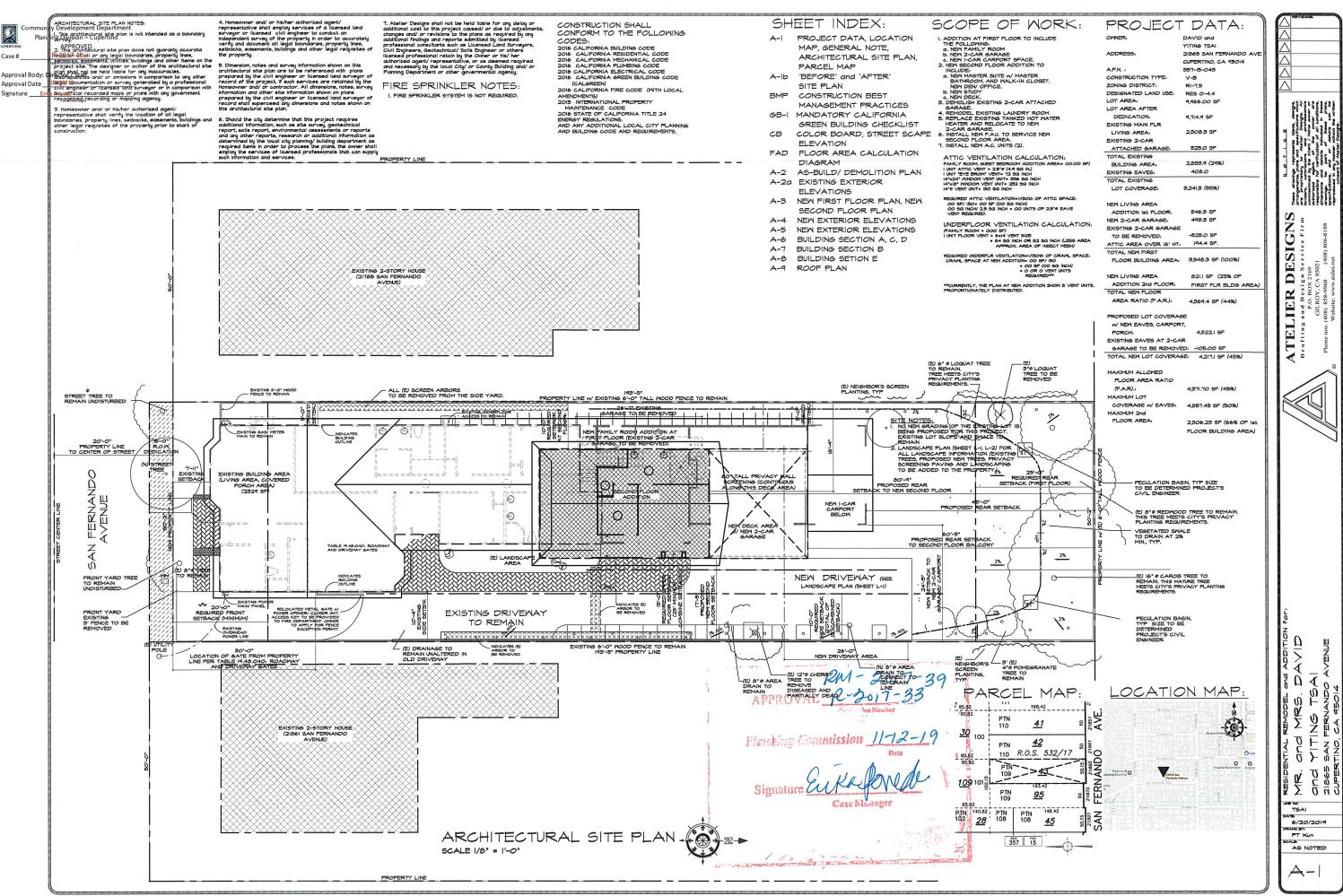
R Wang

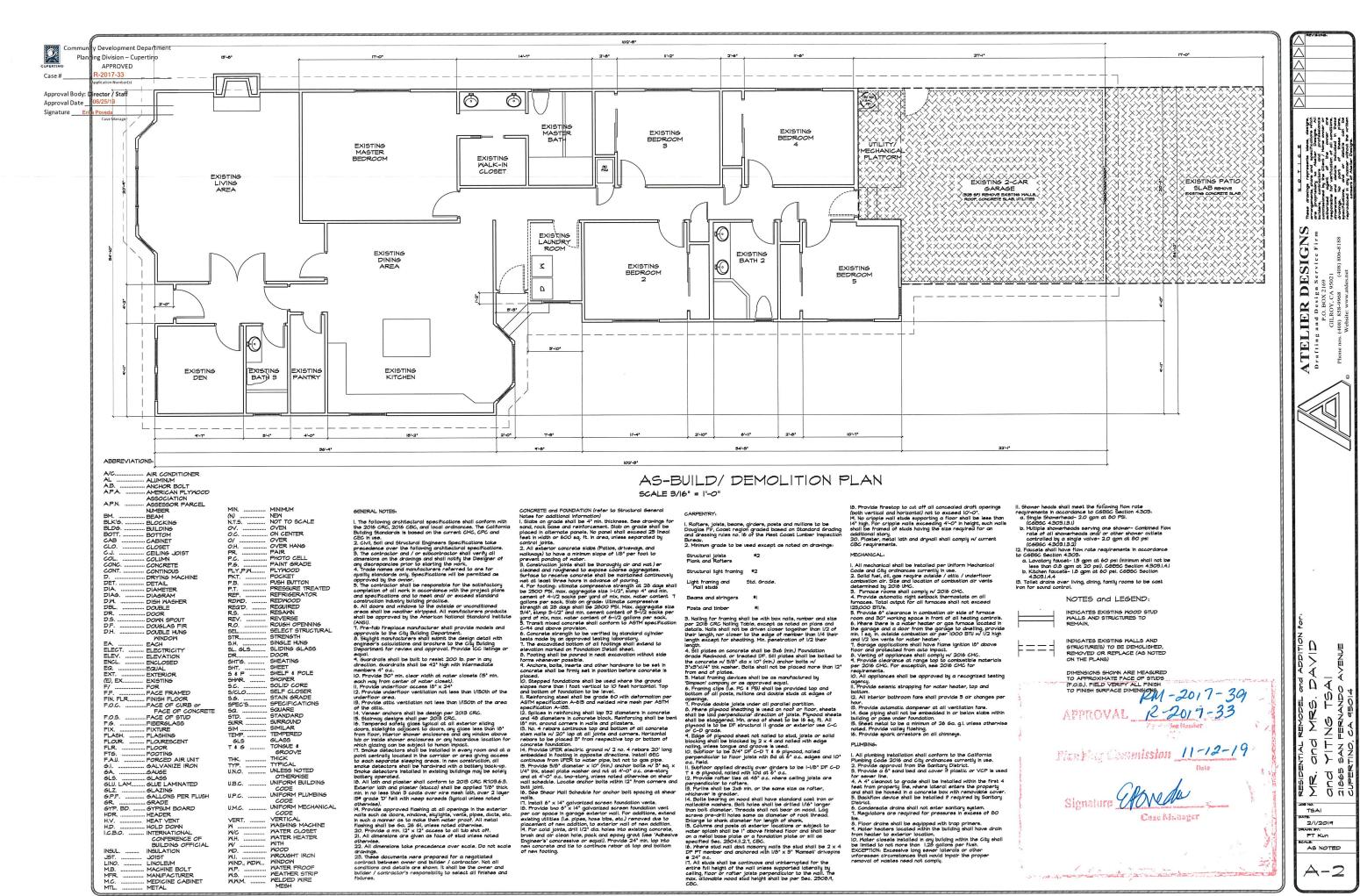
Benjamin Fu

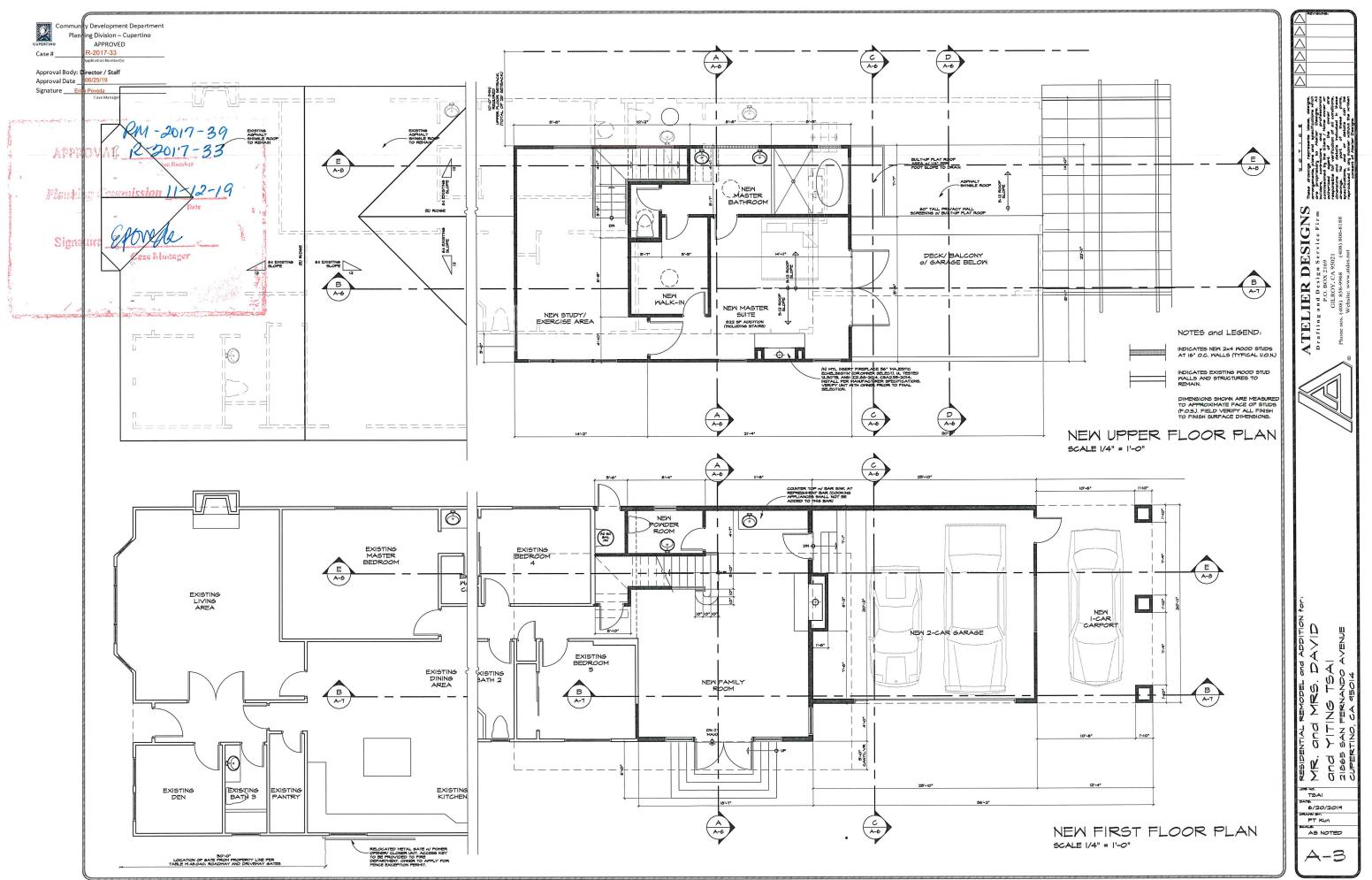
Director, Community Development

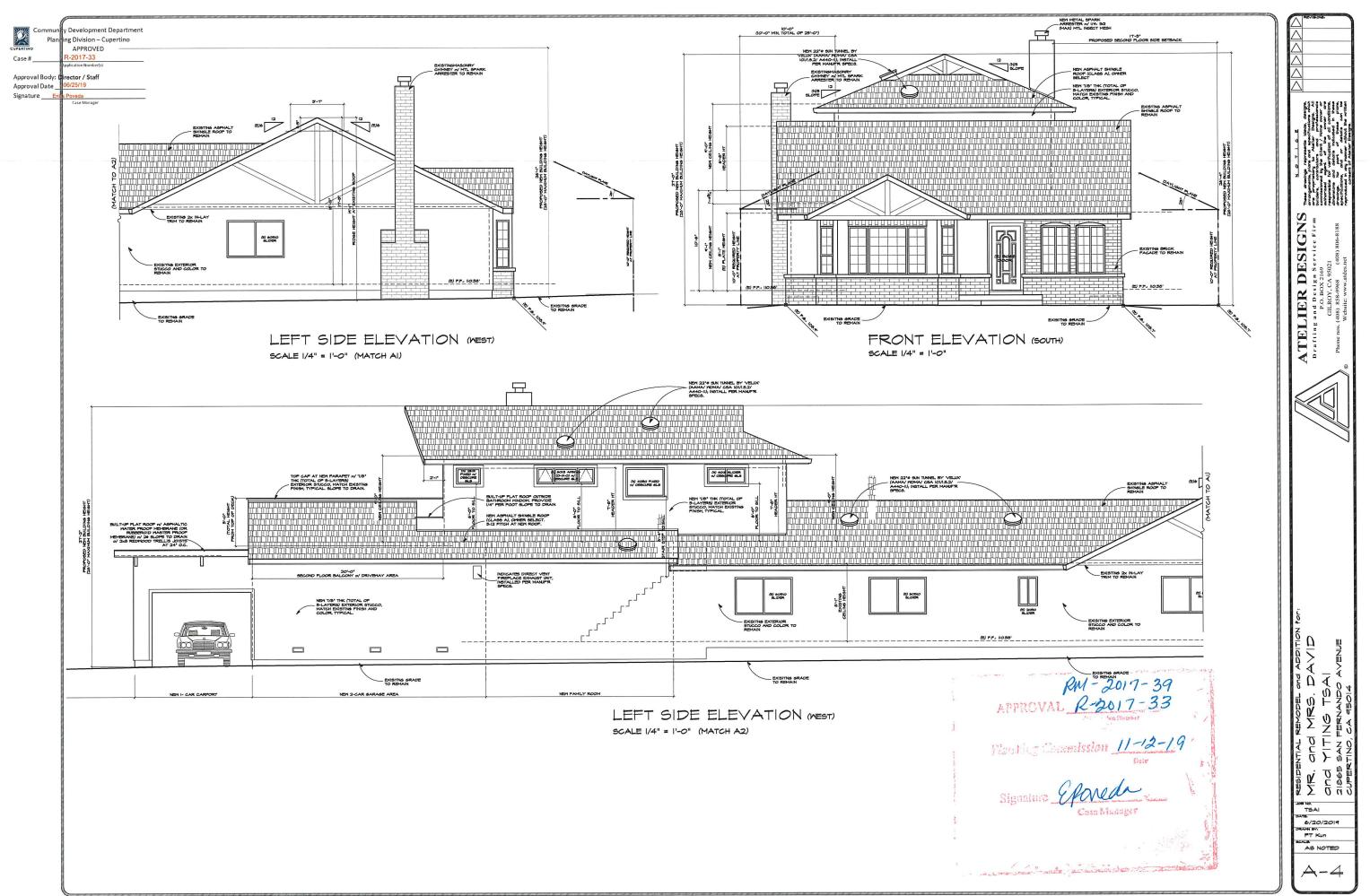
Chair, Planning Commission

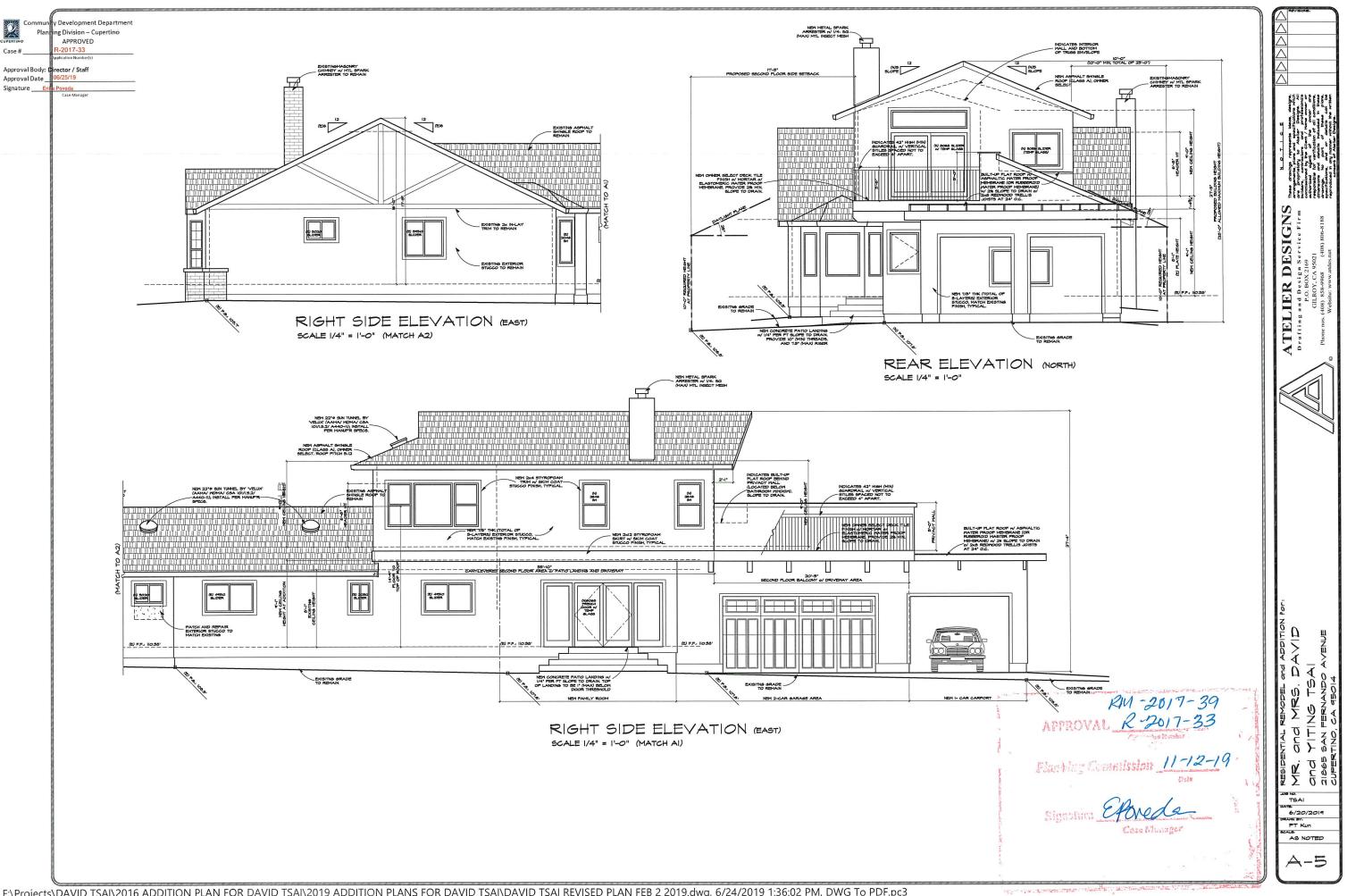
/s/R Wang

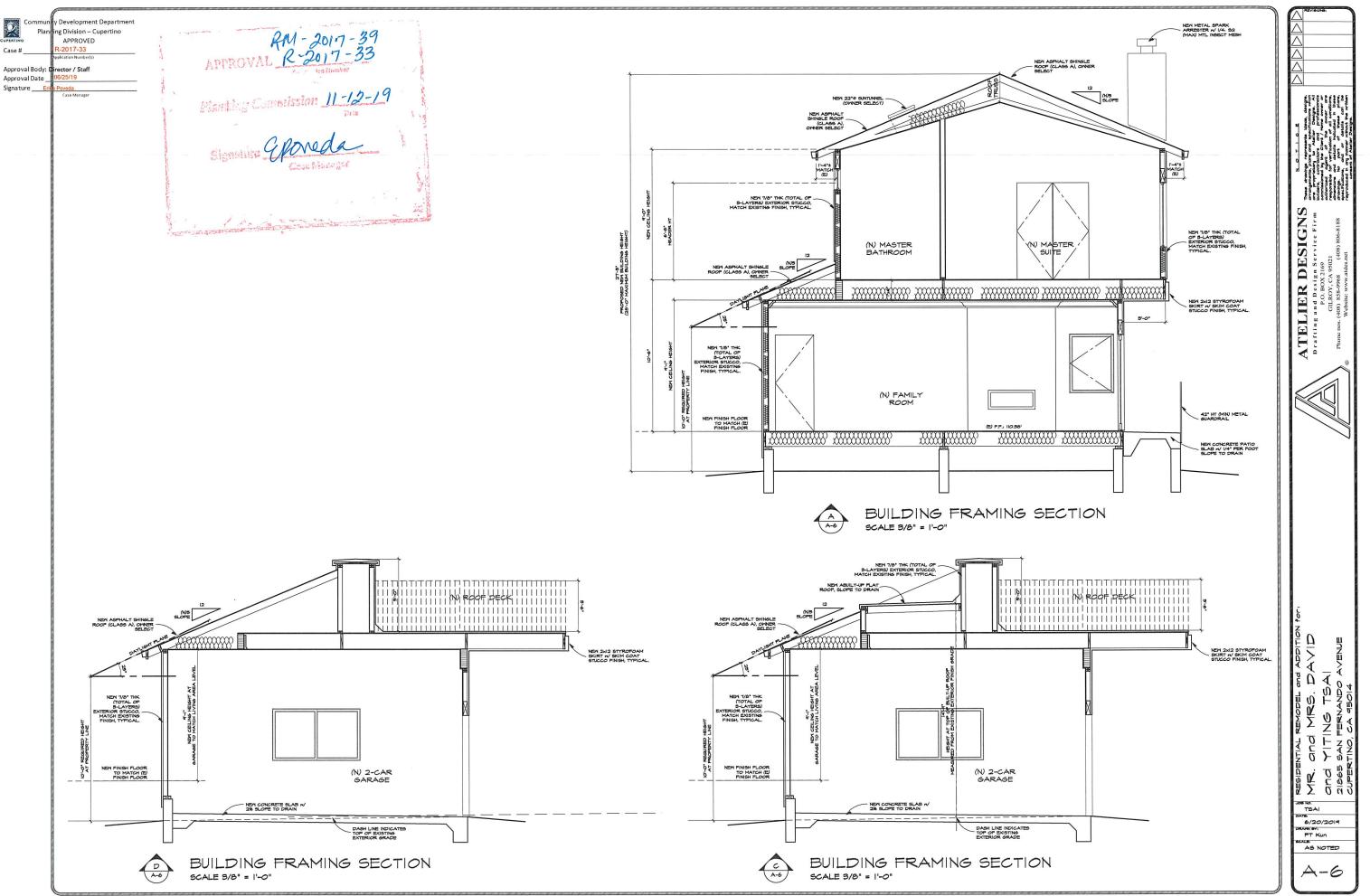


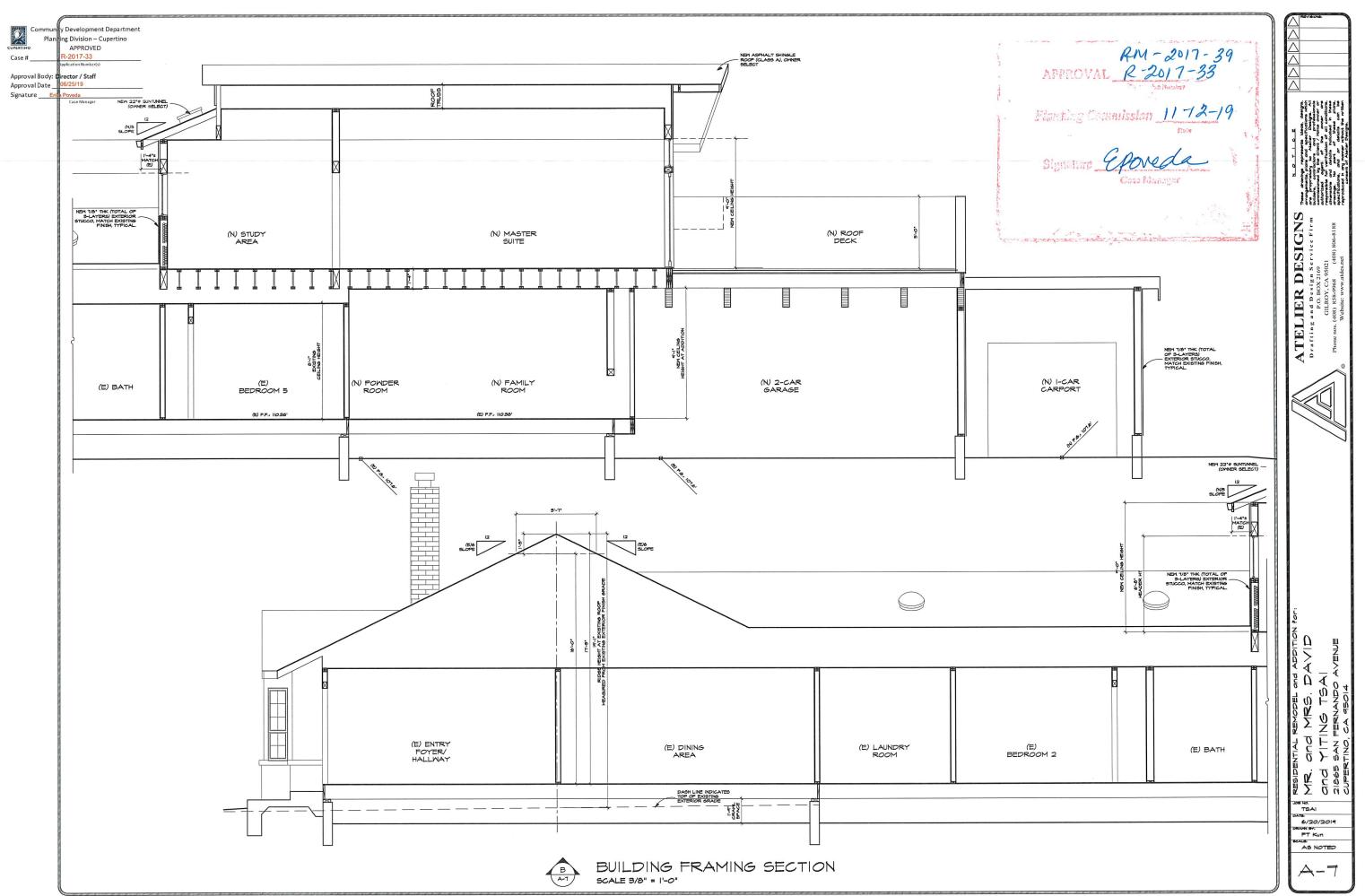


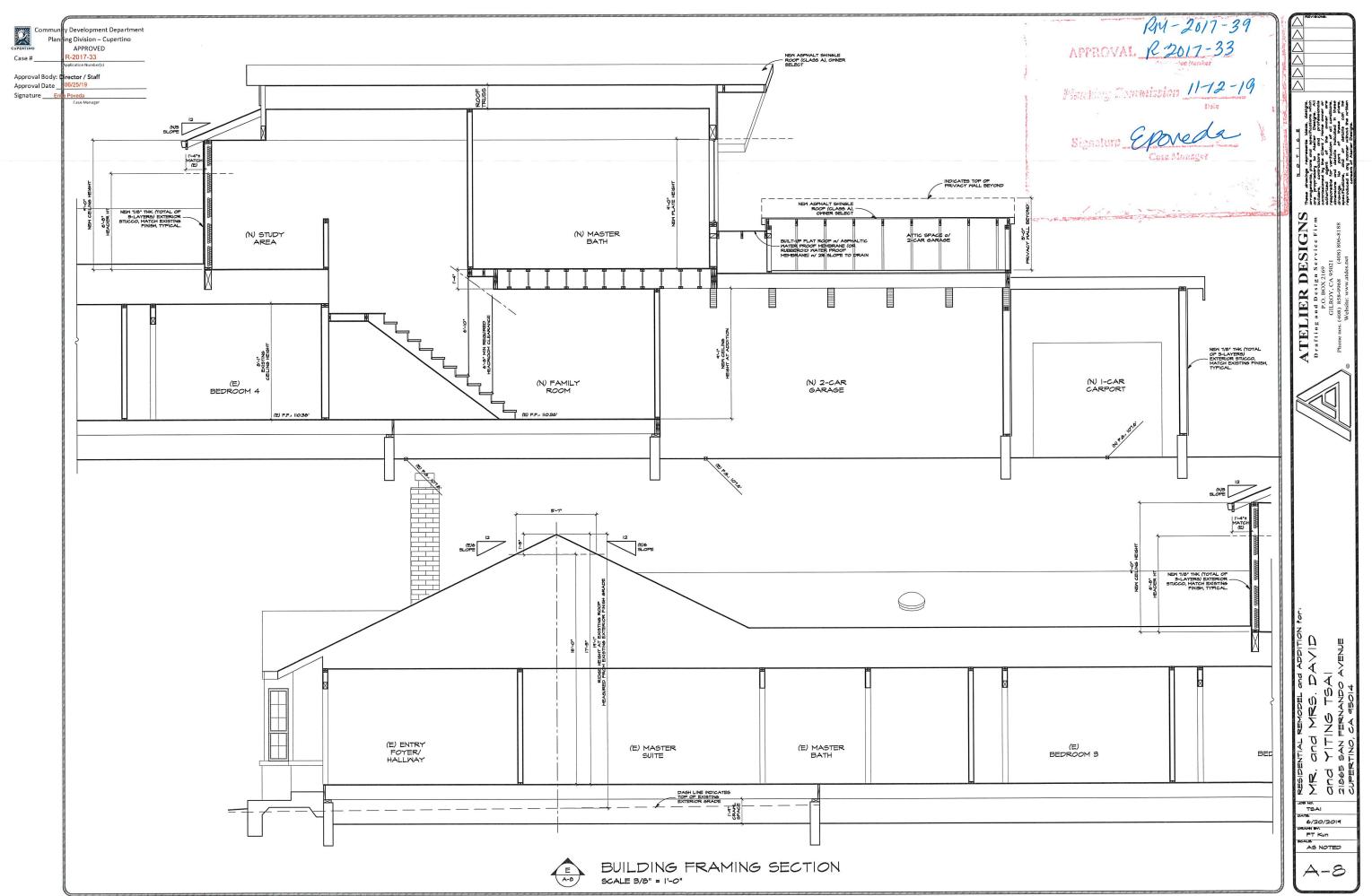


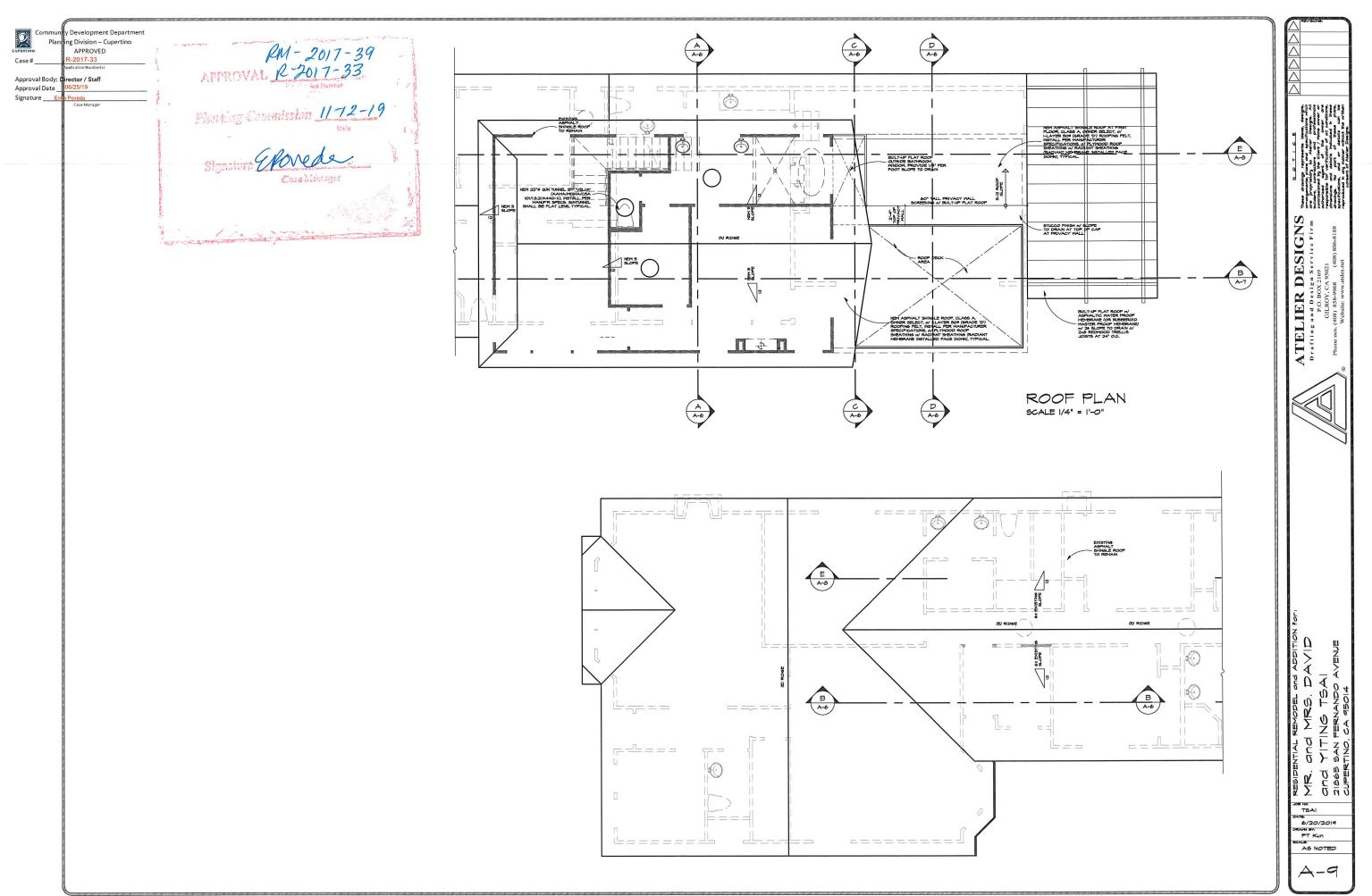


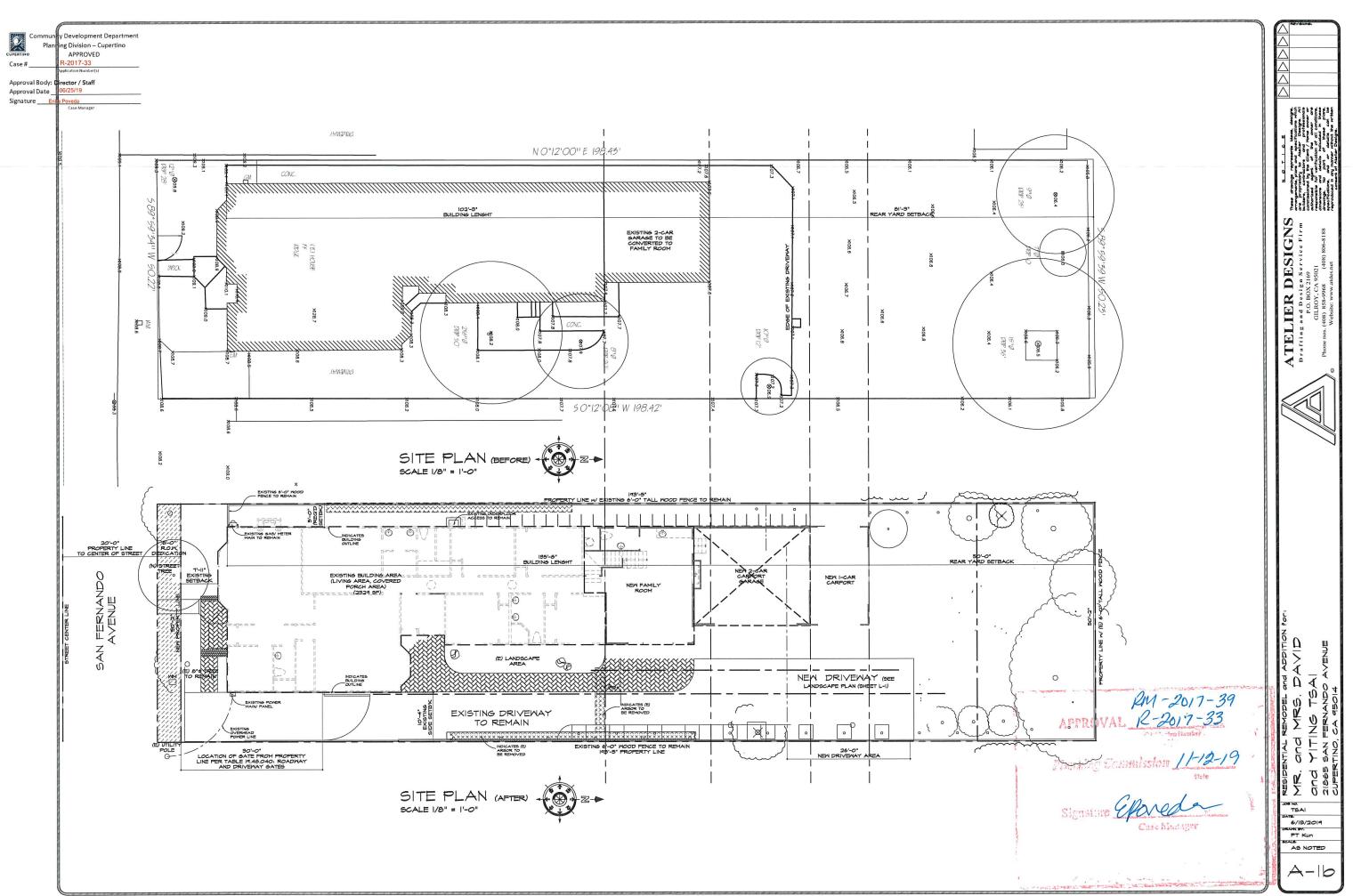


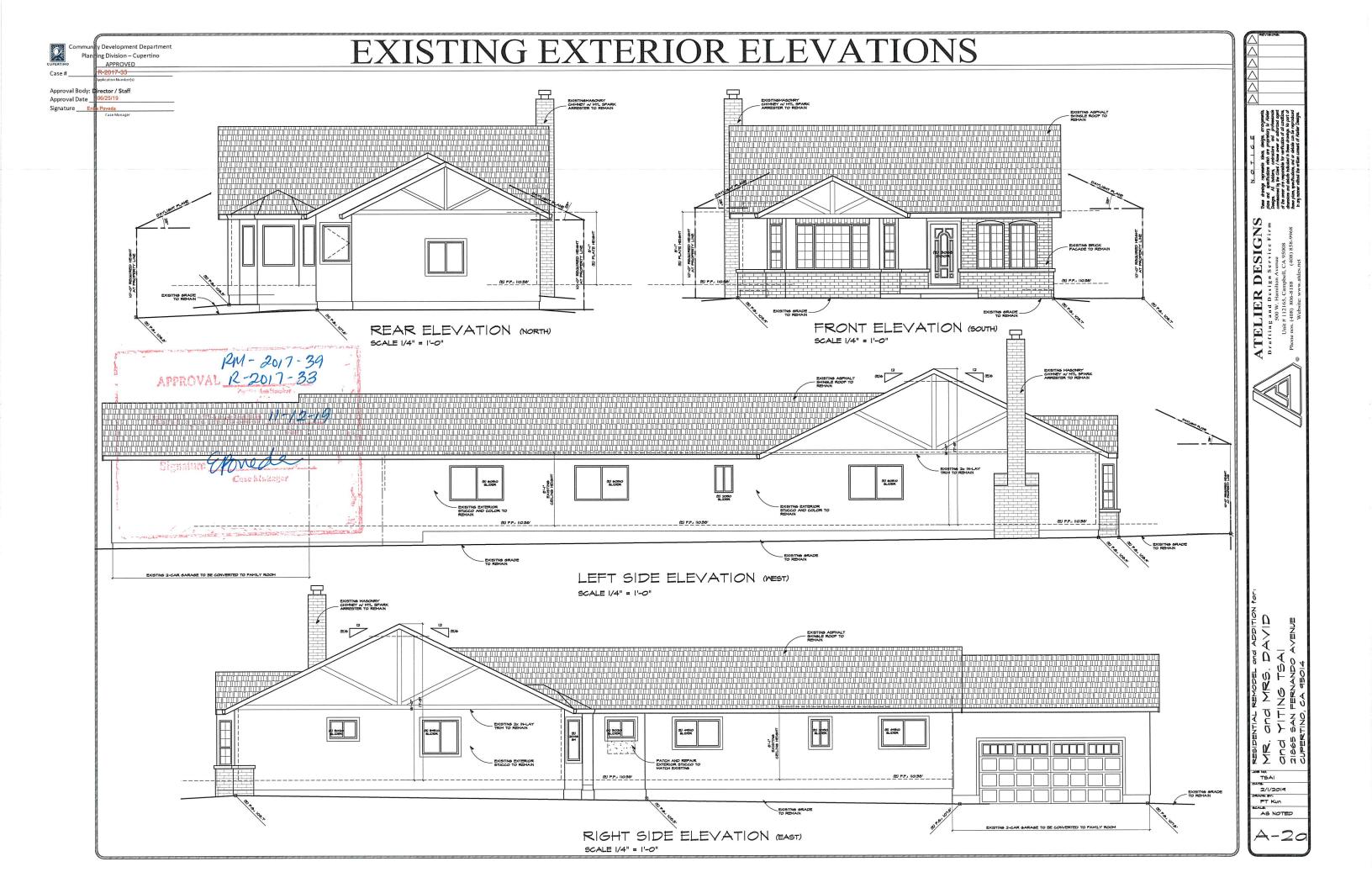


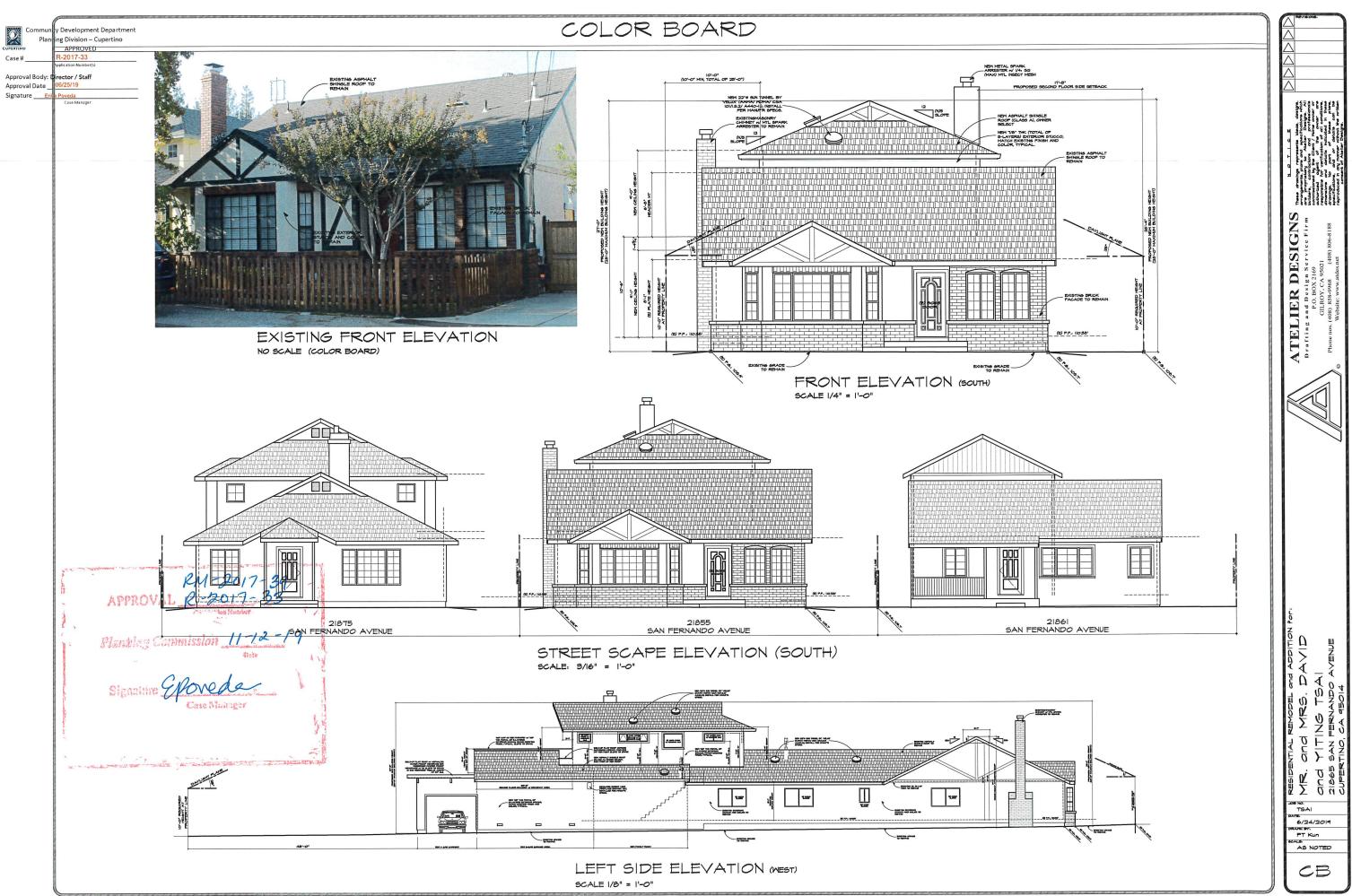


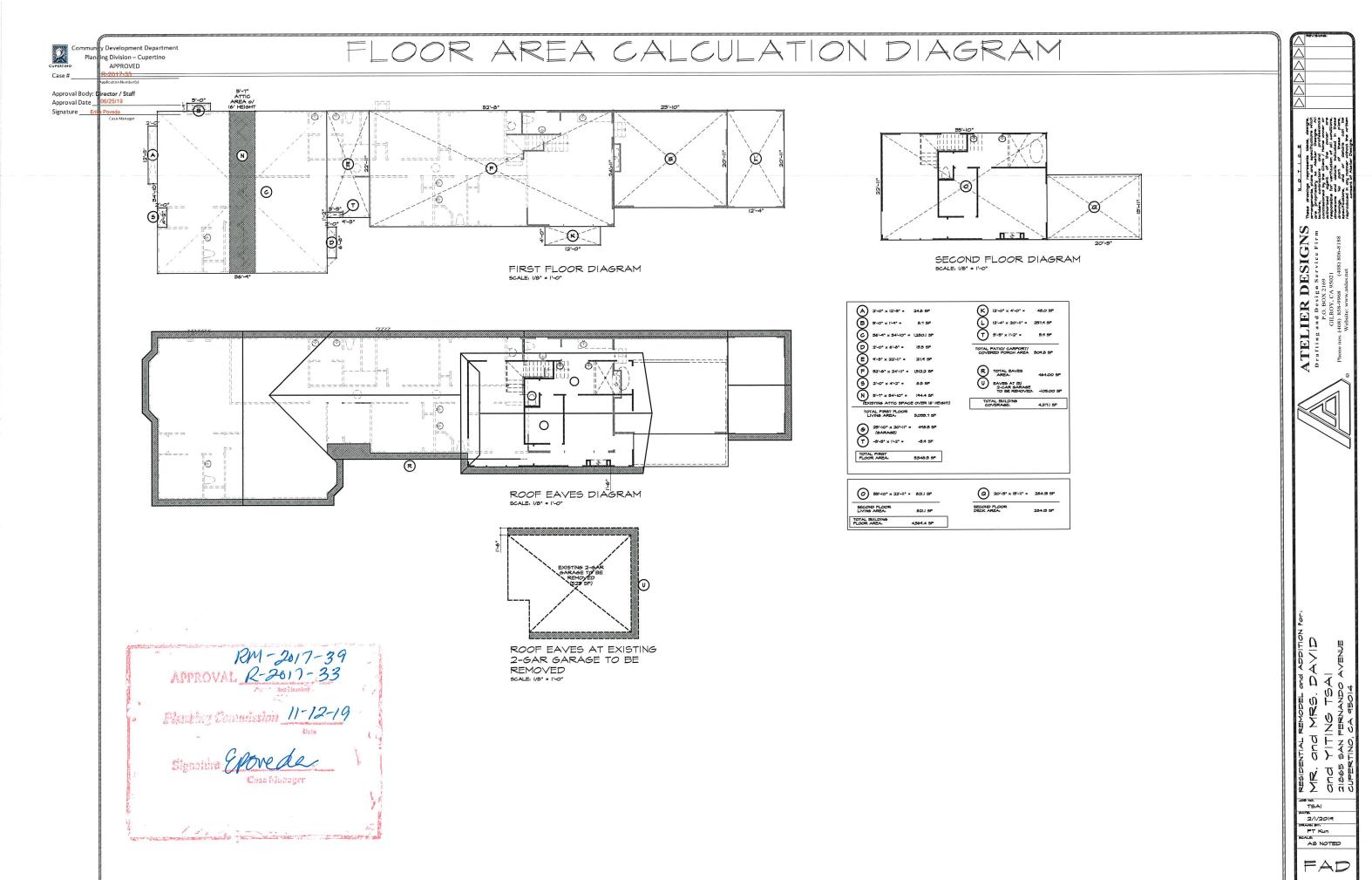


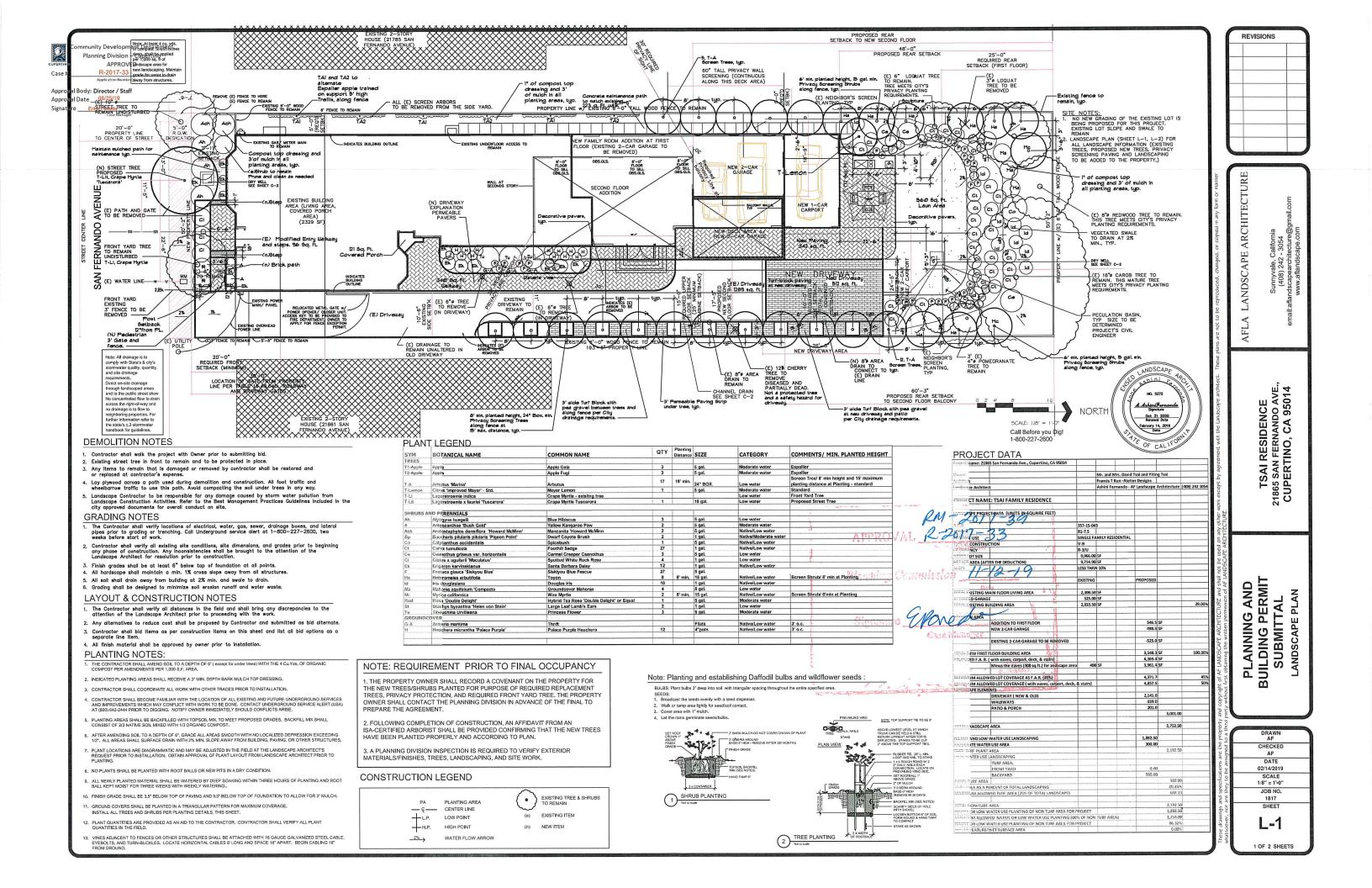


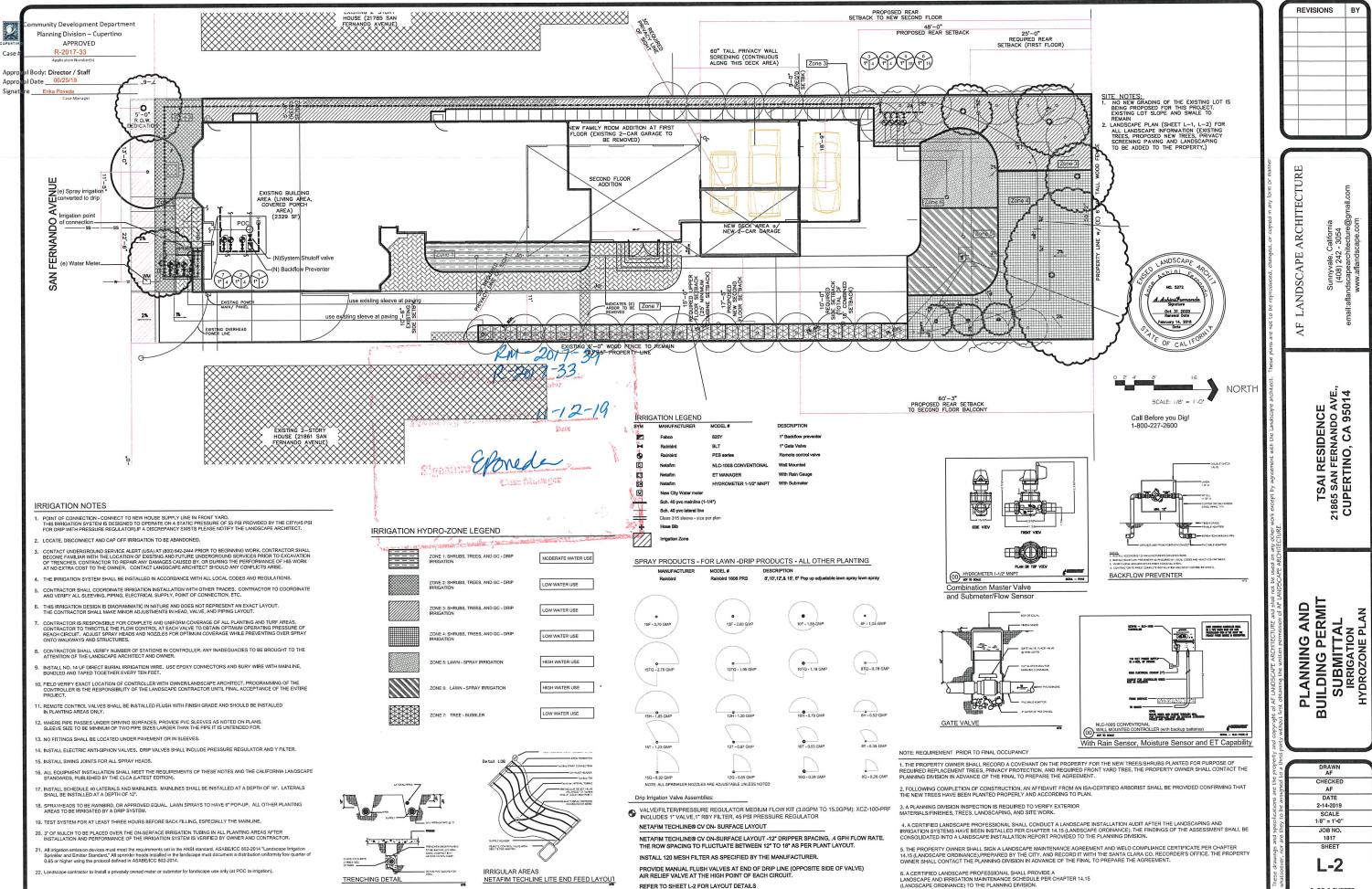












2 OF 2 SHEETS

ΔF

2-14-2019

SCALE

1/8" = 1'-0"

JOB NO.

1817

SHEET

B

TSAI RESIDENCE 21865 SAN FERNANDO AVE. CUPERTINO, CA 95014

